



W I LWV-TEXAS A

1991 CONVENTION WORKBOOK

League of Women Voters of Texas
May 10-12, 1991
San Antonio, Texas

SPECIAL MEMO TO LOCAL LEAGUE PRESIDENTS

LWV-Texas

April 1991

Special LLP Mlg.

I. H. Convention-State

STATE BOARD NOMINATIONS

Please copy and distribute as needed the enclosed page 15-A replacement for page 15 of the Convention Workbook. Unforeseen developments have necessitated the following changes in the slate of nominees to be presented to Convention '91.

- Mary Ann Moxon has withdrawn her name from nomination as Public Relations Vice-President because of her husband's job transfer out of state.
- Scherel Carver has agreed to be nominated as Public Relations Vice-President instead of Organization Vice-President.
- Karen Nicholson, nominated as a director, has agreed to be nominated as Organization Vice-President.
- Toni Ferrell has agreed to be nominated as a director.

LWV-TEXAS BYLAWS

Due to an oversight, LWV-TX Bylaws and proposed changes to the bylaws were not included in the Convention Workbook. Local Leagues received notice (on salmon-colored paper) of those proposals in the January, 1991 mailing from the state office. Each delegate's packet at Convention will contain a complete copy of the current adopted bylaws plus the proposed changes. Current adopted bylaws can also be found in the *1990-91 League Directory* (red cover) from LWV-TX.

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AMENDED NOMINATING COMMITTEE REPORT

The nominating committee is pleased to present the following slate of officers, directors, and nominating committee members for the 1991-1993 biennium:

OFFICERS:

PRESIDENT	Evelyn Bonavita
PROGRAM VICE-PRESIDENT	Ruthann Geer
ORGANIZATION VICE-PRESIDENT	Karen Nicholson
PUBLIC RELATIONS VICE-PRESIDENT	Scherel Carver
SECRETARY	Tom Gooch
TREASURER	Barbara Swartz

DIRECTORS:

Maxine Barkan
Rebecca Bergstresser
Becky Dodson
Helen Drakeley
Toni Ferrell
Julie Lowenberg
Mitzi Vorachek

NOMINATING COMMITTEE CHAIR	Sondra Ferstl
NOMINATING COMMITTEE MEMBER	Diane Sheridan
NOMINATING COMMITTEE MEMBER	Nancy Stevens

The Nominating Committee wishes to acknowledge that Melanie Barnes withdrew her nomination because she will be moving to Norway for six months, her husband having received a Fulbright Fellowship.

Respectfully submitted by:

Louise Cummins, Chair
Scherel Carver
Helen Drakeley
Frances McIntyre
Myrtle McMahan

LEAGUE OF WOMEN VOTERS OF TEXAS CONVENTION WORKBOOK

May 10 - 12, 1991

TABLE OF CONTENTS

General Information

How to Get the Most Out of Convention	1
Tentative Schedule of Events	6
Proposed Order of Business	7
Proposed Standing Rules	9
Parliamentary Procedures at a Glance	11
Officers and Directors/Trustees	13
Other State League Leaders	14
Nominating Committee Report	15

Budget

Explanation of Budgets for 1991-92	17
LWV-Texas Proposed Budget	19
Local League Support for 1991-92 Budget	23
LWV-TEF Proposed Budget	25

Program

Explanation of Proposed State Program	29
Proposed State Program of Study and Action 1991-93	31
Proposed Summary of State Program 1991-93	49

Long Range Plan

Mission, Goals, and Objectives	51
History, Progress, and Opportunities	52

Annual Reports

Advocacy Committee	53
Citizen Education Committee	61
Fiscal Management & Administration Committee	64
Services to Local Leagues Committee	64
Visibility and Marketing Committee	68

Convention Evaluation Form	73
----------------------------	----

Directions to Sheraton Gunter Hotel	76
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Map of San Antonio	77
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SAN ANTONIO AREA CONVENTION CO-CHAIRS.....Nancy Price and Jerry Ursin
STATE BOARD CONVENTION LIAISON.....Evelyn Bonavita

League of Women Voters of Texas
1212 Guadalupe #107
Austin, TX 78701
512/472-1100

CONVENTION NOTES

HOW TO GET THE MOST OUT OF CONVENTION '91

LWV-Texas Convention is a biennial gathering of delegates representing the members of LWV-Texas. It is a business session where delegates chart the course of the state League for the next two years by adopting budget and program, considering bylaws changes, and electing officers and directors. It is a learning experience--and a time to have fun. Because of its value and significance, Leagues are encouraged to send as many observers as possible once delegate slots are filled.

