

LWV of Texas
February 1973
State Board Report

LEGISLATIVE

Mrs. Thomas L. Brasher
1408 Highland Drive
San Marcos, Texas 78666

As this report is written, the 63rd Legislature is really getting down to work, and we are embarking on the biennial whirl of activity which we hope will result in the passage of legislation in our various fields of interest. The office has been humming with activity. The Capitol Corps has been assigned legislators to lobby, hearings to attend, and bills to follow. We have also mailed out the first Legislative Newsletter, the Capitol Corps Organization Chart, the telephone communications system with a list of all local League presidents and local legislative chairmen, lobby school and legislative day materials, and letters inviting all non-League legislators to our legislative day luncheon.

Preparations are being made to get out the second Newsletter to be received by local Leagues before Lobby School and Legislative Day. Be sure to read thoroughly and bring with you to facilitate your lobbying with your legislators. We are also mailing to each local League president and to each legislative chairman a roster of the legislators. This is the replacement of the former "blue book," but since the new ones are gold, we will refer to them as the "gold books." Since the books cost 50¢, we will have a few extra to sell at LS/LD.

Please file your Legislative Newsletters carefully, as they will be useful to use for Times For Action. These Newsletter are very valuable from year to year, as unsuccessful passage of legislation in the last session may gain successful passage in this session. Since the president and legislative chairman must keep the Newsletter for the permanent files, we suggest that an additional subscription be ordered for the program vice president or state program chairman which can be disassembled and distributed to members holding various program item portfolios. In this way, each program item chairman can keep up with what is happening in her field of interest, and can report accordingly as well as assisting the president and legislative chairman with the official letter and in getting responses from the members to Times for Action. Considerable time and effort goes into compiling the Newsletter, so read it carefully for helpful information and be prepared when the Time For Action calls begin to arrive!

Congratulations on a very good response to our request for information about your legislators through the legislative interviews, from which we are preparing a permanent file. An analysis of the interviews has been compiled, and as soon as the final copy can be made, you will be sent a copy. State board item chairmen as well as the Capitol Corps will now have this information to aid them in planning action. Any information from the Leagues not heard from will be much appreciated, even though it is too late to do an official interview. The legislative interviews are also excellent tools to use and refer to when writing your legislators on items covered in the interview. It would be extremely politic to mail him or her information in areas of program in which he or she was not well informed. This is particularly important for new legislators. The interviews are also an important check to see if the legislators voted as they indicated they would at the time of the interview.

As we get primed for action, we are offering the following clarification of labeling of positions in the Legislative Newsletters:

When a bill is endorsed, this means that local Leagues may act at their own pleasure. In other words, there will be minimum action at the state level; i.e. no Times for Action or testifying on the bills, unless we are expressly asked to do so by the sponsor of the bill or resolution. This does not mean that if a local League wants to write letters or call its legislators on an item on which it feels very strongly it cannot do so. On the contrary, we encourage you to do so. But if every League does not want to spend time, money, and manpower on every item, you have the option to pass on the endorsed bills.

However, on a support or oppose position, your League is morally obligated to send the official letter, telegram, or telephone call when directed to do so by means of a Times for Action or a call through the telephone communications system. These notifications will involve our priority items on which we will concentrate our greatest efforts at both the state and local levels. The state Board will also have the option to take action on items which had high priority in the last session but were unsuccessful, but which show promise of being passed in this session.

So, briefly, endorsement of a bill means you may act; support or oppose, you must act. Some Leagues have strong local positions which may require state legislation. Permission from state board must be granted to testify as a local League...on the state level.

We hope to see many of you at Lobby School/Legislative Day.

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LWV of Texas
February 1973
State Board Report

LEGISLATIVE PROJECTS

Mrs. Bill Holmes
1406 Ethridge
Austin, Texas 78703

Lobby School - Legislative Day

Plans for Lobby School-Legislative Day on February 26 and 27 are shaping up nicely. I hope you are making plans for a good turn out.

Lobby School Agenda

- 11 - 1 p.m. Registration at First Methodist Church, 12th and Lavaca Sts. Allow enough time to find a parking place (there are very few anywhere near the Capitol) and to get a bite of lunch.
- 1 - 2 p.m. Welcome. Introduction of Capitol Corps members, Outline of lobbying on the state level re state legislative chairman Capitol Corps members, local Leagues and local League members
- 2 - 3:15 A panel of professional lobbyists tell us how they operate
- 3:15 - 3:30 Break
- 3:30 - 5 p.m. Group discussions of lobbying problems and strategies on the local level, moderated by a state board member, local League legislative chairman and Capitol Corps member.
- 6:30 - 9 Dinner at the Driskill Hotel, 7th & Brazos Sts. followed by a panel of citizen lobbyists and, if it works out, a humorous interview of politicians by film.

Legislative Day Agenda

- 8 - 9:30 Registration at First Methodist Church, 12th & Lavaca St. Coffee and donuts.
- 9:30 - 10 Welcome and remarks
- 10 - 11 3 or 4 legislators sponsoring LWV top priority bills bringing us up to date on their status and giving us tips on how to lobby for them at lunch.
- 11 - 12 March up the hill and observe the House and Senate in session.
- 12:30 Meet legislator for steak lunch at the Commodore Perry Bldg. 802 Brazos St. & LOBBY LOBBY LOBBY. Tables will be reserved for those Leagues whose reservations are in the Legislative office by February 21.
- 2:15 to 3 ?? "Talk Back" session to hear information gathered at lunch from legislators.

The cost for both LS/LD is \$12 or \$7 each day. Each League will pay \$4.50 additional for each of their legislative guests. The state board members and the Capitol Corps members are responsible for the 38 plus legislators who have no Leagues. If your League would like the opportunity to host one or more of these, please let me know. There is a big job to be done here for we want them to know who we are and what we stand for.

When you register, you will receive a LWV briefcase with helpful information inside. Because of the increased cost, we will not be able to include a "gold" book with the pictures of the legislators and committee assignments. We will have some available for sale at the publications table. Two copies will have already been mailed to each League and you might want to bring them with you.

REMEMBER February 21 is the deadline for reservations. We want to be good and ready for your arrival and hope that both of these days will be memorable and valuable to you.

Be sure and verify the rates for your hotel reservations. Things have gone up considerably since the opening of the legislature.

Legislative Office

The Legislative Office in Austin opened January 3, 1973, with a picture in the Austin newspaper of Chris Brasher and me on the "Capitol Express" tandem bicycle. The official address is:

Legislative Office - LWV of Texas
603 West 13th Street - Room 111
Austin, Texas 78701
Phone 512 474-4126

Dee Dee Harvey, a member of the Austin LWV is the part-time secretary. She is pleasant, efficient, flexible and excited about the job.

We are especially grateful to the Austin LWV for the table, chairs, desk, and Gestetner. I think it could be said that our 12x12' office is the liveliest in town! Hope all of you can come by and see it when you are in Austin.

LWV of Texas
State Board Report
September 1972

LEGISLATIVE

Mrs. Thomas Brasher
1408 Highland Drive
San Marcos, TX 78666

American Revolution Bicentennial Program

It is with great pleasure that we announce the appointment of Mrs. Leon K. Richards to head the statewide endeavor to cooperate with the Texas Colleges and Universities Bicentennial Program. Mrs. Richards has a rich League background including being an ex-state President of the LWV of Texas. A biographical sketch and more about the program will be published in a future VOTER. Those of you who responded to an earlier plea from your state legislative chairman to designate someone from your League to act as a liaison contact when the ball starts rolling will be getting future directives from Mrs. Richards. Leagues who have not designated a Bicentennial chairman need to give this some thought, especially in areas where a college or university is located.

Legislative Interviews

Legislative interview forms will be sent out to local Leagues in mid-October. This will give you the option to interview candidates, if you wish, instead of waiting until after the election. Assignment of interviews will be worked out from the responses to the memo sent to local League presidents and legislative chairmen in May. Due to redistricting, it is imperative that those Leagues who have not responded do so, as a map showing Leagues in the new districts has not been compiled as yet. Among those not heard from are: Baytown, Brownsville, Corpus Christi, Dallas, Edinburg, Garland, Hunt County, Irving, Longview, Midland, Pearland, Plainview-Hale County, Richardson, S. Jefferson County, Tarrant County, Texas City-LaMarque, and Waco. Provisionals do not have official interviews, but I would like this information for the files. Are you listening Sherman Provisional and others???

If you are planning get-togethers with the candidates before the official forms reach you, you may get a preview of the questions and be a step ahead of the game by writing me and requesting the information.

Legislative Newsletter Subscriptions

Again this year the LWV of Texas will offer subscriptions to the Legislative Newsletter to all League members and other interested persons. This service will give the member her own personal copy of the Times For Action along with up-to-the minute happenings at the Capitol. It is not too early to start announcing this service to your members. Be sure to get the publications chairman to list this service in future local VOTERS. The price will remain only \$2.50 and we promise you many improvements in both the Newsletters and the Times For Action that will come to you throughout the session of the 63rd Legislature in 1973 plus a Legislative Round-Up after the close of the session. Free copies will go to each local League president and each Legislative Chairman. If your League has not designated a Legislative Chairman, the free copy will go to the state Program Chairman or whomever your League Board designates to receive this subscription. Be sure to let me know who the second subscription should go to, as it is mailed to the home address. If there are any changes at any time, please notify us

immediately, so the proper changes can be made in sufficient time. Some of you put this information on the memo sent in May. By December we should have the completed mailing list ready for the first mailing in January. Please publicize this service and get subscriptions in early! (It makes an excellent Christmas gift.)

Executive Services, Inc.

ESI, with whom we have recently contracted for our new legislative service beginning January 1973, offers as a special service to local League members the availability of receiving their weekly publication TEXAS IN ACTION for a flat rate, including postage, of \$3 per month. The usual cost per month of this publication is \$25, which the state League is paying for the initial subscription.

TEXAS IN ACTION contains weekly comprehensive reporting in the following areas of activity within Texas state government: progress and activities of legislative interim committees, analysis of interim committee reports, major actions of the executive branch in the following areas: planning, state-local relations, drug abuse, criminal justice, aging, traffic safety, OEO, and appointments. It also contains special interim reports including two statistical reports on legislation introduced during the 62nd Session of the Legislature; news clipping service covering activities of the legislators, officials, agencies and key interim activities; analysis of reports of the Legislative Council and Legislative Budget Board; substantive changes in policies of boards, agencies and commissions; administrative procedures of state boards, agencies and commissions; and a calendar of state activities.

Please send your orders for this informative publication directly to the state Legislative Chairman so that ESI may make a master list of all local Leagues or individual League members who wish to subscribe under this special subscription service. The modus operandi for billing will be worked out later and you will be notified.

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May 1973

PROGRAM

Mrs. John Anderson
5017 West 15th Street
Lubbock, Texas 79416

Calendar

Check carefully the five important consensus deadlines included in the Guide to Local League Calendar Planning 1973-74. Dates when resource materials will be available are also listed.

The state land use consensus deadline is November 15. Why not consider planning a regional land use seminar in the early fall. These seminars could be designed for every member or for resource committees. If you conduct a one-day regional event, both resources and personnel could be pooled. A local League within an area or a cluster of local Leagues will need to initiate the planning of such a conference.

Alternatives to Program Management and Development

This paper presented at National Council will be sent to each local League from the national office. It gives much food for thought, and you may want to experiment with concurrence or a different approach to the decision-making process. If you decide to try one or more of these alternatives, plan carefully and evaluate thoughtfully. Please let us know the results of your experimentation.

Materials

We will make every effort to get materials to you on schedule. Thirteen of the twenty board members are working with program in some way. We have been able to divide the environmental quality portfolio into land use-solid waste, and air-water. Hopefully with two state board members working in this area, it will become more manageable.

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LWV of Texas
February 1973
State Board Report

PROGRAM

Mrs. M. S. Braunagel
1503 S. 35th Street
Temple, Texas 76501

ANNOUNCING - a new publication to be ready in late February or early March. It will contain the information you have been asking for on all our state program items.

This will be your updating material for Texas Constitutional Revision. The mechanics for revision are behind us and we move ahead to the nitty gritty question of the issues.

The new publication is to be a series of "position papers" giving League position, background material, and information on constitutional law and statutory law. The book is designed so that additional pages may be added.

The state Board revised the Policy Sheet to make "position papers" a part of all future study items following consensus.

Updating on TCR is now a whole new ball game. The emphasis is on the issues. Our goal is to build an army of knowledgeable people who know what the issues are and who will be well prepared for ACTION at the proper time.

We are confident that every local League in Texas will schedule Meaningful Meetings for updating and that they will want to think in terms of bringing their community along with them.

Local Leagues were GREAT as they worked for passage of Amendment 4. We think you will be even greater as we work for a good Constitution for Texas. Let's meet the challenge head on.

Our state president has made arrangements for every League in the state to receive one free copy of two new publications at state convention. They are:

Citizens' Guide to the Texas Constitution, George D. Braden

Constitution of the State of Texas (This is a companion volume for the Citizens' Guide and is said to be the most accurate rendition of the Constitution available.)

If you should want to order additional copies you may do so through the -

Texas Advisory Commission
On Intergovernmental Relations
55 North Interregional
Austin, Texas 78702

The Citizens' Guide cost \$1.50 each plus 8¢ sales tax, and the Constitution is \$1.00 per copy.

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N. L. L. L.

'73 COUNCIL

League of Women Voters of the U.S.

1730 M Street, N.W.

Washington, D.C. 20036

May 7 - 10, 1973

May 9, 1973

ALTERNATIVES TO PROGRAM MANAGEMENT AND DEVELOPMENT

-- by Gwen Murphree

How to cope with both the study and action phases of the myriad issues that local members and leaders adopt every year is a long-standing and continuing problem. The situation is becoming increasingly exacerbated, not only because of the increased number of issues that concern League members in the '70's, and their increasing complexity, but because of the diminishing woman hours or member resources available. We live in an age that offers women a multitude of options for productive use of their time. This places the LWV in sharper competition for their energies and talents, and particularly for the time and attention traditionally given League issues, especially the study phase.

In little meetings at the recent New Jersey state convention, delegates there said "... the study - consensus process could be speeded up without injuring our democratic (that is, grassroots) base," that "the hurrying up of the consensus process shouldn't concern us so much." Also expressed there was concern for the lack of depth of study (although this apparently was not defined), but others just as strongly felt that we must shorten the study process. Their final conclusion was that "since we seem to be content with the huge Program workload, we must figure out how to cope with it." Flexibility was their key suggestion, and that we should legitimately recognize that there are different types of Leagues.

It is probably fair to say that, at no time, has every local League "covered" every item at every level of League every biennium. Nor is it possible to say that every local League covers consensus items in the same way or in the same depth or manner. There has always been concern about the strength or validity of League positions reached thru the unit meeting/consensus process not only because of the question of depth of coverage, but because of the small amount of time available and the small number of members participating in the process, usually less than 30% of the total membership (25% in the case of the Solid Waste Management consensus just announced and likely to be even less with the International Relations study just finished).

In countless letters, local and state Voters, annual reports, and minutes, the national board has been requested to take a leadership role in pulling together various ideas, suggestions, techniques, and experiences from local and state Leagues across the country, into a compendium of alternate and new approaches to Program Management and Development -- from adoption through study, decision-making on a position and finally to action.

The role of leadership in a member-controlled organization is a complex one, always subject to highly vocal criticism from those who view your particular interpretation of the leadership role as too little or too much. To strike a "middle of the road" stance at this point seems indicated as the best way to measure what is happening now, with suggestions for future courses of action based on present approaches to the problem. This, coupled with the expansion of older themes and a new idea altogether would provide all levels of the League with the optimum in opportunities and would enable us to maximize and capitalize on not only the plurality of the approaches, but to utilize the diversity of the Leagues and the current membership profile.

To begin with the obvious:

1) The National VOTER - The national board proposes that, in addition to its present expanded, all-encompassing format, a prime function of the National VOTER will be to assist every member to keep up with all of national Program -- its totality -- in an organized way, so that each year members are briefed on all of the Program. This would result in local Leagues being relieved of having to make a cumulative review in their Voters or at meetings of each national Program item each year. In addition, the VOTER can become the means -- a major instrument -- for providing the basic information for members to be informed in preparation for action on national Program. This should make the work of Resource Committees less complicated, arduous, and frustrating!

2) A Resource Book - This is a term that is beginning to be used to cover a variety of joint efforts in managing and developing Program. The most obvious of course is the use of joint committees, long employed by Leagues in close proximity to each other. Joint committees have been structured in a variety of ways and certainly should continue such flexibility, e.g., one League chooses an item of special interest to it, and then serves as the resource committee on that item for all neighboring Leagues, in turn using other Leagues' resource and expertise on items it is unable to staff or in which it has less immediate interest. Other variations include an ILO or similar regional arrangement of Leagues taking responsibility for developing a skill book, pulling in the expertise from within the area as a whole to form an on-going resource in Program expertise as well as "how to" techniques from which local Leagues can draw at will and as is necessary. Such an approach makes possible the optimum use of the talents and skills of those League members with limited time to devote to the League. The idea of the Resource bank can be modified for a very large League with many units wherein various units choose a Program item for its own, to build expertise in depth and thus serve the other units in the local League during the study phase, but more importantly to become the source and base for that local League's action on a given item.

In some states, the state board is becoming the Resource bank -- to serve as a traveling team -- to bring a Program item, either national or state, to local Leagues. More often the Program team is organized around an issue such as trade, housing, education, welfare, and taxes. This not only shares the expertise and allows the item to be developed in more depth, but the leadership resources as well. A local League will be less likely to resent giving up its precious and limited leadership to another level of League if it can be assured it will be getting back more than it is giving up.

3) The application of League positions to other levels of government seems so obvious -- now. Our experience with the national position on apportionment of state legislatures being made applicable to all other elected governmental bodies indicates that League members approve this speed-up technique. There is no cogent reason why positions reached on the U.S. Congress should not be equally applicable to state legislatures, city councils, school boards, county or regional governmental units. Application and adoption of the positions reached by one League on the same item just adopted for study by another League is also a possibility, e.g., compare the similarity or identical positions arrived at by state after state in studying its state judicial system: with few exceptions each calls for a unified court system administered by a central authority, usually the state supreme court; for uniform procedures; for separation of the administrative function of the courts from the judicial; state-wide, uniform court financing; provisions for selection of judge usually on the Missouri plan; a commission for discipline and removal of judges usually on the California plan; transferability of judges and cases, etc...

Texas
Legislature

The outlook for work by two states that have just adopted this item for study reads like the positions I have just listed. Think of the vast number of woman hours saved in researching and studying the same material already researched and studied by other League members. How much sense it makes for a League to move onto implementing the position already reached. This leads me to a fourth alternative -- why not expand and make better use of an already existing League Program technique for management and development --

4) Concurrence -- The idea of concurring in another League's consensus or affirming its position on a common Program issue began to have currency during the early years of our water study -- when Leagues in the same river basins found it necessary, indeed imperative, that they speed up their consensus process on management of water resources in their common river basin. Local League members in river basins have managed this technique for almost 20 years with little difficulty, with ease, aplomb, and confidence -- mainly because the technique made good sense.

With the approval of the change in the basis of organizing Leagues begun in the early sixties to the Area League concept, the national board incorporated the concurrent theme into the organizational structure of area Leagues. Members in area Leagues are in the habit of regularly concurring in the consensus reached by the separate components of their League's organizational structure.

Concurrence in previously reached positions by other League members than ourselves in our own local League or unit is also operative every day, although many of us may not have previously recognized it as such. Every member who joins the League concurs in Program positions already arrived at -- such positions having been researched, studied, discussed, agreed upon before her arrival on the League scene. The same concurrence is applicable and operable for those League members who move from League to League. Each move I make, and there have been four in the last eight years, finds me concurring in the positions already reached by League members of the League I am joining. Their positions, local and state, automatically become my positions without my going through the same process they did to get the positions. I trust that if I took the time, the energy to research, study, and discuss, I would arrive at the same position they did. I save that time and energy, do not duplicate, by accepting the validity of the process by which they arrived at the position. I concur, I accept. I, in effect do the same thing when I, like two-thirds of the membership, am unable to attend unit meetings on a Program item needing consensus; I did not attend either a solid waste management or international relations study unit, yet I will concur in the consensus reached and affirm and act on the position resulting therefrom. I see no reason then why, living in one state, I couldn't accept the general concepts of a given issue arrived at by League members in another state or local League. This essentially is the *modus operandi* for League action on mass transit and strip mining.

Another form of concurrence occurs regularly when a position is adopted at a local annual meeting, a state or national convention. At the 1972 national Convention, delegates not only adopted a position extending the apportionment principle, but also extended the Human Resources position to include women and Indians. The delegates also went a step further to declare a position on a specific piece of legislation to implement a position -- the Equal Rights Amendment. While many state and local Leagues had a long history of study and action on this subject at the state level, there had been no national study per se by all Leagues. Yet there was overwhelming concurrence and acceptance of the position adopted by Convention delegates. Thus it seems only logical and sensible to pursue and expand the already tried and accepted League procedure of concurrence, to maximize the time, energies, and talents of the limited member resources available to the League in the '70's.

A fifth tool for Program Management and Development is:

5) The decision-making process in the League -- now under close scrutiny. Because on the average only one-third of the League's membership participates in or attends unit meetings, thoughtful League leaders have expressed concern over this fact almost since the beginning of the unit system in 1944. Now we are hearing noises about new or alternate or additional ways to make decisions. Consensus is only one of the processes that can be used in the League to make a decision about a Program position. The only other process we use is adoption of a position at annual meetings and conventions. I think we should say clearly that consensus is reached through group discussion.

There are other decision-making processes, however, which the League could use to establish a Program position, and some local and state Leagues have begun to experiment with them on a limited basis. The most organized and intriguing plan we've seen is one devised by a local League in Massachusetts. This local League takes an altogether realistic, common sense, and refreshing approach to the decision-making procedure. This board recognizes at the outset that not all issues are alike and that we should forego our 30-year old habit of treating, of organizing to work on every issue in exactly the same way. They suggest that the nature of a given issue should determine how the issue is treated in the study stage, and how a decision is to be made regarding a position on that issue. Seems so obvious.

Thus they have listed a number of decision-making procedures, any one of which the board can decide to use on a given issue. Of course, regardless of which procedure the board decides to use, it goes without saying that the membership will have been informed in some way, i.e., either through printed material, workshops, radio/TV, newspaper articles. These are the decision-making processes they will choose from:

1. the usual unit discussion/consensus process
2. a telephone poll
3. a simple questionnaire sent by a special mailing or enclosed in the Voter for return to the board, either to the entire membership or a sampling
4. a Voter tear-off which can take a variety of forms
5. publishing the resource committee's position in the Voter and seeking affirmation by the membership through a tearoff or a telephone poll
6. a simple acceptance by the board of the resource committee's conclusions, and declaring this the League's position
7. a call-in response to a TV presentation or newspaper series
8. calling a special meeting of members to adopt a position.

Many of these techniques provide the opportunity for the non-meeting goer amongst the League membership to participate directly in the decision-making process.

And finally, sixth, we would like to suggest the possibility of the League concentrating on still another alternative in Program Management and Development:

6) To identify a central governmental concern -- a concurring, recurring theme -- on which the League as a whole, at every level could focus -- to treat an agreed-upon issue as a whole in its total ramification, laterally or horizontally, and

vertically, through all strata of government and the League, cutting across all governmental and League lines -- rather than in separate parts or at different levels.

Issues which come to mind and that might lend themselves to this kind of approach: tax reform, administration of justice, freedom of information, rights of society versus individual freedom, and yes, even the political system itself which could include the election process, representation, campaign financing, the candidate selection process, checks and balances, conflicts among the four branches of government (Congress, courts, executive, administrative agencies). Indeed the total political process of this country is in danger of becoming a modern day travesty in view of the excesses that regularly mark each day's headlines. Think about it.

Is it now possible for the LWV in 1973, past the threshold of its own second half-century and on the threshold of this country's third century, to once again mold its structure, its procedures, its policies, its techniques, its experiences to fit the issues of the times so as to carry out its purpose for both members and citizens? From the accumulated and cumulative experimentation now underway in the League, it would seem so. The Michigan state board said it very well in proposing their focus on action to their state convention: "The days of overemphasis on traditional structure are over. -- A new wind is blowing across the land, a wind that speaks of meeting today's needs with new approaches. And that wind reaches the League, too...."

Do we dare allow the dynamism of reality to work for us?

LWV of Texas
February 1971

To: State Board

Re: NOTES FOR A PROGRAM CHAIRMAN

BEFORE CONVENTION:

Start with the premise that the State Board recommended items will become a part of adopted program, though possibly in somewhat altered form. Therefore, as soon as you receive your assignment, especially if it is a new item, begin reading and research, so that by Convention time you will have some idea of how you plan to handle it. The Outlook for Work in the Convention Workbook will give you ideas. Also, contact the current Program Vice President for copies of the supporting materials submitted with the item, and if there is a new nominee for Program Vice President, write her for ideas, possible sources of reference materials, etc. Try to work out at least a short suggested bibliography.

At the Post-Convention Board meeting you will be expected with your committee to begin working out a plan for the two years' study so -

AT CONVENTION:

Listen carefully to debate on your item for clues as to the direction members want the study to take. Make notes. They will be invaluable to you later.

AS A BOARD MEMBER:

You and your committee will be responsible for producing:

VERY SOON: 1. Copy for a new State Program Folder or flipchart.

On a new item this can be little more than an outline of the direction the study is to take, as worked out by you and your committee and approved by the Board. Often the materials which will be made available are listed. You may have other ideas.

2. Leadership material for use of Resource Committees and Discussion Leaders.

Normally this is called a LEADERS GUIDE, though you may call it something else if you wish. It should contain:

- a. General suggestions for presentation of the item.
- b. Sufficient background material for discussion leaders to gain a good grasp of the subject without further research.
- c. Discussion outline in question form (see MEANINGFUL MEETINGS and "How To Plan a Discussion Outline.")
- d. Consensus questions--or you may decide not to include them. See memo CONSENSUS and the STATE BOARD.
- e. Bibliography. This will repeat any bibliography which you have included in a Board Report or sent out in advance, plus any additional references which you have come across in your research. Reprints of newspaper articles, etc. often are included, as these may not be readily available to local Leagues all over the state.

3. Membership material.

This can take various forms:

- a. Facts and Issues--one or a series, depending upon the subject and your plans.
- b. A VOTER article. This usually occupies the inside two pages of whatever issue you and the Board decide. (Your committee recommends after consultation with VOTER editor; the Board must approve.) See HOW TO SUBMIT COPY FOR THE STATE VOTER.
- c. Your ideas.

AT FIRST COMMITTEE MEETING

Brainstorm for ideas. Try to work out -

1. What can the members decide about this item? (general areas of consensus)
2. What information do they need to make this decision?
3. When this decision is needed (will the first year's program consist of study only, do you want to try for a partial consensus, etc.)

Seek suggestions for the names of people to be members of your task force, if you plan to use one. With the help of your Board committee you will work out the general plan for handling the item, and you will then direct the activities of the task force. At least one member should live near you--in the same city, if possible--for there is nothing so beneficial as occasional face-to-face contact.

As you form your task force, be sure to impress on them the necessity for meeting deadlines, etc. and the carbon routine. A copy of all drafts must be sent to other members of the task force, yourself and the members of your Board committee, the Program VP, the publishing editor and state office. These people will comment and possibly suggest changes or revisions which you will then incorporate into and retype the final draft. Send a copy to everyone named above; send original to the publishing editor.

AFTER FIRST BOARD MEETING:

Prepare and send in your Post Board Report. Include at least a beginning Bibliography (the one we suggested you work out before Convention) so the eager beavers can get started reading. You can add to it later in the Leaders Guide. Include also a forecast of when item 2 materials will be ready for distribution to local Leagues. In general all material should reach local Leagues the first week in January.

Make yourself a working calendar, working backward from the consensus date, so that you will know when your deadlines are. But, regardless of whether you plan to seek an early consensus or not, remember that many local Leagues want to schedule meetings on the new state item as early as possible.

AT JUNE BOARD MEETING:

If an early consensus is desired, work out with the Board the consensus deadline, if it can be projected this early. You may not be prepared to do this before the

LWV OF TEXAS
March 1973

To: State Board
From: Mrs. M. S. Braunagel
Re: Program Development Breaks

Approximately one hour will be available for this segment of the convention. Try to start your section on time and end a few minutes before time for the next session to allow delegates time to get back to the convention floor.

The following board members are being asked to preside at the breaks:

Section A: Bobbette Higgins
Section B: Helen Hunter
Section C: Betty Conner
Section D: Genie Fritz
Section E: Harriet Litras

Substitute: Nancy Holmes, Betty Anderson and Lois Braunagel will "float."

Recorders will be very important as their notes will serve as guide lines for the new board. They will be chosen after we know who will be attending convention.

FORMAT

Based on program making reports, it is fairly safe to assume that we will be considering all proposed program. It is possible that at least one not recommended item will become part of adopted program.

Divide the number of items into the number of minutes you have leaving 15 minutes free (if possible) for "general directions to the state board."

Try to cover study and action. Ask what they want and expect from the state board including publications. Do they have suggestions for the rest of the legislative session. Check for what they consider the League's role should be for additional action on constitutional revision.

Last 15 minutes: This should be devoted to general directions to the state board on any subject. Do they have other things to suggest about program? About voters service? About finance? About membership? About state board policy? Do they have any suggestions to improve the program making procedure? Throw this open to them. It is an excellent chance for them to talk to us.

This is a short period of time. Try to move along at a good pace but don't stifle discussion. It is probable that some items will require more time than others. The leaders will use their own judgement but do make a special effort to create a good climate for free and easy discussion.

Betty Anderson and I will circulate among the groups and will help if you need us at any time.

HAVE FUN and the delegates will also.

March 22, 1973

TO: Program Core Comm., SO
FROM: Braunagel
RE: Program odds and ends

First, it has been a joy to work with each of you in my brief time as program vp. I have gained much from our association. You are a very special group.

I'm sending you a carbon copy of the memo for the Program Development Breaks at Convention. SO will mimeograph this for us but I wanted you to have the information as quickly as possible and I didn't want to press SO as they are so busy they can't think.

Our part of the workshop on program will simply be an off the cuff talk session. Will all of you not tied up with other assignments please attend. This will, I'm sure, be a combination of "how to" plus questions on specific items.

I'm sorry I've been so lax in commenting on bills that Chris has been sending us. We've been out of town twice. I agree with what each of you have said and I have unlimited confidence in you so I really didn't worry a lot but you must have wondered why you didn't hear from me.

I've commented on some EQ bills and I agree with Chris' last memo that we have to call a halt to some of these bills as we can't support or endorse or comment on every single one of them. We did set priorities but these always seem to fly out the window when we are pressed. As Chris said, some of the bills are just for our information.

I spent several hours in SO recently and Veta and I covered a wide variety of subjects, questions etc.

