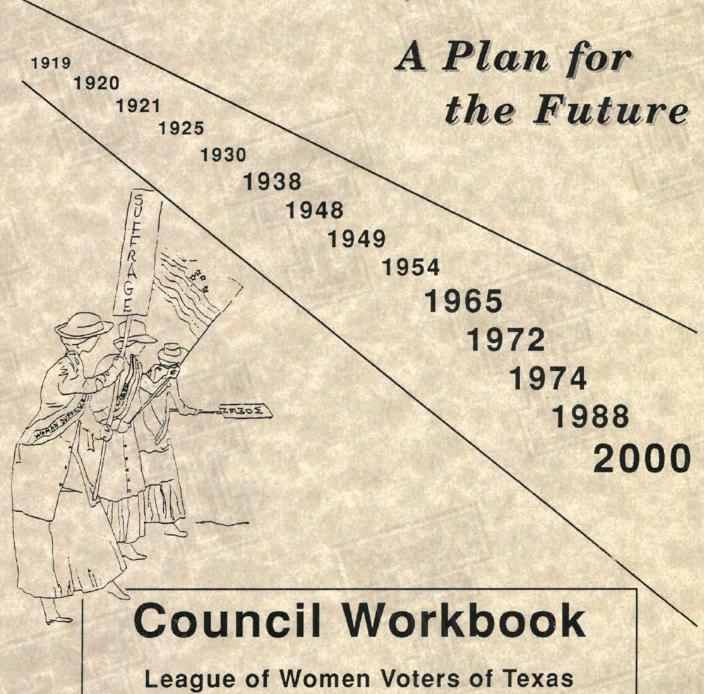
# A View of the Past,



League of Women Voters of Texas Sherman, Texas April 16 - 17, 1988 LEAGUE OF WOMEN VOTERS OF TEXAS 1212 Guadalupe #107 Austin, Texas 78701 512/472-1100

COUNCIL '88 WORKBOOK

SHERMAN, TEXAS -- APRIL 1988

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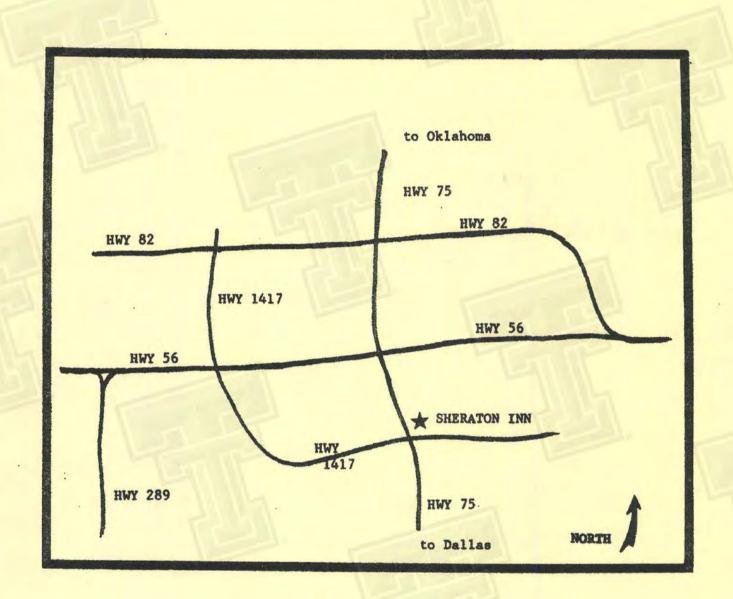
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LWV-Sherman Council Co-Chairs

State Board Council Lisison

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## SHERMAN MAP

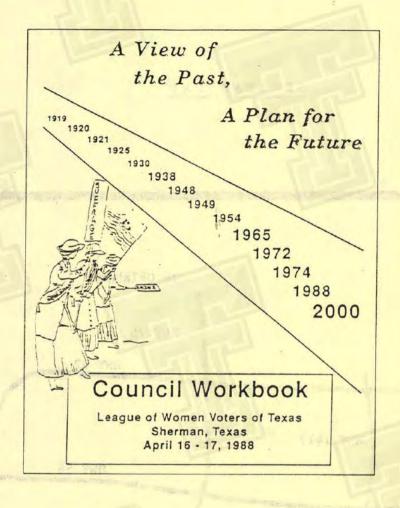


### FROM THE NORTH

Exit Hwy. 1417 from I-75 on access road. Turn left onto 1417. Go through one 4-way stop. At second 4-way stop turn left and then almost immediately turn right at the Sheraton Inn.

### FROM THE SOUTH

Exit Hwy. 1417 from I-75. Go through one 4-way stop, then almost immediately turn right at the Sheraton Inn.



# Key to the Cover

1919	Texas Equal Suffrage Association resolves into the	1949	First victory for the LWV-T's family court position when a
	Texas League of Women Voters in San Antonio		bill is signed mandating juvenile courts in each county
1920	Passage of the 19th Amendment and formation of the	1954	Texas League rejoices when the constitutional amend-
	National League of Women Voters		ment permitting jury service for women is adopted
1921	Reorganization of the Prison System, first Texas League	1965	First victory for LWV-T's selection and tenure of judges
	study, is completed		position when a constitutional amendment is passed
1925	Texas League publishes the first Voters Calendar and	1.	providing for mandatory retirement and new removal
	the first Know Your Community	₹i	procedures for district and appellate judges
1930	National League program adoption process begins	1972	Texas Equal Rights Amendment is signed
1938	Miss A. Louise Dietrich of El Paso is the first LWV - Texas	1974	LWV-T participates in Texas Constitutional Revision
	President whose yearly schedule calls for her "to visit		Commission and supports its recommendations
	local Leagues frequently."	1988	Texas State Council celebrates League's history and
1948	Texas League's Know Your State Survey generates		plans for the year 2000
	interest inTexas constitutional revision leading to		

Cover Design by Milly Haring and courtesy of Carol Pfeiffer and the Sherman Area Chamber of Commerce

League consensus in 1954

# PROPOSED RULES AND PROCEDURES

A motion to adopt these rules will be made shortly after the council opens. Amendments may be offered at that time and require a majority vote. The rules as a whole (either amended or as listed below) require a two-thirds vote for adoption.

- 1. Admission to the council shall be limited to persons displaying official badges which must be worn at all meetings of the council.
- Voting members, observers, and visitors shall sit in areas so designated. Although they may enter the council hall after the council has started, they shall not be seated during an address.
- 3. When a vote is in process, the doors to the council hall shall be closed and no one may enter or leave the hall.
- 4. Only delegates (Art. IX, Sec. 2, Bylaws) may vote.
- 5. Only delegates, observers, and those authorized by the chair or the council may address the assembly. During debate on a motion, no person may speak more than once on that question until all others who wish to speak have done so. After the original presentation of the motion, debate shall be limited to two minutes for each speaker.
- 6. Speakers shall use microphones and shall identify themselves by name and League when addressing the assembly. Anyone making a motion shall identify it by the number appearing on the motion form.
- 7. Main motions and amendments of substantial length must be written in ballpoint pen (press very hard) on forms provided by the ushers. The maker of the motion shall keep one copy and give the others to an usher who will deliver them to the projector operator, the secretary, and the presiding officer.
- 8. Only announcements which relate to the business of the council or the welfare of the members shall be made. All announcements shall be made by the secretary.
- There shall be no resolutions except those of a courtesy nature presented to or adopted by the council.
- 10. Presentation of a motion to make an emergency addition to the program shall be limited to five minutes, and there shall be no debate, amendment, or questions for clarification at that time. The speaker may yield to another within the five minutes.

Total Markhook

The total time available for discussion and debate on each item will be set by the presiding officer. Debate shall be limited to two minutes for each speaker. During debate on a motion, no person may speak more than once on that question until all others who wish to speak have done so.

Adoption of an emergency addition to the program requires a two-thirds vote.

11. All action motions--motions proposing that the council take legislative or administrative action--must be based on League positions.

They must be referred to and considered by the Action Motions

Committee prior to their introduction to the council. An Action

Motions Committee shall be appointed by the presiding officer at the first plenary session on Saturday. The deadline for referral of action motions to the committee is 5:00 p.m. Saturday. The committee shall consider these motions as soon as practicable and shall promptly advise the makers of the motions of the committee's decisions. Action motions may be made at the times designated in the order of business. If a delegate elects to introduce a motion reported unfavorably, it shall be in order for the committee to explain to the council its reasons for disapproving the motion.

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# COUNCIL'88: A VIEW OF THE PAST, A PLAN FOR THE FUTURE

When the 20th Biennial Council of the League of Women Voters of Texas convenes in Sherman April 16, 1988, the agenda will be full of activities to promote the informed and active involvement of Leagues and League members in key program issues as well as the conduct of League business.

To prepare for Council, it is essential to read this Council Workbook.

The business of Council is delineated in Article IX, Section 3 of the bylaws. But Council is much more than simply a time to chart the course of the League by adopting a budget. It is also a gathering of the key League leaders in Texas, an opportunity to be inspired to take part in study and action campaigns, a chance to talk informally with local and state League board members, a time to become energized to tackle another year of projects designed to carry out our dual mission of citizen education and advocacy.

The members of the state board look forward to seeing and meeting all of you at Council and encourage you to let us know if you have any questions about how to be an effective participant in this biennial event.

### THE BUSINESS OF COUNCIL

According to the bylaws, the council shall adopt a budget for the ensuing year. Budgets are the framework for establishing goals and priorities. On Saturday afternoon, Doris Watson, state League budget chair, will present the proposed 1988-89 LWV-Texas budget, which will be open to discussion and debate during the first plenary session. The vote on the budget will come Sunday morning, at which time amendments may also be made. The budget chair and the treasurer will be available to answer your questions about the budget from 11:00 a.m. - noon on Saturday.