To get the most out of Convention, prepare before you go, participate while you are there, and share your experiences with your members after you return. And don't feel shy about taking an active role in Convention discussions. Half the attendees are usually first-timers, and help is available to make it easy to be active.

Prepare before Going to Convention

- Study this Convention Workbook, which contains proposals for action relating to bylaws, program, budget, and elections--as well as other important items.
- Talk to the League members who are sending you to Convention as their delegate to find out how they feel about proposed action. Delegates go to Convention informed about their constituents' views but not instructed how to vote. Your actions at Convention should be taken with the knowledge of what your members want as well as what you learn from discussion, caucuses, and debate in San Antonio.
- If you want to promote adoption of the Proposed Program or a not-recommended item, or amendments to the budget or bylaws, a memo entitled "How to Campaign for a Not-Recommended Item" sent in the February, 1989 mailing should be in your League files and will be helpful to you in carrying out any sort of campaign. If you cannot find a copy, contact Evelyn Bonavita, state board convention liaison, at 512/828-1368. To schedule a caucus before you arrive at Convention, contact the LWV-San Antonio Area convention registrar listed below.
- Questions about the business of Convention can be directed to the appropriate state board member or the president (see enclosed board list). Questions about logistics and registration should be directed to the convention registrar, LWV-San Antonio Area's Raymond Baber, at 512/659-4240.

Participate in Convention Activities

- A parliamentary briefing has been scheduled into the first plenary meeting. On Friday morning at 11:00 a.m., the parliamentarian and others will be available to help you participate effectively in Convention (see Schedule of Events). During Convention, consult the parliamentarian or state board members as needed.

- Convention is run in conformance with LWV-Texas bylaws, in accordance with parliamentary procedure, and in keeping with standing rules adopted at the start of the session. Bylaws are found in the 1990-91 *League Directory*. A parliamentary tips sheet is enclosed in the Convention Workbook for ready reference. The proposed standing rules are bound into the Convention Workbook; if amended, make note of the changes.
- The Proposed Order of Business delineates the content and sequence of plenary meetings. The order will be adopted by convention delegates at the start of the session; note changes if it is amended.
- The Schedule of Events describes all pre-convention and convention activities, both social and business. A tentative schedule is in this workbook; a final schedule with room names will be in your convention registration packet. Record additional events, room locations, and any changes announced at Convention on the final schedule.
- Be sure to attend all convention activities. Decisions representative of the League membership as a whole depend on your participation in plenary meetings, and diverse input enhances workshops and informal gatherings. Workshops, speeches, and social events inform, inspire, and motivate all of us to carry out our mission.
- At plenary meetings, seats will be designated for each local League's delegates. Observers are seated separately, without local League designation. Watch for your League's sign. Seating locations will vary from day to day.
- Early in the first plenary meeting, presidents line up alphabetically by League name for local League roll call, A-L at one mike, and M-Z at the other. Announce your League's name, the number of delegates, and the number of observers.
- Presidents of each League, whether retiring or incoming, are invited to the state president's suite on Saturday morning from 7:15 - 8:15 a.m. for continental breakfast. Business will be brief and the occasion mostly social. Presidents will also be seated together at the Friday luncheon, and are encouraged to get to know each other and the state board members.
- To schedule a caucus on Friday or Saturday evening, or early Saturday morning, consult the schedule of events for timing and ask the convention office for an available room. Write a brief announcement and give it to an usher to give to the secretary, who will read it during the announcement period at the end of each plenary meeting. Announcements may also be made in the *Convention VOTER*; direct them to the editor and turn them in to the convention office. State board members will be pleased to attend caucuses but may not participate in those called by local Leagues unless invited.

After Convention is Over

- Communicate what you have learned with your members: write a VOTER article, report to the board, speak at a social event or League meeting.