One of the things we did was to talk to Janet Walker of Houston concerning a memo she had written (and one Bobette had written) on Air Quality. We gave her a very liberal interpretation of the guidelines for action on this subject. I'm the one who talked to her and I also wrote a follow up memo to Janet with a carbon to Alice May etc. I included a request for COMMUNICATION at all times so we'd know what they were doing. There were a number of reasons why we made this decision but I think the two most important ones are: 1) Houston knows more about air quality than anybody on the state board at the present time. They are working under consensus at all three levels and they have a fairly large number of people who know MUCH about the subject. 2) Houston is the most active League in Texas at the present time. They have a very strong, program oriented board and this will continue at least. In my opinion, it would be a serious mistake to stifle all this interest, knowledge and enthusiasm. They may make some mistakes and then again they may control things very well. They ordered 10 copies of Guidelines For Action so this may help some. I did caution them about communication with other Leagues involved in an issue and told them

Two more years

to follow the guidelines on Mass Transportation etc.

It seems to me that it would be very wise for the state board to channel all this interest and enthusiasm on all program items to provide the best possible experience for Houston members and there is no reason why they can't help the state board a great deal if they are assigned active committee responsibilities on some of our items. It will make for much better rapport and I think we would gain much from their contribution. It may be hard on the nerves but my guess is that it would be well worth the effort.

I guess I'm naive but it looks like we're in trouble from the Supreme Court decision right through the reform bills in the Legislature. I really thought we might make some progress this year.

I just got my copy of AND NOW ACTION and I'm delighted with it. Thank you all for your efforts and we owe Mary MUCH for her contribution to this publication.

Oh yes, Veta and I worded the new policy for making position papers a part of all future items in order to get it to incoming board members. It could be improved. Since the Policy Sheet is reviewed each year, this didn't seem to be too serious as I'm sure that you'll improve the statement then.

See you all at Convention!!!!

litras

March. 1973

TO: The State Board
FROM: Mrs. M. S. Braunagel
RE: Program Development Breaks

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Betty A. and I will circulate among the groups and will help if you need us at any time. HAVE FUN and the delegates will also.

LWV of Texas
State Board Report
September 1972

PROGRAM

Mrs. M. S. Braunagel
1503 S. 35th Street
Temple, Texas 76501

PROGRAM REPORT FORM deadline is November 1. Forms postmarked after that date cannot be counted officially, so please try to get your program making suggestions into the mail by that time. Please fill in forms completely, including areas of interest and reason for selection. The state Board needs this information in order to know what you have in mind concerning each item. Please include action items as well as study items. Don't forget to tell us what you want to do with current program items. Provisional Leagues should also plan to return report forms on time. These are interest indicators to your state Board. REPORT FORMS with a cover letter are included in this mailing.

WE LOSE A PROGRAM CHAIRMAN. We regret to announce the loss of Mrs. B. E. Bremberg to Illinois. We'll miss her expert knowledge in the field of Environmental Quality but we do wish her well in her new home. State Board meetings will not be the same without Ginger.

WE WELCOME Mrs. Wilfred Higgins (Bobette) of Denton as our new EQ chairman. We are sure that we can count on your patience and understanding as Bobette and her new committee assume their responsibilities at this crucial time. Ginger had done much work on Land Use but there will have to be a delay in the final resource material until our new chairman has time to "shake down" in her brand new portfolio. In the meantime--

FLASH!! Has there ever been more perfect timing? The new COMMENT arrived in the mail today. Many local Leagues already receive this publication. If you do, please see that this August issue gets to your EQ chairman at once. If you are not getting it, you will want to order at once. The subject of the paper is Land Resource Management: New Challenge for the Seventies, and single copies are free. Write to:

Public Affairs COMMENT
Lyndon B. Johnson School of Public Affairs
The University of Texas at Austin
Austin, Texas

Ask to be placed on their mailing list beginning with the August, 1972 issue.

CONVENTION RULES AND PROCEDURES are reviewed before every Convention. Mrs. John Anderson is chairman of this committee with Mrs. Ulrickson and Mrs. Braunagel as the other members. If you have any suggestions for change, please get them to us as soon as possible in order that your wishes may be considered.

CONSENSUS DEADLINES. Don't miss them. Check your calendars to be sure all dates are included.

* * * * *

December 20, 1972

To: Braunagle cc: Program Core Committee, SO
From: Genie Fritz
Re: Memo of December 8

I have fainted dead away. You have my information for Workbook I and for the Veter article, such as it is. I will attempt to comply with the other requests.

My big question has to do with the assignment Betty Conner gave us of having ready by January 29, a complete list of those provisions under our own particular item that should or should not be included in the Texas Constitution.

When I mentioned to Ned that I was going to have to read the Constitution from cover to cover in order to comply with such a request, he suggested that perhaps a law student at SMU could do this for me, and earn credit at the same time.

I called Ellen Solender, a former League member who is now teaching at SMU Law School and she has arranged to assign such a project to any student who might volunteer. The student would receive 2 hours credit upon completion of the project.

The only drawback is the timing. The next quarter of Law School doesn't start until January 11 and ends sometime in April. A student undertaking this project would just be starting by January 29, therefore I would like to ask for a delay in the completion of our assignment ~~as~~ until the April Board meeting. What is the hurry, anyhow? As long as we have something ready to go by State Convention time, it seems to me that would be all right. And I would feel much better with some sort of help. It might be that some of the other resource persons would like to try the same sort of approach, if they have a law school handy. If not, a government department might cooperate.

Please answer me as soon as possible if you think using the student for research is a good idea. If you give me the go ahead I need to write Ellen a letter setting forth what the project should cover. She needs this as soon as possible.

Dec. 8, 1972

TO: Program Core Committee, cc SO
FROM: Braunagel
RE: Calendar for Program Chairman OR
Paper Work and More Paper Work

What is the place called that is paved with good intentions?????

It's enough to ruin your holidays if you manage to get through this time but I've been wanting to do it for ages and couldn't get to it because of a number of problems. Perhaps it isn't too late to help get us all on the same beam.

WORKBOOK I. Deadline Dec. 8. (This early date is important to help SO do what they can ahead of time but they are already running behind because of the Key & Budget etc. Let's get our material in as fast as we can.) Beg, borrow or steal a Workbook I from last Convention as a sort of guide and you will need a copy of the Feb. 1971 Texas Voter.

1. Each Program Chairman writes a report of her item covering the past year or even better the two years since Convention. (I already have one of these reports and it covers two years, briefly.)

2. An explanation of Proposed Program written by each Chairman.

NOTE: I am writing the page or pages for:

Proposed Program
Program Making Report
Local Leagues Who Recommend Proposed Program
Introduction To Proposed Program
Voting Procedures.

The first three are in SO and the Intro is ready for typing.

VOTER ARTICLE. Deadline, Jan. 1. but it will have to be in to me earlier than that for me to "put it all together."

We have one page with 150 to 170 lines counting our headline. Proposed Program had two pages in all Voters I checked except the last one. See Pick A Dilly in Feb. 1971 Voter.

I like the two columns instead of three and I see no reason why we cant use it this year also. I count 42 or 43 characters per line.

We need a catchy headline. Any ideas???? The only one I can think of is

RIGHT ON

Here is my intro and please comment or correct.

It was not easy to recommend Program with the fate of Amendment # 4 in the balance and with consensus still due on two items.

Local Leagues responded with thoughtful recommendations for 1973 1975. Members want to keep the items we have and they want action and more action to impliment support positions including new ones if consensus is reached.

It is the judgment of the state Board that the proposed Program reflects the will of the membership.

PROPOSED PROGRAM

TEXAS CONSTITUTIONAL REVISION: Support of revision of the Texas Constitution.

Betty, can you do this in about 15 lines?

VOTING RIGHTS: Support of improved procedures for registration of voters in Texas. Support of uniformly enforced election procedures, clearly stated election laws, and the right to a secret ballot.

Evaluation of election authorities and absentee voting procedures.

Betty A., How about 15 lines?

ENVIRONMENTAL QUALITY: Support of the conservation and development of water resources and of improvement of water and air quality.

Evaluation of measures to achieve and maintain a physical environment beneficial to life.

Bobette, 10 or so lines. You may need or want to say something about action on new national positions as well as a projection for land use.

HUMAN RESOURCES: Support of measures to combat poverty and discrimination in Texas.

Study and evaluation of alternate methods of K-12 public school financing. (Support positions, if any, will be incorporated into this item following consensus)

Genie, yours won't be easy. You may use the part in () in your content if you like. You will need at least 15 lines, I imagine.

STATE LOCAL RELATIONS: Support of more flexible and adequate powers at the local level; ~~XXXXXXXXXX~~ Comprehensive regional and state planning, including Regional Planning Councils.

Helen, we could probably just do a line or two with anticipated action.

MODERNIZATION OF STATE GOVERNMENT: Support of executive, legislative, and judicial reform to be

accomplished through constitutional revision
and legislative action.

Helen and Harriet, I don't really know how
much space you'll need but I do suggest that
you include info on updating as local Leagues
really asked for that, especially in the judicial.

For all of you, use as many lines as you need (within reason).
I don't mind cutting my pearls in order to get content on Program.
Send everything to me as quickly as you get it done so I can put
it all together with cc to SO, of course.

Here is my effort for

NOT RECOMMENDED ITEMS

Items not recommended because of workload and
lack of sufficient interest include: Administration
of Justice, State ~~XXXXXXXXXX~~Financing, Mass
Transit, Ombudsmen, Public Utilities, Children &
Youth, Power & Energy, Jail & Prison Reform,
Mental Health & Mental Retardation, Health Services
for the Aging, Drugs, Election Laws, Abortion, Education,
Insurance, Women's Rights. Some additional study
was recommended under several current items such as
Environmental Quality, Human Resources, Election
Laws. Several Leagues suggested some combination of
items.

Local Leagues may want to contact other Leagues
in support of a not recommended item before Convention.

End of Voter effort. I typed the wording of items to
give some idea of the amount of space needed to do that.

NEXT, I think I know what Chris wants from you and this seems to be
the point for most of the confusion. If I'm wrong, will you scream
loudly, Chris?

Deadline, Jan. 9.

I also think the material you prepare for Chris and the Capitol Core
will not only help them but will be of value to us and just might
be of real value to the membership in a legislative and Commission
year. I know it will help us all at the pre Board meeting at
Betty Connors.

I think that Chris wants each Program Chairman to put as much "meat
on the bones" as possible on our statements of position. I think she
wants everything you have in details as well as broad general
statements.

She wants as much specific information as you can give her on your item(s) to use as a yardstick in deciding whether we can support or oppose a bill without DIGGING through reams of material. I think she wants MORE than we have in the Study & Action publication at each level.

The loud thud you just heard was the national program people fainting dead away.

My guess on national items would be that she wants everything we have on positions at the state level like in EQ & HR and then purely national positions likely to come up in this session that we will want to support (or oppose) such as trade and the buy America bit.

Do the best you can as every bit of additional information will be quite valuable to the gals in Austin.

Pre Board report is due Jan. 15.

Our meeting with Betty C, is Jan. 29 with Board meeting the next day. Don't forget to let Betty know when you can get in, cc to Veta. I expect this face to face meeting is going to be very important to all of us as we work in the next session but even more important as we work for what we want in a Constitution and what should be statutory law.

You will have information on Program Breaks at Convention in Pre Board and more on the Program Workshop at Convention which is to be a How To not content.

In my page for Workbook I, Introduction to Proposed Program, I have done an explanation of the single list for a bunch of reasons. I hope you think its a good idea. Here are two of my reasons:

1. People need to be reminded. Leadership and members change so rapidly that this concept needs to be kept alive at both state and national level. Also many LLs now have this single list and I bet they have no idea what they can do with it.

For instance, we could have done alternate methods of public financing under the single list without adopting it at Council.

2. Who knows, we just might need to use its flexibility before we get through with revision of the Constitution.

I also expect that we will be doing a lot of decision making on what we think should be in a good Constitution as goodness only knows, there are many, many blank spots in our consensus.

IT SHOULD BE FUN.

Jan. 7, 1973

TO: Program Core Comm., cc SO
FROM: Braunagel
RE: Genie's Memo & Betty C's reply

A bout with the flu delayed this memo but I spent some time thinking between aches, sneezing and coughing. This will be too long which is par for the course anytime I try to say anything BUT let's try to think of it as a committee meeting on paper....a poor substitute to a face to face meeting.

One of my own personal nightmares is that the LWV of Texas might send out inaccurate information on a program item. It has happened, you know.

It isn't easy to keep up with every change made in both constitutional and statutory law.

This becomes even more difficult as we move toward the time when there may be changes in Program Chairman and there will be a change in Program VPs.

It is very, very important that our records be up to the minute if there should be changes in leadership. A classic example is the problems we've had in EQ because of a complex subject and the complete lack of files.

It seems to me that we need several different things at this point in time but they are closely related as far as work is concerned.

1. The first thing we need is the Legislative Notebook material for Chris and the Capitol Corps. Let's use a couple of examples:

We say "Support of improved procedures for registration of voters in Texas." Okay, what do we mean by that? We need to add as much as we can to that statement based on what members said in their consensus replies. This isn't a hard one as we have some specifics. We also need general information like the League has no specific position on whether reregistration by voting should be two or four years. It's important for the gals who work with the Legislators to know that they have some room to move as far as the time for reregistration by voting. (That is probably an over simplification but it serves as an example.)

Another one is a workable code of ethics. Remember poor Chris and the spot she was in on this one and the hours spent at last Board meeting by Harriet/, Chris and Nancy trying to define workable.

Some of our statements of position are very broad as they should be but we do need some details in the consensus reports on why and how we reached the position.

I wish I could take credit for the brilliant idea of "position papers" but I think it dates back to Rose Landcaster and Chris refined the idea as it applies to her portfolio and her committee.

Think how useful this will be to our ever changing membership and to both new and old leadership.

2. The second thing we want is for the meeting at Betty Cs. Thank you for your thoughtful memo, Betty.

It seems to me that much of what we have (or are doing) for Chris can be used in updating our members on League positions in every area of League program.

THEN, WHY CAN'T WE JUST MEASURE OUR SUPPORT POSITIONS AGAINST A MODEL STATE CONSTITUTION AND MAKE OUR OWN JUDGEMENTS ON WHAT WE THINK SHOULD BE IN THE CONSTITUTION AND WHAT SHOULD BE STATUTORY LAW.

You know darn well that some Texans and some special interest groups will be successful in getting some clutter into any constitution presented to the people.

We also know that there are many areas where we do not have positions and in the final analysis, we are going to have to make some compromises and we are going to have to approve or disapprove some sections based on common sense, model constitutions and what other states have accepted as suitable or inevitable in a constitution.

We simply must have the kind of information we are talking about in time to be able to update our members (and ourselves) in order to testify or talk with our legislators both at home and in Austin. Just think how comfortable our members would feel on Legislative Day in Feb. if they had this kind of information in their hot little hands.

We will also need this same kind of information for our mock con con at Convention and we'll surely need it as we work with and hopefully on the Constitutional Commission. We'll also need everything we can come up with in future action in the legislature following the commission report.

Some of you will have a fairly easy time as we have specific positions. Voting Rights is a pretty good example of this. We also have specific positions in the legislative, executive and judicial except where we run into a general statement such as "a workable ethics bill."

Isn't the key to this whole business a sort of "position paper" on each item giving our position and then going on in the body of the paper to give as much detail as we possibly can in a sort of definition of that position???????

I would suggest that you do what you can in advance and that you bring to Betty Cs any detailed information such as consensus reports or summaries from your files that relate to a fuller explanation of your item.

I would like to ask the Program Core Comm. to recommend to the new Board that these "position papers" (or whatever we decide to call them) become an ongoing responsibility of program people as new studies are made in the future.

For instance, it is easy to do now on Voting Rights as we've just had consensus and it will be easy to do from the consensus reports on public school financing and on land use when we do that.

For national item people, we need to list state positions under items such as EQ giving the how and why of our state positions such as the ones we have on water. Under HR, we have several state positions such as an effective HR Commission and removal of welfare ceiling etc. We need to go into detail on that kind of thing and maybe we could (for Chris) use the Nat'l. Study And Action booklet and list others areas where we could support or oppose legislation directly under our national positions.

Genie, you've been great at this as you know your subject so completely. I know that I always felt comfortable at Board meetings if you told us we could support or oppose a bill and why we could.

This is what we need now and will need more and more in the future for our members and for program and legislative people on the state Board forever and forever.

Genie's idea for research done by a law student is an excellent one. I don't feel that we can do it at this time because we couldn't get it organized in time to help every program chairman and we need the things outlined above much earlier .

I wonder if it would be valuable to get a project of this sort started in order to know for sure what was done in the last session and the special sessions in both constitutional and statutory change as it relates to League program. This is a question?????? Do you need it or do each of you already know what happened as it affects your item? Perhaps we can talk more about this later.

I hope that this effort helps clarify some of our thinking and that I have not confused you more than you were already. If so, let me know and I'll try again.

Don't forget your pre Board reports and I look forward to seeing each of you very soon.

YOU ARE THE GREATEST BUNCH OF PROGRAM PEOPLE I EVER SAW and that isn't butter.

January 9, 1973

TO: BRAUNAGEL, BRASHER, PROGRAM CORE COMMITTEE, SO
FROM: HIGGINS
RE: ALL THOSE MEMOS ON THE CONSTITUTIONAL HOOHAW, EQ, AND THE RULING CLASS

Gee whiz, it is frustrating to have lots to say, and nobody here to say it to.

Every memo that has come my way on the constitutional tangle has won my complete support (until the next memo came in). I agreed with Genie on her idea for professional help with the whole thing, until I got Conner's memo on how necessary it was to get on with it, and I agreed with Helen's idea of enlisting old state board members in helping to reconstruct what we did and why we did it, and I agreed (today, right after the mail came) with Lois's idea on using common sense plus the positions papers, and model constitutions in deciding what or what not to support. Until the next mail comes in here is what I think:

- A. I like Lois's idea on using Common Sense, and suggest we might also bring in past board members to add to our fund of knowledge, as Helen suggested
- B. I am beginning to question the wisdom of trying to cover everything. Lordy, I wish I could talk to you all, because this something I NEED to say, and to hear your replies. It seems to me we scatter our shot and waste our energies and MAKE MISTAKES by trying to do too much. Would we not be more effective in our efforts if, at the meeting at Conner's, we decided on priorities on what we wanted/did not want in the constitution, and then REALLY WORK HAMMER AND TONGS ON THOSE THINGS WE KNOW ARE VITAL, AND MAYBE DON'T HAVE MUCH OF A CHANCE UNLESS SOMEONE REALLY GOES TO BAT FOR THEM? And just steel ourselves to letting SOME things go, particularly if it looks like other groups will cover them pretty well. This would give us a chance to really become informed and articulate about what we know.
- C. If we can corral our galloping impulses to do all things for all men, and if we do stick to our priorities, THEN we might have time to do something that I, for one, am ALL STEAMED UP ABOUT. It is not my idea, but the minute I heard it, I went BERSERK with delight. Here 'tis, whaddaya think? HOW ABOUT SPONSORING A TWO DAY CONFERENCE OR SEMINAR ON A GOOD CONSTITUTION, TO BE HELD ESPECIALLY FOR THOSE DELEGATES WHO WILL DRAFT OURS? And of course, to include League members and anyone else we can drag in. This idea comes from Gladys Barstis, who got it from the past president of the Louisiana League, who got a \$23,000 grant to do one in Louisiana, and is doing it this month, Gladys didn't know the dates. She and I are both enthusiastic about this idea. I think it will possible do more good for that bunch who will be drafting our constitution than any amount of testifying we might engage in. Well, that may be hyperbole (look it up, Veta) but gee Whiz, if we really worked at getting a grant I bet we could, and getting the right speakers would be so important. I think we might be quite a bit more valuable toward getting a good constitution this way. Maybe we could do both, I mean a detailed, complete we-support-this-we-don't-support-that-we-think-that-should-be-statutory, AND a seminar. But I just bet we can't. Hearing from EXPERTS (QUOTE, UNQUOTE) from all over, might mean a lot more to the Boys than hearing so much from us. So. I do think that we ought at least to consider the idea of a seminar FOR THEM. I wish I could talk to you about it. You are more experienced than I, and there are probably many considerations I know nothing about, but GIVE IT A THINK. If you would like more information, here is the address: Mrs. David E. Brown Jr., 8082 Sholar Drive, Baton Rouge, La., 70809. Connor, you might know all about this, but just thought I should mention it.

page two

Memo on HOOHAW, EQ, and THE RULING CLASS, from Higgins

One more point on this seminar thing, and then I promise to shut up: It seems to me that this would be awfully good for our IMAGE. Now, not another word about it, until I hear from you.

EQ STUFF:

I am having a meeting here with my off board committee from all over, except Sunny Butler, who does not think she can come, on January 23-24. Lois, can you come, should you come, or does the thought drive you up the wall? You are welcome if you would like, same invitation to Brasher and Anderson. Will send detailed plans in a few days. Am going batty now trying to get the project request for land use in to Dorothy, and keeping up with EVERYTHING in EQ, and getting ready for a speech in Ft. Worth next Monday, and I tell you what, I have reached my level of incompetence.

LOIS Your note and nice back-up words were SO THOUGHTFUL, and much appreciated, and thanks for doing my Voter blurb and being NICE about it!

THE RULING CLASS

I am snickering, because after all this blab about how hard I am going, I have to confess we saw a movie last night that was simply incredible, and I want us all to have FOUR HOURS set aside at the next board meeting, and maybe the convention, too, to talk about all the implications of The Ruling Class. Go see it, it will blow your mind, some of you will probably hate it, it is not a LOVABLE thing, but oh, lordy, so powerful!

CHRIS Everynow and then, I think of the detailed report on EQ for you guys and the Capitol Corps, and have hysterics. I just spend all my time on land use, getting ready for the committee meeting, BUT ONE OF THESE DAYS.....

Love to Maud and the kids,

'iggins

January 5, 1973

To: Conner, Braunagel, SO, Program Core Committee.
From: Hunter
Re: Pre Board Committee Meeting

I agree with you Betty that now is the time to get the material ready for League members and be ready for the testimony before the commission. I don't know how we will be able to get it done but I think we should. Genie-if you've had time to faint I envy you.

The big problem I see right now is the lack of information in our files. I think now is the time to bring in some experienced Leaguers-ex-board members and anyone who was active when some of our old positions were new. There are so many gaps in the information that I have in my files, example: On the judiciary consensus on compulsory retirement--there is nothing in my files except the statement that League supports compulsory retirement but does not say what age. I haven't been able to find any background material; how we arrived at this consensus or why. In St-Local Relations I have found a statement on "spoke" annexation and why we can support it but no background or reasons. There are others but these are 2 examples. Since our consensus was reached on St-Loc Relations (except on Regional Planning Councils) and ou study and support done on the judiciary before I became a member of the League, I am in the dark. Perhaps Janice May could help on judiciary? What about Rose Lancaster on State Local Relations? I know there are some experienced Leaguers that could be of help on some of these positions, especially the background. Perhaps they have additional material in their files. I don't know who all of these women are but I'm sure there are many who would be willing to help on this part since they all were so active on Constitutional Revision from the beginning.

The booklet "Citizens Guide to the Texas Constitution" by TACIR is great and will be a big help especially on State-Local, judiciary, executive and legislative articles.

Again I'd like to get this ready before April. Because it is needed right away and also because of the workload we will have at Convention time.

Helen

PS: Incidentally, I'm also planning a wedding. My daughter, Mary, is getting married Jan. 19.

TO: BRAUNEGAR, PROGRAM CORE COMMITTEE, AND STATE OFFICE
FROM: BETTY CONNER
RE: REPLY TO GENIE'S LETTER

The mere thought of having to read the entire Constitution is enough to dampen my happy new year wishes. Is it necessary for each program person to do this????? I would think we would do better to do more research on League positions, not just the printed statement, but the background on how we reached this position, how exactly do we interpret some of our very broad positions to include this or exclude that, as the case may be.

Concerning the time delay until April. The plus factor would be additional time for us to do the work in and for some the time to obtain student help. On the minus side -- We had wanted to have the information ready for the local leagues to have so as to ~~schedule~~ schedule unit meetings in the spring and early summer, so they would be able to be informed when testifying before state wide hearings of the revision commission or doing educational meetings for their local community. If we wait till April, this is the board meeting in conjunction with the state convention in the middle of the month. It would be the last of April before everything could be put in good copy form for the state office to send to the local leagues, perhaps even May, as they must get past board reports out also. This is a long Board meeting to start with, pre convention Board, post convention Board. Do we want to add another day for the program people? The best informed sources in Austin seem to think the Commission will start functioning the first of March. Do we want to have a 2 month lapse of time from March till May before the League information is ready to be presented to the Commission. We should certainly have printed information ready to be used for the mock constitutional convention-----how can we do this if we wait till we get to the convention to decide? If there are more arguments for waiting ---let me know. But we must decide soon.

Genie asked me for a breakdown of exactly what I wanted from each program person. The only way I know to go about it is for each one of you to go over each position under your item. List them under the following categories:

1. A ~~position~~ ^{Section} we want changed in a new constitution, such as we want sessions of the legislature changed from every two years to annual sessions.
2. A ~~position~~ ^{Section} we want added to a new constitution, such as a Human Relations Commission.
3. A ~~position~~ ^{Section} we want deleted from a new constitution, such as---well, my mind is blank at the moment, but I am sure there are plenty.
4. A ~~position~~ ^{Section} section that the League supports in the Constitution, but would like to see clarified, strengthened, made broader, etc.
5. League positions that should not be part of a Constitution, but statutory law.

Adequate pay for legislators would be a good example, also for number 3, as we want set salary figures taken out of the Constitution. Can you think of any other categories? Then we want the background of these position-- Why do we want this in a constitution or not in a constitution. Examples of other state constitutions----does it include this item. Would a constitution be an efficient document for state government if a certain item is included or deleted? What reasons does the League have for supporting or opposing this position. I think that most of the background study you have already done for Chris to use in the legislative session. If we have all this down on paper then we are ready to testify that the LWV want to have Annual sessions of the legislature because----- . Obviously there are parts of the constitution which do not come directly under one consensus position or another, but could be included through Board interpretation of that particular item, such as we do not have a position on super ports, but would like to have strong measures for environmental protection included that we do have a position on. Obviously, a super port will not be included in the Constitution but it was the best example I could think of quickly. ANY suggestions,

Better ideas. --- let me know.

Betty

: SO, BRAUNAGEL, SEIBER
FROM: LITRAS
TO: AND NOW ACTION----LEGISLATURE

THE TEXAS LEGISLATURE

SUPPORT TO INCREASE THE EFFICIENCY AND RESPONSIVENESS OF THE LEGISLATURE

CONSTITUTIONAL PROVISIONS

Among the provisions ~~for~~^{which} of the Model State Constitution pertaining to legislatures are two points ~~which are~~ basic to the consensus position of the League of Women Voters of Texas following its study of the Texas Legislature. The Model states "...a legislature that has sufficient time and resources for informed deliberation. Such a legislature should provide opportunities for public service attractive to the most competent citizens." To this purpose the League supports annual sessions of sufficient length and scope to permit the efficient handling of legislative business and adequate compensation for legislators and elimination of salary amounts from the constitution.

The Texas Constitution provides for the Texas Legislature to meet every two years or when convened by the governor. The LWV-T believes that this stipulation seriously hampers the work of our legislators in dealing with the problems ~~which~~ they face. Why should the legislature be the only branch of state government not operating continuously?

This carryover (biennial sessions) from 19th century fear of government has been discarded by more and more ~~legislatures~~^{states}. The Citizens Conference on State Legislatures reports that in 1941 only four states had regularly scheduled annual sessions, by 1970 the number had reached thirty-one. Among the states limited to biennial sessions more and more of them, including Texas, have found it necessary to resort to special sessions in order to conclude at least portions of their work.

The problems and work confronting the legislature ^{are} ~~is~~ continuous; the League believes that a constitutional provision on annual sessions will enable its legislators to meet the demands placed upon them.

At the present time the Texas Constitution not only sets the salary of the Texas legislators but ~~does~~ so at the totally unrealistic sum of \$4,800 per year. The League would

2. Legislature

would like to see the salary amount eliminated from the constitution. In the past we have worked ^{diligently} ~~hard~~ for amendments to raise legislators salaries to a realistic amount, feeling that adequate compensation would both attract better qualified people and eliminate economic pressures on legislators to secure funds from other sources. Unfortunately such proposals have failed. For this reason, the League believes that salary amounts should be removed from the constitution and become statutory law. The Model State Constitution suggests that members of the legislature shall receive an annual salary and such allowances as may be prescribed by law but any increase or decrease in the amount thereof shall not apply to the legislature which enacted the same.

STATUTORY PROVISIONS

Wilbourn E. Benton in Texas - Its Government and Politics writes, " If a constitution means a flexible, written instrument by which the 'fundamental powers of government' are established, limited, defined and distributed among several departments, one may doubt whether Texas has a constitution." The League in Texas has ~~tried to resist~~ adding to this problem by actively opposing the addition of statutory law to the already overburdened constitution and by urging the removal of legislators salary amounts from that document. The League supports adequate compensation for legislators set by statute. This salary should be one which reflects the importance of the legislative position and rewards the legislator for his labor. In the past the League has supported several salary proposals including one of \$9,600 per year. The Citizens Conference on State Legislatures has suggested an amount of \$15,000 for Texas lawmakers and states flatly that no legislator in the United States should earn less than 10,000.

Along with adequate compensation the League supports a number of measures to increase the efficiency of the legislators. These include:

PRE-session orientation At the present time Texas has a highly regarded pre-session.

~~Text/omitted~~

Adequate professional and clerical help and improved facilities for research, information and bill drafting, including use of electronic aids The League believes a legislator is only as good as the information he gets.

To quote from Study and Action in Texas 1971-73, " It is unrealistic to ask the modern legislator to work hampered by lack of office space, lack of information, and lack of sufficient time and help to do his job."

The responsiveness of the Texas Legislature to the public has been a continuing interest of the League. While acknowledging that individual ethics cannot be legislated the League supports writing into statutory law provisions for the regulation of the following areas, with provision for such reports as are required being made available to duly constituted committees and commissions, on file for the public and recourse for violations to be punished; Shorter campaigns to reduce campaign costs This would enable those less affluent to run for office and provide a more representative legislature.

All campaign contributors and loans reported, with clear identification of contributors and effective enforcement by an agency for this purpose Where a legislators support comes from may be of vital interest to the public.

Total expenses of lobbying filed the area of the lobbyist is inclined to be a grey one. The League believes some black and white regulations would do much to help the public understand the legitimate interest of the lobbies.

A workable code of ethics which clearly defines and discloses conflicts of interest. The League supports the above not because it feels that legislators are corrupt, but rather because it feels the citizen has a right to know what influences are brought to bear on his representatives. The League believes that the legislatures business is the peoples business.

Included in the publics right to know about the work of its legislature is the Leagues support for procedures to establish record votes taken in committees and that all committee meetings should be posted and open to the public.