According to the bylaws, "Upon recommendation of the state board or any local League, the council may make an addition to the program in the event of an emergency. A local League shall submit any proposed addition to the state board at least 8 weeks in advance of the meeting of the council. An addition proposed by a local League or by the state board must be sent to the local League presidents at least one month in advance of council. A two-thirds vote of the members of the council present and voting shall be required to make an addition to the program."

The LWV-Houston has notified the state board that they plan to propose an emergency program item worded as follows: "That the League of Women Voters of Texas adopt an emergency study of Texas laws that criminalize the non-cormercial, non-violent, sexual intimacy of consenting adults in the privacy of their homes."

Time has been scheduled during the first plenary session for LWV-Houston to make their motion. Debate is scheduled for Saturday in order to allow the opportunity for caucus before a vote is taken on Sunday.

Since few delegates will have attended the last council that considered an emergency addition to the program (1972), it is necessary to note that the state board plays no role in recommending or not-recommending an emergency item because such a proposal does not come through the usual program planning process undertaken prior to convention and because a two-thirds vote is already required by the bylaws. It is also necessary to explain that there is one vote on this motion, and that what is being voted on is both the substance of the proposal and whether it is an emergency that requires action outside of the usual pre-convention program planning process. If you have questions about the Houston League's plans, please consult the enclosed flyer from LWV-Houston. If you have questions about the procedure for considering an emergency item, consult Louise Cummins, LWV-T Program Vice President. The parliamentarian will be available for consultation at 11:00 a.m. Saturday morning prior to Council, as well as during Council. And the LNVUS publication In League, as well as several LWV-Texas publications, contain helpful information on program.

Reviewing the enclosed parliamentary tips and the proposed rules and procedures will help you prepare for the business of Council.

### COUNCIL SPEECHES, WORKSHOPS AND REPORTS

Two excellent speakers have agreed to address council delegates. Betty Jo Hay, keynote speaker at the kick-off luncheon, will inspire Leagues to participate in the fall consensus on Services for the Seriously Mentally Ill. Ms. Hay is past president of the Dallas, Texas, and national Mental Health Associations and a noted mental health advocate currently chairing a Hogg Foundation Commission on the Mental Health of Children and their Families. She will be accompanied by Stella Mullins, executive director of the Texas Mental Health Association. (On Sunday morning, delegates will have a chance to talk to SSMI study directors Mary Alice Pisani and Rebecca Bergstresser about the study status and consensus plans.)

Our other speaker, Professor Terrell Blodgett of the LBJ School of Public Affairs at UT-Austin, will motivate Leagues to participate in our action campaign to revise the Texas Constitution. Professor Blodgett is immediate past chairman of the National Civic League. On Sunday morning following Professor Blodgett's remarks, Louise Cummins and Evelyn Bonavita will conduct a workshop of the whole where delegates will draft action plans to ensure that Texas constitutional revision becomes a fact.

Council is also a time for internal business. Saturday afternoon's workshop of the whole will inform and involve delegates in the state League's long-range strategic planning process. We will also have reports from the treasurer, the development director, the Capital Fund Drive chair, and the legislative director.

# COUNCIL: A TIME FOR EXCHANGE OF IDEAS AND A TIME FOR FUN

Exchanging information and suggestions is also part of Council. On Saturday night, the nominating committee will hold office hours to explain what kind of state board members they are seeking and to seek your input on the kind of members you want. Council delegates who will be attending LWVUS Convention in June will meet to discuss their plans. Local League presidents will meet with the state president Sunday morning to talk about state-local League communications. And the ever popular I Wish the League Would... session will come at the end of Council.

Council is also a time for fun. LWV-Sherman has arranged a most unusual method of transportation to a renovated store in downtown Sherman where we will browse through shops and dine on Saturday night. The presentation of the Pot of Gold (don't be looking for the real thing) Awards will come on Sunday morning when local Leagues who have submitted clever and successful fundraising ideas are honored. And the Silent Auction is bound to end the two days on a light note!

For A View of the Past and a Plan for the Future, join us at Council'88 in Sherman!

#### ODDS AND ENDS

At the end of the Sunday morning session, Leagues may issue invitations to Council'90. One or two Leagues are already interested. The state office has a one-page summary of what is required if your League also wants to make a bid to host the next biennial council.

Though Action Motions are more commonly made at Convention, we have allotted time in the agenda and proposed a rule to address requests that council delegates take administrative or legislative action.

The enclosed lists of state League leaders and local League presidents are updated versions of what is in your 1987-88 League Directory. Use in conjunction with the directory to know whom to call for what.

### AGENDA

LEAGUE OF WOMEN VOTERS OF TEXAS
20th BIENNIAL COUNCIL

April 16-17, 1988 Sheraton Inn - Sherman 3605 Highway 75 South Sherman, Texas

" A VIEW OF THE PAST, A PLAN FOR THE FUTURE"

# SATURDAY, APRIL 16

8:00 a.m. - 5:00 p.m. REGISTRATION

Lobby

Stephen F. Austin Ballroom

8:00 a.m. - 5:00 p.m.

COUNCIL OFFICE OPEN
PUBLICATIONS ROOM OPEN

Rayburn Room Board Room

11:00 a.m. - noon

BUDGET CHAIR & TREASURER AVAILABLE FOR QUESTIONS PARLIAMENTARIAN AVAILABLE Sherman Room
Denison Room

Noon - 1:30 p.m.

LUNCHEON Call to Order

Stephen F. Austin Ballroom

Diane Sheridan, President

Welcome

LWV-Sherman

Dean Gilbert, Mayor of Sherman Ronnie Cole, Mayor of Denison

Keynote Address

Betty Jo Hay, Chair, Hogg Foundation

Commission on Mental Health of Children and Their Families

2:00 p.m. - 3:00 p.m.

FIRST PLENARY SESSION

Stephen F. Austin Ballroom

Organization of Council Introductions

Roll Call

Minutes of Council'86 Treasurer's Report Development Report

Capital Fund Drive Report

Budget Presentation and Discussion Legislative Director's Report

Presentation of Emergency Program Item

3:00 p.m. - 3:15 p.m. BREAK

3:15 p.m. - 3:45 p.m. Program Debate
3:45 p.m. - 5:00 p.m. Workshop of the Whole:

"A Plan for the Future of the League"
Announcements

6:00 p.m. - 9:00 p.m. TRANSPORTATION BY ANTIQUE CARS

6:00 p.m. - 9:00 p.m. TRANSPORTATION BY ANTIQUE CARS
TO KELLY SQUARE FOR DINNER

9:00 p.m. - MEETINGS AND CAUCUSES

Nominating Committee Denison Room

"Office Hours"

LWVUS Convention Delegates Sherman Room

Briefing

Caucus rooms available

(contact convention office)

SUNDAY, APRIL 17

8:00 a.m. - 12:30 p.m. COUNCIL OFFICE AND PUBLICATIONS ROOM OPEN

7:15 a.m. Breakfast Buffet opens Lobby by

Stephen F. Austin Ballroom

7:30 a.m. - 8:30 a.m. BRING YOUR BREAKFAST TO

Presidents' Breakfast Ste

Stephen F. Austin Ballroom III Sherman Room

Briefing on Study of Services for the Seriously Mentally Ill

8:45 a.m. - 10:15 a.m. TEXAS CONSTITUTIONAL REVISION Stephen F. Austin Ballroom Professor Terrell Blodgett

10:15 a.m. - 10:30 a.m. BREAK

10:30 a.m. - noon SECOND PLENARY SESSION Stephen F. Austin Ballroom

Presentation of Pot of Gold Awards
Vote on Emergency Program Item
Adoption of Budget
President's Report
Action Motions
Invitations to Council

I Wish the League Would...
Silent Auction

Silent Auction

12:30 p.m. ADJOURNMENT

# Tips on Parliamentary Procedure

Some basic rules of parliamentary procedure which will be useful at Convention are discussed below but it is not possible to cover them all. Consult the Parliamentarian if you have special questions or problems.

### Main Motions and Their Appendages

All business at the Convention is accomplished by making, debating and acting upon motions. Once a topic has been introduced by a main motion, seconded and stated by the Chair, it must normally be disposed of before the Convention can proceed to other business. Exceptions to this general rule occur when the Order of Business provides for introduction of particular motions at one meeting while action is postponed to a later time. This is the case with League program and budget. However, once a main motion is properly before the Convention for action, no other business can be brought up.

While a main motion is on the floor, several subsidiary and incidental motions can be made in connection with it. Some of these are discussed below in their order of precedence. This means that each succeeding motion can be made while the prior ones are pending.

To Amend: Debatable Majority Vote Required

I move to amend the motion by striking out the words "evaluation of."

You can amend a motion by inserting, deleting or changing words if they are germane, that is related to the subject of the motion. You cannot insert a negative to accomplish what could be done by voting against the motion. A motion can be amended several times but each amendment is considered individually and disposed of before proceeding to the next. An amendment can itself be amended but there cannot be an amendment to an amendment of an amendment. Substantial changes in the wording of a motion should be done through amendment by substitution. Consult the Parliamentarian on this. Once all amendments have been acted upon, a vote on the motion itself, as amended, is taken.

To Refer: Debatable Majority Vote Required

I move to refer this matter to a committee of three appointed by the Chair with instructions to report back to the Convention tomorrow morning.

This motion, not often used at League Conventions because of time pressures, is appropriate if you want more information about a main motion or think it needs more extensive rewording than can be done by amendment on the floor of Convention.

To Postpone Definitely: Debatable

Majority Vote Required

I move to postpone consideration of this motion until Thursday morning.

This motion can be used to delay consideration of a matter until other decisions have been made or new information is available. The time to which postponement is sought must be specified.

To Limit or Extend Debate: Not Debatable

Two-thirds Vote Required

I move that debate on this question be limited to one minute per speaker.

Use this motion when debate on a topic threatens to go on too long or many people wish to be heard.

I move that the limits of this debate be extended by 15 minutes.

When the time allotted for debate on a particular motion is up and you feel that the matter has not been fully explored, this motion is available.

To Close Debate: Not Debatable

Two-thirds Vote Required

I move the previous question.

When debate does not seem to be shedding additional light, you may move to end it by calling the question. You must be recognized by the Chair before making this motion, which means you must be standing in your turn at a microphone. As soon as this motion is made and seconded, debate ceases and a vote on closing debate is taken. If the motion carries, a vote is immediately taken on the question under consideration.

To Lay on the Table: Not Debatable Majority Vote Required

I move that we table this motion on candidates' meetings.

This motion postpones consideration of a matter indefinitely until the convention is ready to take it up again. You can make it any time up to the moment the final vote is taken. When a main motion is tabled it carries with it all pending amendments and other connected motions. Although it is not debatable, you may give a brief explanation of your reasons before making the motion.

I move that we take from the table the motion on candidates' meetings.

If adopted, this brings the motion previously tabled before the Convention again.

### Miscellaneous Motions

These motions (or questions) are not necessarily related to the Main Motion and do not fall within the order of precedence. They may be made as appropriate or necessary. They are "red card" motions which may interrupt other business. Consult the parliamentary aides at the microphones.

Questions of Privilege: Question of Privilege, please! It is too noisy. I request that the dele-

gates be asked to stop talking among themselves.

Parliamentary Inquiry: Parliamentary Inquiry, please! Is it in order at this time to move for re-

consideration of the motion to amend the budget?

Point of Information: Point of Information, please! How many recognized local Leagues are there

at present?

Point of Order: Point of order, please! The motion to consider this not-recommended item

is out of order because notice of intent was not given on Saturday.

These questions are raised as the occasion demands. There is no debate or vote and the Chair rules immediately on the request or provides the information sought.

Appeals: I appeal the decision of the Chair.

Any ruling of the Chair can be submitted to the Convention for final determination by this motion which requires a second. The appeal must be taken <u>immediately</u> after the contested decision and is usually debatable. It requires a majority vote; a tie vote sustains the Chair's ruling.

Voting: I call for a division.

A single delegate can require a standing vote if unsatisfied with a voice vote or a show of hands.

I move that the vote on this question be counted.

This motion, if seconded, is put to the Convention. If a majority agrees, the vote in question must be taken by means of the mechanical tabulations cards.

Reconsideration: I move that we reconsider the vote on the motion to adopt the not-recommended item on agricultural subsidies.

This motion can be made only by one who voted with the prevailing side (the side that won) although it can be seconded by any delegate. It must be made on the same day or the next day after the original motion was carried or defeated. A motion to reconsider can be made at any time during the permitted days but a vote on the motion may be postponed to an appropriate time in keeping with the Order of Business. The motion is debatable if the original motion was debatable and requires only a majority to pass even though the original motion needed a larger vote. If the motion to reconsider passes, the original motion is again before the Convention for action. A vote can be reconsidered only once.

From: LWVUS Convention Workbook '80

### LEAGUE OF WOMEN VOTERS OF TEXAS

### LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND

# BUDGETS FOR 1988-1989

Delegates at Council will approve the LWV-Texas budget for the 1988-1989 fiscal year. The economic condition of the state has not improved and for the third straight year, the budgets presented are just at minimum need levels. Even in a legislative year, when League activity is at its greatest, the budget is less than proposed two years ago. The state board remains committed to giving local Leagues the best service possible, even with these fiscal constraints.

Although the LWV-T and the LWV-TEF budgets are interrelated, only the LWV-T budget is adopted by council delegates. The TEF budget will be adopted by the trustees at their June, 1988 board meeting.

Significant changes in the LWV-T budget are the following:

The executive director has been given a 5% raise. The hours of the parttime secretary have been increased from 6 to 7 hrs./day. The work load at the state office continues to grow, and the expanded hours are needed to meet this growth.

PMP remains at \$10; however, less income is projected due to a decrease in membership. Maintaining our membership base is a must and is reflected by increases for field service activity and membership recruitment.

Program action has been increased because of the legislative session.

Contributions, LWV-T D. 1. & D. 2., have been combined into one category. Members have been solicited by and have given generously to the Capital Fund Drive, but the LWV-T budget does not reflect this support. By combining D. 1. & D. 2., called Fundraising, there is no need to explain to prospective contributors what appears to be a lack of member support.

If you have any questions or comments about the proposed budgets, please contact any of the Budget Committee members.

Doris Watson, Chair
Elma Hennies
Joann Lovelace
Myrtle McMahan
Diane Sheridan
Barbara Weinstein

# LOCAL LEAGUE SUPPORT FOR 1988-1989 BUDGET Membership January 1, 1988

	Life member or joined through		Half		Per-member
League	LWV-US (no PMP)	н/н	H/H	Total	payment
Abilene	I had not special		M. ST. St.	21	\$300.00
Amarillo	3			33	\$300.00
Arlington	5	4	4	100	\$960.00
Austin Area	12	6	6	351	\$3,360.00
Bay Area	1	3	3	66	\$635.00
Baytown	1	1	1	31	\$300.00
Beausont	3	8	10	123	\$1,150.00
Brazos Co.				101	\$1,010.00
Corpus Christi	5	3	3	113	\$1,065.00
Dallas	28	24	24	516	\$4,760.00
Denton		9	10	121	\$1,160.00
Edinburg/McAllen	1			26	\$300.00
El Paso	3	1		61	\$580.00
Gainesville		3	3	21	\$300.00
Galveston	1	6	6	56	\$520.00
Houston Area	31	35	35	550	\$5,015.00
Irving		5	5	95	\$595.00
Kerrville Area		3	3	47	\$455.00
Lubbock	3	5	5	143	\$1,375.00
Marshall/Harrison Co.	200 200 311 311	7	7	37	\$335.00
Midland		ź	2	29	\$300.00
Montgomery Co.				30	\$300.00
Odessa				25	\$300.00
Orange Area	" APPLY TO BE SHOWN	1	1	10	\$300.00
Pearland Area		3	3	30	\$300.00
Plano/Collin Co.	The state of the state of	, i	, , , , , , , , , , , , , , , , , , ,	68	\$640.00
Richardson		3	3	60	\$575.00
San Antonio Area	o day		6	158	\$1,460.00
San Marcos	at the second	9	9	43	\$385.00
Sherman		3	3	89	\$875.00
Tarrant Co.	8	21	21	178	\$1,595.00
Tyler	The second second	8	8	58	\$530.00
Victoria	•	3	3	42	\$405.00
	1	12	12	103	\$960.00
Waco Area		5	5	34	\$330.00
Wichita Falls				34	\$330.00
	115	201	204	3,536	\$33,730.00
Cherokee Co.Provisiona	1 League	3	3	25	
01 1 01 1 11 11				4.1	

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Cleburne State Unit

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MAL's

# LEAGUE OF WOMEN VOTERS OF TEXAS RECOMMENDED BUDGET: JUNE 1, 1988 - MAY 31, 1989

ACTUAL BUDGET PROPOSED 86-87 87-88 88-89

EXPLANATION

. Support				
1. Local League Support	34560	33851	33730	\$10 PMP, LL MINIMUM \$300
2. Members joining thru LWVUS	56	0	0	\$10 FMF, LL MINIMUM \$300
3. Members at Large dues	2680	2850	3150	105 @ \$30 10% growth
4. Provisional League	50	300	300	1 Provisional League
Sub-total A	37346	37001	37180	
. Interest	1496	1200	1200	
. Sale of Publications				
1. Duplicate Presidents Mailings	2396	2600	2300	92 DPM's @\$25
2. Pubs on hand	807	500	600	Increase sales
3: Legislative Newsletter	904	200	1350	Promotion to increase sales
				will be done.
4. Advocacy Papers	139	0	175	*
5. We Support	0	400	0	
6. Program Perspectives	0	250	0	
7. Non-pub sales	216	300	300	League Pins, books
8. Sale of T-shirts	708	0	0	
Sub-total C	5170	4250	4725	Acres 1
Contributions				
1. Member	186	250	8778	Combined D1 and D2
2. State Fundraising	4672	8685	0	
3. Board members unreimbursed	5191	2300	3200	Balanced by 0.6.
Sub-total D	10049	11235	11978	

	ACTUAL BUE 86-87 87-		POSED -89	EXPLANATION
E. State Convention/Council 1. Convention 2. Council	12266	0 4200	13000	Balanced by P.3
F. In-kind assistance	500	1000	1000	Outside professional help (also see V.)
G. From reserves 1. Transfer Beth Brown Fund 2. Transfer from P.1. 86-87 budget	4886 0 0	0 500 1200	4700	Accrued from U8 87/88 budget
Sub-total G	4886	1700	4700	
H. Contractual	8520	0	8300	ABC Election Night Coverage
TOTAL INCOME	80233	60586	82083	