LEGISLATIVE RULES

The League of Women Voters of Texas has a number of support items in its legislative consensus which fall in the area of "rules". These are properly neither constitutional nor statutory provisions but rise from the constitutional directive that each legislature organize itself. and establish procedures for the conduct of legislative business. The

4 Legislature

A discussion of our positions on legislative rules is not germane to this paper with one exception. The Texas House of Representatives has passed a bill which if passed by the Senate would convert one of the traditional legislative rules into statutory law. This bill calls for limiting conference committees on taxation and appropriations from changing, altering, adding to or subtracting from the passed bills except items which are in disagreement between the houses. This is designed to prevent legislation by committee rather than by the legislature as a whole. The League supports the restriction of all conference committees to adjusting the differences in bills and resolutions passed by the two houses. ^{we must ask ourselves} The question ~~which this raises~~ is whether we wish to see the constitutional responsibility for each legislature to govern its own procedures limited by supporting the conversion of some of the traditional rules into statutory law.

Feb. 3, 1973

TO: Litras, cc SO & Anderson
FROM: Lois Braunagel
RE: Program

Harriet, we missed you. Board meeting didn't seem the same without you there. We could have used your wisdom and your gift for putting things into neat, well worded sentences.

Hope your tests went well and that you are soon in good shape again.

Your letter never did catch up with us but I don't think it matters a great deal at this stage of the game. The core committee made some drastic changes at the meeting at Betty Cs. That has to be the understatement of the year. They were an unruly bunch and gave me a hard time and we had a ball. You would have enjoyed it.

We are going to do a BOOK.

It is to be called AND NOW ACTION with a real clever cover. The absolute deadline is Feb. 15. It will be done by the fast print method and will be unveiled at Lobby School and Legislative Day.

The book will lead off with TCR and will list the principles for a good Constitution,

This will be followed with each program item and will be an analysis of our positions on the item and as much background information as we can give on each plus a page on what should be statutory law.

I'm sending Betty A a carbon of this memo and asking her to send you a copy of what she does on Election Laws. Her paper was quite close to what the final format is to be and she should be able to make her changes fairly quickly.

It ~~might~~ ^{might} also be a good idea to check with Helen. Nearly everyone had quite a bit of their material done in advance but we've moved from the idea of various papers that we've been discussing to the one for the book. None of our efforts to date are wasted. We are just changing the format and the information you already have on your items will probably be enough. It's just a matter of getting it in proper shape by the 15th of Feb.

The average for each item seems to be about 3 or 4 pages. For the fast print process, Ann will type everything and the size will, of course, be the regular letter size page we use all the time. (Don't forget to double space your copy to the SO. I heard about your new years resolution.)

I'm sorry that we have to ask you to do something different when you didn't have a chance to sit in on that mad discussion session. I've tried to give you all the information I could plus asking Betty to send you a sample. It might be a very good idea for you and Helen to try to get together if you feel well enough. It would at least be more fun that way and I'm sure the whole thing would be clearer if you could talk with someone.

Be sure to send me a carbon and one to Betty A. when you send your copy to SO. If you need more help from me, please ask.

I'm to try to do a section on Education and on State Finance using the past Commission Report and the ~~XXXXXX~~ Citizens Guide to a good Constitution. It is a sort of for your information bit since we have no positions (except our new ones on public school financing). Please spend a few minutes feeling sorry for me.

You will be asked to chair one of the Program Development Breaks at Convention. General instructions will be along in plenty of time.

The Program Workshop is a give and take sort of meeting so all you have to do is be there to help field questions and take part in the discussion.

I think you'll be interested to know that the Board seemed to feel that we should strive to keep the national pledge as high as possible and that we should speak to crippling amendments etc.

General information will come to you in the Board Report, of course. This was a busy, busy Board meeting but it was a productive one. Chris will be in touch with you about bills but she seemed to feel that the two of you had been working so closely and so much had been done that this was no problem.

WE MISSED YOU and hope for you a rapid recovery to better health.

LWV of Texas
State Board Report
February 1973

Mrs. M. S. Braunagel
1503 S 35th Street
Temple, Texas 76501

PROGRAM

ANNOUNCING

a new publication to be ready in late February or early March. It will contain the information you've been asking for on all our state program items.

This will be your updating material for Texas Constitutional Revision. The mechanics for revision are behind us and we move ahead to the nitty gritty question of the issues.

The new publication is to be a series of "position papers" giving League position, background material, and information on constitutional law and statutory law. The book is designed so that additional pages may be added.

The state Board revised the Policy Sheet to make "position papers" a part of all future study items following consensus.

Updating on TCR is now a whole new ball game. The emphasis is on the issues. Our goal is to build an army of knowledgeable people who know what the issues are and who will be well prepared for ACTION at the proper time.

We are confident that every local League in Texas will schedule Meaningful Meetings for updating and that they will want to think in terms of bringing their community along with them.

*FY I think
thought out help on
pieces you might work on
your own book. Love Lois*

Local Leagues were GREAT as they worked for passage of amendment 4. We think you will be even greater as we work for a good Constitution for Texas. Let's meet the challenge head on.

NON LEAGUE PUBLICATIONS.

Our state President has made arrangements for every League in the state to receive one free copy of two new publications at State Convention. You will probably want (and need) more than one copy of each.

HOW TO ORDER:

Texas Advisory Commission
On Intergovernmental Relations
55 North Interregional
Austin, Texas 78702

THE PUBLICATIONS:

Citizens' Guide to the Texas Constitution, George D. Braden

@ \$1.50 each plus 8¢ sales tax.

Constitution of the State of Texas

@ \$1.00 per copy

This is a companion volume for the Citizens' Guide and is said to be the most accurate rendition of the Constitution available.

Not on the one copy free list but you will find it interesting.

The Texas Constitutional Revision Commission of 1973

@ \$1.50, tax included

This is a REPORT and PROPOSAL of the Texas Advisory Commission on Intergovernmental Relations.

LEAGUE OF WOMEN VOTERS OF TEXAS
DICKINSON PLAZA CENTER
DICKINSON, TEXAS 77539

LWV of Texas
January 1973
Standing Order

PROPOSED STATE PROGRAM FOR 1973-1975

PREAMBLE

The League of Women Voters of Texas works to promote political responsibility through informed and active participation of citizens in government. The League studies and takes action on selected state governmental issues which are in the public interest. The League does not support or oppose any political party or any candidate.

TEXAS CONSTITUTIONAL REVISION: Support of revision of the Texas Constitution.

VOTING RIGHTS: Support of improved procedures for registration of voters in Texas.
Support of uniformly enforced election procedures, clearly stated election laws, and the right to a secret ballot.

Evaluation of election authorities and absentee voting procedures.

ENVIRONMENTAL QUALITY: Support of the conservation and development of water resources and of improvement of water and air quality.

Evaluation of measures to achieve and maintain a physical environment beneficial to life.

HUMAN RESOURCES: Support of measures to combat poverty and discrimination in Texas.

Study and evaluation of alternate methods of public school financing. (Support positions, if any, will be incorporated into this item following consensus.)

STATE LOCAL RELATIONS: Support of more flexible and adequate powers at the local level; comprehensive regional and state planning, including Regional Planning Councils.

MODERNIZATION OF STATE GOVERNMENT: Support of executive, legislative, and judicial reform to be accomplished through constitutional revision and legislative action.

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LWV of Texas
January 1973
Standing Order

INTRODUCTION TO PROPOSED PROGRAM
1973 - 1975

Proposed Program for 1973-75 is limited in new areas for study. Recommendations from members covered a wide variety of interests with no strong push for any one new item.

Local Leagues were confident and ingenious in their handling of the 'unknowns' facing them by the November 1 deadline. Final tabulations pinpoint these concerns:

.....An all-out effort for Texas Constitutional Revision.

.....Action. Active support for the positions we have on Program Items.

.....Updating when necessary for effective action.

.....A number of local Leagues suggested leaving the door open for additional study, if needed, on items where consensus is still to be reached.

Proposed Program takes all the above factors into consideration in the explanation under each item.

Lack of consensus on election authorities and absentee procedures is covered under the Voting Rights item and the Land Use study is scheduled to move forward as rapidly as possible. Decisions may be made on alternate methods of public school financing following the consensus report and can easily be handled by delegate direction at Convention.

1973 marks the first year with no second round of Program Making at the state level.

Several major changes have occurred in the past few years designed to make the handling of state Program more responsive to the wishes of the members and to adjust to rapidly changing conditions and needs.

1. The single list structure of Program items.
2. Exact wording for recommended Program issues not required.
3. Vertical programming.
4. No second round.

The significance of these changes is that each allows for more freedom of choice, greater flexibility in Program handling, more freedom of action, and makes the League of Women Voters more relevant to present day needs.

The single list format came into being at the 1966 Convention. It might be helpful to review just exactly what it means for new members and as a reminder for more experienced members.

The single list simplifies Program by placing the total number of items adopted squarely before the membership. They know just exactly what the Program is.

This format is more readily understandable to members and the general public. It helps to keep members interested, to attract new members and to reach the public with our Program goals in a way that is much easier to interpret.

Perhaps even more important, the single list permits acquiring new consensus positions on any adopted item when needed without the cumbersome and time consuming process required in the past. Any item on a single list can be studied at any time when further development or positions appear desirable.

Each item on a single list is not treated the same. Usually, the list contains three kinds of item: 1) the new item(s) for study and action; 2) an item(s) that has some continued support and built-in positions, but that require further development and discussion; and 3) those old items with positions to be acted upon if the occasion merits, but could also be expanded and discussed further should the need arise. The single list frees Program from its straightjacket, and unties the hands of the membership so they can readily cause any item to grow, to expand slightly, or to remain dormant for the time, as they wish.

The single list has been quite workable. For example, in 1968 a study was made and subsequent agreement reached, concerning methods of revision of the Texas Constitution. As a result, the League was able to support the new Constitution that was written by the Constitutional Revision Commission and introduced to the 1969 Legislature. That same consensus made it possible for the League to support Amendment No. 4 in 1972. Similarly, in 1967, another older Program item, State-Local Relations, was given additional study. Councils of Government (COG) were discussed, and consensus reached supporting their formation.

The responsibility of deciding and directing the degree of attention each item is to receive falls upon the delegate at Convention. There will be a repeat of the very popular Program Development Breaks at Convention this year. Members have an opportunity to make their voice heard as they give direction on Program. It then becomes the responsibility of the state Board to carry out the wishes expressed by the delegates.

* * * * *

LWV of Texas
January 1973
Standing Order

EXPLANATION OF PROPOSED PROGRAM

TEXAS CONSTITUTIONAL REVISION: *Support of revision of the Texas Constitution.*

There has been a slight change in the wording of this item. The words "measures to promote," have been deleted, as the method of revising the constitution. The constitutional convention is now a reality.

There will be a constant lobbying effort with members of the Revision Commission so that they will be aware of League positions regarding the constitution. League members will testify at Commission hearings.

Each local League will be asked to schedule an update meeting for their own members so that every League member can speak with authority on what the League would like to have in a constitution, what items should be deleted, and what League positions should be statutory law.

When the Revision Commission presents its report, the League must then decide what part of the report it can support, and if necessary, what it must oppose.

When the Constitutional Convention convenes in January, 1974, the same all-out lobbying effort must be done with the delegates to the convention. League observers will be present at the meetings of the Commission and Convention to cover what is happening and send reports back to the local Leagues. Each local League must keep their community informed about the work of the Commission and Convention.

VOTING RIGHTS: *Support of improved procedures for registration of voters in Texas. Support of uniformly enforced election procedures, clearly stated election laws, and the right to a secret ballot. Evaluation of election authorities and absentee voting procedures.*

This subject pervades throughout the League in our voters service work, the national voting rights Bylaw and as a state program study and item action.

Now that Texas has one of the most liberal voter registration laws in the United States, we will want to monitor the registration system to see that it is both effective and provides adequate safeguards. Legislation will probably be introduced to revise portions of the 1971 Voter Registration Law, and the League will follow this closely.

The six new election laws positions are listed in the Voting Rights Report of Convention Workbook I. The Secretary of State has recommended to the 63rd Legislature that election code revision be undertaken by his office, the Texas Legislative Council, and various other state and county officials concerned with election laws. Unitary primaries are also being recommended by the Secretary of State, so this will be an "active" action item.

Answers to the consensus questions on election laws indicated that we were in substantial agreement on the need for a central state authority for the administration of election laws, as well as a single county election authority. What we have not yet determined is the form of that authority, that is, a single-or-multiple-headed agency, its position in the administrative structure, its powers, its organization, the qualification of personnel, etc.

The second area proposed for study is absentee voting procedures. Although this was included in the last biennium's study, it was difficult to determine consensus. If we focus on specific questions, consensus can probably be reached in this vital area of election laws.

ENVIRONMENTAL QUALITY: *Support of the conservation and development of water resources and of improvement of water and air quality.*

Evaluation of measures to achieve and maintain a physical environment beneficial to life.

The Environmental Quality item continues to command League attention, both for study and action. In the forefront for 1973-75 will be the land use study currently under way. The proliferation of legislative study committees in Austin on land use, proposed land use bills, and land use policies currently under consideration make our study absolutely imperative. Areas that seem appropriate for inclusion in our study might be:

- . . . a look at existing state land use practices
- . . . governmental agencies involved in land use management
- . . . critical regional land use problems
- . . . socioeconomic considerations in establishing land use priorities

After consensus is reached, we anticipate a busy period for action in land use, probably beginning late in 1973.

Evaluation and support of various bills concerning water and air quality will, of course, be an on-going activity during the legislative session. In addition, we anticipate some state action being taken on bills relating to solid waste management, after the new position is reached at the national level. Close watch will be kept over the workings of the Texas Offshore Terminal Commission to determine the effectiveness of the environmental safeguards to be incorporated into the plans for the proposed superport.

The League of Women Voters of Texas is aware of a growing responsiveness of governmental bodies to the need for the protection of our environment. League members can be proud of their part in focusing attention on the areas of concern, and can continue to work to nurture an even greater awareness of the fragility of our environment and a determination to define problems and seek solutions.

HUMAN RESOURCES: *Support of measures to combat poverty and discrimination in Texas.*

Study and evaluation of alternate methods of financing public school education in Texas.

Since local Leagues have indicated that they desire no new study on the state level, 1973 is destined to be an action year. Leagues will want to make certain that their new members are made aware of and old members are reminded of League positions that are presently incorporated under the state Human Resources item. These positions include support of the establishment of an effective human relations commission for Texas; support of measures to achieve welfare reform in Texas; and support of measures to equalize Texas public school financing.

Besides these three support positions arrived at through study on the state level, there are national support positions under Human Resources, which might call for some action in the state legislature. These are civil rights, housing, including fair housing, integrated education, equal opportunity employment practices, and women's rights.

However, the 1973 legislative session will see the Texas League concentrating its efforts on welfare reform and school financing. These will be the priorities under Human Resources. These subjects have been studied most recently therefore League members should be able to do a more effective lobbying job on these two items.

The year 1974 will be that of the constitutional legislative session. At that time the Texas League will need to be ready to make its recommendations as to what should and should not be included in the new constitution. Under Human Resources we will need to be knowledgeable about those articles of the present constitution that should be deleted and enacted into statutory law and those articles which should be retained. Then we will need to lobby the legislature to get our views accepted. We have much work to do.

STATE LOCAL RELATIONS: Support of more flexible and adequate powers at the local level; comprehensive regional and state planning, including regional planning councils.

MODERNIZATION OF STATE GOVERNMENT: Support of executive, legislative, and judicial reform to be accomplished through constitutional revision and legislative action.

The Texas Executive Department: Support of measures to increase the effectiveness of the executive department of the state government, with continued evaluation of the organization and functions of the executive boards and commissions.

The Texas Judiciary: Support of an effective judicial structure for Texas.

The Texas Legislature: Support of measures to increase the efficiency and responsiveness of the legislature.

PROGRAM MAKING REPORT
1973-1975 State Program

We received program recommendations by the November 1 deadline from 29 of 39 local Leagues, plus two of our four provisional Leagues. Although the recommendations of provisional Leagues cannot be officially counted, their responses serve as interest indicators.

The number of new study items recommended by each local League varied from none to eight. Local Leagues recommended that all present support items be retained with only one suggestion that one item be dropped.

Listed below are the number of local Leagues recommending specific study items. There was no strong support for a new study. However, there was an unusually large number of suggested new areas of study either in combination with current items or as new items.

Items on this list which have not been included in Proposed Program may be voted consideration as not recommended items. Report forms will be available to delegates at Convention for more detailed analysis.

<u>28</u>	Leagues recommend Constitutional Revision
<u>26</u>	Leagues recommend Modernization of State Government
<u>24</u>	Leagues recommend Voting Rights
<u>24</u>	Leagues recommend Environmental Quality
<u>24</u>	Leagues recommend Human Resources
<u>22</u>	Leagues recommend State Local Relations
<u>8</u>	Leagues recommend Administration of Justice
<u>7</u>	Leagues recommend Continued Appraisal of Councils of Government
<u>7</u>	Leagues recommend Judicial Reform
<u>6</u>	Leagues recommend State Financing
<u>5</u>	Leagues recommend School Financing
<u>4</u>	Leagues recommend Mass Transit
<u>4</u>	Leagues recommend Ombudsmen
<u>3</u>	Leagues recommend Public Utilities
<u>3</u>	Leagues recommend Children and Youth Services
<u>3</u>	Leagues recommend Corrective and Protective Services for Children
<u>3</u>	Leagues recommend structure of the Legislature

In addition, various combinations of items were proposed and many of the areas listed below were recommended as new areas of study under present items or as new items.

Selected Election Laws, Coastal Zones, Water Quality, Enforcement of Present Laws under EQ, Mass Transit, Power and Energy, and overlap between HR and EQ, Day Care Centers, Availability of Social Benefits, Jail and Prison Reform, Mental Health and Mental Retardation, Health Services for the Aging, Social Security for Housewives, Utility Commission, Drug Laws, Abortion, Nuclear Power Plants, Evaluation of Public Schools, Children's Rights, Civil Rights, Teacher Qualification, Licensing for Drivers, American Indians, Revitalizing Railroads and Home Rule for Municipal and County Government.

LWV of Texas
January 1973
Standing Order

LOCAL LEAGUES WHO RECOMMENDED STUDY ITEMS

These Leagues have indicated interest in specific studies either as new items or under one of our current items. Members planning to introduce not recommended items at Convention may want to contact other interested Leagues in advance.

MODERNIZATION OF STATE GOVERNMENT: Abilene, Austin, Bay Area, Baytown, Brazos County, Brazosport, El Paso, Irving, Lubbock, Midland, Pasadena, Pearland Area, San Antonio Area, Victoria and Plainview-Hale County provisional.

ENVIRONMENTAL QUALITY: Amarillo, Austin, Bay Area, Brazosport, Corpus Christi, Edinburg-McAllen Area, El Paso, Garland, Irving, Richardson, San Antonio Area, and Deer Park provisional.

VOTING RIGHTS: Baytown, Brazos County, Denton, El Paso, Garland.

HUMAN RESOURCES: Amarillo, Austin, Beaumont, Brazos County, Brazosport, Corpus Christi, Denton, El Paso, Garland, Houston, Irving, Richardson, San Antonio Area, South Jefferson County, Tarrant County, Plainview-Hale County provisional.

STATE LOCAL RELATIONS: Abilene, Austin, Bay Area, Baytown, Montgomery County, San Antonio Area, Tarrant County.

ADMINISTRATION OF JUSTICE: Correction Systems, Penal Institutions, Process of Justice, rehabilitation, etc: Abilene, Austin, Bay Area, Dallas, Denton, Edinburg-Mc Allen, El Paso, Galveston, Garland, Irving, Midland, Pasadena, Pearland Area, Richardson, South Jefferson County, Tarrant County, Plainview-Hale County provisional and Deer Park provisional.

JUDICIAL REFORM: (Specific requests for new study or updating) Bay Area, Baytown, Brazos County, Houston, Irving, Lubbock.

COUNCILS OF GOVERNMENT AND REGIONAL PLANNING COUNCILS AND SPECIAL DISTRICTS: Abilene, Austin, Bay Area, Baytown, Beaumont, Corpus Christi, Montgomery County, San Antonio Area, Tarrant County (minority).

STATE FINANCING AND SCHOOL FINANCING: Amarillo (minority), Beaumont, Brazos County, Brazosport, Corpus Christi, Dallas, El Paso, Garland, Houston, Irving, Midland, Richardson, San Antonio Area, San Marcos, South Jefferson County, (some of these Leagues made no specific recommendations but stressed interest based on school financing consensus and possible need for more study.)

MASS TRANSIT: Urban Transportation, Railroads, etc.: Austin, Bay Area, El Paso (minority), Pasadena, Richardson, Deer Park provisional.

OMBUDSMEN: Abilene, Pasadena, Richardson, San Antonio Area, Victoria.

PUBLIC UTILITIES & MUNICIPAL DISTRICTS: Austin, Pasadena, Richardson.

CHILDREN AND YOUTH: Brazos County, Irving, Lubbock, Montgomery County, Pearland Area, South Jefferson County, Tarrant County, Plainview-Hale County provisional and Deer Park provisional plus overlap in recommendations under HR and Administration of Justice.

TEXAS CONSTITUTIONAL REVISION: Garland, Lubbock Montgomery County, Pearland Area and Victoria recommended more study if necessary with Victoria's suggestion of a revision article as the only specific study recommended.

CABINET FORM OF GOVERNMENT: Abilene

UNICAMERAL AND BICAMERAL: Baytown and San Antonio Area.

NUCLEAR POWER PLANTS, ENERGY AND POWER: Austin, San Antonio Area.

HEALTH SERVICES FOR THE AGED: Austin, Brazos County.

LAND USE, COASTAL ZONE: Bay Area

WOMEN'S RIGHTS: Brazos County, Tarrant County (minority)

MENTAL HEALTH AND MENTAL RETARDATION: Brazos County, Brazosport, Midland, Montgomery County (minority)

AIR QUALITY: Brazosport

POTABLE WATER: Edinbury-McAllen Area.

EDUCATION: El Paso, Garland, Irving (minority)

DAY CARE CENTERS: Brazos County

DRUG LAWS: Brazos County, Pearland Area.

NO FAULT INSURANCE & INSURANCE BOARD: Pasadena, Pearland Area.

MINORITY RECOMMENDATIONS REPORTED BY LOCAL LEAGUE BOARDS:

Assessment Procedures: Galveston

Parks & Wildlife Commission: Irving

Abortion and Sterilization Reform: Irving, Pearland Area

Consumer Protection: Irving

Pre-hospitalization test requirement--Wasserman and chest X-ray: Irving

RECOMMENDATIONS TO COMBINE ITEMS: Amarillo, Brazosport, Denton, Garland, Tarrant County.

** ** *

LEAGUE OF WOMEN VOTERS OF TEXAS
DICKINSON PLAZA CENTER
DICKINSON, TEXAS 77539

LWV of Texas
January 1973
Standing Order

PROPOSED STATE PROGRAM FOR 1973-1975

PREAMBLE

The League of Women Voters of Texas works to promote political responsibility through informed and active participation of citizens in government. The League studies and takes action on selected state governmental issues which are in the public interest. The League does not support or oppose any political party or any candidate.

TEXAS CONSTITUTIONAL REVISION: Support of revision of the Texas Constitution.

VOTING RIGHTS: Support of improved procedures for registration of voters in Texas.
Support of uniformly enforced election procedures, clearly stated election laws, and the right to a secret ballot.

Evaluation of election authorities and absentee voting procedures.

ENVIRONMENTAL QUALITY: Support of the conservation and development of water resources and of improvement of water and air quality.

Evaluation of measures to achieve and maintain a physical environment beneficial to life.

HUMAN RESOURCES: Support of measures to combat poverty and discrimination in Texas.

Study and evaluation of alternate methods of public school financing. (Support positions, if any, will be incorporated into this item following consensus.)

STATE LOCAL RELATIONS: Support of more flexible and adequate powers at the local level; comprehensive regional and state planning, including Regional Planning Councils.

MODERNIZATION OF STATE GOVERNMENT: Support of executive, legislative, and judicial reform to be accomplished through constitutional revision and legislative action.

*** ** ***

December 5, 1972

TO: braunagel, SO
FROM: Litras
RE: Workbook 1: Legislature item

*adopted state
program
front*

In the early days of the 62nd Legislature the League of women Voters was practically a lone voice calling for legislative reforms. Under our Texas Legislature item we lobbied for measures which would increase the efficiency and responsiveness of our state legislature.

Subsequently the 62nd Legislature reaped the whirlwind of scandal, corruption and political ineptness which had been sowed throughout the years by the Legislature's disregard of their responsibilities as elected officials and their unconcern for the rights of the electorate. As scandal after scandal rocked the Legislature the picture for reforms of the system brightened, and there we were standing amid a vast crowd of people and organizations calling for meaningful changes and reform.

In the wake of this storm the special sessions of the 62nd Legislature instituted a number of changes in the legislative rules in an attempt to become more responsive to the demands made on a twentieth century legislative body. The League followed these closely and lobbied industriously for those changes favored under our positions. Due to the work of our Legislative Chairman and the Capitol Corps we were in a fairly good position to work with the legislative committees responsible for such changes. This resulted in our being asked to testify in front of the House Committee reviewing the rules which will apply to the 63rd session.

A major stumbling block for the League after achieving this enviable position is that in many cases our consensus is quite broad and vague on the specifics of reform. That is, while we have agreed on what we consider necessary changes, we have not agreed how the changes should be accomplished.

Ethics legislation is a case in point. We support a workable code of ethics which clearly defines and discloses conflicts of interest. At the same time we have no consensus on what elements need to be included in ethics legislation to make it satisfactory. This means that often we are in the position of having to wait to see what is being offered in bill form before we can begin our work of support or opposition.

The decision of the State Board not to actively support the salary raise amendment in the November election but to concentrate all our efforts on Amendment 4 was a difficult one to make. Whether a League campaign would have made the difference will never be known.

1973-75 will see us continue to work for the changes called for under the legislature item. Some of the reforms can be achieved through constitutional revision. And plans are being made for testimony on behalf of annual legislative sessions, removal of a salary amount for legislators from the Constitution, and also for the removal of areas now included in the Constitution which the League feels should be statutory.

Another area of work will be continued pressure in the area of rules reform, as well as more stringent control and reporting procedures for lobbys. A weather eye will be kept on ethics proposals. The League has indicated that we are not interested in sound and fury in this area, but would support meaningful legislation.

The next two years will offer the League of Women Voters of Texas unparalleled opportunities to implement our support positions under the Legislature item. Local Leagues will play a major role in any success which should be forthcoming. It is the individual legislator who needs to be reached and briefed, kept track of and followed up. No one can do this as well as the local League.

The next two years should be a challenging, exciting and sometimes frustrating period.

under proposed program -

-

MS6 - Legislative -

*Workbook I
p. 38*

December 22, 1972

To: Hunter, Litras, Higgins, Fritz cc: Braunagel

We have not received an "explanation to/of Proposed Program" from the above mentioned program people.

If you are doing one, please have it in the state office by January 2. If it is not in by then, we will assume you are not doing one.

Sorry to bother you more during the holidays, but we would like this material to go out the first week in January.

We wish you all a happy and safe holiday.

December 13, 1972

TO: Braunagel, SO
FROM: Litras
RE: Voter article on proposed program, "Right On", MSG-Legislature

The League's efforts this year and next will be to encourage the Texas Legislature to get "right on" with the business of reform. This will be a three pronged effort and will take a ~~the~~ concerted campaign on the part of the local Leagues, the League's Capitol Corps and the State Board.

Already in the works is intensive lobbying to encourage the Legislature to continue and expand the rules reform begun in the special sessions of the 62nd Legislature. The climate for reform is favorable at this time but the League must remain alert.

The second phase of our work will be in supporting or opposing bills in the 63rd Legislature which fall under the scope of this item. Lobby and ethics legislation are sure to be proposed early in this session and we must be on the ball for them.

Constitutional revision will be the third part of our program. We will work to include annual legislative sessions, to exclude legislative salary amounts, and to convert many provisions now included in the Texas Constitution into statutory law. This last is in line with the League's quest for a basic constitutional document.

The key to "Right ON" for League program goals is going to be "WRite ON". We are going to have to communicate with our legislators often and if necessary at great length.

Lois - I hope this is what you want - Have
Happy Holidays -
H.

LWV of Texas
Oct. 1972

To: State Board
From: Mrs. M.S. Brainagel, Program VP
Re: Pre-Board-Program

Difficult Decisions

There has been much communication with Houston recently and they have been quite helpful in the EQ field at a time when we appreciate help. Bobette will brief the Board on these matters.

Two additional decisions were made which caused me much concern. Both should have been Board decisions. The time factor precluded polling the Board and Veta was out of town in both instances.

Laura Keever called requesting permission to testify the next day before the House Interim Committee on Solid Waste at a meeting in Houston. After clarifying several points, I told her to go ahead. They have a position on Solid Waste, locally but the Guidelines enter into this. The testimony was quite general and the statement was a good one.

The second decision bothers me even more. Jan Wilbur called asking for permission to mimeograph the F&Is on Public School Financing (which they had seen) in order to get them to their members before their unit meetings. We missed our deadline on the F&Is by a bit over two weeks. Their consensus meeting in units are the last in a series of three meetings and have been set up since last June. We discussed the problem at length. Favored treatment for one local League makes the Board open to criticism from all local Leagues. Money - if they mimeograph, they will not need to order as many copies. This hurts the state Board at a time when money is terribly important.

The call came at about 8:30 on a Friday night after they found out the F&Is would not get to them on time. They planned to work Saturday and Sunday cutting stencils, etc., in order to get the information to the members on time. Before telling them to go ahead, we reached the following important agreements:

They agreed to continue to try to get Veta even after they started cutting stencils.

They agreed to order as many copies of F&Is as the Board felt they could afford and to push for distribution and sale of the publication in the community. So, WHAT DO YOU DO when the chips are down?

Program Making

October 13 - A sub committee of Program people will meet at Helen Hunter's home to complete tabulation of Proposed Program.

October 14 - The Program Core Committee will meet to formulate a Proposed Program to present to the state Board for their consideration. I have requested that the core committee be given as much time as possible and that Veta make every effort to sit in on this part of the meeting as she will be hostess to the Budget Meeting on the 13th.

The time factor may present problems. It is possible that the issues will be clear cut and the decisions fairly easy. In case the Board feels they need more time for deciding something as important as Proposed Program, Veta and Helen will set a deadline for you to get your recommendations back to state office after Board meeting.

Proposed Program to Local Leagues.

All Program recommendations will be tabulated and sent to local Leagues with the state Board's recommendation at a time set by the Board.

Consensus on Voting Rights

Betty Anderson must have time to report consensus results to the core committee and they will need to word the statement for Board approval.

Amendment #4, will be history. Future plans?????

Workbook I. There is no big rush on this but it will be helpful to know what is expected of Program Chairman and deadlines for VOTER, etc. The Program VP will be responsible for writing the introduction to Proposed Program.

Each Program Chairman will have two responsibilities for Workbook I. First, a report on your own item or items since Presidents Council. Second, a brief explanation of Proposed Program for your own item in the Proposed Program section of Workbook I outlining any proposed study or action for 1973, 1975.

Any new item proposed must be written up. Make the assignment at the November Board meeting if you like depending on what the item is or I'll be back in time to make the assignment if you like.

TEXAS VOTER - We will have one page for Proposed Program. Again the Program VP is responsible for the introduction. Each chairman will write a brief explanation for her item for every member. Space must be assigned for a new item or items. Reserve the space and the person responsible for writing it will be based on the decision made at November Board or when I return home.