## EXPENSES

1.	Equipment maintenance	2443	2300	2400	Mainly contractual
2.	General supplies	2411	900	1200	Supplies not charged to
3.	Postage	831	1100	1000	specific budget item Bulk mail deposit; postage
4.	Telephone	1610	1650	1600	not charged to specific item Basic charge; calls not charged
5.	Insurance & bonding	492	650	800	to specific itme Workman's comp., ad valorem taxe
6.	Rent	5598	5600	6220	Rent paid to TEF
7.	Salaries	25056	25808	28612	Executive dir. salary \$16,872, 5% increase.
	T - WALLET THE TANK OF THE TAN				Part-time secretary increased to 7hrs/day. \$11,740
8.	Payroll taxes	2105	2124	2323	Employer's share
9.	Audit & tax report	1000	950	1000	To prepare reports
10.	Office overhead	-5834	-8026	-8831	20% of N. 1-8
11.	Equipment purchase	0	500	500	Accrual for next fiscal year
12.	TEF reimbursement	-14724	-13878	-15302	50% of N. 1-5; N. 7-11
		-			
	Subtotal N	20988	19678	21522	

ACTUAL BUDGET PROPOSED 86-87 87-88 88-89

1. President	000	200	700	Tring to SO & other
a. Travel/per diem	267	700	700	Trips to SO & other
& representation		2000	0000	League business
b. Telephone	2026	2200	2200	President phone
c. Postage & supplies	0	100	100	Dhama sumplies mostors
2. Secretary & Treasurer	465	500	400	Phone, supplies, postage
3. Board of Directors		4 2		National Prints
a. Tools	453	700	550	National DPM's
b. Board Meetings	8491	8400	8400	4-3day mtgs., 1-1 day
c. Board mailings	2369	2300	2300	Postage, copying, etc weekly mailings SO
a. Budget	366	300	300	6 persons, 1mtg.
b. Development	1835	3800	3800	Fundraising expense
c. Interim committee	183	300	300	VPs & Pres.,
				Long range planning comm.
d. Nominating & Bylaws	121	350	350	Travel, phone, supplies
5. TEF reimbursement	-6257	-7860	-7760	40% 0. 1-4
6. Unreimbursed expenses	4143	2300	3200	Board/off board
Sub-total 0	14462	14090	14840	
	1/10			
Convention/Council	1000	1200	1800	National Convention, 3 delegat
1. National	1200	1200		Balanced by E.1.
2. State Convention	10975	0	13000	parameter of a
3. State Council	0	4200		
Sub-total P	12175	5400	14800	
National Services (PMP)	1559	599	777	68 MALS @ \$14, 4 MALS @ \$21 75% paid LWV-T

Public Relations			\$ 4480	
1. Vice-president's expenses	124	250	300	Phone, supplies
2. Texas VOTER	3741	3500	3500	Four issues
3. Publications	3141	3300	3,000	rour issues
a. Director's expense	0	0	0	No director for 88/89
b. Marketing expense	0	350	50	Marketing done from SO
	2236	2600	2300	balanced by C.1.
	1419	1100	1000	Pubs not charged elsewhere
d. Publications on hand	495	0	500	Lans Hor charked ersemhere
e. Advocacy papers		600	0	
f. We Support	0		0	
g. Program Perspectives	0	500		504 P 1 2 P
4. TEF reimbursement	-1880	-2700	-2500	50% R.1~3.b.;
	-	-		25% R.3.c.
Sub-total R	6135	6200	5150	
rganization				
1. Vice-president's expenses	42	250	300	Increasing phone bills
2. Field service	1829	1900	2100	Increased Field Service Activit
3. Workshops	521	500	500	
4: New League & State Units	0	275	225	
5. Membership	177	100	300	Expenses for recruitment
6. Provisional Leagues	25	150	50	Only one provisional League
7. S. U. Advisors				
a. mailings & expenses	164	300	0	Just one SU, expenses combined
b. workshops	0	200	0	
8. Mailings to S.U. Chairs	278	350	0	
9. Mailings to MALS	1497	1000	1000	
10. Mailings to LLPS	1722	1700	2100	
11. TEF reimbursement	-2071	-1656	-1569	25% S.1-4,S6-10.
Subtotal S	4184	5069	5006	

ACTUAL 86-87 BUDGET 87-88 PROPOSED 88-89

EXPLANATION

			OPOSED -89	EXPLANATION
T. Program				
1. Vice-president's expenses	593	600	600	
2. Program Action	4394	1300	5050	Legislative year
3. Coalitions	130	100	125	Dues
Sub-total T	5117	2000	5775	The state of the s
U. Legislative office				
1. Lobbying expenses	1946	400	2200	Legislative session
2. Legislative secretary	3750	0	3750	Salary for legislative sec.
3. Payroll taxes	315		328	Payroll taxes for U.2.
4. Office expense	572	50	625	
5. Legislative priorities				
brochure	138	0	150	
6. Legislative Newsletter	2264	400	2700	
7. Office overhead	-866	0	-815	
8. Legislative Day	150	0	175	
9. Accrual for next session	0	4700	0	
10. Special session	85		100	
Sub-total U	8354	5550	9213	
. In-kind assistance	500	1000	1000	
I. LL share of state fundraising	500	1000	1000	
Contractual service	1965	0	3000	Coordination of election night reporting
TOTAL EXPENSES	75939	60586	82083	

# LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND RECOMMENDED BUDGET: JUNE 1, 1988 - MAY 31, 1988

87-88

PROPOSED

88-89

EXPLANATION

ACTUAL BUDGET

86-87

INC	COME		-		
	flore leburace expenses				
Α.	Contributions				
	1. Fundraising, unrestricted	11650	15283	26410	Combination of items A. 1, 2, 3.
	2. Special fundraiser	4141	11861	0	TO ALL THE STATE OF THE STATE O
	3. Member contributions	125	300	0	
	4. Tributes, memorials, bequests	34	75	75	LA CAMPAGNA IS TO BE A SECOND OF THE SECOND
	5. Restricted grants	12269	50000	50000	Total raised, depends on Q. proj.
	6. LL restricted funds	9404	10000	10000	Held for LLs, total less administrative fees
	7. Unreimbursed expenses	569	1100	1100	administrative rees
	Sub-total A	38192	8861.9	87585	
	Interest	7148	3500	2500	
	Adminstrative fees				
	1. Local League Projects	403	375	375	5% charged on LL projects
	2. Grants, restricted	536	1000	1000	Administrative fee on grants (see Q.)
	Sub-total C	939	1375	1375	
	Sale of Publications				
	1. Voters Guides	4059	9000	4000	One Guide, Spring'88
	2. Current issue publications	2775	2700	3000	FSG, PSF; MH/F&I pubs
	3. Publications on hand	393	200	100	Old pubs still on hand
	Sub-total D	7227	11900	7100	

Total voice to the second			ROPOSED 3-89	EXPLANATION
E. Office 1. Rent 2. Contributions	7143 20465	9200 38650	10180	6220 from LWV-T, 3960 rental TEF Must match S. 1. + S. 3.
Sub-total E	27608	47850	49830	
F. In-kind assistance	750	1000	1000	Outside professional help (see T)
TOTAL INCOME	81864	154244	149390	
EXPENSES				

 *		

N. Shared Services & Administration 1. Shared services				
a. Office overhead	14723	13878	15302	LWV-T N. 12
b. Trustee expenses	6319	7860	7760	LWV-T O. 5
c. Texas VOTER & pubs	1817	2700	2500	LWV-T R.4
d. Mailings & workshops	2071	1656	1569	LWV-T S. 11
2. Administration	0	50	50	Supervision of LL accounts
3. National PMP for MALS	520	200	259	25% allowed by LWVUS
4. Unreimbursed expenses	569	1100	1100	
TREO PE				
Sub-total N	26019	27444	28540	

	ACTUAL BUDGET PROPOSED 86-87 87-88 88-89			EXPLANATION		
. Public Relations, unrestricted						
1. VS/CI chair	57	150	0			
2. Voters Guides	3528	8000	3500	See D. 1. Guide shouldn't be large		
3. Voters Services pubs & projects	310	600	400			
Sub-total 0	3895	8750	3900			
. Program, unrestricted						
1. Research on new items	0	1200	250	Study continuing		
2. Information & education on previous studies	1500	500	1200	Research, updates & conf.		
3. Coalitions	65	150	150	dues		
4. Publications						
a. Facts & Issues	0	1500	0			
b. Focus	338	200	700	FSG-may use Q. funds		
c. Leaders Guides	0	50	0			
Sub-total P	1903	3800	2300			
Publications & Projects, restricted						
1. When You Go To Austin	5291	0	5000			
2. Debates	5739	16000	8000	US Senatorial Debate '88		
3. Texas Government Handbook	0	10000	4000	Monies have been received		
4. Other	3846	24000	33000	Balanced by A.5		
2 and Long 2	58L3e		100000	Funds must be raised before projects are done.		
. Sub-total Q	14876	50000	50000	Lower state court		
. Local League restricted funds						
1. Projects	11498	7500	7500	Approved projects less 5% service charge		
2. Purchases	1898	2500	2500	Purchase of pubs		
	40006	19 19 19 19 19 19 19 19 19 19 19 19 19 1	10000			
Sub-total R	13396	10000	10000			

	The factor is			ROPOSED 3-89	EXPLANATION	
s.	Office	1989	1.5200	11300		
T	1. a. Payment on loan b. Interest on loan	20000 1043	37000 650	37000 650	S. 1. + S. 3. equals E. 2.	
	2. Expenses	6383	8000	8500	Insurance, condo. fee, taxes	
	3. Capital fund drive	1310	2000	2000	Fundraising costs	
	Sub-total S	28736	47650	48150		
T.	In-kind assistance	750	1000	1000	see F.	
U.	Local League Sharing	2380	2500	2500	LL share of state fundraising	
v.	TEF Fundraiser 1. General Fundraiser	298	3000	2000	New catagory name, fundraising areas identified	
	2. Direct mail	1303		1000		
	Sub-total V			3000		
	TOTAL EXPENSES	92253	154144	149390	The second	

### CORPORATE & FOUNDATION CONTRIBUTORS

April 1, 1987 - March 1, 1988

	T/TEF	TOTAL	LOCAL	STATE
Alcoa Foundation; Rockdale	TEF	\$2000*	100	2000
Barber Foundation; Abilene	T	200	80	120
Bates Container, Inc.; Fort Worth	TEF	1000	-	1000
Chemical Waste Mgt., Inc.;	TEF	3000*	+	3000
Conti Industries; Fort Worth	TEF	500	140	360
ERT/A Resource Engineering Co.; Houston	TEF	500*	-	500
Exxon Chemical Americas; Baytown/Houston	TEF	1500*	-	1500
Garey Construction; Austin	TEF	1000	200	800
Harris & Eliza Kempner Fund;	TEF	600	120	480
Galveston Mabry, Herbeck & Chilton; Texas City	TEF	170		170
Munves Fashion, Inc.; Dallas	TEF	100	=-	100
National Gypsum Co. Foundation;	T	2500	500	2000
Pier I Imports; Fort Worth	TEF	500*	+	500
Sun Exploration & Production Co.	; TEF	150*	-	150
Tandy Corporation; Fort Worth	TEF	1700	460	1240
Texas AFL-CIO; Austin	T	200	80	120
TU Electric; Dallas/Ft. Worth (formerly Texas Utilities Elect	TEF	1500	300	1200
Tracor, Inc; Austin	TEF	400	100	300
Waste Mgt. of No. America, Inc.; Houston	TEF	7.3.5	stricted to	
		pa	rticular pr	ojecc

## IN-KIND CONTRIBUTORS

Wills and Company (auditing) - T & TEF

Bickerstaff, Heath & Smiley (administrative penalties lawsuit) - T\*

Conoco/DuPont (promised for Texas Government Handbook) - TEF\*

Southwestern Bell (promised for Texas Government Handbook) - TEF\*

# 1987-88 PROFILE OF TEXAS LEAGUES

LEAGUE		DATE MILES		POP.	MEMBERSHIP		BASIC			
		ORGANIZED	FROM S		1/87		DUES	SC		
				1	2/0/	2700	5040	50		
	Abilene	1952	221	98,315	31	21	\$20	X		
	Amarillo	1951	484	149,230	39	33	25	X		
	Arlington	1981	201	160,113	90	100	30	X		
	Austin Area	1919		419,573	365	351	35	X		
	Bay Area	1965	198	100,000	73	66	25	X		
	Baytown	1954	188	56,923	40	31	35	X		
	Beaumont	1947	237	118,102	125	123	30	X		
	Brazos County	1966	102	93,588	97	101	30	X		
	Corpus Christi	1945	192	231,999	113	113	30	-		
	Dallas*	1938	205	904,078	564	516	36	X		
	Denton	1961	228	48,063	110	121	30	X		
	Edinburg/McAllen	1949	300	90,356	24	26	25			
	El Paso	1919	585	425,259	70	61	35	X		
	Gainesville	1977	261	14,081	24	21	30	X		
	Galveston	1919	210	61,902	62	56	25			
	Houston Area*	1919	163	1,595,138	570	550	30	X		
	Irving	1959	212	109,943	64	62	25	X		
	Kerrville Area*	1983	104	15,276	41	47	25	X		
	Lubbock	1952	388	173,979	128	143	27	X		
	Marshall/Harriso	n Co. 1978	280	52,265	29	37	25			
	Midland	1941	318	70,525	34	29	30	X		
	Montgomery Co.	1979	158	128,487	27	30	30			
	Odessa	1952	338	90,027	32	25	30			
	Orange Area*	1974	262	23,628	10	10	25			
	Pearland*	1972	179	13,248	35	30	25	X		
	Plano/Collin Co.	* 1976	225	72,331	62	68	26	X		
	Richardson	1961	220	72,496	55	60	25	X		
	San Antonio Area		81	786,023	188	158	30	X		
	San Marcos	1962	30	23,420	49	43	30	X		
	Sherman	1973	272	30,413	84	89	25	X		
	Tarrant County	1941	192	770,767	189	178	35	X		
	Tyler	1951	225	70,508	47	58	30	X		
	Victoria	1955	121	50,695	52	42	30	X		
	Waco Area*	1949	105	101,261	86	103	30	X		
	Wichita Falls	1950	287	94,201	32	34	30	X		
	Cherokee Co. Pro	v. 1987	205		34	25		X		

3,675 3,561 Total

<sup>\*</sup> Population figures are for city only SC = Attended State Convention

SO - State Office

# ANNUAL REPORTS FROM LWV-TEXAS BOARD & OFF-BOARD DIRECTORS

At its June 1987 meeting, the new board of directors chose the following goals to implement in 1987-89:

TO INCREASE OUR INFLUENCE OVER PUBLIC POLICY IN TEXAS BY

- Increasing visibility through citizen education and advocacy;
- Developing a solid financial base;
- Strengthening our network of members throughout the state.

The 1987-89 state board restructured from a straight portfolio system to a system of five major committees. Program portfolios were retained and were filled by either board members or off-board associate directors. The new structure did not require any bylaws changes. Each board member is assigned primarily to one committee at a time, and assignments can be changed with the agreement of the board.

# VISIBILITY AND MARKETING COMMITTEE (V&M)

Barbara Swartz (chair), Barbara Weinstein, Ruth Lauer

The activities of the V&M Committee have been guided by the LWV-Texas goals established by the board in June 1987.

The aim of the V&M Committee is to increase our influence over public policy in Texas by keeping the name of the League in front of the public.

The V&M Committee will increase visibility through citizen education and advocacy by

- sponsoring the proposed televised senatorial debate before the general election in the fall of 1988;
- marketing 20,000 ccpies of the updated Texas Government Handbook, which will be available in late summer of 1988;
- marketing Voters Guides. In the fall of 1987, we contacted 420 newspapers throughout the state in areas where there are no local Leagues to announce the availability of our Voters Guides. We continued to make Voters Guides available to local Leagues at cost plus handling, but priced those sold to others a bit higher. This enabled us to recoup our expenses. The March 1988 Voters Guide has been offered to those that purchased guides in the fall. The Voters Guide is one of our best marketing tools, and we sent them to all contributors and some prospective contributors. All these mailings are handled through the state office.

The V&M Committee is developing a strong financial base by

- direct mail solicitation. In July 1987, we did a mailing to nonmember individuals using labels supplied by LWVUS. In March/April, we will mail to individuals that have contributed to us in the past and to prospects gathered since February 1987;
- encouraging corporate and foundation giving. We are sending letters to current contributors on an anniversary schedule. We sent a mailing in the fall of 1987 to prospective contributors and continue to research new prospects, whom we will solicit this spring. We have received new restricted funds to use for LWV-TEF projects such as the Texas Government Handbook;
- expanding our corporate giving list and making personal visits which are viewed as total board responsibilities. State board members suggest prospects to the V&M committee, which researches the donors and composes letters which are sent from the state office. The V&M Committee members make follow-up calls;
- initiating special projects. In July 1987, a BIM (Brainstorming is Money) meeting was held in Dallas with local League representatives and V&M members. Innovative ideas were discussed and the following ideas were acted upon:

Tour - LWV-TEF is sponsoring a tour (Ecuador/Galapagos, August 1988). Each participant will be contributing \$200 to LWV-TEF.

Roast - At this time we are working with the state convention committee in Houston to discuss the feasibility of sponsoring a roast of a celebrity on the Saturday night of Convention 1989. The proceeds would be shared with the Houston League.

Silent Auction - We put together a list of items donated by state board members and publicized this activity to every LWV-T member through the Texas VOTER. The auction will culminate with the opening of sealed bids at Council. All profits will go to LWV-T.

ABC Election Night Reporting - Contracted with ABC News and hired a coordinator for the March 8th primary. Proceeds to LWV-T will be shared with local Leagues which opt to take advantage of an experimental, optional sharing formula.

The V&M Committee will strengthen our network of members throughout the state by

- making a presentation at the West Texas Seminar sponsored by LWV-Texas to be held in Midland March 26th, where we will share fundraising and organization ideas with local Leagues;
- recognizing local Leagues for their innovative money-raising ideas with the Pot of Gold Award at Council '88 in Sherman;

- offering an experimental, optional sharing formula to local Leagues that help us secure reporters for the March 8 ABC election night reporting project;
- involving local League members in any of our special projects when it is possible;
- sharing unrestricted donations to LWV-T and LWV-TEF unless the donor prefers that a local League contact them individually.

### SERVICES TO LOCAL LEAGUES COMMITTEE

Sondra Ferstl, Scherel Carver, Ruthann Geer, Frances McIntyre, (Myrtle McMahan)

The major task of this committee is to implement the board goal of strengthening our network of members throughout the state.

Training for Local League Boards: The state League responded to requests for board training from local Leagues through the network of Field Service Representatives and members of the Services to Local Leagues Committee. When time permitted, this training included one-to-one meetings with local League board members on the responsibilities and duties of their jobs. In addition, board trainers led sessions with the entire board concentrating on topics such as working together effectively for the League and total board responsibility.

Field Service to Local Leagues: Two state board directors keep in contact with the network of Field Service Representatives (FSR) who work with the 36 local Leagues, one provisional League, and one state unit carrying out the work of the League of Women Voters in the state of Texas. For example, state board members and FSRs moderated a League-sponsored forum on a volatile ballot issue, facilitated a brainstorming session on ways to solve a leadership crisis, and gave a keynote address at a local League meeting. At least half of the 36 local Leagues and our provisional League in Texas received a personal visit from a state board representative this past year.