PROGRAM DEVELOPMENT BREAKS at Convention. This is mostly for the benefit of the Convention Chairman and for Program people to have an idea of what is expected of them. We had five groups at the last Convention and that should be enough. Badges should have numbers or letters on them to divide delegates into groups. Assignments for Board members to lead these groups along with instructions for leaders can be made at the January Board meeting. The January Board meeting will be early enough to set up the mechanics of Program part of portfolio workshops at Convention.

Presentation of Proposed Program at Convention. We probably need some decision on this mainly for the Convention Chairman and her setting up of the agenda. Barbara Bubis did it all at the last Convention. I much prefer that this be a shared responsibility of all Program people but I do go along with the idea that it is not necessary to duplicate on Convention floor what is already proposed in the Workbook. This decision will also be important to Betty Anderson and her committee as she works on Rules and Procedures. No formal motion is made for the adoption of Program until the day scheduled for the vote but it must be brought to the attention of the delegates the first afternoon.

Liberal

TO: SC, Brenberg, Program Chairman, Brasher
FROM: Braunagel
RE: Program Panel at Council

Program

February 17, 1972

First, a great big THANK YOU for all those beautiful carbons. They were of great help to me as I try to get on top of this job. I don't expect to ever be as knowledgeable as you are but it really isn't necessary as long as the LCV of Texas is lucky enough to have people like you as Program Chairmen.

Now for the panel----Time: 10:45-12:15

Ginger, I know that you are busy planning this but you know I always have comments and I also have several questions.

As I see it, we have to do the following things:

1. Two or three minutes for each chairman to speak on her item.
2. Questions and answers.
3. Directions from delegates for 1972-73.

Of course, the biggest question is HOW to do this in 1½ hours. This is the only opportunity for direction from delegates so it must be included.

TCR and the proposed emergency item on financing public schools will be handled in regular business sessions. Betty and Genie will want to be sure they get direction at that time.

Am I correct in thinking we will not include those two things in our panel discussion? Genie and Betty will handle HR and VEP on the panel.

Some items will take less time than others for Q and A and for direction.

We need clarification of the role Chris will play. I expect a great deal will depend on whether the special session has been called and what-if anything- of interest to the LCV is included. There may also be last minute news on testimony before governmental bodies-or possibilities for doing so. Anything else?

Anybody have any ideas that would help Ginger in planning this??

Again we have time to work out details but decisions need to be made as other people will be held up unless we know how much time we need so it can be blocked out. I would suggest that it be very brief.

Voting Procedure - See peach colored sheet in Workbook I from the last Convention. Helen Hunter has a copy of the ballot used in Dallas. There was criticism of the method used but there is always criticism whatever method we use. You will notice that the study part of an item was separated from the action part in order to avoid the tedious parliamentary procedure necessary to keep the positions we already have. This sheet will need to be revised but we need a Board decision on voting procedure as this is a part of Rules and Procedures and necessary for the Convention Chairman to know. Do we vote on all items before we announce the vote and do we use paper ballots or voting machines????

Priorities

This was mentioned at the last Board meeting and should be decided at the November meeting. I assume that priorities for action in the next session can be chosen based on new consensus and expected active items such as the Judicial, etc. However, I think the state Board should seriously consider what the Legislative Chairman and the Core Committee should do if they get the same sort of requests (and pressure to testify) that they got in the last session.

Sorry this is so long. I tried hard to think of EVERYTHING.

LWV of Texas
November 1972
State Board Report

PROGRAM

Mrs. M.S. Braunagel
1503 South 35th
Temple, Texas 76501

CONGRATULATIONS to each of you for your outstanding work on Amendment No. 4. Now we begin the big push for a good Constitution for Texas.

Your Program Suggestions for 1973-75 were tabulated in time for the Board to consider them at the November Board meeting. Proposed Program will be sent to you early in order that you may have time to consider all possibilities including contacting other local Leagues for support of a not recommended item if you care to do so.

We have consensus on Voting Rights. See Betty Anderson's report for details. Your consensus report forms clearly indicated the need for additional study in the selection of state and county election officers and absentee voting. This is the only new area of study recommended by the state Board for the next two years.

Our main emphasis will be on Constitutional Revision but it is important to remember that the next legislative session will be filled with bills of League interest before the commission begins its study for revision. The state Board has set priorities based on manpower and money for our legislative workload.

Your new EQ chairman is doing a fantastic job of "catch up" and you will note from her report that plans are underway for materials on Land Use. Interest in this subject is keen and Bobette has put together an excellent committee.

Have a happy holiday season and then let's all be ready for the biggest effort of our League lives to insure a good Constitution for Texas.

*** **

LEAGUE OF WOMEN VOTERS OF TEXAS
DICKINSON PLAZA CENTER
DICKINSON, TEXAS 77539

May 1972
Standing Order

GUIDE TO LOCAL LEAGUE CALENDAR PLANNING
1972-1973

PROGRAM MAKING YEAR
CONCERTED ACTION ON TEXAS CONSTITUTIONAL REVISION
TIGHT CONSENSUS DEADLINES
CALENDAR PLANNING OF MAJOR IMPORTANCE

This Guide To Local League Calendar Planning is meant to serve as an aid in preparing local League calendars for the year 1972-1973. It is based on state Program as adopted at the 1971 State Convention plus the addition of the emergency item on public school financing adopted at Council in 1972. It is built around a February finance campaign, the month most local Leagues hold their finance drives. It continues through May, 1973, to provide continuity from one year to the next.

Since dates of annual meetings vary from League to League, be sure to consult your local League Bylaws to determine mandatory deadlines for your League. The national office will supply information regarding Program or other national report deadlines for inclusion in local League calendars.

May we suggest that all chairmen begin NOW assembling the necessary information and attachments for compiling Annual Reports, due March 1, 1973. You'll be glad you did as the results will be a much more accurate and detailed Annual Report.

* * * * *

MAY - 1972

May 6 - First Primary Election

State Materials & Activities:

TEXAS VOTER
State Board Report
Human Resources Welfare Packet
Local Program Data Sheet to local Leagues
Guide To Local League Calendar Planning
Check List for Local Board Members
Bibliography - Public School Financing and State Land Use Planning (see May 1972 State Board Report)

Local League Activities:

Appoint the following chairmen and committees: two members of the Nominating Committee from the Board; Budget; Finance; Bylaws; Calendar Planning; Legislative (send name to Mrs. Thomas Brasher, 1408 Highland Drive, San Marcos, Texas 78666, State Legislative Chairman)
Orient new Board members and check transfer of portfolio materials.
Review and approve local Policy Sheet
Plan for local League Board training (either do-it-yourself or with State Organization Committee.)
Begin plans for Calendar for 1972-1973.
Be sure first payment of state pledge has been sent in

JUNE - 1972

June 3 - Second Primary Election

State Materials & Activities:

Timely information on Special Session of Legislature
Environmental Quality excerpts from statements and quotes from experts
for local League use.

Local League Activities:

June 15 - Deadline for sending statements of local consensus positions to
state Local Program Chairman.
June 15 - Deadline for sending 2nd Regional Questionnaire to state Local
Relations Chairman.
Adopt calendar, including dates for national Program.
June 15 - Return Local Program Data Sheet to state office.
Complete plans for summer activities.

JULY - 1972

State Materials & Activities:

TEXAS VOTER (Information to help with Program Planning)

Local League Activities:

Begin planning fall activities: Program; Voters Service; Membership, including
recruitment and orientation; Speaker's Bureau and concerted action on
Amendment 4.
Sales Tax report to state office - July 15.
Second payment on pledge due to state July 31.

AUGUST - 1972

State Materials & Activities:

August 15 - Planning Councils Survey Report to local Leagues.
Local Program Directory
State Board Meeting, Houston - August 29-31.

Local League Activities

Order Voters Guides for General Election
Finalize plans for fall activities including plans for registration of
voters; fall membership meetings, etc.

SEPTEMBER - 1972

State Materials & Activities:

TEXAS VOTER
State Board Report
B for 4 campaign

Local League Activities:

Activate Finance Committee, select Men's Advisory or Business and Industry
Committee.

Local League Activities (continued)

Make plans to send representatives to state Budget meeting.
Begin planning for ABC Election Night Reporting.

OCTOBER - 1972

State Materials & Activities:

October 1 - Resource material on public school financing.
October 1 - Voters Guides to local Leagues.
Mid-October - Legislative Interview Questionnaires to local Leagues.

Local League Activities:

Activate Bylaws, Budget and Finance and Nominating Committees.
Plan to submit proposed revision of local League Bylaws to state chairman
by the November 15 deadline.
Assign responsibility for Legislative Interviews.
October 15 - Sales tax report to state office.
October 30 - Deadline on Voting Rights consensus.
October 31 - Third payment on state pledge due in state office.
October 31 - Paid membership list mailed to state office.

NOVEMBER - 1972

General Election - November 7

State Materials & Activities:

November 1 - Resource material to local Leagues on Land Use Planning.
State Board Meeting, Houston - November 14-16.
TEXAS VOTER
State Board Report

Local League Activities:

November 1 - Program Making deadline to state office
November 1 - Membership list to state and national office.
Submit proposed local League Bylaw changes to state Bylaws Chairman for advice
and approval by November 15.
Election Night Reporting

DECEMBER - 1972

Local League Activities:

Budget, Finance and Nominating Committees working.
Begin to plan for a meaningful Annual Meeting with membership discussion of
Local Program issues.
Be sure to meet local Bylaw deadline for information to members in local VOTER
or Annual Meeting Workbook.
Finalize voter registration plans.
December 15 - deadline for return of Legislative Interviews.

JANUARY - 1973

State Materials & Activities:

Lobby School
Legislature Convenes
State Board Meeting, Houston - January 30-31, Feb. 1
Legislative Reports

Local League Activities:

Report number of paid members as of January 1, 1973, to state and national.
January 9 - Deadline for submitting proposed revision of state Bylaws to state office.
January 15 - Deadline--consensus on public school financing.
January 15 - sales tax report to state office
Continue plans for Annual Meeting--plan local VOTER in time to meet local Bylaw deadlines.
Final payment of state pledge due January 31

FEBRUARY - 1973

State Materials & Activities:

TEXAS VOTER
State Board Report
Workbook I for State Convention
Legislative Reports

Local League Activities:

Local Finance Drive
Approve recommended local Program--for presentation to members.
Begin planning for spring membership drive.
Reports of Program, Budget, Bylaws and Nominating Committee to membership.
(Watch Bylaw deadlines.)
Prepare Annual Reports - due March 1.

MARCH - 1973

State Materials & Activities:

Legislative Day - Austin
Reports from Legislative Chairman

Local League Activities:

March 1 - Annual Reports due.
March 15 - Land Use Planning consensus deadline.
Annual Meeting.
Brief delegates to Convention now or in early April.

APRIL - 1973

State Materials & Activities:

State Convention, Beaumont - April 10-12
Reports from Legislative Chairman - Time For Action, etc.
Post Convention Board Report - late April or early May

Local League Activities:

Organize local Board; appoint committees; plan for local Board training;
arrange for transfer of portfolios and materials.
Begin planning for summer activities.
April 15 - Sales tax report to state office.
First payment of state pledge - April 1 or no later than 7 days after
Annual Meeting.

MAY - 1973

State Materials & Activities:

TEXAS VOTER
Guide For Planning Local League Calendar
National Council
Check List for Local Board Members
Adopted State Program, State Board List, etc.
Legislative Reports and action

Local League Activities:

Complete organization of committees
Plan local calendar.
Plan summer activities.
Review local Policy Sheet.

Litras - Hi Betty!

Oct. 5, 1972

TO: Program Core Committee, SO
FROM: Braunagel
RE: Program Matters

We are officially retired. All paper work should be completed by Oct. 13. We plan to leave at once on that long delayed vacation. I am trying to get everything out in advance including a pre Board report before we leave. Will also mark up a copy of Convention Rules and Procedures for Betty A. with some suggestions for change.

Helen Hunter will be in charge of proposed Program. The meeting will be at her home as planned with Conner, Litras, Brasher and Holmes, if she comes in with the others. State Office has been alerted to show postmark on forms as they come in. This sub committee will work on the tabulation and bring the results to the Program Core Committee meeting before the Nov. Board meeting. If you can come up with a proposed program in the time you have, it will be brought to the entire Board for a decision. If not, the Board will have to be polled but they will at least know the direction proposed program is heading. Everything will be tabulated and listed for LLs after the Board meeting. I may get back in time for Board meeting but will have to let you know when we get ready to head for home. I will be home in time to prepare the material for LLs when we send out the proposed program. There is a lot of paper work involved here and almost the same thing will become a part of Workbook I.

I feel like the meanest person in the whole world.

The Garland President called asking for a one day delay in the postmark for their program making. Their Board meeting is at night on Nov. 1. The only way she could get the Nov. 1 deadline postmark would be to drive into Dallas after their Board meeting. Goodness only knows I couldn't be responsible for having her drive into Dallas in the middle of the night but I didn't feel that I had the authority to make an exception in their case. As far as I know, we have never accepted report forms postmarked later than Nov. 1. I did help her work out a system of a sub committee chosen by the Board with a Board poll if necessary. I don't think they will have to poll the Board as indications are that there will fair agreement on where they want to go. I'm getting a complex about this particular President (a favorite of mine by the way) as I now have a perfect record for saying no to everything she's ever asked of me.

In my very early pre Board report, I'm trying to get everything included that we need to be concerned about including Convention, Workbooks, and all we need to do on Program. There will be a lot as the Jan. Board meeting is so very late.

By the law of averages (and my own human frailties) I will more than likely miss something so will each of you think in terms of your own portfolio and the Convention and try to fill in any gaps I might leave. I hope I get back for Board meeting but at this point in time, I have no idea whether I will be able too or not. My confidence in each of you is such that I know I do not have to worry

as there was never a better Program Comm. in all my experience in the LWWG Texas

NATIONAL BOARD REPORT

June 1972

a guide for local and state board planning

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League of Women Voters of the United States 1730 M STREET NW, WASHINGTON, D.C. 20036

TEL. (202) 296-1770 Pub. No. 260, 35¢

MEMO FROM THE VICE-PRESIDENT

TO: State and Local League Presidents
FROM: Gail Bradley, Vice-President
RE: Report on the June, 1972 Meetings of the Board of Directors of the LWVUS and the Board of Trustees of the LWVEF

The national board, having met for orientation in May, returned in June to tackle a heavy agenda. New board members brought the stimulus of fresh ideas and new approaches. Agreed that the best way to get acquainted is to get down to work together, we began the process of review and projection....the review, especially, of convention action; the projection of the coming months' work on program and on organizational needs. Seated around a square in the board room of the national office, we asked ourselves, What were the program recommendations and how did the convention modify them? What was the intent of the financial decisions and how do we stand now on budgetary matters and on development efforts? Then we took up the corollary question: What should we do—we the national board and, more important, we who together make up the League?

As each program chairman presented her plans, we had to analyze them and set them in the perspective of at least two considerations. The first was that while the convention did not adopt any not-recommended program it did direct that new attention be paid to women's rights and to Indians in the Human Resources item, to new study on U.S. Congress and to nationwide support of our D.C. position. It also approved the plan to study Land Use as a component of both the Environmental Quality and the Human Resources items. Since no additions were made to the budget to cover the increased costs of the new emphases, we worked hard to find a feasible way to manage all this in the context of League commitment to ongoing program goals.

This effort was closely associated with the second, ever-present need to set priorities for study and action, to weigh relative work plans, so as to both encompass and control the total effort. We know you are doing the same at the local level, and we sympathize. It is obvious that League members wish to be as effective as possible in as many areas as possible. The only way to do it is by realistic analysis of priorities as we plan each year's work.

This kind of analysis was absolutely essential for us in the action field. We spent considerable time setting up procedures for coordinating study and action assignments in the national office, reviewing the League's national action priorities and trying to analyze the shifting currents on the Hill.

In nearly every board meeting there is a high moment when something triggers a full-fledged "think tank" on some special problem. In this board meeting, it came with Membership Co-chairman Ruth Patterson's preliminary plans for membership efforts among those segments of our society we seldom reach—blacks, chicanos, Indians, ethnic groups, youth, rural poor, the inner city, and others. After an exciting discussion, we enthusiastically dubbed this year's membership effort "Operation Outreach" and went on to other business.

With the board's usual concentrated attention on money matters, we approved plans for the Development office. These plans draw on the experience to date, tighten up procedures and set realistic goals. Although it was too early to make budget adjustments, since state pledges were not due until July 1, we did review the budget carefully and determined that we must be extremely careful with expenditures. In fact, some decisions on plans for the year were postponed until September, when the situation will be clearer.

The board is particularly concerned about the cash available in operating funds. The concern is based on the current cash flow situation. The Per Member Payment estimate for the first quarter, ending June 30, 1972, is about \$150,000, but as of June 22 only \$36,000 has come in. In addition, of the \$350,000 expected in state pledges, we have heard from only 23 states; of this number, 13 pledged considerably less than the amount expected. If this trend continues, the national board will be forced to sell stock in order to meet our contractual commitments. The details of the financial situation are explained in the special memo to state and local Leagues, which may reach you before you receive this NBR.

It gives me great pleasure to announce the appointment of Martha Aasen as our new UN observer and Jackie McAloon as her alternate. Ellen Ahern, Keller Bumgardner and Gwen Murphree were appointed as board members of the Nominating committee. Off-board members of the various committees will be appointed during the summer and that list will probably be ready in September. The complete board roster, including the appointed members, appears below.

Mrs. Benson is on vacation and we all wish her the best!

REPORT ON THE LEAGUE

Legislative Action Targets: 1972 . . . And Beyond . . .

ACTION PRIORITIES TO REMAIN THE SAME UNTIL RE-EVALUATION BEFORE THE 93rd CONGRESS, WITH WELFARE REFORM NO. 1. The board spent one full day discussing the political realities of present action priorities and their relation to current membership interest, enthusiasm and awareness. It was clear from discussion at convention that welfare remains the A-1 campaign and that regardless of the outcome in the Senate (i.e., even if the League must reverse itself and work all-out to defeat Title IV of HR 1), a real commitment exists to remain on the battlefield to the end and to continue cooperating with other interested organizations. Whatever results are achieved in the 92nd Congress will, of course, influence the direction, extent and kinds of national action undertaken by the League in 1973.

Because of that commitment, the entire national board went up to Capitol Hill Wednesday afternoon, June 7, to make personal calls on senators who are co-sponsors or potential supporters of either the Ribicoff amendments to HR 1 or a compromise that meets League requirements. These visits provided additional buttressing for the magnificent work done at the state and local level to keep the Congress aware of the League's keen and continuing interest in welfare reform.

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Since the WATER POLLUTION control legislation remains in conference at the time of writing this NBR, the board decided that it is imperative for the League to continue support of a strong bill as a B-campaign priority. In addition, though opportunities for effective local league action on TRADE and AID have been minimal this year, the political climate is such as to indicate that the League's voice will be essential to maintenance and development of rational national policies in the upcoming Congress.

Ruth Sims is the new Action chairman.

CONVENTION VOTE ON MOTION SUPPORTING D.C. HOME RULE AND CONGRESSIONAL REPRESENTATION. The delegates to the 1972 national convention adopted the following motion:

"...that the convention direct the national board that the part of the program item on representative government, relating to the District of Columbia, if passed, be implemented during the next two years by a progressive drive of two weeks in each of the 50 states, to arouse grass roots support for self-government and full voting representation in Congress for the citizens of the District of Columbia."

The national board wishes to carry out the intent of the convention but finds itself constrained by considerations both of finances and of how best to achieve the desired end. Clearly the aim is to line up enough votes in Congress to support the League position by utilizing valuable League time, talent and money to the best advantage.

The board proposes, therefore, that the national League membership give these kinds of support to the D.C. League:

- 1 D.C. home rule and representation in Congress to be emphasized when testimony is given to the national Democratic and Republican Platform committees.
- 2 Local Leagues to ask every congressional candidate about his stand on the issues at all candidates' meetings and other public forums from now through November 7, 1972. This technique will not only elicit positions but will also serve as an educational tool to bring the question before the public.
- 3 After the election, Leagues to place emphasis on finding out how congressmen and senators plan to vote on the issues, through questions in all local and state League congressional interviews.
- 4 National board to give careful consideration to appropriate timing in 1973 and/or thereafter, for a concerted TIME FOR ACTION on any pending D.C. legislation.
- 5 Insofar as possible, local and state Leagues to carry out a progressive plan at community level (timetable, January to May, 1973). Leagues will have a variety of options about how to carry out the activities. The D.C. League is prepared to provide one working kit for each state League, to be duplicated by the state League as needed.

A more detailed memorandum on these proposals is going out to state and local League presidents.

1972-4 National Program: Basic Guidelines

The two basic national program materials which local and state board members will want to read carefully (and keep for future reference) are:

—the official wordings and explanations of the 1972-74 national program adopted by the convention which appear in the May-June VOTER.

—the revised edition of *Study and Action*, the national League program "bible," covering, of course, all national positions, including details about the new position on Congress.

The VOTER is probably already in your hands and *Study and Action* will be available by September.

In addition, NATIONAL BOARD REPORTS provide the essentials of what a local board as a whole needs to know in planning for your League's program coverage. Future VOTERS and REPORTS FROM THE HILL will update League leaders and members on program developments. COMMITTEE GUIDES and other program materials produced by both the League and the Education Fund will be a continuing source of information and guidance on the details of each national program item.

EQ Work On Solid Wastes, Air And Water

The outlook in the several facets of EQ—solid waste management, air and water—has already been outlined in EQ COMMITTEE GUIDE #5.

Timetable for Solid Waste Management

—Those who have not already done so can make a survey of solid waste management in the community this summer. The tools are available.

—Leagues are asked not to schedule consensus meetings before late October, because consensus questions will not be approved until the September board meeting.

—The consensus deadline is January 31, 1973.

Materials for Consensus Leagues already have some materials:

—CF: *Solid Waste, It Won't Go Away*;

—CG: *Study of Solid Waste Management*;

—parts of *More?*

Materials to come are:

—a pamphlet on recycling, which will provide a solid background for broad discussion of issues (to be sent out in August);

—a COMMUNITY GUIDE to help Leagues draw other citizens into examining the issues (will either accompany recycling pamphlet or follow soon after);

—consensus questions (will be mailed in time for consensus meetings starting the last of October).

Ruth Clusen, vice president and EQ committee chairman, has attended the UN Conference on the Human Environment as an official US observer for the LWV. She was in Stockholm serving as a panel moderator at the symposium, "Uniting Nations for Biosurvival," sponsored by the National Wildlife Federation, which covered the costs of her trip.

Land Use Components Of EQ And HR

COMMITTEE GUIDE #1 on Land Use has already been sent out to state and local League presidents (with three copies enclosed, to facilitate this initial communication with all the appropriate program chairmen—EQ, HR and Land Use). Please note that one copy was also sent out on DPM. Its key points are outlined below.

Timetable No consensus is anticipated in this biennium. As the CG makes clear, "Only after a thorough job of research and study will Leagues be ready to formulate a national position in this field. Leagues with Land Use in their local and state programs can, of course, move ahead at their own pace."

Committee Structure Virginia Nugent, who is chairman of the national Land Use committee, will also be a member of both the EQ and HR committees, to assure the coordination and integration of the land-use aspects under each. Two basic structures—with local adaptations—are suggested for local and state committees:

—EQ and HR chairmen and combined committees can work together, perhaps through a subcommittee.

—A Land Use chairman and committee can coordinate the work, using members of both the EQ and HR committees, plus others with special talents and/or background.

Inter-League cooperation is particularly appropriate for Land Use, whether through joint resource committees among several Leagues or through some other form of regional or subregional cooperation.

Materials The CG also described relevant League materials already available, including the new pamphlet *More? Interfaces between population, economic growth and the environment* and the 1971 CURRENT FOCUS, *How Shall We Plan for Our Land?*

Human Resources: New Emphases

The convention adopted an HR item which affirms League support of "equal rights for all regardless of race or sex." A convention motion approving state and local action in support of ratification of the Equal Rights Amendment made clear the specific applicability of the League position to the ERA. Implementation started almost immediately in states where the amendment is up for ratification in legislatures.

In mid-May, background materials on the amendment

itself, its exact status in the various legislatures, and the other organizations working for ratification were sent to all state and local Leagues. Nineteen states have now ratified the amendment out of the needed total of 38.

Another new HR emphasis is concern for the special needs of Indians, added to the wording of the HR item by the convention. The national board has not worked out how this special emphasis will be implemented. However, the HR committee (Martha Greenawalt, chairman) has begun to seek out sources of information on Indians' unique problems in employment, education, housing and poverty and to contact organizations concerned with the special needs of Indians. At its fall meeting, the committee will consider specific recommendations for possible League action on Indians.

Continuing HR Commitments

Besides considering the new emphases, the HR committee at its fall meeting will consider the entire range of HR priorities.

As indicated in the Legislative Action section, welfare continues to be the A-1 action priority. For many Leagues who have been very involved in action on housing discrimination in their own communities or states under the HR position, housing will continue to be high on their priority list. At the present time, the status of housing legislation in Congress does not indicate the need for high-priority national action.

Two other national issues which fall within the HR program have recently received wide attention—busing and the proposed transfer of the Community Action agency out of OEO. These two items may need continued League attention.

Antibusing amendments with serious discriminatory implications are attached to the Higher Education bill which is on the President's desk for signature. Although the President has said he does not believe the antibusing amendments are strong enough, he is not expected to veto the bill. Still pending in Congress and representing an equal threat to quality integrated education are the Administration's antibusing legislation and several antibusing constitutional amendments. Action on these will be taken where appropriate.

Under the auspices of the LWVUS, a coalition of about 90 national organizations sent a letter to all members of Congress protesting any further dismantling of OEO and questioning the proposed transfer of OEO's Community Action agency and economic impact programs to the to-be-created Department of Community Development (DCD). The DCD reorganization bill (on which the League has no position) has been favorably reported out of the House committee and is awaiting a calendar assignment in the Rules committee. Further national action will be taken as deemed advisable.

IR: Trade the Major Focus

Trade The deadline for submitting consensus reports on trade will be May 1, 1973. The IR committee (Ruth Hinerfield, chairman) will send all consensus materials to local Leagues by December 1, 1972. A brief guide for planning the trade study will be mailed by the end of June. The re-

evaluation of trade does not preclude action based on our present position. Our position will continue to provide authorization for action and Leagues will be urged to work in its support.

Aid A WRAP-UP on Development Assistance went out to Leagues early in June. An overall COMMITTEE GUIDE for International Relations programming in 1972-1973 will be distributed later this summer.

United Nations Action is the recommended focus for League activities on UN Day. Leagues will be encouraged to plan programs for community and legislative action supporting a strengthened U.S. commitment to the United Nations. More information on UN Day will be included in the CG.

Coalitions The board authorized League participation in a planning group which is organizing a national education program on international development. The organizations and institutions initiating the program include the World Bank, the United Nations Development Program, the Overseas Development Council and the American Association of University Women (the latter is providing office space for a pilot operation). The League will also be working with the Consumers Education Council on World Trade, a coalition of national organizations set up to distribute information on trade policies and their effects on consumers.

Representative Government: How to Cope

The various components of the Representative Government item have been assigned to the new RG chairman Jeanne Malchon. Many Leagues will want to follow the pattern of the national board—a Representative Government chairman and committee; or they may wish to assign components to other board or off-board members. The outlook for work is mainly action, some of it of a watchdog nature.

Under the new **U.S. Congress** position there are prospects for both legislative and community action. Opportunities for further study are still being assessed by the board, on the two areas suggested by the convention: campaign financing and legislative executive relations (see section on Educa-

tional Programs under the Report on the Education Fund).

Election of the President continues to be essentially a watchdog operation, with possible new opportunities for action opening up after the presidential election.

For the other two RG components, see the sections on the **District of Columbia** (under Legislative Action) and **Apportionment** (below).

Another responsibility related to Representative Government is the **Voting Rights** bylaw which authorizes continuing "action to protect the right to vote of every citizen." Opportunities for voting rights action on all levels may increase during this election year (see also the section on the Election Systems Project under the Report on the Education Fund).

Apportionment

The 1972 convention approved the following revised wording of the apportionment part of the Representative Government item: "Action for apportionment substantially on population of congressional districts and of all elected state and local governmental bodies." The revision allows state and local Leagues to work for apportionment based substantially on population not only of state legislatures but also of congressional districts, city councils, county commissions, and all other state and local elected bodies.

Some state Leagues have had additional legislative apportionment positions. Examples: for single-member districts or for combinations of single- and multi-member districts; for guidelines about who should apportion and what other factors should be considered in addition to equal population (such as compactness, contiguity, and preservation of county lines as much as possible). These state Leagues work for these positions as well as for the national position on legislative apportionment.

In the same manner, local Leagues that have other positions—such as to elect city council members either from districts or at large or to elect some from districts and some at large—may continue to do so. Any local or state positions which are not in conflict with the national position may be formulated by the usual method after study and consensus.

CALENDAR OF BOARD MEETINGS 1972-73 and COUNCIL 1973

September 11 - 15, 1972

November 27 - December 1, 1972

February 12 - 15, 1973

April 9 - 13, 1973

Council - May 7 - 11, 1973

NATIONAL BOARD 1972-74

OFFICERS **President:** Lucy Wilson Benson, Amherst, Mass. **Vice-Presidents:** Gail S. Bradley, Durham, N.C.; Kathryn D. Christopherson, Louisville, Ky.; Ruth C. Clusen, Green Bay, Wis.; Nan F. Waterman, Muscatine, Iowa **Secretary:** Sondra L. Cohn, Albuquerque, N.M. **Treasurer:** Virginia S. Sweet, New Canaan, Conn.

DIRECTORS (elected) Keller H. Bumgardner, Columbia, S.C.; Ruth J. Hinerfeld, Larchmont, N.Y.; Irene I. Janski, Minneapolis, Minn.; Jeanne Malchon, St. Petersburg, Fla.; Barbara Margerum, Los Angeles, Calif.; Virginia H. Nugent, Morgantown, W.Va.; Ruth R. Patterson, Detroit, Mich.; Margaret Walker, Westfield, N.J.

DIRECTORS (appointed by newly-elected board) Ellen G. Ahern, San Francisco, Calif.; Martha S. Greenawalt, Hartsdale, N.Y.; M. Joanne Hayes, York, Pa.; Elizabeth R. Karlow, Bethesda, Md.; Gwen C. Murphree, St. Croix, V.I.; Ruth L. Sims, Riverside, Conn.

Convention Evaluation Report

By May 5, 1972, 526 evaluation reports had been received, the bulk of them handed in at the conclusion of the convention in Atlanta. These have all been carefully read and a statistical record compiled. Very obviously this type of reporting does not lend itself to the "areas of agreement" as we know it in the consensus process. Comments by delegates range the gamut from "I can hardly wait to get home to the protective arms of my male chauvinist loving husband" (1) to the clear majority (471) who responded to the specific questions regarding participation in convention decisions. Many, many recommendations were made regarding the proceedings and the conduct of the Atlanta Convention; these were carefully noted. This report incorporates only the main themes as expressed by the delegate respondents. This was the form:

1. Do you feel this convention gave you the opportunity you desired to participate in convention decisions? If so, why? If not, why not?