Membership: Recruitment, Retention and List Maintenance of Members at Large: Early in the fall, the committee surveyed approximately 78 members at large (MALs) not in state units to find out what League information they prefer to receive and whether they would like to participate in surveys and studies from both the state and the national League. These MALs were also asked to suggest prospective members and potential donors for the League. At the present time the committee is gathering ideas and developing a plan for a membership recruitment project.

Formation of New Leagues: The committee identified four areas as most likely locations for a new League in Texas, taking into consideration such factors as population, the presence of institutions of higher education, and the number of MALs who live in the area who would invest time and energy into helping a new League get started. In the next year we will narrow the choice to one location and try to lay the foundation for a successful provisional League or state unit. Our one provisional League,

LWV-Cherokee County, continues to thrive and is half-way through its provisional period.

Workshops for Local Leagues: Local Leagues in West Texas are much more isolated from other Leagues than those in the north central or southeast portion of the state. Rejuvenating a League by applying to it some of the current theories about the cyclical nature of organizations is the focus of the West Texas workshop scheduled for March 26, 1988.

Council and Convention: Members of this committee, joined by other state board members, have discussed the content of Council '88, identified the speakers to be invited, and selected the topics for workshops of the whole. The committee is currently revising the Convention Manual and expects to provide an updated version this spring.

Texas VOTER: In an effort to strengthen our statewide network of members and to establish improved communication with the grassroots membership of LWV-Texas, the state board opted this year to select a new format for the Texas VOTER, the publication which reaches every member.

The first issue in February 1988 was a four-page tabloid newsletter with almost three times the print space of our normal format, and an image quite changed from the past appearance of the Texas VOTER. The state board sees the VOTER in its enlarged format as a better vehicle for keeping all members informed of League activites, studies, positions, and lobbying efforts, as well as related information on state government. In the past, the state board has depended upon mailings to local League presidents to pass those kinds of information to members, a process which is slow and costly, places undue burden on local League presidents, and limits the number of members who receive such information.

The new format for the <u>Texas</u> <u>VOTER</u> is an experiment, and member input on its effectiveness and impact is needed for the state board to decide whether to keep the new look or to return to the old. Let us hear from you.

# FISCAL MANAGEMENT AND ADMINISTRATION COMMITTEE

Myrtle McMahan, Ruthann Geer, Diane Sheridan, Carol Wilson, Joann Lovelace

Functions and Duties: overseeing budget to reflect goals; investments; local League use of Texas Education Fund; office staffing, administration, management, and rental; Capital Fund Drive; coordination of scheduling of development activities; publications and projects relating to League finances.

The committee has overseen the budget, keeping in mind the goals set by the board in June. We have worked with the other committees coordinating calendar and use of staff time. At our recommendation, the budget presented in this workbook includes five additional hours per week for our office secretary, with the hope that in the following year the hours can be increased to full time. The increased hours should allow our staff to serve better both our membership and the public.

Plans are underway for an all-out Capital Fund Drive campaign wrap-up to raise the money still needed to retire the loan for purchasing our state office. The loan balance is due in November 1989.

Work has begun on revising Money Matters Made Easier, the handbook for local League treasurers in Texas. The last edition was published in 1981, and a number of major revisions have been sent to local Leagues over the past few years. Various committee members will review the material for ease of understanding, and we will be calling on local League members with special expertise to assist with technical portions.

The FM&A Committee has overseen local League use of the Texas Education Fund. From June 1, 1987 through January 31, 1988 local Leagues deposited \$5,420 into the fund and spent \$6,145 on the following:

Projects -- Total \$3,750

Your Elected Officials

LWV-Corpus Christi

LWV-Irving

LWV-Plano/ Collin Co.

LWV-Richardson

LWV-Tarrant Co. (2 pubs.)

Printing for Constitutional Bicentennial Forum LWV-Baytown

Voters Guides Purchases -- Total \$1,316

LWV-Arlington

LWV-Baytown

LWV-Corpus Christi

LWV-Denton

LWV-Edinburg/McAllen

LWV-Kerrville

LWV-Midland

LWV-Montgomery Co.

LWV-San Antonio Area

LWV-Tarrant Co.

LWV-Waco

Payment of & PMP to LWVUS--Total \$1,079

LWV-Arlington

LWV-Richardson

LWV-San Antonio Area

LWV-Waco

### CITIZEN EDUCATION COMMITTEE

Louise Cummins, Rebecca Bergstresser, Sally Coughlin, Tina Egge, Mary Alice Pisani, Debbie Stine, Carol Wilson

The Citizen Education Committee deals largely with education of League members and the public. The committee is responsible for new program studies, publications to educate and inform members and the public about current program, voters service information, state program planning, and periodic program review.

Because both the Citizen Education Committee and the Advocacy Committee are involved with program-related matters, there is a good deal of overlap in membership between the two.

Off-board associate directors, Diana Clark, Kathy Jacob, Barbara McCormick, Karen Miller, Catherine Perrine, Mateele Rittgers, and Rowena Rodgers also work through these two committees.

Convention delegates meeting in Fort Worth in 1987 considered a variety of program-related matters to get the program year off to a good start. Workshops to sharpen program development skills and improve action techniques were held. Texas Agriculture Commissioner Jim Hightower energized Leagues to participate in a study of Agricultural Policy. A new state program study, MH/MR: Services for the Seriously Mentally Ill, was adopted.

Work is proceeding on this new state study, and a Leaders Guide plus the Facts & Issues will be available in late spring. The advocacy paper on choosing judges has been reissued and a new advocacy paper on Texas Constitutional Revision has been published.

Program directors are actively involved in testifying and watching legislative interim committees. A workshop on National Security cosponsored with LWV-Houston takes place on April 9.

#### Voters Guides -- (Tina Egge)

Voters Guides are the backbone of Voters Service, and two have been published since the Ft. Worth convention. Twenty-five constitutional amendments and two referenda were on the November, 1987 ballot, and explanations with pros and cons for each were published in the November Voters Guide. In March, 1988 the League published a Super Tuesday primary election guide which included information on all opposed statewide candidates as well as brief explanations of Democratic, Republican, and Libertarian party convention procedures.

In another activity aimed at increasing voter awareness of Super Tuesday, LWV-Texas participated in a voter registration project in southern states sponsored by Wal-Mart stores, sanctioned by LWVUS, and coordinated by LWV-Arkansas. Texas Leagues participated by registering voters in Wal-Mart stores across the state on January 22 and 23.

In response to many questions about March 8 precinct convention rules, we sent each local League material supplied by the Democrats, Libertarians, and Republicans. Information highlighted major differences among the

parties and changes in procedures, as well as party rules from the precinct to the national level.

Information was also supplied to Leagues upon request to assist them with candidate forums, debates, precinct caucuses, Voters Guides, and other voter service activities.

### ADVOCACY COMMITTEE

Evelyn Bonavita, Rebecca Bergstresser, Sally Coughlin, Mary Alice Pisani, Debbie Stine, Carol Wilson

Under the new state board committee structure, the Advocacy Committee lobbies, presents testimony, holds press conferences, writes legislators, monitors state agencies, and in general is the action arm of the board. Members of this committee also frequently serve on the Citizen Education Committee since both committees deal with League program.

Bearing in mind our goal of increasing the visibility of the League, members of the Advocacy Committee testified before several special legislative committees, held press conferences on the need for constitutional revision and our opposition to the judicial selection "straw vote" on the Democratic Party primary ballot, and were frequently quoted in a well-publicized news story when the Texas Supreme Court attempted to pre-clear Voters Guide questions.

As the next legislative session approaches, the Advocacy Committee will become more active, stepping up its lobbying and monitoring efforts at the legislature.

To strengthen member knowledge of League positions, the Advocacy Committee published updated versions of We Support and Program Perspectives after 1987 convention delegates adopted the 1987-89 state League program.

### Legislative Director -- (Evelyn Bonavita)

The 70th Legislature provided an extremely busy session for the legislative office last year. Program directors lobbied on water, indigent health care, domestic violence, open meetings, funding for human services programs, reproductive choices, public school finance, financing the state government, air quality, voting rights, and container deposit, among a host of other issues. The League office welcomed overnight visits from a number of directors, in town to testify before legislative committees. The Legislative Newsletter went out weekly with up-to-the-minute news on what was happening on League issues.

After the regular session ended, there was a brief special session, followed by the organization of interim studies and committees. The League has testified before the Select Committee on Tax Equity, a high-powered group created to come up with solutions to the outmoded tax structure Texas has now; the Committee on Health Care Reimbursement Alternatives; and the Select Committee on Medicaid and Family Services. We are monitoring the Elections Committee and the House Natural Resources Committee in their interim activities; and serving on the resource advisory committee to the Task Force on Waste Management Policy and the advisory committee to the

Workfare Committee. In this election year, we are being asked to speak on various issues of concern to voters, and we are continuing our efforts to interest legislators in constitutional revision.

### PROGRAM REPORTS

# WOMEN UNDER TEXAS LAW -- (Mateele Rittgers)

Fighting for retention of the Texas Department of Human Services funds from which the Family Violence Program is financed took a tremendous amount of time and emotion during the 70th Legislature. The Family Violence Program was allocated slightly more than the former level of funding, however, the funding available for each shelter was reduced due to the addition of new shelters to the program.

The League successfully lobbied for changes in protective orders to make them more accessible to victims of family violence, and for eliminating the spousal exemption from prosecution in cases of rape. The spousal exemption law refers to cases of aggravated rape only, but we are delighted with the breakthrough.

Some Intestacy legislation was passed, but the League was not actively involved as the bills did not fall within our position guidelines.

The League was not able to lobby on any child support enforcement bills during the last legislature because we had previously dropped our position on that issue. Now that it has been reinstated, we will be able to be active in that area during the next legislature.

During the interim we co-sponsored Sexual Assault Awareness Week with the Texas Department of Health. We will monitor the House study on protective orders. I have been appointed to the Senate Select Committee on Juvenile Justice which had its first meeting recently. We anticipate another fight to maintain the budget during the next session.

Post-Divorce Payments -- (Dabbie Stine)

The League testified during the legislative session on SB 532, sponsored by Sen. Caperton. This bill would have established a court's authority to order post-divorce payments in appropriate cases. It was voted favorably out of committee (5-0), but died in the House Calendars Committee.

### GOVERNMENT -- (Louise Cummins)

Financing State Government, Texas Constitutional Revision (TCR), Voting Rights, and the Judicial item have been the most active positions in the government portfolio.

The Government portfolio with the exception of Financing State Government was reviewed by the Periodic Program Review Committee in October. One recommendation of the committee was to do a series of program updates on the various items in the portfolio. Thus far two updates have been completed and sent to local Leagues and the rest will follow.

How Texas chooses its judges continued to be a hot topic. Our advocacy paper, The Texas Judiciary, How to Obtain the Best Judges, has been widely circulated and editorial opinion pieces have also been distributed. This is in response to a ballot referendum in the Democratic Party's primary election. The League is opposing this ballot issue.

Financing State Government -- (Rebecca Bergstresser)

Financing State Government was a major concern of the 70th Legislature's regular and special sessions as state leaders struggled to reconcile growing service needs with shrinking resources. Throughout, the League opposed efforts to pass a proposed constitutional amendment prohibiting a state income tax. The League supported proposals, eventually adopted, for broadening the sales tax base to include a wider range of personal and professional services, with a revision of the franchise tax to include a gross receipts factor.

Thorough revision of the state finance system awaits the report of the Select Committee on Tax Equity, which is reviewing options for state and local tax systems and will present its recommendations for reform in time for action by the 71st Legislature. The League has presented testimony favoring a system that is equitable, ensures adequate revenue, is easily administered, and is consistent with economic, social, and environmental goals.

### Judicial Selection--(Diana Clark)

The issue of a change in the manner in which Texas selects judges has been in the headlines for many months. The unexpected resignation of Chief Justice John Hill, ostensibly to work for a merit election plan, and the appointment as his replacement of Tom Phillips (who advocates a change in the system) seems to have prompted Governor Clements to support yet another interim group, the Joint Committee on the Judiciary, composed of five senators and five representatives plus several citizen members (none of them from the League), to study the issue. Several years ago I was a member of such a committee which came out in favor of merit selection.

Opponents of change, sparked by the unexpected resignation from the Supreme Court of Justice Robert Campbell who announced that he would be working against former Justice Hill to retain the present system, have managed to produce a non-binding referendum on the Democratic Party primary ballot which addresses the issue of retaining our present partisan election system for the judiciary. A "yes" vote would retain the existing system. Unfortunately, the results will not be known until after this goes to print, but should the "yesses" prevail it would make it more difficult for the legislature to have much interest in the subject.

Meanwhile, former Justice Hill is gearing up a new group, Committee for Judicial Merit Election; both Evelyn Bonavita and I have been asked to participate. Stay tuned!

Texas Constitutional Revision--(Louise Cummins)
In the fall of 1987 the League objected to the number of proposed constitutional amendments (25) on the ballot in the general election. As a result, interest in Texas Constitutional Revision has been generated. An advocacy paper addressing the issue has been prepared and delegates to Council will look at action options for TCR.

Voting Rights -- (Frances McIntyre)

During the regular session the legislature passed several bills relating to election laws which clarified the recent recodification, allowed written communications in the polling place, and modified regulations for deputy registrars. The League will continue to support those concerns which were not met in the last session. These include uniform election dates, jointly conducted primaries, and public agency registration.

Rowena Rodgers attended a conference on voting rights in October 1987. The conference was sponsored by the Campaign for Full Political Participation (an organization formed as part of the broad-based program devised by various civil rights groups in 1984 to address voter participation issues; the League is a member). The conference addressed various topics relating to voting rights, including voter registration, litigation, apportionment, and state legislative reform.

During the past few months Rowena has begun sharing the Voting Rights portfolio responsibilities with Frances, who will assist her in advocacy in this area of League endeavor.

Frances attended a public hearing in January of the House Elections Committee headed by Rep. Ernestine Glossbrenner. Speakers addressed Super Tuesday reporting, delegate selection, security of computerized systems, election school, and proper notices and forms.

## ADMINISTRATION OF JUSTICE - ADULT -- (Diana Clark)

Since Convention '87, there has been very little to report on action in the field of criminal justice. One bright spot is that I have been reappointed to the Texas Adult Probation Commission for a third six-year term and was elected vice chairman. The commission has made headlines by its cautious involvement in electronic monitoring of persons on probation in danger of revocation and being sent to TDC. Another bright spot is that Louise Cummins was appointed to a committee to review all aspects of the management and operations of probation departments. She brings a citizen's perspective to what sometimes tends to be an ingrown system distrustful of letting the public know about the vastness and complexity of the probation issue. This committee was mandated as part of the sunset bill renewing the commission for another ten years.

The parole system has come face to face with the "not in my backyard" syndrome in its efforts to establish pre-parole residential programs around the state. Leagues could, if they wished, participate in the public hearings mandated by law and speak in favor of such centers based on our support of community-based corrections. One downside result of the lack of residential facilities is that many of the releases become homeless and contribute negatively to that most difficult problem.

The issue of consolidation of all criminal justice agencies is still out there, but no decisions have yet been disclosed by the task force appointed by the governor.

#### SOCIAL POLICY/HUMAN RESOURCES--(Rebecca Bergstresser)

Despite the doomsday atmosphere of the 70th Legislature and subsequent special session, human services funding was spared disastrous cuts. Some areas actually gained much-needed increases and a few new programs were added. This was largely due to a concerted, coordinated lobbying effort by human services advocates at the state and local levels, in which the League participated both unilaterally and as a member of several coalitions, including People First.

AFDC funding was retained at \$57 per month, with adequate funding for projected 1989 caseloads. Several new child day-care programs were passed, including legislation that authorizes the Texas Employment Commission to provide information and technical assistance regarding child day care for public and private employees; allows counties to provide child care services for employees and jurors and to set fees for those services; defines the evaluation, probation, and suspension process for a license of a child day care facility; and returns income-eligible children to state/federally funded subsidized child day care programs with sliding scale fees and sets standards of operation for those programs. However, none of the bills providing child day care for state employees survived.

Other new legislation provides for coordination of teenage pregnancy programs, with Texas Department of Human Services furnishing data collection and the Texas Health and Human Services Coordinating Council providing program coordination.

Several interim task forces are examining human services issues of concern to the League, including affordable housing, workfare, child support enforcement, and health and human services program management. The League is monitoring these.

Health Care for the Medically Indigent--(Sally Coughlin)
The League adopted a position on Health Care for the Medically Indigent in November of 1986. Throughout the 70th legislative session in the following year, the League supported state funding for the new indigent health care programs (the County Responsibility Act, the Maternal and Infant Health Inprovement Act [MIHIA], and the Primary Care Act.) It was not until the special legislative session ended in the summer of 1987 that continued financial support for these programs was assured.

In the spring of 1987, LWV-Texas helped plan and present a successful state debate on health care, an outgrowth of the National Debate on Health Care which we had cosponsored. League members around the state are involved in regional health care task forces set up during the state debate.

Presently, interim legislative committees are reviewing the needs of the medically uninsured and underinsured in Texas. Federal regulations have allowed states the opportunity to enhance Medicaid, and the League has testified in support of expanding this program to all persons below the federal poverty guidelines.

Services for the Seriously Mentally III--(Mary Alice Pisani)
Delegates to the 1987 LWV-Texas Convention approved a new state study of the public mental health/mental retardation system in Texas, with an emphasis on the mentally ill. The scope of the study included the following questions related to the seriously mentally ill: Who are they? Where are they? What are the components of a good mental health system? How much is allocated and where does it go?

Since July 1987, our study committee has been collecting information and interviewing knowledgeable people. We have received excellent cooperation from all the state agencies, organizations, and individuals we have contacted. The Texas Department of Mental Health and Mental Retardation has been particularly helpful. The information will be summarized in a Facts & Issues to be distributed in May. Consensus meetings will be held next fall, with November 1 the deadline for local Leagues to send their consensus reports to the state office.

Services for the Seriously Mentally Ill in Texas has proven to be a challenging but very rewarding study topic. Public understanding of issues related to mental illness is poor, and this study offers League members the opportunity to educate ourselves and our communities regarding these timely issues.

#### Public School Finance--(Karen Miller)

The last session of the Texas Legislature ended with few changes in the funding of public schools in the state, which was the primary concern in the early months of the session. The League testified in favor of an increase in state aid to schools to ensure that all Texas children would receive a good education. We also monitored the efforts to make changes in HB 72 although we have no positions on most aspects of education reform.

In the spring of 1987 Judge Harley Clark declared Texas' school finance system unconstitutional. The state is appealing this decision, but a restructuring of the entire school finance system may be a strong possibility in the next several years.

#### NATURAL RESOURCES -- (Diane Sheridan)

The administrative penalties lawsuit in which the LWV-Texas intervened on behalf of the Texas Air Control Board and the Texas Water Commission in 1986 has not been settled because the judge had not yet issued a ruling.