2. Suggest any improvements in convention activities, procedures or arrangements for the 1974 convention.

Other comments.

In response to Question 1, 340 (65%) answered in the affirmative, 99 (19%) in the negative, 55 (10%) had no comment, and 32 (6%) indicated "yes and no."

Not surprisingly, the greatest number of delegate comments (225) was concerned with the physical limitations of the meeting room—both the size and the lack of adequate ventilation. The clarion call was "Hire a larger hall." Mindful of this clear mandate for a larger meeting room, the convention planning chairman, Ellen Ahern, took a tape measure to the San Francisco Hilton. It can be reported that the meeting room at the Hilton, where the 1974 convention will be held, is 1900 square feet, as compared to the 1100 square feet of the Atlanta Marriott's meeting room plus Plantation Room. Every effort is being made *now* to ensure much more adequate space and ventilation for delegate comfort.

Specific comments made by more than 50 delegates fell into the following categories:

143 commended the chair for its handling of the convention and for providing for free delegate expression of opinion.

128 commented on the misuses of red cards deploring their abuses.

97 were critical of delegates' behavior, coupled with 78 asserting that delegates failed to prepare themselves adequately for convention deliberations. There were a number of suggestions for improvements in this area, particularly (61) recommendations that there be more parliamentary information either in the Workbook or through a workshop. There were many, many suggestions for making Workbook II available *prior* to Convention plus many (53) advocating a timed agenda for *all* of Convention.

These were the main clusters on the evaluation reports. All suggestions and recommendations were recorded in order to aid in guidance for a more satisfactory convention in 1974, and to enable the greatest delegate participation possible.

Evaluation reports that continue to come in will be incorporated into the overall report for the guidance of the national board for the San Francisco convention in 1974.

Organization

Recognition of ILOs As you know, the Convention delegates amended the national bylaws to provide for one voting delegate for each recognized ILO. Delegates also adopted ILO recognition standards for the guidance of the national board. The national Organization committee is developing a proposal for the recognition procedure as well as preparing an explanation of the recognition standards. Both will be sent to local, state and ILO presidents soon.

Finance Conferences The requests received for national field service indicate that finance is the first priority. The Board approved the plans for regional finance workshops (see memo of May 31st) and the dates have been set: Denver, August 16-18; Hartford, Connecticut, August 21-23; Detroit, Michigan, August 23-25; St. Louis, Missouri, August 28-30; San Francisco, September 26-28; Atlanta, Georgia, October 10-12; Washington, D.C., in October, the exact date to be decided.

LEAGUE OF WOMEN VOTERS OF THE UNITED STATES 1730 M STREET, NORTHWEST, WASHINGTON, D. C., 20036

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Order placed by	Date Member ☐ Nonmember ☐
Bill to	
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Address	Zip
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SPECIAL MAILING INSTRUCTIONS (if any)

1st Class ☐ add 15%
Air Mail ☐ add 20%
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Special Handling ☐ add 50¢
Special Delivery ☐ add 75¢
Third Class ☐ free
Parcel Post ☐ free

Quantity	Pub.#	Title	Price
	259	Election Supplement	

Membership "Operation Outreach" seems to be a good name for the series of memos on membership which will be coming your way beginning in August. Emphasis will be on getting members from among these groups currently underrepresented in the League, as well as on keeping and attracting members from the present majority group.

The League Nominating Process Interest of members in the nominating process continues. The national board has some ideas about a beginning dialogue on this topic and you will be hearing more about this in the future.

Local League Bylaws Standard bylaws for local Leagues and the explanation are being reviewed and revised in preparation for a new edition of *Organizing Leagues* which will be available in the fall. Bylaws options for local League will include anniversary dues, membership in an ILO and the concurrence method of adopting program for area Leagues.

Annual Report Forms Soon we will be preparing the forms for 1972 annual reports. If you have suggestions for the format, the process etc. which you have not yet sent to us, please do so by the end of August. We'd like to incorporate as many of your ideas as we can.

Calendar Year Reporting A Reminder Annual reporting for treasurers, finance chairmen and membership chairmen will continue to be done on a calendar year basis....January 1st through December 31st. Outgoing board members with these portfolios can help their replacements by leaving good records for the first months of the year.

Organization Committee Members of the national board serving on the Organization committee are Gwen Murphree, chairman, Barbara Margerum, Ruth Patterson and Margaret Walker. Off-board members will be announced later. □

REPORT ON THE EDUCATION FUND

Educational Publications in the Works

✓ The previously announced publication on employment is now being revised to include added data on the employment problems of women and Indians. Publication date: September 1.

✓ A pamphlet on recycling will emphasize changes necessary if reuse, reclamation and recycling are to substantially increase. The pamphlet will also discuss the importance of changes in attitudes, both public and private. Publication date: August 1.

✓ A publication on money, i.e., the international monetary system, described in the December NBR, is in the final stages of editing and should be available by fall.

|| ✓ A COMMUNITY GUIDE outlining a community education program about the kinds of changes needed to make the U.S. Congress more effective will be published by fall.

✓ A FACTS & ISSUES on legislative-executive relations is projected for later in the fall.

Citizens Education Service

Voters Service

The new Voters Service chairman is Keller Bumgardner.

Choosing the President We did it again! *Choosing the President*, completely rewritten for 1972, has been selected again by the Book-of-the-Month-Club, Inc. as a "pro bono publico" book for distribution to their members who purchase any book during June. A special effort was made by everyone to get it out before both national conventions so that TV viewing thereof might be more interesting! Now it's up to you to make the effort to let all segments of your community know about it. Order extra copies for your local media, schools, libraries, churches, businesses, public officials and candidates. Use the promotional flyer all over town. Flyer: Pub. #340, minimum order 100/\$1.50, with bulk discounts. *Choosing the President*: Pub. #301, \$1.00/copy.

Election Supplement The usual VOTER election issue won't be usual. It will be a lively 16-page supplement to the September VOTER, geared to helping the voter be a clued-in campaign watcher and vote caster. It will be full of how-to's ...for instance, how to evaluate a candidate, how to judge a political ad, how to evaluate a political poll, how to poll-watch your own vote. This election issue has always been a best-seller, with Leagues doing a saturation distribution in their own communities. The price is 100 for \$4—so close to cost that there will be no further discounts except for very large purchases. To make it easy, we are including an order blank (page 6). We can't go to press until after the Republican convention, so plan for late September, early October receipt. PLEASE ORDER SEPARATELY FROM OTHER PUBLICATIONS PURCHASES, TO EXPEDITE WORK IN THE MAIL ROOM. Pub. No. 259.

Committee Guide #3 And, just in case you need some new angles for registration drives or voter education work, watch for the newest COMMITTEE GUIDE—to be out very soon. It is a swapshop of recent League Voters Service work with youth—a kaleidoscope of fresh ideas just in time to gear up for the big fall push. (For new Voters Service chairmen, don't forget the old standby, *The Voters Service Handbook*, Pub. #330, \$1.00.)

Other Election Materials In addition to these new publications and others listed in the spring member and leader CATALOGS, we remind you of these materials, which are also useful in this intensive period of voters service:

—*Election Alert* (L-1, March 1973): List of information sources, including presidential campaign headquarters, national party committees, organizations and materials dealing with elections. 4 pp. #205, 20¢.

—*Administrative Obstacles to Voting*: Results of nationwide LWVEF survey which documents the need for administrative changes in election procedures. 1972, 35 pp., #206, 60¢.

Voter Information Kits: We've done some hand tailoring. Now you can mark your kit order #444A if it will be used by organizations, and #444B if it's intended for schools—whether for classroom or for voter education projects. 1972, \$3.00.

State and Local Government

The State and Local Government department (Libby Karlow, committee chairman) exists to help you and other citizens and groups with information about what is going on in legislatures and local governments and what other sources of help and information are available. This is the department that can also tell you about what Leagues around the country are doing in areas related to your interests.

The S&LG committee is also developing some basic publications that can help Leagues and many other community groups to understand their state and local governments better and to keep up with new trends in government:

—*Channels for Change:* how communities are using regionalism and decentralization to solve modern problems;

—*Know Your Community:* a completely rewritten "beginner's" survey of local government (order after August 1);

—*Politics of Change:* a good companion piece to KYC, to help groups understand and work with the unofficial power structure of the community;

—*Anatomy of a Hearing:* again, a beginner's tool, telling how citizens can take advantage of the opportunities which hearings offer, for bringing about community change.

Special Research and Projects

The Special Research and Projects committee, made up of both board and nonboard members, (Nan Waterman, chairman) is being formed and will meet in mid-July. You will receive information in the next board report about any of the committee's recommendations or suggestions that are approved by the board.

Metropolitan Project

The board approved publication of a booklet containing the highlights of the Metropolitan Project training conference held for the coordinators of the survey now being done in 27 metropolitan areas. Essentially, this publication will consist of excerpts from the presentations on regionalism and decentralization made at the conference. It should reach local and state Leagues early in the fall.

Election Systems Project

As was announced in the June 1 memo from Jeanne Malchon, Election Systems project chairman, to all local and state League presidents, the LWVEF has received \$138,000 from the Ford Foundation to conduct a one-year follow-up program on last year's Election Systems Survey:

- 1 An August 1-2 national training conference on implementing the findings and recommendations of the Election Systems Project report, *Administrative Obstacles to Voting* (a copy was sent to each League in April) for state League leaders and representatives of local Leagues interested in the follow-up.

- 2 Field service to Leagues that wish to be involved in implementing the report.

- 3 A series of communiques to keep Leagues and other citizen organizations abreast of developments in follow-up programs; e.g., successful strategies and techniques, problems encountered, information on coalitions formed in different parts of the country and suggestions for local tie-ins to these coalitions, etc.

- 4 Ongoing promotion of the Election Systems Project findings and recommendations to all pertinent groups; e.g., election officials, state and local government officials, media, the general public, etc. A copy of the report and recommendations will be sent to the election official of each county and major city in the United States within the next month. Local Leagues will receive a copy of the covering letter at the same time.

- 5 Three publications (copies to go to LP, SP and DPM)

Pre-election guide to removing obstacles to voting through minor administrative adjustments, i.e., without a change in the law. Available by September 1.

Handbook on training election personnel (registration staff, poll workers, election officials), based on League experience during the current election period. Available to Leagues and other organizations in time for use before next spring's local elections.

Handbook on monitoring registration and voting practices at the local level. This publication too will be based on experiences of Leagues during the current election. Spring 1973.

Litigation

The Litigation Department of the League of Women Voters Education Fund, together with the National Municipal League, Common Cause, and The Student Vote, have agreed to fund a project of Professor James Blumstein of Vanderbilt University Law School to determine the degree of state compliance on the issues of durational residence, early closing of registration books and the Voting Rights Act Amendments of 1970. Professor Blumstein was the appellee involved in the recent decision of the Supreme Court of the United States in the case of *Dunn v. Blumstein* on March 21, 1972, which established nationwide standards affecting the rights of all citizens to register and vote. Professor Blumstein will prepare the legal papers and enlist the aid of other groups in bringing suit against the attorneys general of states not yet in compliance with some or all of these three points.

State and local Leagues will be given the option of joining the suit or becoming co-plaintiffs. States where compliance efforts are not necessary will obviously not be included. State League presidents will receive more detailed background information on the compliance efforts from the national Litigation office. Every step of the way, state and local League participation will be optional.

Joanne Hayes is the new Litigation chairman. □

LWV of Texas
September 1972
Duplicate Presidents
Mailing-

To: Local League Presidents
From: Mrs. M. S. Braunagel, Program Vice President
Re: Program Making Information

STATE PROGRAM RECOMMENDATIONS

Each president has received three copies of the State Program Recommendations form for reporting local League Program suggestions for 1973-75. One copy is for your files. Return the other TWO copies to state office postmarked no later than November 1, 1972. Recommendations returned after this date will not be counted.

The League of Women Voters is a grass roots organization. It is the responsibility of the local Board to help see that it remains so. Specifically, the local Board will want to provide for full membership participation in selecting and directing Program, keeping some of the following points in mind:

1. Encourage members to read the "LOOK AT THE STATE WE'RE IN" section of the July TEXAS VOTER. Plan to interest each member.
2. Remind the member that these issues are not all that are lively and encourage addition of others of interest.
3. Provide for full discussion at times convenient to as many members as possible.
4. Explain the entire program making process, including how certain League criteria and principles govern final selections. Criteria are listed on page 23 of the LOCAL LEAGUE HANDBOOK.
5. Stress the importance of program making. No items may be considered unless they are introduced by November 1, 1972. Please make this clear to your membership.
6. Allow time to review the state program PREAMBLE.
7. Consider what the majority want to recommend; report items clearly and in the proper section to avoid mistake in intent. Wording items is helpful but is not required. Read carefully the instructions before filling out the report form.
8. Be sure your official recommendation expresses your League's desires for a total state Program.

About the Report Form:

The report form has spaces for your League to list any program which you wish to include on the state program list for 1973-1975. This includes both new items and the present program items. Program may be suggested in broad categories. Exact wording is not required but would be helpful. The emphasis will help determine wording. If you wish to word items, space has been reserved.

Present State Program: What should we do with present Program? Does your League wish to recommend new study, take action only, drop the item, combine items? Or do you have other recommendations? If you want new study on present items, be sure to include complete information. Also, include on the report sheet every item on present Program your League wishes to retain. If the present Program item is not listed on the report sheet, it will be considered a lack of support from your League and therefore, a recommendation to discontinue it.

Reasons for Choosing: You might want to give some indication of why your members are interested in the item. Do any of the criteria apply especially to this item?

Issues for Emphasis: These are the questions and problems which your League feels need the attention of the LNW of Texas. What action do you foresee for this item? In order to give direction to the item if it is adopted, we need to know what your League recommends.

Interest Indicator: How did your members respond to this item? Was their interest strong or moderate? Do you think this item will attract members to unit meetings? Will members want to act on it?

OPPORTUNITY FOR PROMOTION

Bylaws require the state Board to send proposed Program to local Leagues six weeks before Convention. (Art. XI, Sec. 3b) This information will be sent as early as possible in order to allow ample time to circularize other local Leagues if you choose to promote a not recommended item. Workbook I, March 1971, pages 9 and 10 from the Dallas Convention might prove helpful as you plan your strategy.

DECISION AT CONVENTION

State Convention--Beaumont, Texas--April 10-12, 1973

Delegates will discuss, debate, and adopt state program. Proposed program may be adopted, modified, or rejected. Other subjects which were officially suggested by local Leagues before November 1, 1972, but not recommended by the state Board, may be added or substituted. These subjects are called "Not Recommended Items." New items may not be introduced after November 1, 1972. Not recommended items shall be considered by the Convention provided that (1) the Convention shall order consideration by a majority vote; (2) the vote on the proposed change shall not be taken on the same day as the order for consideration; and (3) the Convention adopts the change by a two-thirds vote." (Article XI, Section 3d, state Bylaws). Specific rules and procedures for program adoption at Convention will be found in the Convention workbook.

PROVISIONAL LEAGUES

Although Program recommendations of provisional Leagues will not have official status, they will be welcomed as interest indicators. Provisional Leagues are encouraged to participate in each step of the program making process. This is not only good practice for Leagues working for recognition, but the experience will also make adoption of Program at Convention much more meaningful and interesting to provisional representatives.

* * * * *

LEAGUE OF WOMEN VOTERS OF TEXAS
DICKINSON PLAZA CENTER
DICKINSON, TEXAS 77539

September 1972
(3 copies)

Return two to
state office.

To: Local League Presidents
From: Mrs. M. S. Braunagel, Program Vice President
Re: State Program Making 1973-75

STATE PROGRAM RECOMMENDATIONS

DEADLINE: This recommendation must be postmarked by November 1, 1972

This is the official recommendation for 1973-75 state Program submitted by:

The League of Women Voters of _____

We recommend:

ITEM #1:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #2:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #3:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #4:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #5:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #6:

Reasons for Choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #7:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #8:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #9:

Reasons for choosing:

Area of Emphasis:

Suggested Wording, if any:

ITEM #10:

Reasons for Choosing:

Area of Emphasis:

Suggested Wording if any:

STATE PREAMBLE

The League of Women Voters of Texas works to promote political responsibility through informed and active participation of citizens in government. The League studies and takes action on selected state governmental issues which are in the public interest. The League does not support or oppose any political party or any candidate.

We recommend the PREAMBLE remain the same: _____

We recommend the following changes in the PREAMBLE:

OTHER COMMENTS ABOUT STATE PROGRAM:

These recommendations reflect the views of the membership, Board, discussion group, committee, other (Underline to designate.)

Total number of members involved _____

Reported by: _____
(name, title,)

(address)

League of Women Voters of _____

* * * * *

Recent Program Publications Available

Water, Water, Where? - a brief on Texas water laws, The Texas Water Plan, and alternative planning. August 1970 75¢

Revision Quo Vadis - A League's Eye view of Texas Constitutional Revision. May 1968. 16-page booklet 25¢

Texas Constitutional Review. Revised 1966. Handling and mailing charge only 15¢

The Urban Challenge (State-Local Relations in Texas) Oct. 1967. 20-page booklet 20¢

Facts & Issues on The Texas Executive:

The Governor. Oct. 1968. 15¢

Administrative Organization May 1969. .. 15¢

Alternatives for Texas. Aug. 1969. 15¢

Facts & Issues on the Texas Legislature:

Aids for the Texas Legislator. June 1967 .. 15¢

The Influence of the Governor. Oct. 1967. .. 10¢

The Framework and the Functioning.
Oct. 1967. 15¢

The Influence of the Lobby. Nov. 1967 ... 15¢

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JUNE 1970

STATE PROGRAM

1970-1971

Baytown

YEAR OF THE VOTER

LEAGUE OF WOMEN VOTERS OF TEXAS

JUNE 1970

THE LEAGUE IS

A nonpartisan organization open to women citizens 18 years of age or older that encourages the informed and active participation of all citizens in government and politics. It is a nonprofit, volunteer association whose members subscribe to the purpose and policy of the League of Women Voters of the United States. There are 160,000 members in 1,300 local Leagues. The Texas League has approximately 4,000 members who work through their local Leagues on local, state, and national governmental issues.

THE LEAGUE WORKS

To further its purpose of political responsibility by studying and taking action on governmental issues that are in the public interest and by providing services to voters. Its effectiveness is increased by its policy of nonpartisanship. The League does not support or oppose any party or candidate.

THE LEAGUE BEGAN

Fifty years ago when women gained the right to vote. In Texas, the League was formed from the Texas Equal Suffrage Association at a convention in San Antonio a few months earlier—in October, 1919. Texas was the first state in the South and the ninth state in the Union to ratify the 19th amendment to the federal Constitution, giving women the right to vote. The first local Leagues in Texas were organized in Austin, El Paso, Galveston, and Houston. Today there are 40 local Leagues in the state.

THE LEAGUE FUNCTIONS

Through League programs on all three levels—local, state, and national. It studies, reaches decisions, and takes action at the appropriate level. It provides year-round service to voters who look to the League for nonpartisan information about voting, candidates, and ballot issues.

THE LEAGUE PROGRAM

Is initiated in local Leagues by members. It consists of issues chosen by majority vote at local annual meetings and at biennial state and national conventions. Topics are selected both for member interest in the subjects and for their timeliness. Each item is weighed for effectiveness as a League study and as a possible contribution to a solution. Members engage in careful research and provide both pro and con facts for study in depth by the membership. Consensus positions usually result and often lead to legislative and community-education activities.

THE LEAGUE'S VOTERS SERVICE

Supplies citizens with factual, nonpartisan information on issues; publishes candidates' answers to questions in the public interest; conducts public candidates meetings; and otherwise works to get out an informed vote. It helps public understanding of the structure and operation of government; explains the role, organization, and functioning of political parties; and stresses the importance of and opportunities for political party work. All members, other than officers and directors, are urged to join and work individually in the party of their choice.

THE LEAGUE IS FINANCED

By contributions and dues from members, and by contributions from other public-spirited citizens.

THE LEAGUE HAS SPECIAL FUNDS

To stimulate effective citizen participation in governmental decisions through sponsoring educational and leadership programs. The U. S. Education Fund and the Texas Education Fund are financed by tax-exempt contributions from foundations, corporations, and individuals. The Funds do not support or oppose legislation.

VOTER REGISTRATION: SUPPORT OF IMPROVED PROCEDURES FOR THE REGISTRATION OF VOTERS IN TEXAS.

Criteria include

- personal registration and issuance of registration card;
- signature identification at the polls;
- accurate and current registration lists, periodically revised;
- re-registration by voting;
- year-round registration with no fee;
- liberalization of residence requirements;
- no declaration of party affiliation when registering;
- no registration for active armed forces personnel;
- good administrative methods which are uniform and economical with qualified staff and adequate record facilities.

Improvement of Texas election laws has been an issue during most of the 50 years of the Texas League's existence. Since 1960 specific emphasis has been to improve voter registration methods. Legislative action has resulted in only limited reforms.

This year, efforts to prevent disenfranchising Texas voters through registration inconveniences and obsolete administrative methods will be redoubled. Texas now holds the unique distinction of having the earliest cut-off date of all states, and is one of only five that lacks some form of permanent registration system.

QUALITY OF ENVIRONMENT: EVALUATION OF MEASURES TO ACHIEVE AND MAINTAIN AN ECOLOGICALLY SOUND ENVIRONMENT IN TEXAS. PHASE 1: A STUDY OF TEXAS WATER PLANNING.

A NEW STUDY ITEM, IT

- was chosen at Convention, April, 1970;
- provides a study of water planning at the state level;
- can lead to support positions and subsequent legislative action;
- can supplement national League positions on water.

FIRST YEAR'S STUDY WILL

- review the history of Texas water law;
- focus attention on the functions of state water boards and commissions;
- review The Texas Water Plan of 1968 and assess its provisions;
- include alternate water plans, if presented.

Achievement and maintenance of a livable environment demands giving much thoughtful consideration to the ways that water is to be used for human consumption, industry, navigation, conservation, and recreation.

TEXAS CONSTITUTIONAL REVISION: SUPPORT OF MEASURES TO PROMOTE REVISION OF THE TEXAS CONSTITUTION.

PRINCIPLES for a good state constitution:

- a framework of basic law;
- a clear separation of powers with responsibility definitely assigned;
- qualifications for voter eligibility and guarantees of fair elections;

- provisions for justice with a minimum of delay;
- a coordinated finance structure capable of flexibility;
- maximum home rule for municipal and county government with coordination of overlapping functions;
- provisions for support of public education;
- provisions for support of public health and welfare services;
- provisions for amendment and revision;
- basic policies regarding state employee selection, retention, and promotion.

Specifically, the League supports an effective judicial structure for Texas including:

- a single system of centrally administered state-wide courts with a uniform fiscal policy;
- a uniform code of civil and criminal procedure formulated by the Supreme Court, with legislative approval;
- assignment of judges according to special training and docket needs;
- a full-time judiciary whose members qualify to practice law in Texas;
- integration of Justice of the Peace Court functions into courts of record;
- modification of the present appellate judge system to provide for selection by a combination of commission nomination, executive appointment, and noncompetitive and nonpartisan elections; compulsory retirement; and new and effective removal procedures.

Our 1876 Texas Constitution has been amended 195 times and has increased in length from 23,000 to 55,000 words. Rather than being a broad, basic document similar to the United States Constitution, it contains many details which limit and restrict our state government.

The League has worked since 1955 for general revision of the state constitution. League members prefer revision by constitutional convention but would support alternate methods.

In 1969 a few obsolete and unnecessary sections were removed from the constitution by amendment. Much more revision is needed.

STATE-LOCAL RELATIONS: SUPPORT OF MORE FLEXIBILITY AND ADEQUATE POWERS AT THE LOCAL LEVEL, COMPREHENSIVE, REGIONAL AND STATE PLANNING, AND THE FORMATION OF REGIONAL PLANNING COUNCILS.

Also specifically supported are measures to provide

- adequate powers enabling performance of services by local governments without overlapping costs and taxation.
- for greater accountability to and regulation by the state of single-purpose special districts.

A regional planning council (RPC) or council of government (COG) is a voluntary association of local governments, composed of a voting majority of elected officials. Organized legally, a RPC promotes cooperation of separate units of government in meeting area-wide problems. Although it is a political subdivision, it lacks the power of taxation and enforcement.

The state League supports formation of RPCs in Texas. Local Leagues may, after study and consensus, support a project of their local RPC or COG.

THE TEXAS EXECUTIVE: SUPPORT OF MEASURES TO INCREASE THE EFFECTIVENESS OF THE EXECUTIVE DEPARTMENT OF THE STATE GOVERNMENT.

The League supports:

- election of the governor, lieutenant governor, and attorney general to four-year terms;
- limitation of the governor to two terms, which may or may not be successive;
- the governor and lieutenant governor to run as a team;
- gubernatorial elections in nonpresidential election years;
- the secretary of state, comptroller of public accounts, treasurer, commissioner of agriculture, and commissioner of the General Land Office appointed by the governor with Senate approval for four-year terms;

- the governor's budget be the only budget presented to the legislature;
- reorganization of the boards and commissions within the Executive Department to promote greater efficiency;
- the governor to have, within reasonable safeguards prescribed by law, power to remove appointive officers of the Executive Department and appointees to boards and commissions;
- a cabinet-type Texas Executive Department;
- constitutional provision for the succession to office of governor should the governor become unable to perform the duties of his office.

New study this year will concentrate on selected administrative boards and commissions, particularly those in the field of natural resources.

THE TEXAS LEGISLATURE: SUPPORT OF MEASURES TO INCREASE THE EFFICIENCY AND RESPONSIVENESS OF THE LEGISLATURE.

The League is working to achieve:

- annual sessions;
- limitation of conference committees to adjustments;
- adequate salary for legislators;
- elimination of legislative salary amounts from the constitution;
- increased authority for legislators;
- increased effectiveness of legislators;
- orderly flow of bills and resolutions;
- lessened conflict of interest;
- more public knowledge of the legislature.

Annual sessions, salary increases, and limitation of conference committees to adjustments will be emphasized during the coming year. These were areas of legislative improvement agreed upon as vital by both League members and a majority of legislators.

This year, a statewide survey, testing legislators' opinions about how the legislature operates and what improvements might be made, will be made available to the public.

RECENT PROGRAM PUBLICATIONS AVAILABLE

Texas Constitutional Revision

Texas Constitutional Review, revised 1966.
Handling and mailing charge only 15c
Revision Quo Vadis—A League's-Eye View
of TCR, 1968..... 25c

Environmental Quality

FACTS & ISSUES: *Water Planning in Texas*,
Oct. 1970 20c

Human Resources

FACTS & ISSUES: *The Human Relations*
Commission—A Tool to Combat Discrim-
ination, Aug. 1970 20c
Human Relations Study Kit, July 1970.. 85c
Human Relations Newsletters—published
4 or 5 times a yearea. 25c

Modernization of State Government

FACTS & ISSUES on the Texas Executive
Department:
The Governor, Oct. 1968 15c
Administrative Organization, May
1969 15c
Alternatives for Texas, Aug. 1969 15c
Boards and Commissions, Oct. 1970 20c
FACTS & ISSUES on the Texas
Legislature:
Aids for the Texas Legislator,
June 1967 15c
The Influence of the Governor,
Oct. 1967 10c
The Framework and the Functioning,
Oct. 1967 15c
The Influence of the Lobby,
Nov. 1967 15c
A Look at the Texas Legislature—
Through the Members' Eyes,
Oct. 1970 20c

State Program

Study and Action in Texas, Sept. 1971.. 60c

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SEPTEMBER 1971

STATE PROGRAM 1971-1973



**LEAGUE OF WOMEN VOTERS
OF TEXAS**

The League is

a nonpartisan organization open to women citizens 18 years of age or older that encourages the informed and active participation of all citizens in government and politics. It is a non-profit, volunteer association whose members subscribe to the purpose and policy of the League of Women Voters of the United States. There are 160,000 members in 1,300 local Leagues. The Texas League has approximately 4,500 members who work through their local Leagues on local, state, and national governmental issues.

The League works

to further its purpose of political responsibility by studying and taking action on governmental issues that are in the public interest and by providing services to voters. Its effectiveness is increased by its policy of nonpartisanship. The League does not support or oppose any party or candidate.

The League began

fifty-one years ago when women gained the right to vote. In Texas, the League was formed from the Texas Equal Suffrage Association at a convention in San Antonio a few months earlier—in October, 1919. Texas was the first state in the South and the ninth state in the Union to ratify the 19th amendment to the federal Constitution, giving women the right to vote. The first local Leagues in Texas were organized in Austin, El Paso, Galveston, and Houston. Today there are 38 local Leagues in the state, plus five provisionals.

The League functions

through League programs on all three levels—local, state, and national. It studies, reaches decisions, and takes action at the appropriate level. It provides year-round service to voters who look to the League for nonpartisan information about voting, candidates, and ballot issues.

The League Program

is initiated in local Leagues by members. It consists of issues chosen by majority vote at local annual meetings and at biennial state and national conventions. Topics are selected both for member interest in the subjects and for their timeliness. Each item is weighed for effectiveness as a League study and as a possible contribution to a solution. Members engage in careful research and provide both pro and con facts for study in depth by the membership. Consensus positions usually result and often lead to legislative and community-education activities.

The League's Voters Service

supplies citizens with factual, nonpartisan information on issues; publishes candidates' answers to questions in the public interest; conducts public candidates meetings; and otherwise works to get out an informed vote. It helps public understanding of the structure and operation of government; explains the role, organization, and functioning of political parties; and stresses the importance of and opportunities for political party work. All members, other than officers and directors, are urged to join and work individually in the party of their choice.

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by contributions and dues from members, and by contributions from other public-spirited citizens.

The League has special funds

to stimulate effective citizen participation in governmental decisions through sponsoring educational and leadership programs. The U.S. Education Fund and the Texas Education Fund are financed by tax-exempt contributions from foundations, corporations, and individuals. The Funds do not support or oppose legislation.

TEXAS CONSTITUTIONAL REVISION

Support of measures to promote revision of the Texas Constitution.

PRINCIPLES for a good state constitution:

- a bill of rights;
- a framework of basic law;
- a clear separation of powers with responsibility definitely assigned;
- qualifications for voter eligibility and guarantees of fair elections;
- provisions for justice with a minimum of delay;
- a coordinated finance structure capable of flexibility;
- maximum home rule for municipal and county government with coordination of overlapping functions;
- provisions for support of public education;
- provisions for support of public health and welfare services;
- provisions for amendment and revision;
- basic policies regarding state employee selection, retention, and promotion.

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The Texas Constitution, rather than being a broad, basic document similar to the United States Constitution, contains many details which limit and restrict our state government. The League has worked since 1955 for general revision. League members prefer revision by constitutional convention but would support alternate methods. At the 1971 state Convention, TCR was given the priority spot in the League's state program, emphasizing the desire of members for action on this item.

VOTING RIGHTS

Support of improved procedures for registration of voters in Texas. Evaluation of selected Texas election laws and procedures.

Criteria for voter registration:

- Adequate safeguards against fraud.
- Personal registration and issuance of registration card.
- Signature identification at the polls.
- Accurate and current registration lists, periodically revised.

Uniformity and ease of administration

- Good administrative methods which are uniform and economical, with qualified staff and adequate record facilities.