#### Water -- (Catherine Perrine)

Although the 70th Legislature did not pass the groundwater legislation on which most of the League's effort was focused, it did pass several bills that can provide significant protection for Texas ground water. The Water Commission is now authorized to regulate underground storage tanks; the Dept. of Health is responsible for a comprehensive regulatory program for septic tanks; and the Edwards Underground Water District is authorized to develop a drought management plan, including restrictions on ground water use.

The League has followed closely the work of the interagency Groundwater Protection Committee and has offered comments on the Texas Groundwater

Protection Strategy. The League also provided testimony supporting strengthening the state Surface Water Quality Standards.

In 1988 we will be participating in hearings of the legislative interim committees dealing with water issues.

#### Air -- (Kathy Jacob)

Despite some harrowing attempts to weaken the Texas Clean Air Act, the 70th Legislature managed to pass legislation that strengthened efforts to attain clean air in the state. The League and others overcame attempts to repeal air permit renewals, which had been mandated in the previous session, and we also supported SB 1211 that outlines the responsibility small generators have not to pollute.

The administrative penalties case filed by the Texas Association of Business (TAB) against the Texas Air Control Board (TACB) and of which LWV-Texas is a party is still in the court and has not been decided yet. TAB would like to see the penalties declared unconstitutional which are levied by TACB, the Texas Water Commission, and other state agencies against polluting businesses.

In the coming year the League will actively work to achieve the abovementioned measures, monitor the revision of the state plan for achieving air quality standards, and participate in getting a strong national Clean Air Act reauthorized. This is a particularly crucial year for air quality since the 1987 deadline for attainment of the national clean air standards has passed and a number of areas in the state have not reached this standard. There is work to be done!

#### Land -- (Carol Wilson)

The League's Land Use activity consisted of cosponsoring the spring Wilderness Pow Wow and the fall COASTWEEKS. We again obtained a gubernatorial proclamation for this September-October nationwide celebration of our coastal resources.

#### LWV-TEXAS ACTIVITY ON NATIONAL PROGRAM

Public Policy on Reproductive Choice--(Evelyn Bonavita)

Despite League efforts, the last session of the Texas Legislature was a victory of sorts for those opposed to women's choice. The legislature passed SB 167/HB 410, which bans abortions after viability, but there are important exceptions to the ban (e.g., abortions are allowed if they are necessary to prevent the death or "substantial risk of serious impairment to the physical or mental health" of the woman). Pro-choice supporters including the League, considered the bill to be less harmful than it could have been. The expectation is that there will be more attempts to limit women's choices in the next session.

#### National Security -- (Debbie Stine)

National security issues have been prominent this year. As part of the LWVUS Campaign for a Safer World, League members have responded to Action Alerts against funding for the Nicaraguan Contras, SDI funding, ASAT testing and for the ABM treaty and the original interpretation of the SALT II treaty. The most exciting arms control development this year is the INF

treaty signed by President Reagan and Soviet General Secretary Mikhail Gorbachev on December 8, 1987. The League responded to an Action Alert from LWVUS supporting ratification of this treaty.

Three Texas League members also attended an LWVEF conference in Washington, D.C., entitled "Redesigning National Security." Besides paying for the expenses for members to attend the conference, LWVEF gave LWV-TEF a grant of \$1000 for a national security citizen education techniques workshop to be held in Houston on April 9.

#### Municipal Solid Waste--(Diane Sheridan)

The League supported legislation and implementing regulations establishing a hierarchy of solid waste management that rates recycling and resource recovery as options preferable to land disposal. We continue to serve as a resource on the subject of household hazardous waste.

#### Hazardous Waste--(Diane Sheridan)

The League continues to monitor the implementation of the comprehensive hazardous waste management law which we supported in 1985. During the 70th Legislature, we helped to preserve the joint and several liability provisions of this law during reform of the tort system. In February 1988, we testified before the Texas Water Commission in support of consideration of criteria for the siting of hazardous waste incinerators. I am currently serving on a resource committee advising the Task Force on Waste Management Policy, whose hazardous waste subcommittee is chaired by former state League president, Veta Winick of LWV-Bay Area.

This year, the League's major effort in Hazardous Waste has been cosponsoring the Texas Risk Communication Project, which I co-chair. The project brought several local and state League leaders to an October 1987 conference that began development of a procedure for communicating risks from the traditional chemical industry to citizens who need such information.

We continue to promote use of the Keystone Siting Process and participated in a national conference analyzing the status of the siting processes developed by various states, including Texas.

#### Container Deposit -- (Debbie Stine)

During the legislative session, the League worked with other organizations through a coalition called the Association for Beverage Container Deposit (ABCD). LWV-Texas published an advocacy paper, Small Deposit, Big Return. The bill died in committee, despite what was thought to be an initial victory when the bill was assigned to the House Natural Resources Committee instead of the committee that had killed it in previous sessions.

We did have some success, however, in increasing understanding of the economic impact of litter upon the economy. Also, a Texas Poll taken during this time period showed that 70% of Texans favor container deposit legislation. We have also been watching an innovative compromise bill that was adopted in California and studying its possibilities for Texas.

Meeting Basic Human Needs--(Barbara McCormick)
The League's national study of Meeting Basic Human Needs (MBHN) was concluded this spring, and there were many excellent local League meetings presented on this topic. Nine Leagues also completed the MBHN community profiles and sent the results to LWVUS and the state office. Interview forms were compiled by the state League for a state profile of human needs and services.

Last July, I represented LWV-Texas at a League of Women Voters Education Fund (LWVEF) conference held in Washington, D.C. in conjunction with the MBHN study. As part of this project, LWVEF pass-through grants were available to Leagues for citizen education projects which addressed human needs. We were very proud that LWV-Tyler received one of only nine such grants. They will produce a publication which will increase public awareness of their city's information and referral center.

The federal Family Welfare Reform Act (HR 1720) was a League advocacy priority. In a final lobbying effort, LWV-Texas contacted several Texas members of the House of Representatives prior to the passage of this bill on December 16, 1987. Eleven members of the Texas delegation voted for the legislation; 14 opposed it.

# OFFICERS AND DIRECTORS/TRUSTEES 1987-1989 LWV-TEXAS AND LWV-TEXAS EDUCATION FUND

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BARBARA SWARTZ: Public Relations Vice President
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DIRECTORS/TRUSTEES  REBECCA BERGSTRESSER
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BARBARA MC CORMICK (see offboard assignments list)

EVELYN BONAVITA (see directors/trustees list)

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JOANN LOVELACE (Executive Director)

STATE OFFICE STAFF

JOANN LOVELACE: Executive Director

CHARLENE ANSLEY: Administrative Assistant

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Council Workbook April 1988

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KATHY JACOB	1
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KAREN MILLER	100 mm
CATHERINE PERRINE	
MATEELE RITTGERS	
ROWENA RODGERS	

# LOCAL LEAGUE PRESIDENTS & STATE UNIT CHAIR

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AUSTIN AREA	Barbara Ann Hudson			
BAY AREA	Becky Dodson			
BAYTOWN	Kathy Botto	AND BORY HOUSE	TOTAL PROPERTY AND A SECOND	A TOMAR
BEAUMONT	Cindy McCauley		i viget	5.4
BRAZOS CO.	Kandy B. Rose	nga 088° kinata	les milion	
CLEBURNE S.U.	260-50		14	
CHEROKEE CO. PROVISIONAL	Claudine Mellinger	the Trust		
CORPUS CHRISTI		121/8	erent a	VALUE OF STREET
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DENTON	Rahna Welch LWV		(1/2)	
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MIDLAND	Karen Nicholson
MONTGOMERY CO.	Frances Moritz
ODESSA	Ann Smith
ORANGE AREA	Marlys Denison
PEARLAND AREA	Idalea "Tootie" McComb
PLANO/ COLLIN CO.	
PEAT-MARIUMA	LWV office
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TYLER	Toni Ferrell
VICTORIA	Virginia Allen
WACO AREA	Kay Hansma
WICHITA FALLS	Irene Lambert
146 115 616	

#### COUNCIL EVALUATION

Please complete and return this page either as you leave the final session or by mail to LWV-Texas, 1212 Guadalupe, Suite 107, Austin, TX 78701. Your candid and thoughtful evaluation of Council \*88 will help us in future Council planning.

PLE	ASE RATE THE FOLLOWING: 5 = Excelle	nt		1 = 1	Poor	
1.	Plenary Sessions	5	4	3	2	1
2.	Workshops	- N				
	a. Strategic planning	5	4	3	2	1
	b. Texas Constitutional Revision	5	4	3	2	1
3.	Breakfast Buffet					
	a. Presidents meeting	5	4	3	2	1
	b. Update on study of Services	5	4	3	2	1
	for the Seriously Mentally Ill					
4.	Speakers					
	a. Saturday luncheon	5	4	3	2	1
	b. Sunday morning	5	4	3	2	1
5.	Budget planning and discussion	5	4	3	2	1
6.	Hotel accommodations and					
	arrangements	5	4	3	2	1
7.	Meals					
	a. Hotel	5	4	3	2	1
	b. Kelly Square	5	4	3	2	1
8.	Special Events					
	a. Pot of Gold presentation	5	4	3	2	1
	b. Silent Auction	5	4	3 3 3	2	1 1
	c. I Wish the League Would	5	4	3	2	1

9. What suggestions do you have for future Councils? You may use the other side of the page for comments.

Name (optional)						*;				
League (options	1)									
Delegate	Observer		Number	of	years	in	LWV			-
State Councils	attended:	this	one	; ti	NO N	; mc	re	than	two	-