Voter convenience

- Re-registration by voting.
- Year-round registration with no fee.
- Liberalization of residency requirements.
- No declaration of party affiliation when registering.

Recent legislative action has achieved many of these proposals.

In evaluating the state's election laws, League members will focus on how election laws are administered by state and local officials and how political parties and primaries affect the electoral process. Election laws and their administration directly affect the right to vote of every citizen.

ENVIRONMENTAL QUALITY

Support of the conservation and development of water resources and of improvement of water and air quality. Evaluation of measures to achieve and maintain a physical environment beneficial to life.

In addition to the national positions on EQ that Texas League members implement at the state level, there are specific Texas positions:

Water planning. State government should have the responsibility for water planning and development in Texas.

- Development of adequate water supplies should be ecologically sound.
- Additional water resources should come from within the state.
- Maximum use of present water supplies should be made through reuse, conservation, and more efficient water and land use.
- Water should be available for all users whenever feasible; however, municipal needs should come first.

Air quality. Support of state governmental action for control of air pollution in Texas, which includes:

- power to set and enforce standards stricter than those required by the federal government;
- adequate funding to carry out research, planning, and enforcement;
- local and regional governments to be allowed to set and enforce standards stricter than those of the state;
- encouragement of citizen involvement in the enforcement process.

Land use, with emphasis on disposal of solid waste, and comprehensive planning will be studied during the next biennium.

HUMAN RESOURCES

Support of measures to combat poverty and discrimination in Texas.

Under League national positions, Texas League members act at the state and local levels to support equal opportunity in education, employment, and housing. The League also supports public programs for income assistance and supportive services.

In addition, Texas League members specifically support:

- an effective Human Relations Commission for Texas, including such features as: permanent, independent status; investigative and legal enforcement powers; an adequate budget, funded independently of the governor's office; equitable representation of racial and ethnic groups; a staff adequate to perform its duties and trained in human relations work.
- the removal of the ceiling on welfare spending from the state constitution.
- provision of supportive services for welfare recipients, including health care, child care, family planning, and legal aid.

STATE-LOCAL RELATIONS

Support of more flexibility and adequate powers at the local level; comprehensive regional and state planning; formation of regional planning councils.

Also specifically supported are measures to provide:

- adequate powers enabling performance of services by local governments without overlapping costs and taxation;
- for greater accountability to and regulation by the state of single-purpose special districts.

A regional planning council (RPC) or council of governments (COG) is a voluntary association of local governments, represented by elected officials. Organized legally, a RPC promotes cooperation of separate units of government in meeting area-wide problems. Although it is a political subdivision, it lacks the powers of taxation and enforcement.

The state League supports formation of RPCs in Texas. Local Leagues may, after study and consensus, support a project of their local RPC or COG.

The 62nd Legislature created a Texas Department of Community Affairs, an independent agency, to direct the state's activities in dealing with urban problems. This development, which is a step toward a cabinet type of government, ties in with the League's support positions on the Executive Department as well as on State-Local Relations.

This year the League will begin a reevaluation of the state's Regional Planning Councils by having one local League in each regional area do a study of its RPC.

MODERNIZATION OF STATE GOVERNMENT

Support of executive, legislative, and judicial reform to be accomplished through constitutional revision and legislative action.

The Texas Executive Department: Support of measures to increase the effectiveness of the executive department of the state government, with continued evaluation of the organization and functions of the executive boards and commissions.

The League supports the following specific measures:

- election of the governor, lieutenant governor, and attorney general to four-year terms;
- limitation of the governor to two terms, which may or may not be successive;
- the governor and lieutenant governor to run as a team;
- gubernatorial elections in nonresidential election years;
- constitutional provision for the succession to the office of governor should governor become unable to perform the duties of his office;

- a cabinet-type executive department—the secretary of state, comptroller of public accounts, treasurer, commissioner of agriculture, and commissioner of the General Land Office appointed by the governor with Senate approval for four-year terms;
- the governor's budget to be the only budget presented to the legislature;
- reorganization of state boards and commissions along functional lines by grouping them in areas of responsibility;
- the governor to have, within reasonable safeguards prescribed by law, power to remove appointive officers of the executive department and appointees to boards and commissions.

Early next year material will be prepared on comprehensive planning among state agencies and departments.

The Texas Legislature: Support of measures to increase the efficiency and responsiveness of the legislature.

The League is working to achieve:

- annual sessions;
- limitation of conference committees to adjustments;
- adequate salary for legislators;
- elimination of legislative salary amounts from the constitution;
- increased authority for legislators;
- increased effectiveness of legislators;
- orderly flow of bills and resolutions;
- lessened conflict of interest;
- more public knowledge of the legislature.

The accent on this item will be ACTION in influencing legislative reform.

The Texas Judicial System: Support of an effective judicial structure for Texas.

League members believe that an effective judicial structure would include:

- a single system of centrally administered statewide courts with a uniform fiscal policy;
- a uniform code of civil and criminal procedure formulated by the Supreme Court, with legislative approval;
- assignment of judges according to special training and docket needs;
- a full-time judiciary whose members qualify to practice law in Texas;
- integration of Justice of the Peace Court functions into courts of record;
- modification of the present appellate judge system to provide for: selection by a combination of commission nomination, executive appointment, and noncompetitive and nonpartisan elections; compulsory retirement; and new and effective removal procedures.

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LOOK AT THE STATE WE'RE IN

There once was a Leaguer named Brenda who squawked when she saw the agenda. So they said, "Where were you when suggestions were due? Speak your piece at the start, not the end."

Once every two years, Leaguers pause in their work to cast a keen eye on where they've been and where they're going. From smoke-filled rooms, meetings, observation posts, registering voters, distributing Guides and hundreds of other activities, members gather for a biennial view from the mountaintop. This review of the state we're in is called program-making.

YOU are the single most important element in program-making. You are challenged to put yourself in the middle of the state we're in, both in the League and in Texas. Consider how the present program speaks to the problems of Texas. Does an item need to be expanded, reworded, dropped, or restudied in order to be effective?

Program-making is a vital part of League. It is from your suggestions that all program originates. Put your-

What will be the crunch on League resources in light of women power, finances and personnel?

self in the picture for 1973-75.

LOOK AT THE STATE WE'RE IN.

Texas Constitutional Revision:

Let's carefully consider the state of revision as no other program item has ~~the~~ more possibilities of improving the state of government in Texas. By working for Amendment #4 in November, members have the opportunity to help provide a constitution that permits state government to function effectively.

Once Amendment # 4 becomes a reality, the League and private citizens will have a chance to testify before the commission as to what should be included in a good constitution. Citizens in Texas will make the final decision for adoption of the new document.

Voting Rights: Have you noticed how many times voting regulations have been in the news since we adopted this item at State Convention 1971? The ratification of the 18-year old vote, liberalization of residency requirements, filing fees and financing primaries have all been in the headlines recently.

Consensus deadline on election laws is October 30th. Positions on election administration and primaries will be ready for action in the 63rd Legislature.

Environmental Quality: Water, Air, Solid Waste, and now Land-Use! Can any group be more involved with Texas than ~~XXXX~~ that? Having solid positions on Air and Water--to be arrived at positions on Solid Waste in January, we now find ourselves at the point of preparing for a Land-Use consensus next Spring. Everything hinges on Land-Use in the other three areas, so we should have an extremely broad and all-inclusive consensus position from which to ~~XXX~~ take action in the EQ field. It will not be easy, nor can it be done in twenty minutes or so. It will allow us to testify and/or work toward a more valid conclusion than we have had in the past when we had to skirt land-use issues because of no positions--specific ones, that is!

Human Resources: At the present time Human Resources in Texas has several phases that will require on-going action. A new session of the Legislature should be urged to create a statewide Human Resources Commission tailored to League consensus positions. Much work will need to be done on the state level concerning welfare reform.

At program-making time, because the new study on alternate methods of school *will not have been completed*

it will be difficult for for League members to project if they want further study on this item, and on what XXXXX aspect. However, they should attempt to do this.

State Local Relations: Regional Councils now encompass the entire state and over 90% of the population. A recent League survey shows XXXX cooperation is being established between local governments and all are engaged in planning areas of land use, health, housing, water and waste, environmental quality and criminal justice.

Local officials are realizing that in today's urban society it is necessary to attack many problems on a regional basis. RPCs are still without strong public support or understanding and must constantly prove their merit.

We were successful in some major legislation but serious work remains in items such as county home rule, land use planning and areas of urban development.

Modernization of State Government: has been the League focus on the problems confronting the executive, legislative and judicial departments of our

state. Through study and action we have attempted to increase the responsiveness of state government to the complex problems which beset them. Much of our action has centered on influencing the legislative process. Constitutional changes are necessary to ~~XXXXXX~~ establish a truly modernized state government.

After more than fifty years of dedicated work, ~~there are still areas~~ the Members of the LRV of Texas still see problems in government. How about WHO'LL PAY AND HOW? a ~~XX~~ study of state financing; Public utilities-AT THE RATE WE'RE GOING?; BUT YOU CAN'T GET ~~XX~~ THERE FROM HERE? a transportation study;

Now it is up to you. What do you think of the state we're in? Where would you like to go from here? Make your voice heard in THE STATE WE'RE IN.

May 22, 1972

TO: Program Core Committee, Winick
FROM: Braunagel
RE: Voter Article-LOOK AT THE STATE WE'RE IN

First, you have to know that I LOVE each one of you and that isn't butter. Thank you for your excellent response to my SOS.

I cut Bettys and Helens articles and we are still going to be too long, I'm afraid. I'm asking Kathy if we can be continued onto another page for a few lines. I forgot the space the heading will take. I tried to combine what Helen and Harriet had to say about NEG and in the TCR article, Betty had a number of suggestions for possible areas of study which can be used in another spot.

On the last page of the proposed article, I put some dashes. They mean that there will have to be other suggestions for study included there. Do you like Harriet's format for Lively Issues? I do but it means we have to come up with tricky titles for other possible issues.

Here are some of the areas you suggested: Education, Judicial (probably a restudy), Bill of Rights, -in Voting Rights-ballot stub, using poll lists for juror selection, reconsideration of personal registration as a League criteria for voter registration, or how, when, where and by whom registration should be administered.--Food Stamp program--population???

Please look this over and fire any corrections or ideas you'd like to see included back to me as quickly as you can. Use the carbon copy if you like as it is double spaced. I'll be more careful when I retype to get the number of characters on a line etc.

All suggestions welcome.

"Who's to Judge" -
"Rights + Wrongs"
"your name on the
dotted line -

Program-Making for the July Voter

At the present time Human Resources in Texas has several phases that will require on-going action. A new session of the Legislature should be urged to create a statewide Human Relations Commission tailored to League consensus positions. Much work will need to be done on the state level concerning welfare reform.

At program-making time, because the new study on alternate methods of school financing will not have been completed, it will be difficult for League members to project if they want further study on this item, and on what aspect. However, they should attempt to do this.

Another problem in Texas that League members might want to study is the food stamp program. Several Leagues are studying this locally. But do Texas League members wish to study food stamps at the state level in order to determine the best sort of food supplementation program for the State?

May 17, 1972

TO: Braunagel, Litras, SO
From: Hunter
Re: Voter Article -Look At The State We're In
MSG Executive & St. Loc. Relations

I think your ideas are great and I hope this is what you want from me. I'm at a loss as to what to say about the Executive since it can all be combined in one MSG article and I'm sure Harriet has already said it better than I can anyway.

MSG- Executive

There was no new study on this item. We had a number of positions on which to work in the legislative session and the emphasis was on action. There was very little action on the items that are of interest to us and constitutional changes are necessary to effect major changes to establish a truly modernized state government.

State Local Relations

I realize that this is too long and needs to be cut ~~xx~~ but just cut it where you feel it is necessary.

In order to assess the functioning and follow the progress and programs in regional planning we undertook a survey of all regional planning councils in Texas. They now encompass the entire state and over 90% of the population. Cooperation is being established between local governments ~~xxxx~~ and all are engaged in planning areas of land use, health, housing, water & waste, environmental quality & criminal justice.

The responsibilities of the councils include making studies and plans for the future development of their areas, elimination of duplication and promotion of economy & efficiency in coordinated area development.

Local officials are realizing more and more that in today's urban ~~xx~~ society it is necessary to attack many problems on a regional basis.

However, RPCs in Texas are still without strong public support or understanding and must constantly prove their merit. If they are to continue to grow & be effective the public must be made aware of

their accomplishments and recognize the trends in meeting urban problems.

In the other areas of State Local Relations program the emphasis was on action. Although we successfully supported several pieces of major legislation that was successful there were other ~~xxxx~~ items that were of major interest to us such as county home rule, land use planning, and other areas of urban development that was not successful.

May 17, 1972

To: Lois and Harriett
From: Betty Anderson
Re: Voter Article--Look at the State We're In

VOTING RIGHTS

Have you noticed how many times
voter^{ing} regulations have been in the news
since we adopted this item at State Con-
vention in 1971? The ratification of
the 18-year old vote, liberalization of
residency requirements, filing fees and
financing primaries have all been in the
headlines recently.

Consensus deadline on election laws
is October 30th. Positions on election
administration and primaries will be
ready for action in the 63rd Legislature.

Areas for further study could be--
signing the ballot stub, using poll lists
for juror selection, reconsideration of
personal registration as a League criteria
for voter registration, or how, when,
where and by whom voter registration ~~is~~
should be administered.

May 15, 1972

TO: Litras, Winick
FROM Braunagel
RE: Voter Article-Program Making--Look at the State We're in

Harriet, I like your intro. You are our WORD artist and I lean heavily on you for this. I've tried a slight revision--more to give you some new ideas to work with and an attempt to shorten it than anything else. See what you can do with it now and I know you can do a lot.

LOOK AT THE STATE WE'RE IN

There once was a Leaguer named Brenda who squawked when she saw the agenda So they said, "Where were you when suggestions were due? Speak your piece at the start, Not the enda."

Once every two years, Leaguers pause in their busy activities to cast a keen eye on where they've been and where they're going. From smoke-filled rooms, meetings, observation posts, registering voters, distributing Guides and hundreds of other activities, members gather for a biennial view from the mountaintop. This review of the "state we're in" is called program-making.

Voter's registration booth

YOU are the single most important element in program-making. YOU are challenged to put yourself in the middle of the state we're in, both in the League and in Texas. Consider how the present program speaks to the problems of Texas. Does an item need to be expanded, reworded, dropped or restudied in order to be effective? What will be the crunch on League resources in the light of workload, finances and personnel. Program-making is a vital part of League. It is from your suggestions that all program originates. Put yourself in the picture for 1973-75. LOOK AT THE STATE WE'RE IN.

Harriet, I'm rushing this into the mail so you can put your busy mind to work on it. This is not CLEAN copy--it's just to give us an idea of space. what about your sentence about problem areas to which the League has not addressed itself in the past that the member would like to see added to program as a lead-off thought for section on other possible items? And how can we handle that part to make it a bit more interesting than a list of possible items? I'll be thinking too.

TO: BRAUNAGEL, SO
FROM: LITRAS
RE: Voter Article

5/16th

Dear Lois,

Hope all is now well with you. I'm neck deep in the Metro survey with all the usual problems...at the moment suicide seems the only solution, but think I'll wait something may work out.

I'll wait to see your ideas on sharpening up the intro, haven't any immediate idea except the removal of at least a few of the metaphors which while not mixed are sure scrambled.

I take it that Modernizing State Government will be dealt with as one unit suggest something on the order of;

MODERNIZATION OF STATE GOVERNMENT has been the League's focus on the problems confronting the executive, legislative and judicial departments of our state. Through study and action we have attempted to increase the responsiveness of state government to the complex problems which beset them. Much of our action has centered on ~~the~~ the legislature influencing the ~~go/vermental/process~~ legislative process. to notable lack of success.

etc. etc.

some ways of introducing new item ideas.....

State finance study....Who'll pay, and how? " Modern government costs money, and the problem of who pays the bill is of primary importance etc.

~~State? Federal? Relations???????~~

Transportation study.....YOU CAN'T GET THERE FROM HERE.....

Public utilities....AT THE RATE WE'RE GOING ~~yes/in/more/than/~~

Even in more than fifty years of dedicated hard work by its' members the LWV-T has not been able to cover all of the problems in government which interest us. Program making is your chance to have your say about what interests you in the state we're in. Is it, WHO'LL PAY AND HOW?, by now we know that modern government is expensive and many people believe a good understanding of state finance is essential to any knowledge of government. What about, BUT YOU CAN'T GET THERE FROM HERE! In an increasingly crowded environment the problems of transportation become increasingly important. Do you shudder every time you push a button or use the telephone? AT THE RATE WE'RE GOING Seems to be the watchword of the Public Utilities and up seems the direction...

etc. etc....

Now it is up to you. What do you think of the state we're in? Where would

you like to go from here. Sure the local League member is the work horse of the League, but she is also the inspiration, the originator and the glory of our organization. Right on!

TO: Braunagel, SO

FROM: Litras

RE: Program making: Look at the State WE're in

Lois, there are probably a number of strains on program mixed up in here along with a few metaphors. I hope there's something useable, if not shoot it back and I'll polish it up. H.

P.S. Thought the limerick ~~for~~ from the Iowa LWV might be used for humor.

Once every two years Leaguers pause in their busy schedule of study and action to cast a keen eye on where they've been and where they're going. It is a kind of biennial view from the mountain top, and we gather from smoke-filled rooms, library stacks, observationposts, registering voters, circulating petitions and hundreds of other League activities ~~to participate in~~ This review of the state we're in is called program-making.

Grass roots is the single most important element in program-making. Sure, the discussions are held in unit meetings and refined on the state level, but ~~the~~ each Leaguer is challenged to put herself in the middle of the state we're in, both in the League and in Texas. She considers how the present League program speaks to the problems of Texas. ~~Does it need to be expanded, reworded, dropped, restudied in order to be effective?~~ She considers each item in turn. Does it need to be expanded, reworded, dropped, restudied in order to be effective? She considers whether there are problem areas to which the League has not addressed itself in the past that she would like to see added to our program.

In her considerations the Leaguer applies already developed program criteria to determine the suitability of ~~the~~ her suggestions for program and realistically assesses the resources of the League in the light of ~~total~~ work load, ~~an~~ finances, and personnel.

Program-making is a vital part of League. It is from Leaguer's ideas, opinions, suggestions that all program originates. Therefore, put yourself in th picture for 1973-75 program-making. ~~WHAT?DO?YOU?THINK?OF?THE?STATE?~~ LOOK AT THE STATE WE'RE IN!

There once was a Leaguer named Brenda
Who squawked when she saw the agenda
So they said, "Where were you
When suggestions were due?
Speak your piece at the start,
Not the enda."

Voter, Iowa LWV

Litra
See note on second page

May 11, 1972

Send copies to me and to SC and Harriet.

TO: Program Core Committee, cc Winick

FROM: Braunagel et al and polish for the intro and for a method of

RE: Voter Article-Look At The State We're In sound like the old Lively Issues format.

NEVER start with an apology---Sooooo---I'm sorry --but---

I'll type everything in one article and fire it back to you as FAST as I've been sick. Had an estrogen build up caused by the hormones I take for my bone condition and I had a bunch of problems. Scared us to death for a few days but I'm much better now. Have a bunch of tests coming up beginning the 31st but the doctors think all is well.

Okay???

Harriet did her homework and got her ideas to me some time ago. I have been the big hold up so let's see what we can do to meet the June 1 deadline for the Voter Article. She sent this limerik from the LWV of Iowa:

your material is good, by Sunday - and you change you make a way to work in other

There once was a Leaguer named Brenda
Who squawked when she saw the agenda
So they said, "Where were you
When suggestions were due?
Speak your piece at the start,
Not the end."

think of a way to work in other

I think it's clever and might draw attention to the article. Hope we can find room for it.

study without it

We have one page with approximately 180 lines.

What do you think about this sort of division of space?

40- Introduction--Harriet has done most of this. Needs some polish

120 lines for current program-20 lines for each chairman (give or take a couple of lines)

20 lines to list other possible areas of League study in the most interesting way possible--in the space we have.

First, let me give you a few of the central ideas in Harriet's intro to give you some idea of the type article this will be.

1 Importance of member in program making. A challenge to the member to put herself in the middle of the state we're in.

2 Consider how present League Program speaks to the problems of Texas.

3 Consider each current item in turn--does it need to be expanded, reworded, dropped, restudied in order to be effective. Where we've been and where we are going.

4 Are there problem areas to which the League has not addressed itself in the past that need to be considered.

5 League resources in the light of workload, finances and woman power.

Will each of you see what you can do with your own items in about 20 lines--some items will need more and some less. You might like to use the ideas in 2, 3, and 4.

Will you try for May 19th or anytime sooner if you can?

Send copies to me and to SO and Harriet.

We'll work on "spit and polish" for the intro and for a method of suggestions for possible new items that does not sound like the old Lively Issues format.

I'll type everything in one article and fire it back to you as FAST as possible for your comments, suggestions etc. Then ~~XXXX~~ we'll take all your suggestions for change into consideration and whip it into final copy by the deadline.

Okay???

Your material is good. I've got a few suggestions for change in the mail - I hope by Sunday - and you might Polish a bit too.

Also try to think of a way to work in other possible areas of study without its being dull -

Love,
Lois

LWV of Texas

May 1972

To: State Board
From: Mrs. John Anderson

Re: PROGRAM VOTE & DISCUSSION AT NATIONAL CONVENTION 1972

We have no new umbrella items, but we have five "thrusters" adopted under the present umbrellas. Three recommended in proposed program:

- Solid waste management
- Land-use policies and procedures
- Current trade patterns

Two additional ones from Convention:

- Indians included under HR
- "Study and" action for responsive legislative processes
(instead of just action)

The equal rights for women was assumed under HR, and the convention authorized the action at the state or local level on discriminating practices against women and action on equal rights.

Since fiscal matters took up most of the time of the Convention, program debate suffered.

Program discussion included:

HR: We will not support HR 1 as passed by the House, but are working with several other organizations to substitute the Ribicoff amendment for Title IV (Family Assistance Plan). (There was a motion from the floor to completely withdraw our support of HR 1 since it met only one aspect of our criteria). The Convention also went on record protesting the action of the Senate committee that had voted the punitive aspects that week (federal employment at \$1.20 an hour; state administration being retained, etc.)

Representative Government: The Convention agreed to implement a progressive drive for D.C. item for two weeks in each of the states. Texas date is January 1973, for the drive.

And then there were resolutions:

Rule 8 was adopted on Monday: Resolutions: Motions that seek the expression of the will of the convention may be entertained provided they are voted consideration by a three-fifths majority of the delegates present and voting on the question and provided they are not voted on the same day they are voted consideration.

Delegates took advantage of the resolutions (as Lois has always warned) and the final resolution was for no resolutions at the 1974 Convention.

These were the two resolutions which passed:

1. Support total and immediate withdrawal of the U.S. forces from Southeast Asia. (Passed 760 to 544)

2. Resolved: that the delegates of the 1972 Convention assume the initiative in developing active membership recruitment programs for minority members in each of their local Leagues.

Then there were many that were tabled, including:

- a) the one commending our husbands back home (after Gloria Steinem's address)
- b) one on the trans-Alaska pipeline
- c) an amendment to the Vietnam resolution, including consideration of POWs.
- d) commending the bravery and persecutions of men and women in the Armed Forces, including the powers of Southeast Asia, and that they will be home soon.
- e) that a strong minority supported standing by our nonmilitary commitments in Southeast Asia while continuing the orderly withdrawal of U.S. military forces from Vietnam.

It was unreal!!!

PROGRAM 1972-74

Environmental Quality

Support of a physical environment beneficial to life: action to promote wise use of water resources and improvement of water and air quality (1457-28)

Evaluation of solid waste management, including reuse, reclamation and recycling. (1262-225)

Land Use

Evaluation of land-use policies and procedures and their relationship to human needs, population trends, ecological and socio-economic factors (1203-285)

Human Resources

Support of equal rights for all regardless of race or sex, with recognition of the special needs of Indians. Action to combat poverty and discrimination and to provide equal access to employment, housing and quality education. (1347-137)

International Relations

Support of policies to promote international cooperation and world peace: action to promote international trade and development efforts, to further normalization of relations with the People's Republic of China and to strengthen the peace-keeping and peacebuilding functions of the United Nations system. (1409-94)

Evaluation of current trade patterns and their impact on the U.S. and world economy. (853-650)

Representative Government

Support of an open governmental system that is representative and responsive:

U.S. Congress: Study and action for responsive legislative processes

Election of the President: action for election of the president and vice-president of the U.S. by direct national popular vote.

District of Columbia--action for self-government and representation in Congress for citizens of the District of Columbia

Apportionment--action for apportionment substantially on population of congressional districts and of all elected state and local governmental bodies. (1424-76)

(New areas underlined)

LWV of Texas
State Board Report
May 1972

PROGRAM

Mrs. M. S. Braunagel
1503 South 35th Street
Temple, TX 76501

Council is over and 1972-73 promises to be a busy year.

The proposed emergency item: Study and evaluation of alternate methods of equitably financing public schools in Texas, was adopted. There will be several consensus deadlines at the state level this year.

Please check all the information in this post Board report from your Program Chairmen as full details are included on when you may expect both resource and every member materials. Deadlines for consensus have been set as late as possible in the League year in order to allow as much flexibility in programming as possible.

November 1 is the deadline for mailing your program recommendations for 1973-75 to state office. Check the July Texas VOTER for a new feature article which replaces the old Lively Issues concept. We hope that you will like it and that it will be useful in your program-making meetings.

Remember that there is no second round under our Bylaws as revised at the last Convention. Proposed Program will be sent to you as soon as it has been tabulated in order that you may communicate with other local Leagues should you care to do so.

The Guide To Local Calendar Planning will be included with this mailing or as quickly as it can be completed. You will want to plan your local calendars carefully in order to allow members every opportunity to share in study and action during the current year.

Please notice that several months will be necessary to prepare resource materials for school financing and state land-use planning. (The same holds true for any new items or new emphasis given to Program at the national level.)

Involve your members and your community in your action plans for Amendment No. 4 and -

Have a good League year!!!

* * * * *

LWV of Texas
April, 1972

TWELVE STEPS TO EFFECTIVE LEAGUE PROGRAM

The very first thing every program chairman should do upon receiving her portfolio assignment is to recruit a committee. The following outline assumes that this important function has already been performed, and proceeds from there.

In planning League program meetings, the Resource Committee should take the following steps:

I. Collect Information.

Read as much material on the subject as possible; this should represent various points of view.

On a local item, much data must be secured by means of personal interviews.

II. Plan with the Board the number and type of meetings which are to be held, and the date of each meeting. Be sure the timing will allow for steps X and XI and still permit meeting the consensus deadline.

League program meetings are of three general types:

1. General membership meetings
2. Unit meetings (discussion groups)
3. Workshops

III. Set the goal for each meeting. Goals usually are one of the following:

1. To give information.
Especially valuable on a local item, when information in printed form may be and usually is scarce.
2. To explore the item.
 - (a) Determine the problem
 - (b) Brainstorm for possible solutions, and/or
 - (c) Discuss various solutions which have been offered.
3. To reach conclusions (consensus), which essentially consists of evaluating suggested solutions to the problem.

Sometimes two of these goals can be combined in one meeting; less frequently all three. But, all three are necessary in order to bring an item to successful conclusion.

IV. Decide on method of presentation

1. Outside speaker

Primarily used for general membership meetings which seek to give information, or as part of a workshop.

2. Panel

Also usually used for general meetings, which may be information--giving and/or exploratory, and for workshops, which usually combine both of these goals.

Panel members may be outside "experts" League "experts", or a combination of the two.

Less frequently a unit may use a panel of its members to give background information preceding discussion. Keep such a presentation short. Do not let it develop into a series of lectures by panel members.

3. Member discussion

The "anchor" of League program--the most frequently employed method of Program presentation. A necessity when the goal of the meeting is to reach consensus or to explore the subject.

While some Leagues take consensus at a general meeting, this procedure is not recommended, except

- (a) For small Leagues, especially those which do not operate under unit structure. In this case, ample time must be provided for discussion at the general meeting, or a discussion meeting or meetings should have preceded the general meeting.
- (b) In a larger League when consensus results from various units are so various that the Board is uncertain if consensus has been reached by the League as a whole. In such cases, a general meeting (occasionally a workshop) may be held to explore the subject further and determine in what areas consensus actually may exist. Ample discussion time at such a meeting is a MUST.

4. Workshop

A workshop seeks to explore a subject in greater depth than is possible at a regular unit or general membership meeting. It usually is scheduled for a longer time than a regular meeting, and has combined goals of information giving and exploration. Less frequently conclusions may be expected.

Usually material will be presented by a speaker or a panel followed by discussion, either in "buzz" groups or by the whole group, depending upon attendance and other factors.

V. As a committee, determine

1. What decisions League members as informed citizens can make concerning this subject.
2. What information they need in order to make informed decisions.
3. What the committee needs to know in order to furnish the necessary information and make simplification safe.

Then, prepare a brief summary (one or two typewritten pages) of the most important facts, pro and con, and circulate among the total membership prior to an exploratory or consensus meeting. This is almost an essential on local items, and is useful on state and national items, especially in the absence of a local subscription service.

This may seem an unnecessary chore. Remember, however, that it is difficult to hold a good discussion when the participants are poorly informed on the subject. Try this technique for several meetings and see if discussions are not more lively, participation better, and consensus easier to reach. Attendance may even improve, especially at consensus meetings, since people often will not attend a meeting where they know a conclusion is expected, unless they have information upon which to base their conclusions.

The local VOTER usually is used to circulate this fact sheet. ALWAYS DESIGNATE A CONSENSUS MEETING as such, and if possible, print the consensus questions, so that the members will know what is expected of them at the meeting.

Circulation of the fact sheet may be omitted if the State VOTER has carried this type of background material (sometimes referred to as "every-member material") on a state item. Program material usually does not appear in the National VOTER.

- VI. Prepare a summary in greater depth (appx. 4 to 6 but never longer than 8 typewritten pages) for use of the resource people and discussion leaders. This is essential on local items and on national items where much of the data is on a local or regional basis (e.g., a river basin study). It usually is not required on state items and on national items on which publications of the "Facts and Issues" type or comprehensive Leaders Guides are available since these serve the purpose. Such a summary is quite helpful, however, in those cases where published material is lengthy and detailed.
- VII. Prepare for use of discussion leaders a Discussion Outline, or a set of questions which will aid in analyzing the subject. A MUST on local items. Sometimes provided by the state or national Boards on state and national items.
- VIII. On LOCAL ITEMS only, prepare and submit to local Board for approval the consensus questions (questions designed to help the group work toward a conclusion). This step may not be possible until after one or two information--giving and/or exploratory type of meetings have been held on the subject. Be careful to keep the questions objective in nature. Avoid "leading" questions. Questions asking for an opinion often are good.

On state and national items, except possibly in very rare instances, consensus questions will be supplied by the appropriate Board.
- IX. Conduct a briefing or planning session to acquaint discussion leaders, recorders, and resource people with plans for the meeting or meetings.

Where the number of units is not large, there usually are enough committee members to serve as resource people, and sometimes as discussion leaders as well. In large Leagues the briefing must be more detailed in order to provide a knowledgeable resource person for each unit.

IT IS NOT RECOMMENDED THAT A SINGLE RESOURCE COMMITTEE MEMBER SERVE AS BOTH THE DISCUSSION LEADER AND THE RESOURCE PERSON AT A GIVEN MEETING. Where no unit member is available to serve as discussion leader, members of the resource committee should work as teams of two, with one person leading the discussion and the other serving as the resource person.
- X. On all items, after the meetings have been held, compile the consensus results and submit the report to the local Board for evaluation. Be sure to record all strong minority opinions.
- XI. Mail the approved consensus statement to the proper state or national Board member, as direct as far in advance of the deadline as possible. A copy, preferably with unit consensus forms attached, should be placed in the permanent local League files. Additional copies may be used as directed by the local Board.
- On LOCAL ITEMS it is vital that all unit consensus forms be preserved in the permanent League files, along with the approved consensus statement. The consensus statement also should appear in or be attached to the Minutes of the Board meeting at which it was approved.
- XII. Notify the membership of the areas in which consensus has been achieved, whether on a local, a state, or a national item. Usually the consensus statement is published in the local VOTER.

Council
prog 3

March 23, 1972

To: Btaunagel, SO, Litras, Bremberg, Anderson, Fritz
From: Brasher

Re: Program Panel at Council

I can't tell you how very relieved I was that Harriet and I were relieved of the task of preparing the material on Rules that we had discussed at the last State Board meeting. I finally met with the employee of the "Dirty Thirty" coalition that is proposing new rules to be presented in the coming legislative session. It has taken a little time to glean out the major changes so that Harriet's job will be a little easier. This was done at odd moments during which time I was sick in bed for a week, had out-of-state house guest for a week, entertained the Capitol Corps at lunch, helped out the local League with various problems, baked cookies for them for Annual meeting, and one million other things....including flying to Dallas to attend the Texas Womens Political Caucus convention. Today (I must tell you) I accompanied the president and (SMLWV) vice-president as guests at a luncheon at the Country Club in Wimberley to speak to over fifty ladies who had requested that we come tell them about the League! We had a marvelous audience, marvelous meal, and I hope, good prospects of starting a unit in Wimberley!

However, in this same mail I am sending Harriet some pertinent materials which either could be printed separately if it is too late for Workbook II, or as a Post-Board supplement. The only thing that we need to impress members with is the fact that they will need to work on their legislators diligently and get them to commit themselves to vote for the new rules. This will come up at the very beginning of the Regular Session, in all probability, and it might be well to plan to get a showing of League members when this does come up to pressure legislators to vote the way they say they will (if it's the right way!)

The other thing I would like to mention here and ask you to feed back to Veta is the fact that the Dirty Thirty coalition (they have formed into an official coalition to help out prospective legislators who go along with their reforms) has requested that the League come out officially backing the Rules changes. Since no one else has taken an official stand on this particular issue....and it is one that is much talked about in other coalitions.....they would like to have an official statement from the League, preferably before the primaries. We will need to think about this immediately and let them know as soon as possible. I had a call from one of the representatives yesterday while I was out and I have been unable to contact him since, but I am almost sure that this is the thing he wanted to talk to me about. They said they would help set up a press conference if we wanted it. In case of any reservations about partisanship, the group is a mixture of both Democrats and Republicans. But I must have your feelings on this, before committing ourselves one way or the other. They do know that this is a part of our League Legislature item, so this sorta puts us on the spot..... Veta, let me know how to handle this. It may be a chance to come out for something that no one has capitalized on as yet, and something the League can stand up for that is not connected with any other group.

I must tell you that I am leaving for Louisiana Saturday morning for a week (until just after the Easter holidays). If, for any reason, I need to be contacted, I probably can be reached at (504) 395-2164.

At this point, I still don't know what exactly I am expected to do at Council. Rumors have been rampant about when the special session will be....the latest date being March 28. If this is so, I will miss this exciting spectacle, much to my disappointment. However, I feel that the session called before the primaries will be as brief as possible and only take care of the primary financing and the billboard business. I expect the appropriations session will be in July. If this is so, I won't have anything of importance to relate to the LLs, unless I am terribly wrong in my prognostications.

Lois, I certainly would like to have a resume of the hearing on financing public education, as I am sure we will be asked questions on this from the legislators.

Back to the Council program panel.....I liked the idea that both Ginger and Harriet projected.....that we who don't have anything vital to say stand by for questions from League members, letting them give us the direction they want to go and our guiding them as to what to look for and be prepared for.

TO: BRAUNEGAL, SO, HUNTER, ANDERSON, BRASHER, LITRAS, FRITZ, CONNER,
LAMPTON,

FROM: BREMBERG

RE: PROGRAMS IN PROGRESS - COUNCIL MEETING PANEL
FORMAT

SKXXXXM. - 4/19
10:45 A.M.

Introduction of purpose - Bremberg

SLR Report - Hunter - 8-10 minutes - updating questionnaires or whatever you want to say

VOTING RIGHTS - Anderson - 8-10 minutes - whatever you want to say
re: elections, etc.

Fifteen to Twenty minutes for questions concerning these two items as whither they go, future plans for any publications and possible legislative action.

Discussion from members, observers, visitores (?) delegates re: scope and directions for other state programs (hopefully 'directed' so as to truly understand what it is they think they would like and what they really want and are willing to do.)

Discussion of budget and finance plans will all ready have taken place so the realities of future direction should be apparent from that angle.....

TCR and HR have special time on the Council agenda so don't believe much needs to be said during this panel regarding them. Of course, Betty and Genie will receive all the input that might come from this discussion - but I'm not sure whether or not they are to be at the President's Workshop. All other Board members not needed for President's should attend this session - in my opinion - because too often in the past great plans for action have been made and direction given without consulting the organization people responsible for providing the wherewithall and woman-power needed to carry it out....

Library

March 4, 1972

Brenberg, SO, Brasher, Program Comm.

From: Braunagel

RE: Program Panel at Council

I'm 100% in favor of "listening to a different drummer" at Council.

I did not mean to imply that the 2 or 3 minutes was to be a rehash but I did fall into the trap of custom and habit.

I still think that we are obligated to give delegates an opportunity to give direction on Program at Council but I like the possibility of trying the approach suggested by Ginger. Also, Veta had a new and fresh approach in mind for this panel from the beginning, I think. Since all of you did not get copies of Ginger and Harriet's ~~XXX~~ memos, I want to share a paragraph or so with you.

From Ginger---

First: Instead of 2-3 minutes from each program chairman-I would like to see (and hear) Hunter and Anderson do 6-7 minutes each on their program responsibilities. As Harriet pointed out-these are the "Programs in Progress"--as least as far as the panel is concerned because TCR and HR will be handled elsewhere. With these two gals explaining more or less in depth the immediacy of their items, I feel the ~~WXX~~ local program people attending will get a lot more than a 'howdy' from state items.

Second: All portfolio people not needed at President's workshop would be in attendance and available for answers to the intelligent questions sure to be asked on all State Program--could give direction, essentially through the question and answer route without the tried and not always successful--"What directions should we have for the following year?" Needless to say the guidance would be toward direction, but not quite so direct.... Seems to me that an easier flow of whims and desires and perhaps even deep thought might emerge from this type of session. A great many of the local Leagues might have done some splendid things and perhaps they are ready for expanding some.

And one paragraph from Harriet--

My only objection to the program panel outlined is that it sounds so dull and as if we had done it a thousand times. Which we have. Are we all locked into all getting up and saying what we have already said and written? Couldn't those who have something exciting to say say it at more length and the rest of us be there for any questions and program direction that comes our way. At another spot, she says--"I sure wish there was a way to make this a really vital exchange between the program people and the local Leagues."

If I tend to get "fuddy-duddy" in the future, if you'll just pull me up short with replies like the above, we may just set records for meaningful exchanges between local Leagues and the state Board.

Is it too late to include something on what Harriet and Chris were preparing on legislative Rules? It seems to me that this would be excellent. I also have two more questions for you to think about. Both HR and EQ are state items. Will there be anything we need to include on them?

On NR, I mean over and above the school financing bit, of course.

I like your ideas!!! Go right ahead with your planning and let me know what you want me to do.

School Financing

If you aren't too busy, don't miss a chance to attend committee hearings on financing public education as they are held around the state.

Martin and I attended one here and we had a ball. Learned a lot too. I'm sending Genie the clipping and I have written a report (at great length) for Genie and SO. We are going to need all the information we can get on this subject and there will be much variety in the testimony from different parts of the state.

MEMO: PANEL AND/OR WORKSHOP FOR COUNCIL
TO: BRAUNAGEL, SO, LITRAS, BRASHER

Chatted with Harriet about possibilities for panel - she read me the memo from Lois and we decided what must be must be - we originally had other thoughts - but direction is more important, I guess.

First: Instead of 2-3 minutes from each program chairman - I would like to see (and hear) Hunter and Anderson do 6-7 minutes each on their program responsibilities. As Harriet pointed out - these are the "Programs in Progress"---at least as far as the panel is concerned because TCR & HR will be handled elsewhere. With these two gals explaining more or less in depth the immediacy of their items, I feel the local program people attending will get alot more than a 'howdy' from state items.

Second: All portfolio people not needed at President's workshop would be in attendance and available for answers to the intelligent questions sure to be asked on all other State Program - could give direction, essentially through the question and answer route without the tried and not always successful - "What directions should we have for the following year?" Needless to say the guidance would be toward direction, but not quite so direct.... Seems to me that an easier flow of whims and desires and perhaps even deep thought might emerge from this type of session. A great many of the local Leagues have done some splendid things and perhaps they are ready for expanding some

February 25, 1972

To: Braunagel, SO, Bremberg, Brasher
From: Litras
Re: 2-17-72 Carbon on Program Panel from Braunagel

Dear Lois, I don't know what harps I was listening to a State Board, but I had an entirely different view of the Program Panel than is outlined in your carbon. In fact, Chris and I were preparing material on legislative Rules for inclusion in the Workbook 2 and as new material for Council. I'm not sorry to be let out ~~of~~ of those March deadlines though as am swamped. I'm sure you will agree there is no sense in working up new material for a two or three minute presentation, so we'll proceed more slowly and send the stuff out later. The only hangup I can see is we said we'd be presenting this in the post board report. Do we have to recant?

My only objection to the program panel outlined is that it sounds so dull and as if we had done it a thousand times. Which we have. Are we really locked into all getting up and saying what we have already said and written? Couldn't those who have something exciting to say say it at ~~1/2~~ more length and the rest of us be there for any questions and program direction that comes our way.

I also don't see too much reason for rehashing the National programs, the locals have already had their chances directly to National and will have their chance at Convention, why clutter up the landscape. All of this is predicated ~~that we have something to say~~ on the assumption that we have something that needs to be communicated and that we are not just falling time.

I sure wish there was a way to make this a really vital exchange between the program people and the local Leagues.

Hope all is going well, Lois and look forward to seeing you all in Waco.

Liberal

Program

February 17, 1972

TO: SO, Brenberg, Program Chairmen, Brasher
FROM: Braunagel
RE: Program Panel at Council

First, a great big THANK YOU for all those beautiful carbons. They were of great help to me as I try to get on top of this job. I don't expect to ever be as knowledgeable as you are but it really isn't necessary as long as the LSV of Texas is lucky enough to have people like you as Program Chairmen.

Now for the panel----Time: 10:45-12:15

Ginger, I know that you are busy planning this but you know I always have comments and I also have several questions.

As I see it, we have to do the following things:

1. Two or three minutes for each chairman to speak on her item.
2. Questions and answers.
3. Directions from delegates for 1972-73.

Of course, the biggest question is HOW to do this in 1 1/2 hours. This is the only opportunity for direction from delegates so it must be included.

TCR and the proposed emergency item on financing public schools will be handled in regular business sessions. Betty and Genie will want to be sure they get direction at that time.

Am I correct in thinking we will not include those two things in our panel discussion? Genie and Betty will handle HR and VEP on the panel.

Some items will take less time than others for Q and A and for direction.

We need clarification of the role Chris will play. I expect a great deal will depend on whether the special session has been called and what-if anything- of interest to the LSV is included. There may also be last minute news on testimony before governmental bodies-or possibilities for doing so. Anything else?

Anybody have any ideas that would help Ginger in planning this??

February 25, 1972

To: Brasher, Bremberg
From: Litras
Re: Braunagel's 2-17 carbon on Program Panel at Council

Chris, I talked to Ganger today about Lois' carbon on the program panel, because the ideas set down there did not fit in with my understanding after State board meeting. My question to her was, if this is what is being done, why are we getting up material on rules? Certainly not for a two or three minute presentation.

Ginger had not recieved the carbon, but felt the ideas outlined were not what she had understood. However if that panel time is the only place for program direction she guesses it must be done then.

I see no reason to spend a great deal of time under the time limit of the end of March for Convention Workbook 2 to develop material which will be lost in the welter of other things, so I indicated to Ganger that we would not plan on using our material for the Workbook or for Council, but would proceed at our own rate (mine is mighty slow now) and send out from SO when it is ready.

I'll write to Lois separately and tell her this as our State Board Reports indicated this material was in preparation.

Ginger will be sending through a memo to all on the proposed panel.

Frankly, this relieves me a bit, as I have a number of March deadlines and have procrastinated February away. But I'm concerned at the obvious communication gap which must have existed at Board meeting, because we were obviously not talking the same kind of panel.

Program Procedures - Mrs. Ralph Bubis (continued)

Carefully and bring it with you. In December (2 & 3 have been tentatively scheduled, we will meet to analyze the first round reports and make our recommendations for proposed program. This then goes to the January Board, who makes the final decision on proposed program. The LLs receive this for second round program making. These second round recommendations will be analyzed by the program core committee at pre-Convention Board meeting, and the committee's recommendations will again go to the Board. What comes out of the January Board meeting is the proposed program which is presented at the Convention.

For convention, the program chairman in the past has been responsible for convention workbook articles on what has been done on her item between conventions (you'll probably want to take notes for this as you go along), suggestions for future study and activities for the item, and also, she will be asked to make a short summary of the item for convention. Your files should contain copies of what was done in the past. It is possible that changes might be made in these procedures, so I shall go into detail about them in the future, when plans are more set; however, I wanted you to be aware that there is a good chance that you'll be asked to do these things in some form, so that you may plan accordingly.

Off-Board Committees: Many of you are using off-Board committees, which I think is all to the good. Would you send me their names and addresses, so I may include them when circularizing your committee? Also, the local Leagues might like to know about them. Your off-Board members should get a list of your committee, including the VP and the president and Mary Sieber, and vice-versa. If you haven't already done so, you might mention to off-Board members the carbon routine and how it works.

I hope this memo has been a help to you in determining program procedures. Please put it in your notebooks and keep for reference.

* * * * *

Program General

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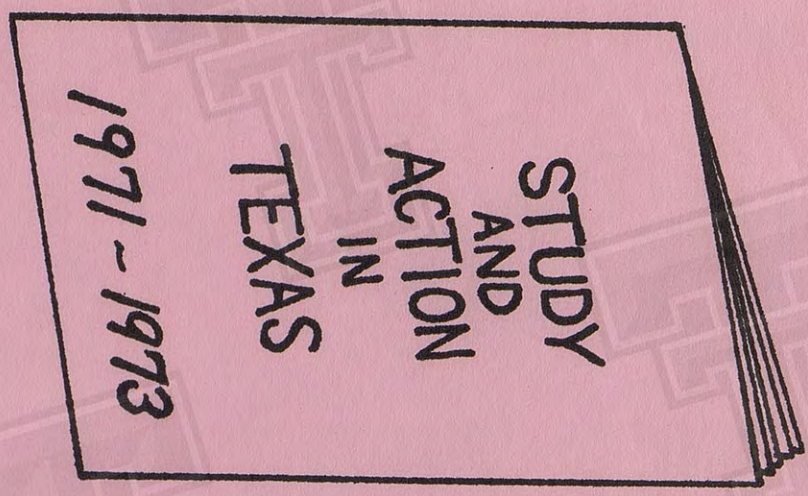
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VERTICAL PROGRAMMING - GUIDELINES FOR LOCAL AND STATE ACTION UNDER NATIONAL POSITIONS ADOPTED AT THE STATE AND/OR LOCAL LEVELS (Taken principally from Guidelines on the national Human Resources Position approved by the national Board on May 6, 1969) (Are there later and additional Guidelines on HR and EQ that should be incorporated here?)

AT THE NATIONAL LEVEL, the national League will continue to follow legislation in Congress, implementation by the Executive Branch, and interpretation by the Judiciary. The League will take action on appropriate legislation and implementation when they fall within the national position and will notify members when it is "time for action."

If a local or state League wishes to take other action at the national level, it shall ask permission of the national Board -- just as local Leagues ask permission of state League Board in matters relating to state government.

AT LOCAL AND STATE LEVELS, Leagues may take action under the national position on LOCAL or STATE governmental programs and policies without requesting specific permission from the national Board if the contemplated action falls within the national position, is based on criteria to which Leagues have agreed nationally, and is authorized by the appropriate League Board.

HOWEVER: -- If the contemplated action goes beyond the national position, a local or state item will have to be adopted and a position developed.

-- If the contemplated action would affect more than one community in which there is a League, state guidance should be sought. Cooperation or at least consent from the other Leagues should be obtained. Preferably, all the Leagues in the affected area would work together under an ad hoc committee set up by these Leagues or through an already established area or metropolitan council.

-- If action is to be taken at the state level by a local League, permission of the state Board is needed.

Local and state Leagues are free to determine which local or state programs fall within the national position and to decide what local or state programs they will choose for action. Local and state Leagues are also free to take no action. The decision depends on the local and/or state League Board's assessment of the situation.

In some cases, it is possible that a local or state position might be in conflict with the national position. The national position would then take precedence, and only action under it would be possible. The same would apply to state positions having precedence over local positions.

SUGGESTED QUESTIONS FOR LEAGUE BOARD IN DECIDING ON ACTION

1. DOES THE CONTEMPLATED ACTION FALL WITHIN THE NATIONAL POSITION?
Action falls within the national position if it is consistent with the intent of the position and is a means of implementing it.
2. IS THE MEMBERSHIP INFORMED AND IN GENERAL AGREEMENT?
If the members are not informed, can information be presented to them and membership reaction assessed? The membership agreement sought would not be a new consensus, but would be agreement on implementation of the national or state consensus.
3. HOW EFFECTIVE CAN THE ACTION BE? What will be its impact on the community? Will it open up further opportunities for the League to be effective in implementing the intent of the national or state position?

EXPANSION OF ACTION OPPORTUNITIES

GUIDELINES FOR ACTION AT THE STATE LEVEL UNDER LOCAL POSITIONS (Please read the attached Guideline for action at the national level as we determine what the state guideline should be)

All introductory paragraphs could apply with reference to local Leagues acting at the state level down to #3. The alternative avenues for action are listed below. Will local Leagues be content with a cut-off at (a) as national did?

3. If all the above answers are in the negative, there can be a determination that action can be taken. There are a number of alternative levels of action:

(a) The requesting League or Leagues may write or contact their own Representative or Senator:

- 1-Sharing all of the research and results of the League of Women Voters on study on the issue, and
- 2-Speak directly on how the pending legislation would affect their city or region as well as on specific provisions and amendments in the pending legislation. When the legislation reaches the House floor, they may contact their Representative and when it reaches the Senate floor their Senator -- again speaking directly to the issues as far as urging their delegation to vote in a specific way.

(b) They may write or contact their Representatives and Senator as well as the Chairman and Vice Chairman of committee or committees considering the legislation.

- 1-same as under (a)
- 2-same as under (a), with the additional permission to contact Committee Chairman and Vice Chairman
- 3-testify at committee hearings

(c) They may write or contact their Representatives and Senators as well as all members of the Committee or Committees considering the legislation.

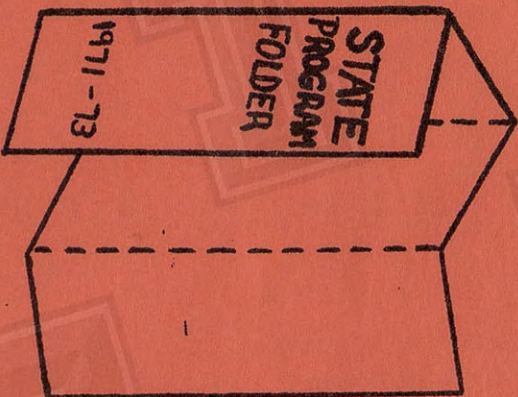
- 1-same as under (a)
- 2-same as under (a), with additional permission to contact all members of the Committee or Committees.
- 3- same as under (a), with additional permission to testify at hearings held by Committees.

(d) They may write or contact the entire Congress.

WHERE DOES THE STATE BOARD STAND IN PERMITTING ACTION BY LOCAL LEAGUES?

ARE THERE OTHER ALTERNATIVES NOT LISTED HERE?

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memorandum

The League of Women Voters of the United States

August 17, 1971

To: Local League Presidents (copy to state League presidents)
From: Gwen Murphree, Chairman, Organization Committee
Re: National Program making -- An opportunity to make it relevant

In a Memorandum of last February 8, Mrs. Benson wrote urging you to make an effort in choosing state and local Program to reflect the interests and concerns of minority groups, especially those of the black community. Discussions with our black members, especially delegates to the 1970 League Convention, clearly indicated the need for League Program to take into account the problems black women have uppermost in their minds if the League is to be successful in gaining their commitment to working in the League.

The February Memo found Leagues in the midst of the state and local program making process, in some instances too late to take note of this important factor in good program-making from the very beginning. It is not too late to recognize this factor from the very beginning of national program-making (and again in local Program-making), and to take the steps necessary to make sure that minorities have a voice in each step of the process.

As Mrs. Benson said in February:

"Blacks may be concerned over problems which have been solved for the majority but not for them -- poor delivery of existing services, for example -- or they may see a need for different kinds of services than those now offered, perhaps services not needed or wanted by the majority but nevertheless needed by them. Their concerns may be the same as those with which the League is involved in whole or in part. By talking with them you will avoid the error of deciding for them what their concerns are. Whether or not the issues black people see as paramount apply equally to the entire League community, they are a legitimate subject for League program and are in the public interest. Indeed they are subjects to which our views on equal opportunity direct us.

"Needless to say, there are in many communities minority groups which are not black. We urge you to take the same steps to move toward each of these groups rather than asking them to move all the way toward us. We want them in the League. The time has come to demonstrate through League Program work our will to make the League as important to them as it is to the white majority. When the League is important to black members, then they will be willing to fill League leadership roles. We need their leadership."

EXPANSION OF ACTION OPPORTUNITIES (FROM NATIONAL BOARD REPORT JUNE 1971, pp. 8 & 9)

The national scope of many of the problems traditionally dealt with by local and state governments has forced the federal government to expand into many areas hitherto under their jurisdiction, and local and state Leagues find that some of their long-held positions are increasingly affected by federal legislation.

At the January 1971 Board meeting the national Legislative Action Committee proposed that guidelines for local and state League action on federal legislation be adjusted to allow Leagues to speak out on state and local League positions which are of high interest to their members and which directly affect their own communities. The national board and subsequently the national Council (May 4, 1971) approved a procedure which permits local and state Leagues, on the basis of state and/or local positions, in specific circumstances, to take action at the national level on legislation which does not come under a national position.

Before the May 1971 Council meeting, state and local Leagues were allowed, on the basis of local and regional positions, to take action on legislation before Congress only when all affected were in agreement (e.g. the Susquehanna River Basin Compact bill), and when they had national permission.

Guidelines for Action at the National Level Under State and Local Positions (May 4, 1971)

Leagues may now take action at the national level in the absence of a national position, if a state or local position is directly affected by proposed national legislation (even if the legislation affects the entire nation), subject to these procedures and conditions:

1. The local or state board must write to the national board outlining the affected position, its relationship to the pending legislation and the action requested. Local Leagues must clear requests with their state board first. In case of a metro position crossing state lines, the state board should clear the request with other state Leagues involved.
2. The national League will make a determination as to whether or not the League can take action, taking into consideration the following criteria:
 - (a) Is the issue divisive nationally?
 - (b) Is the issue presently being studied by the Leagues under national program with an eye to consensus?
 - (c) Is there a conflict with any present national League position?
 - (d) Is there a known conflict between Leagues within or outside the state?
3. If all the answers to the above questions are negative, there can be a determination that action can be taken. The requesting League or Leagues may then write or contact their own congressmen and senators as follows:
 - (a) They may share all the research and results of the League of Women Voters study on the issue and request that their congressmen and senators make it available to the appropriate congressional committees.
 - (b) They may speak directly on how the pending legislation would affect their city or state as well as on specific provisions and amendments in the pending legislation. When the legislation reaches the House floor, they may contact their own congressmen and when it reaches the Senate floor their senators -- again speaking directly to the issue as far as urging their congressional delegation to vote in a specific way.

It should be clearly understood by all Leagues that this increased freedom to act will take staff time at the national office and may lead to Leagues' speaking to Congress with different voices. The national board and the Council of 1971 have decided that the risks are worth taking, and a continuing record of requests will be kept in the legislative office for future evaluation.

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JUNE 1970

1971

THE LEAGUE IS

A nonpartisan organization open to women citizens 18 years of age or older that encourages the informed and active participation of all citizens in government and politics. It is a nonprofit, volunteer association whose members subscribe to the purpose and policy of the League of Women Voters of the United States. There are 160,000 members in 1,300 local Leagues. The Texas League has approximately 4,000 members who work through their local Leagues on local, state, and national governmental issues.

THE LEAGUE WORKS

To further its purpose of political responsibility by studying and taking action on governmental issues that are in the public interest and by providing services to voters. Its effectiveness is increased by its policy of nonpartisanship. The League does not support or oppose any party or candidate.

THE LEAGUE BEGAN

Fifty years ago when women gained the right to vote. In Texas, the League was formed from the Texas Equal Suffrage Association at a convention in San Antonio a few months earlier—in October, 1919. Texas was the first state in the South and the ninth state in the Union to ratify the 19th amendment to the federal Constitution, giving women the right to vote. The first local Leagues in Texas were organized in Austin, El Paso, Galveston, and Houston. Today there are 40 local Leagues in the state.

THE LEAGUE FUNCTIONS

Through League programs on all three levels—local, state, and national. It studies, reaches decisions, and takes action at the appropriate level. It provides year-round service to voters who look to the League for nonpartisan information about voting, candidates, and ballot issues.

THE LEAGUE PROGRAM

Is initiated in local Leagues by members. It consists of issues chosen by majority vote at local annual meetings and at biennial state and national conventions. Topics are selected both for member interest in the subjects and for their timeliness. Each item is weighed for effectiveness as a League study and as a possible contribution to a solution. Members engage in careful research and provide both pro and con facts for study in depth by the membership. Consensus positions usually result and often lead to legislative and community-education activities.

THE LEAGUE'S VOTERS SERVICE

Supplies citizens with factual, nonpartisan information on issues; publishes candidates' answers to questions in the public interest; conducts public candidates meetings; and otherwise works to get out an informed vote. It helps public understanding of the structure and operation of government; explains the role, organization, and functioning of political parties; and stresses the importance of and opportunities for political party work. All members, other than officers and directors, are urged to join and work individually in the party of their choice.

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By contributions and dues from members, and by contributions from other public-spirited citizens.

THE LEAGUE HAS SPECIAL FUNDS

To stimulate effective citizen participation in governmental decisions through sponsoring educational and leadership programs. The U. S. Education Fund and the Texas Education Fund are financed by tax-exempt contributions from foundations, corporations, and individuals. The Funds do not support or oppose legislation.

VOTER REGISTRATION: SUPPORT OF IMPROVED PROCEDURES FOR THE REGISTRATION OF VOTERS IN TEXAS.

Criteria include

- personal registration and issuance of registration card;
- signature identification at the polls;
- accurate and current registration lists, periodically revised;
- re-registration by voting;
- year-round registration with no fee;
- liberalization of residence requirements;
- no declaration of party affiliation when registering;
- no registration for active armed forces personnel;
- good administrative methods which are uniform and economical with qualified staff and adequate record facilities.

Improvement of Texas election laws has been an issue during most of the 50 years of the Texas League's existence. Since 1960 specific emphasis has been to improve voter registration methods. Legislative action has resulted in only limited reforms.

This year, efforts voters through reg administrative me holds the unique off date of all stat some form of per

QUALITY OF TION OF M MAINTAIN ENVIRONM A STUDY NING.

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SUPPORT OF IM- PROVING THE REG- ISTRATION IN TEXAS.

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This year, efforts to prevent disenfranchising Texas voters through registration inconveniences and obsolete administrative methods will be redoubled. Texas now holds the unique distinction of having the earliest cut-off date of all states, and is one of only five that lacks some form of permanent registration system.

QUALITY OF ENVIRONMENT: EVALUA- TION OF MEASURES TO ACHIEVE AND MAINTAIN AN ECOLOGICALLY SOUND ENVIRONMENT IN TEXAS. PHASE 1: A STUDY OF TEXAS WATER PLAN- NING.

A NEW STUDY ITEM, IT

- was chosen at Convention, April, 1970;
- provides a study of water planning at the state level;
- can lead to support positions and subsequent legislative action;
- can supplement national League positions on water.

FIRST YEAR'S STUDY WILL

- review the history of Texas water law;
- focus attention on the functions of state water boards and commissions;
- review The Texas Water Plan of 1968 and assess its provisions;
- include alternate water plans, if presented.

Achievement and maintenance of a livable environment demands giving much thoughtful consideration to the ways that water is to be used for human consumption, industry, navigation, conservation, and recreation.

TEXAS CONSTITUTIONAL REVISION: SUPPORT OF MEASURES TO PROMOTE REVISION OF THE TEXAS CONSTITU- TION.

PRINCIPLES for a good state constitution:

- a framework of basic law;
- a clear separation of powers with responsibility definitely assigned;
- qualifications for voter eligibility and guarantees of fair elections;

- provisions for justice with a minimum of delay;
- a coordinated finance structure capable of flexibility;
- maximum home rule for municipal and county government with coordination of overlapping functions;
- provisions for support of public education;
- provisions for support of public health and welfare services;
- provisions for amendment and revision;
- basic policies regarding state employee selection, retention, and promotion.

Specifically, the League supports an effective judicial structure for Texas including:

- a single system of centrally administered state-wide courts with a uniform fiscal policy;
- a uniform code of civil and criminal procedure formulated by the Supreme Court, with legislative approval;
- assignment of judges according to special training and docket needs;
- a full-time judiciary whose members qualify to practice law in Texas;
- integration of Justice of the Peace Court functions into courts of record;
- modification of the present appellate judge system to provide for selection by a combination of commission nomination, executive appointment, and noncompetitive and nonpartisan elections; compulsory retirement; and new and effective removal procedures.

Our 1876 Texas Constitution has been amended 195 times and has increased in length from 23,000 to 55,000 words. Rather than being a broad, basic document similar to the United States Constitution, it contains many details which limit and restrict our state government.

The League has worked since 1955 for general revision of the state constitution. League members prefer revision by constitutional convention but would support alternate methods.

In 1969 a few obsolete and unnecessary sections were removed from the constitution by amendment. Much more revision is needed.

STATE-LOCAL RELATIONS: SUPPORT OF MORE FLEXIBILITY AND ADEQUATE POWERS AT THE LOCAL LEVEL, COMPREHENSIVE, REGIONAL AND STATE PLANNING, AND THE FORMATION OF REGIONAL PLANNING COUNCILS.

Also specifically supported are measures to provide

- adequate powers enabling performance of services by local governments without overlapping costs and taxation.
- for greater accountability to and regulation by the state of single-purpose special districts.

A regional planning council (RPC) or council of government (COG) is a voluntary association of local governments, composed of a voting majority of elected officials. Organized legally, a RPC promotes cooperation of separate units of government in meeting area-wide problems. Although it is a political subdivision, it lacks the power of taxation and enforcement.

The state League supports formation of RPCs in Texas. Local Leagues may, after study and consensus, support a project of their local RPC or COG.

THE TEXAS EXECUTIVE: SUPPORT OF MEASURES TO INCREASE THE EFFECTIVENESS OF THE EXECUTIVE DEPARTMENT OF THE STATE GOVERNMENT.

The League supports:

- election of the governor, lieutenant governor, and attorney general to four-year terms;
- limitation of the governor to two terms, which may or may not be successive;
- the governor and lieutenant governor to run as a team;
- gubernatorial elections in nonpresidential election years;
- the secretary of state, comptroller of public accounts, treasurer, commissioner of agriculture, and commissioner of the General Land Office appointed by the governor with Senate approval for four-year terms;

- the governor's budget be the only budget presented to the legislature;
- reorganization of the boards and commissions within the Executive Department to promote greater efficiency;
- the governor to have, within reasonable safeguards prescribed by law, power to remove appointive officers of the Executive Department and appointees to boards and commissions;
- a cabinet-type Texas Executive Department;
- constitutional provision for the succession to office of governor should the governor become unable to perform the duties of his office.

New study this year will concentrate on selected administrative boards and commissions, particularly those in the field of natural resources.

MS6- **THE TEXAS LEGISLATURE: SUPPORT OF MEASURES TO INCREASE THE EFFICIENCY AND RESPONSIVENESS OF THE LEGISLATURE.**

The League is working to achieve:

- annual sessions;
- limitation of conference committees to adjustments;
- adequate salary for legislators;
- elimination of legislative salary amounts from the constitution;
- increased authority for legislators;
- increased effectiveness of legislators;
- orderly flow of bills and resolutions;
- lessened conflict of interest;
- more public knowledge of the legislature.

MS6 Annual sessions, salary increases, and limitation of conference committees to adjustments will be emphasized during the coming year. These were areas of legislative improvement agreed upon as vital by both League members and a majority of legislators.

MS6 In 1971 This year, a statewide survey, testing legislators' opinions about how the legislature operates and what improvements might be made, will be made available to the public.

Recent Program Publications

Water, Water, Where? - a water laws, The Texas Water alternative planning. Aug.

Revision Quo Vadis - A League of Texas Constitutional 1968. 16-page booklet . . .

Texas Constitutional Review Handling and mailing charges

The Urban Challenge (State in Texas) Oct. 1967. 20-

Facts & Issues on The Texas The Governor. Oct. 1968
Administrative Organization
Alternatives for Texas. A

Facts & Issues on the Texas
Aids for the Texas Legislature
The Influence of the Governor
The Framework and the
Oct. 1967.
The Influence of the Lobby
The Texas Legislature Through the members
For other publications, write
the 1970 Texas Publications

Order additional copies

LEAGUE OF WOMEN V
3401 Gulf F
Dickinson Plaz
Dickinson, Tex

Price: .07¢ each, \$

JUNE 1

June 15, 1971

To: Lancaster, Wackerbarth, Baggett
From: Litras
Re: Revision of State Program Booklet; Texas Legislature

ADD: MSG - TEXAS LEGISLATURE

Everything ok down to the paragraph

Delete the two explanatory paragraphs

ADD: The accent on this item will be ACTION in areas of legislative reform. The League will try to influence future legislation by following closely the work of the interim committees during the non-legislative year. Then back to the legislative session to work for the passage of the improvements agreed upon as vital.

ADD: on page titled Recent Program Publications Available under
FACTS AND ISSUES ON THE TEXAS LEGISLATURE:

at bottom ADD: THROUGH THE MEMBERS' EYES. A LOOK AT THE TEXAS
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LEGISLATURE. OCT. 1970.....20¢

TO: *All State Program* Chairmen, Lois Braunagel and SO
FROM: Rose RE: Post Board Report

May 17, 1971

I have mimeographed this for each of you (it's a lot easier for me than cc's) so you can make any corrections. I think it's important that this be correct. I'm not trying to pre-empt your news, but I thought repeating these things several times never hurts, and lumping them all together might make some President or Program VP turn back and read the reports -- hoping that she's going to read either this one of the others. Just send any corrections direct to SO with a copy to me and Ann, just go ahead and make any suggested changes.

POST BOARD REPORT FROM ROSE LANCASTER, PROGRAM VICE PRESIDENT Mrs. James G. Lancaster
1106 West 10th
Austin 78703

HERE'S A PEAK AT STATE PROGRAM FOR THE COMING YEAR. THE IDEAS ARE YOURS ... AT CONVENTION SESSIONS ... AT PROGRAM DEVELOPMENT BREAKS ... FROM WRITTEN REPORTS TO STATE BOARD. THERE WILL BE ACTION FOR LOCAL COMMITTEES AND TASK FORCES IN SEVERAL ITEMS ... THERE WILL BE NEW STUDY MATERIAL ON EQ FROM NATIONAL ... NEXT JANUARY THERE WILL BE OTHER MATERIALS FROM SOME OF THE STATE PROGRAM ITEMS.

State Program Committee Chairmen will be busy this summer preparing a Study/Action Booklet on all state program items, plus a state program brochure. They will be analyzing legislation passed this Session and parallel it to our positions, as well as preparing background papers on all positions, based on their going back to original study materials and consensus questions. To fortify our TCR position, each program chairman will be analyzing our positions to determine which ones would go into a model constitution. All of that should keep them busy for a few months. Then, they will be planning materials and actions for local Leagues to help implement our positions during the coming year.

FOLLOWING IS A SUMMARY OF STATE PROGRAM FOR THE COMING YEAR. CHECK EACH PROGRAM ITEM IN THIS POST BOARD REPORT FOR FURTHER DETAILS AND BE SURE THAT EACH OF YOUR LOCAL STATE PROGRAM CHAIRMEN GETS A COPY OF THE PAGES THAT MATCH HER PORTFOLIO. ADDITIONAL SPECIFIC INFORMATION WILL BE COMING YOUR WAY AS PLANS DEVELOP.

"Action is Fun!"

Sept. - Study/Action booklet and State Program Brochure to reach Local Leagues.

Guidelines for Vertical Programming, Working with Other Organization; Task Forces; and Action Meetings will also be coming in September.

U.S. CONGRESS - Take the Facts & Issues to the community and share the Legislative Quiz in the National Voter with others. Study materials prepared and sent out by the Houston League with their May VOTER will be going to each chm.

MS6 - ^{URE}LEGISLATIVE - This was the first go around on the Hill with this one. After analyzing present legislation passed and setting some priorities, there will be plenty to talk to candidates about next spring.

SLR - Questionnaire to evaluate COGs going out in Sept. to selected Leagues. The information will be shared. Final recommendations of the Urban Development Commission will be studied.

"action is fun!"

~~MS6~~ - EXECUTIVE - Will be watching the "Little Hoover" Commission if Patman's bill gets passed. Further materials will be prepared on Comprehensive Planning among state agencies and departments early next year.

TCR - In early fall there will be training meetings for TCR Chairmen in Houston, Dallas and Austin (and in West Texas at their all-day program workshop, if desired) to plan for a big splash next spring for TCR

VOTING RIGHTS - Watch for a survey questionnaire (date unknown) on selected election laws and practices being sponsored nationwide by the National Municipal League and the LWV-US with a Ford grant. Word is that they will be doing this study through Local Leagues across the country. We'll be doing an additional survey on our own Election Laws administration and Political Parties Conventions next spring. You'll want a local task force to plan your local involvement at that time. Material for a Poll Watchers School will also be coming your way the first of the year.

f

ENVIRONMENTAL QUALITY - Watch for a questionnaire within a few weeks for a local League task force to appraise the state of local pollution action. In the fall we will tie in at the state level to the national study of land use and solid waste.

HUMAN RESOURCES - The Facts & Issues on a Human Relations Commission is being sent to all Legislators with an appeal to vote "Yes" for this Commission in Texas. HR Newsletters will continue. They are interesting, up to date, and informative. Find ways to get other people in the community to subscribe. Mexican American problems will be getting some emphasis in the near future under HR.

UNITED NATIONS - Watch for an idea exchange on what LLs do for UN Day.

LEGISLATIVE - A Round-up Newsletter will be prepared. State Chairmen will be analyzing legislation passed as it relates to League positions. An ad hoc "Action Evaluating Committee" will begin working this summer and report to next year's Presidents Council. This Committee will evaluate how effectively the total state League program process leads to action; how effective our Legislative Office and Capitol Corps have been set up; and the effectiveness of our modus operandi in involving local Leagues, including Legislative interviews, the Lobby School and Legislative Day. The committee will be composed of three State Board Members (Betty Anderson, chairman; Chris Brasher, Legislative Chairman; and Rose Lancaster, Program Vice President) and three members from three local Leagues.

- end -

TO: Braunagel, Baggett, Wackerbarth, SO, Lampton, and Program Chairmen
FROM: Rose Lancaster

RE: Local Program Calendar - Fuzzy seems to be my most used word these days, but once again I'm fuzzy on what I'm suppose to include in a Local League Calendar. I'll just jot down all the information I have. The items in () pertain only to State Board members and Veta can decide what will be on interest to LLs. I can't find an old calendar to go by. Eloise and Halycon, do you have anything to include? Betty A., notice I put consensus dealine on your study Oct. 30, 1972 so that if there are some real goodies that develop we can use then in Legislative Interviews. Also it will take these two months Nov-Jan to develop a Leg. Action program. Ginger, I felt loss as to deadlines on EQ. so correct me if these are not correct or too vague. Do we include national calendar dates on this? Betty C., you will notice that I made a 2-1/2 months TCR emphasis Feb. 15 - May 1972 for revision, with committees getting trained in Sept. 1971 and making plans through early winter. Also note that I have the UN Idea Exchange in August 1971. If this is not convenient, please correct. They'll need it in time to plan for Oct. 24. Litras and Hunter - I lumped the 3-prong Modernization and SLR all together. I think we can work out coordination on this later. Fritz - Are there any HR dates to be included?

1971

(Proper Title According to Past Copy)

JUNE - EQ questionnaire for a LL task force to appraise local pollution action in their own communities
Legislative Round-up Newsletter
(Ad hoc "Action Evaluating Committee," first meeting June 11 in Austin)

JULY - (Deadline Sept. VOTER is _____?)

AUGUST - Member Area Conferences
UN Dah Idea Exchange (Aug. 23 - Pre-Board Deadline)

SEPTEMBER - VOTER - Program edition
Publications: Study/Action Booklet; State Brogram Brochure; Action Guidelines; League Lingo
SLR: Questionnaire on COGs going to selected LLs
TCR: Training meetings for TCR committees: Sept. 21 - Houston; Sept. 24 - Dallas; Sept. 27 - Austin (Sept. 7-9: State Board, Houston)
EQ:- National study materials on Land Use/Solid Wastes

OCTOBER: Oct. 5 - Budget-Finance Day, Houston, tentatively 10:00 - 2:30
Oct. 24 - UN Day (Oct. 7 - West Texas State Program Day, Plainview?)

NOVEMBER

DECEMBER

1972

JANUARY - Study materials on Comprehensive Planning Among State Agencies
Study materials on Selected Texas Election Laws and Party Politics; Questionnaire for observing polls during Primaries and observing Precinct Conventions; materials for Poll Watchers School.
(State Board Jan 18 - 20)

FEBRUARY - Feb. 15 (1876): 96th anniversary of Texas Constitution - Kick-off for TCR campaign (Mock Conventions?)

MARCH - ~~31st~~ Consensus deadline US CONGRESS

APRIL - 17th-20th: Presidents Council, Waco
Poll Watchers School

MAY - Observing Election Administration at Primaries and Precinct Conventions
TCR resolutions introduced at Precinct Conventions - culminating TCR campaign

MARCH-OCTOBER:

1 or 2 meetings each: Voting Administration and Party Politics (Consensus due 10/30/72)
National/State EQ study on Land Use/Solid Wastes
Modernizing State Government: Executive; Legislative;
Judicial; SLR
Human Relations

OCTOBER: Lobby School

NOVEMBER: General Election: First Round Program Making; Legislative Interviews

program

April 20, 1971

TO: Anderson, Brasher, Bremberg, Conner, Fritz, Hunter, Litras, S.O.

FROM: Lancaster, Program VP

RE: Program Core Committees and Correspondence

1. It does not seem necessary to include your committee on the carbon copy routine for bill analysis. They do not have copies of the bills and action is a decision of Program Chm., Leg. Chm., Program VP and President. Of course, at any time you wish to get their opinion it is certainly in order to request that a copy of the bill be sent to the person of your choosing.
- ✓ 2. Committee members should receive copies of correspondence relating to your item other than impending legislation, especially planning.
3. It is my opinion that the Legislative Chairman should be an ex officio member of each program committee. If she has a file built up on each program item it would simplify and enhance (hey, I like that word!) legislative work. We need to work on legislation in the interim period also. As you know, legislative committee work and hearings during this year and half interim are the bases for much future legislation. The Legislative Chairman will keep you informed about what's going on, and you will keep her informed about the direction you're going.
4. More and more I see the need for our Study/Action booklet, so I'm anticipating our work on this the first part of the summer with much enthusiasm. Before May Board, I hope you will have an opportunity to read the script and make comments on the total product. Of course, specific parts can't be rewritten until after the Session ends, but you can be prepared to make suggestions and get feedback in May. *If you don't have a copy of the national booklet, ask S.O. to get you one.*
5. I will type up a summary of the "Suggestions to State Board" written and turned in at State Convention to go out with the Pre-Board Report. Also, if I can decipher them, I will type up the notes from the Program Development meetings.

All for now Several of us are new at our jobs and this seems like such a lonely way to do League business after all the local committee meetings so let's try to conscientiously try to answer all cc's and I'm speaking to myself too!

Rose

LWV of Texas
April 1971

To: State Board
From: Mrs. James Lancaster
Re: Pre-Board Report--Program

1. Program Core Committees.

a. It does not seem necessary to include your committee on the carbon copy routine for bill analysis. They do not have copies of the bills and action is a decision of Program Chm., Leg. Chm., Program VP and President. Of course, at any time you wish to get their opinion it is certainly in order to request that a copy of the bill be sent to the person of your choosing.

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3. State Program 1971-73 Brochure.

a. Should we put one out? *yes -*

b. If yes, similar to the 1970-71 format? *yes* other format suggestions?

c. Be prepared to make suggestions for your item. *Reverse to update -*

d. Publication information. Who takes this over? Calendar? How many?

4. Guidelines for vertical programming and expanding local studies.

What guidelines under your portfolio are needed for local Leagues?

If you already have correspondence and guidelines in your files, either from former state chairmen or from national, please bring them with you. I'll return them to you.

5. I will type up a summary of the "Suggestions to State Board" written and turned in at state Convention, and also, if I can decipher them, the notes from the Program Development meetings. Perhaps these can go out with this pre-Board report.

6. Legislative Roundup. Do you have suggestions? We'll evaluate our legislative program at this time only to the point of feeding in ideas for further evaluation this summer.

7. Be prepared to discuss ideas for direction for your portfolio for the coming

LWV of Texas
year for: April

- a) study
- b) Task Force members
- c) consensus
- d) action anticipated
- e) membership meetings

- f) leadership materials
- g) every member materials
- h) publications
- i) VOTER articles
- j) Public Relations

8. Several of us are new at our jobs...and this seems like such a lonely way to do League business after all the local committee meetings...so let's try to conscientiously answer all cc's...and I'm speaking to myself too!

It is my opinion that the Legislative Committee should be an ex officio member of each program committee. It has a life built up on each program from its own ability and energy (that I like that word!) legislative work. We need to work on legislation in the interim period also. As you know, legislative committee work and hearings during this year and half interim are the basis for much future legislation. The legislative committee will keep you informed about what's going on, and you will keep her informed about the direction you're going.

2. Study/Action Booklet. Here and there I see the need for this booklet, so I'm anticipating our work on this the first part of the summer with much enthusiasm. Before May Board, I hope you will have an opportunity to read the script and make comments on the final product. Of course, specific parts can't be rewritten until after the session ends, but you can be prepared to make suggestions and get feedback in May. If you don't have a copy of the national booklet, ask state office to get one for you.

3. State Program 1971-72 brochure.
a. Should we put one out?
b. If yes, similar to the 1970-71 format? Other format suggestions?
c. Be prepared to make suggestions for your item. (What's the format?)
d. Publication information. Who takes this over? Calendar? How many?

4. Guidelines for vertical programming and expanding local studies.
What guidelines under your portfolio are needed for local leagues?
If you already have correspondence and guidelines in your files, either from former state chairmen or from national, please bring them with you. I'll return them to you.

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LWV of Texas
June 1970

AGENDA FOR PROGRAM PORTION OF STATE BOARD TRAINING WITH MRS. CLUSEN

1. Program-Making Process

- No*
Perhaps
Possibly A+
- A. Can timing from first round of program-making to adoption be shortened without some loss of grass-root democracy?
 - B. Does presentation of so-called Lively Issues by the state Board inadvertently wield too much influence in recommendation of items?
 - C. Could the second round be successfully omitted?
 - D. Exact wording of items vs by subject only in first round recommendations.
 - E. Could the sense of the convention on program items be taken, leaving the exact wording to the state Board?
 - F. Interpretation of enlargement of the scope of an item as provided under the Single List as adopted.
 - G. Compare value of planned Little Meetings to discuss proposed program at convention with leaving more free time for delegate planned caucuses.

2. State Program Development

- A. New items and others requiring new or additional study.
 - a. Limiting coverage to what can reasonably be considered adequate for the time allowed vs attempting to provide opportunity and material for all convention delegate recommendations.
 - b. Advantages and disadvantages of involving other organizations and/or local governmental agencies at the beginning of a new study.
 - c. Advisability of state Board providing complete study and research material vs use of limited but thorough amount with encouragement for local Leagues to do more research.
- B. Readopted Action Items
 - a. Ways to insure adequate and self-satisfying knowledge about League positions on older items for both new and old members.
 - b. Are VOTER items updating memos from the item chairman and background sheets with Times for Action usually considered sufficient, or should the state Board urge local League meetings to cover all items (possibly combine some during each biennium)?
 - c. Do complaints of "too much paper to read" seem to be sectional or nationwide? Do such complaints outweigh requests for more material?
- C. Value of outside speakers vs member presentations of study items.

3. Consensus

- A. How can we speed up the consensus process without sacrifice to accepted League standards?
- B. Would several (5 or 6) regional meetings in Texas for the purpose of determining local League consensus agreements suffice as a substitute for the present system? (Following local League study and discussion.)
- C. Normally, are two discussion plus one membership meetings on an item accepted as the most we can expect before consensus?
- D. Consensus Questions
 - a. Is use of formal consensus questions a satisfactory method?
 - b. If so, is it advisable that these questions accompany the main study materials?

(OVER)

- c. Is consensus more satisfactory when discussion questions only are used with study, with consensus questions provided later?
- d. If no consensus questions are used, how can we avoid fragmented agreements shooting off in all directions?
- e. Would listing of general areas for possible agreement be a satisfactory substitute for consensus questions?
- f. Is it possible to compose consensus questions that are completely objective?
- g. Has the LWV ever considered publicizing minority views along with majority views? Is this advisable?

4. Action

A. Legislative Action

- a. Advantages or disadvantages of local Leagues interviewing statewide candidates of either or both parties when such persons appear locally, providing state Board approved questions are used and by knowledgeable members.
- b. Advantages or disadvantages of local Leagues lobbying with state legislators regarding local or regional governmental issues which fall under a state item. (For instance, requesting the legislature to provide state budgetary funding for a regional council (COG).)

B. Community Action

- a. Advantages or disadvantages of cooperating with other groups in working on League positions.
- b. Ditto for educational and/or Voters Service projects.

National Program

- 1. State Board responsibilities in assisting local Leagues with national items.
- 2. Ways to cope with League areas where strong resistance and anti-sentiments concerning certain national items exist. (This sometimes includes a majority of the local League members in the area.)

NOTE: Following reports of the national Convention and after national Program Item Chairmen meet before the training at June Board meeting, there will most likely be more questions to ask Mrs. Clusen.

LWV of Texas
August 1970

To: Program Chairmen
From: Mrs. Ralph Bubis
Re: Program Procedures

This is a general memo setting down some of the answers to questions you've been asking and some of the procedures which might help you with your item. If you have further questions, I shall attempt to answer them or find out the answers for you. Please don't hesitate to ask. Also, we need not necessarily feel bound by what has been done in the past--I hope we all will be innovative. But it is helpful to know our program history as a guideline to us. Let's share together our ideas and questions about programming.

Scheduling your item: Since I was not in on your original meetings and do not know everything you have planned for the year, I need your help. Please put down on a piece of paper your plans for the rest of the year, with due dates if you know them. Put astericks beside anything which will need to go through the office. This will help me know when to expect your materials and will help Veta schedule the office time. Copies of these should go to me and to state office. Please make these as detailed as possible. For instance, if you're planning a kit, what do you plan to put into it, how long will it be approximately, what will it cost, etc? (For costs: Figure 4¢/page for one side, 6¢ for both sides.) Are you doing a F&I (Fact and Issue)? If so, how long do you think it will be? You'll want to go back to check the calendar sent to the League last spring and also the State Program Folder to see if you have included what has been promised to the local Leagues. It might also be a good idea to put this schedule in your notebooks, so that future chairmen can see the planning which went into the year.

Communications: Most of you have been doing a good job of keeping me in touch with what you've been doing. I hope you have also been replying promptly (within a week) to chairmen of your other committees, and that you've been sending carbons of these to the appropriate VP (s). You can check the Board assignment list to see which VP applies. And, of course, state office should receive everything you send. Please keep us informed.

Publications: Material sent to the LLs may be in the form of a Leaders Guide or kit, every member material (usually a F&I), or action materials. We might start thinking in terms of further use of our state VOTER in order to reach members with what is current and also think about sending articles to local Leagues for inclusion in their own VOTERs. (Perhaps we'll have time later on in the year to do some brainstorming about possibilities for information dissemination.) You and your committee will decide what to send, with Board approval. The Board will make these decisions, keeping the total picture in mind, with particular attention to cost and volume. Remember, in developing materials, that a dichotomy exists in the League between those who are interested in studying in depth and becoming experts, and those who want easy to read, easy to absorb materials. The Leaders Guides or extra materials that we send to Resource Chairmen are for the first--the every member materials are for the latter. You may need to repeat facts in F&I which have been expanded upon in the Leaders

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Guides. Don't worry about having to do this. The F&I should stand alone. After all, there will be many who will read the F&I who will not attend the unit meeting to hear the extra material.

Approach the F&I on the basis that the reader has no knowledge of the subject. What does he need to know to make it understandable? If a new study, are all sides presented fairly, with equal emphasis given to the major points? Length of pro/vs. length of con is important--try to make them as equal in length as possible. (This is so, even though the number of arguments vary. Perhaps you can do some expansion on the shorter side.) Since Leagues generally choose program because they believe some problem exists, you will want to determine what problems there might be, and pinpoint some of the alternatives. The technique of asking questions has been a good one in the past. You might check back through some prior F&I to see how this has been done.

In developing every member material, you might want to first do a sketch or outline of what you think should be included, to be circulated to your committee. I think it might save time later on, if this first step is included. It not only gives your committee a chance to help you with the basic design of your study, but will also help fix this in your own mind. After this has been approved, then you will start to write, filling in the facts. Everything you write goes to your committee in draft form. Because we can't sit in a room together to work this out, because we want to preserve the League's image as a dependable place to learn the facts, and because we want to make a special effort to be impartial where a position is not already determined, the writing process generally goes through a number of drafts before the final copy is ready for the printer. Although this must at times seem slow and frustrating, it has always been League procedure, and has worked for the protection of the League. Even on the national Board, F&I go through a number of drafts before they are put into type. For instance, at national convention, the foreign aid chairman said that her last aid draft went through nine revisions. This despite the fact that they have professional staff.

We are fortunate to have Mary Sieber as our editor. Please include her in your carbon routines. After you feel you have come up with your final copy, and your material is going to the GENERAL PUBLIC, Mary Sieber should have a printer-ready copy for editing. She will check facts and put your publication into proper grammatical form. She will give you a chance to comment on her suggestions. You've asked about her editing materials such as the kits or Leaders Guides. This does not need to go to the editor, but if you feel more comfortable about her doing it, and she is willing, there's no reason why she shouldn't edit it for you. Jody Boyd has also said she would help with editing, if she has time, and if you wish. Jody is also an excellent editor and knows League style. Please read your style sheet, incidentally, before you write. This will save the editor time later on.

You should be getting a detailed memo on publishing F&I from Eloise. I hope this will answer some of your questions. If there are other points which are not clear, please don't hesitate to ask Eloise or myself. About printing the F&I, policy has not been clearly delineated as yet. The last administration used a centralized system, with all materials sent to SO for publication by one printer. We have made no decisions about changing this system. Eloise has found a printer in Ft. Worth with very reasonable prices, and we have the Texas City printer. I suggest that, unless you have some strong opinions about the printing procedure, you let Eloise handle this. You will be expected to do the proof reading along with Mary Sieber.

Program Procedures - Mrs. Ralph Bubis (continued)

The item chairman, publications chairman, president, and program VP will determine the number to run, color or no color, etc. As a rule of thumb, Eloise has suggested running 200 of leadership materials (with 150 collated), and 4000 F&I. This is based on ordering experience in the past. If you think there is unusual use for your publication, we can adjust accordingly. Unless a change is recommended, the leaders materials will be sent as follows: two to each League in presidents mailing, one to each state Board member, with order blank for additional copies. F&I go out on Standing Order. Pricing is done by Eloise, depending on the printing cost. You may decide to mimeograph some publicity about the material, including an order form, to be sent out with the initial mailing.

Most of this has concerned study items. If you have an action item, you will need to check your files to see how current are the materials which the LLs have. Is there a need for updating? Do the present political climate, or the interest of the membership, or the current amount of state materials being sent to LLs warrant an updating publication? This will need to be decided by you and your committee. If you feel updating is necessary, or action promotion is desirable, or that any other publication should be put out, you'll need to decide upon format and bring your suggestions to the Board for approval.

Budget: There is money in the budget for you to buy inexpensive publications, for some phone calls, etc. Check the key under the Program Development budget to see what is covered. You don't have to ask permission to use this budget, but please spend sparingly and let me know what you've spent. The budget may seem like a lot of money, but most of it is used to cover the transportation and meal expense of the program core committee meeting in December and other general costs of programming. There may be times when you feel you really need to phone me. May I suggest that you call between 8 and 10 in the evening or on Sunday, when lower rates are in effect. Since you won't be phoning too frequently, perhaps your families won't object. Legislative action is under another budget, and Chris has charge of it. If you have any proposed expenditures under this, please check it out with Chris first. Her budget is slim, and we wouldn't want to spend money that she planned to use for something else.

Action: Plans for action come from the chairman and the committee to the Board as recommendations. Implementation is up to the chairman and her committee, with the help of the president and program VP. If public relations are involved, so is the public relations VP. Halcyon is a professional in this field, and we're fortunate to have her advice. Please spell out to her exactly what you need.

Local Leagues will want to discuss your action ideas at their Board meetings, so whenever possible, you will want to give them at least six weeks notice. I'm not sure that just mentioning it in State Board Report is sufficient. The LL presidents, or maybe DPM, need to have a separate memo. Other than putting something in the State Board Report and the state calendar, I don't recommend sending notifications much more than the six weeks in advance, unless there is a good deal that the local League must do to prepare for this action. Pieces of paper tend to get lost in the shuffle, unless they're immediate.

Action can take many forms, from educating the public to supporting a specific piece of legislation. There are publications in your files which will give you ideas about what to do. Also, as state VOTERS come in with ideas, I'll pass them on to you. You've done a good job in using your imaginations to come up with the new and the different--hope you'll continue to do so.

Program Procedures - Mrs. Ralph Eubank (continued)

Legislative: Chris will set the guidelines here. At the October Board meeting, she will explain further what your role will be. You will want to work closely with her. During the session, you'll receive copies of bills, which Chris will probably have read only by title. You will write a brief summary (usually three or four lines--see the Legislative Newsletter or refer to your files for format), and whether you recommend action, fyi (for your information), no action, or opposition. Copies of your comments are sent to the legislative chairman, president, and program VP. Chris may also want to designate someone on the Capitol Corps to receive your memos. Your committee is not circularized. You are expected to reply to these bill analyses immediately, by return mail if possible, certainly no later than three days. Bills are also sent to the president and program VP, and their recommendations are returned with yours. Chris then decides on the basis of this information what course of action to recommend. If there is time, she discusses this with her committee at the pre-Board sessions, and then makes specific recommendations for Board approval. If there is no time, the decision will be based on the four recommendations.

While your committee doesn't receive the bills or your analysis, you will want to keep them informed about what is going on. Also, at committee meetings, you will probably want to outline for your committee what has been suggested concerning the bills and ask for their comments. Your committee may make suggestions to the legislative committee concerning your item. If possible, I shall ask Veta to schedule the legislative committee toward the end of the committee meeting time in order that your committee will have a chance to meet first.

You might want to think about keeping good records immediately available as to your recommendations concerning bills. Perhaps a separate notebook or file could be used for this. Things can pop rather fast in Austin in the heat of things, and you may receive a phone call asking for your immediate decision. As you can tell by this, you'll want to be thoroughly familiar with the nuances of your consensus positions. We rarely have the opportunity to have a "pure" bill, and when we do, it sometimes isn't the one which has a chance of passage. We sometimes go toward our goals in baby steps rather than the giant leaps we would like to take. Perhaps you could spend a little time prior to the beginning of the session looking over what your predecessors recommended. You are certainly not bound by anything that happened in the past, as long as our consensus covers the point, but you could at least determine the thinking that went into decisions in the past.

Decisions concerning method of support originate with the legislative chairman; however, you might, in consultation with her, decide upon suggestions for promotion by LLs. You may also be called upon to write testimony for committee hearings.

Study and Action: We have been asked by the convention and state Board to publish a state Study and Action, which will be mimeographed. All of you should have the 1968-70 edition of the national publication in your files. If you don't, please ask Eloise to send you a copy. You'll get a memo from me shortly with an outline for you to follow. Since this should be in LL hands by the opening of the legislature, deadline will probably be no later than the end of October.

Program Planning: The program chairmen make up the program core committee, which is responsible for development of proposed program. The Lively Issues have been done, and LLs have received their first round program report forms. At October Board, we'll spend some time on convention rules and procedures, and our recommendations will go to the October Board meeting. Please read the pre-Board Report