- Share materials and information with board members and others who would find it useful. Presidents, be sure to distribute the contents of the President's Packet!!!
- Save your marked-up Convention Workbook as a record of what took place.

THE BUSINESS OF CONVENTION: BYLAWS, BUDGET, PROGRAM, ELECTIONS

Convention business is conducted according to Robert's Rules of Order, Newly Revised, except in situations covered by the bylaws or standing rules. The proposed standing rules will be presented shortly after the first plenary meeting starts on Friday. Amendments may be offered at that time and require a majority vote. The rules as a whole, either as presented in the Convention Workbook or as amended, require a 2/3 vote for adoption. The rules may be amended, rescinded, or suspended at any time during the convention by a 2/3 vote. (For example, "I move to suspend the rules to allow delegates to speak on this motion for more than two minutes.") Review the rules, refer to "Parliamentary Procedures at a Glance," and consult the parliamentarian as needed. The highlights that follow are based on the Proposed Order of Business.

General Discussion and Debate

In order that all may hear, microphones must be used to address the convention. Stand close to the mike and speak directly into it. Speakers must identify themselves by name and League. Both discussion and debate are in order during consideration of convention business. Discussion gives proponents an opportunity to explain the motion under consideration and the reasons it is being proposed, and to respond to questions. When it appears that the convention can move to the debate stage, the chair will designate microphones as PRO and CON and will alternate between the two so that delegates can hear each point of view presented alternately.

Voting

Most votes are voice votes. If in doubt, the chair will call for a division of the house (a standing vote where numbers of ayes and nays are observed but not counted). If still in doubt, the chair will call for a counted vote. No one may enter or leave the room while a vote is being taken. Any voting delegate may request a division of the house or a counted vote. All 2/3 and 3/5 votes will be standing votes, counted by the tellers unless there is obviously no need to do so.

Elections

The report of the nominating committee will be presented at the first plenary meeting Friday. If there are no nominations from the floor following the presentation, voting for officers, directors, and three members of the nominating committee will be by voice vote on Sunday morning. If additional nominations are made, voting by ballot will take place in the publications room on Saturday from 7:15 a.m. – 6:30 p.m..

Proposed Bylaws

Bylaws revisions will be presented, debated, and voted on in the first plenary meeting Friday, and go into effect immediately if passed.

Explanation of Budget, PMP, and Minimum Support Adoption Process

Convention delegates vote on five budget-related items: the 1991-92 LWV-Texas budget; the per-member payment (PMP) for 1991-92; the minimum support payment for 1991-92; the per-member payment for 1992-93; and the minimum support payment for 1992-93. Delegates may discuss the 1991-92 LWV-TEF budget, which is adopted by the LWV-TEF trustees at their annual meeting in June. Delegates to Council '92 will adopt the 1992-93 LWV-Texas budget.

The Budget Committee Chair will present the budget and the proposed per-member payments and minimum support payments on Friday, with only questions for clarification allowed at that time. The motions for adoption of each will be made before budget debate, which is scheduled for Saturday morning, so that all are on the table for discussion. Debate and adoption of the 1991-92 PMP and the 1991-92 minimum support payment will take place Saturday morning. Each must be voted on before the budget, and each requires a 3/5 vote to pass.

If necessary, debate on the budget may continue Sunday morning. Action on the budget, which requires a majority vote, will take place Sunday morning after program is adopted. After the 1991-92 budget is adopted, delegates will adopt the 1992-93 per member payment and the 1992-93 minimum support payment.

Proposed Program

The Proposed Program is the program of study and action for 1991-93 recommended by the state board. It will be presented at the first plenary meeting on Friday, and moved for adoption on Saturday before debate begins. On Friday, notice of intent must be given by those wishing to move not-recommended items for consideration. (Not-recommended items eligible for consideration by convention delegates are listed in the Convention Workbook.)

On Saturday, those who gave notice of intent may move their item for consideration, which takes a majority vote. Items granted consideration and the Proposed Program will be debated on Saturday. The vote on program will occur Sunday. The Proposed Program requires a simple majority vote for passage, and not-recommended items need a 2/3 vote to be adopted. (See the rules governing program adoption.)

Other Business

Motions proposing that convention delegates take legislative or other governmental action based on League positions are called action motions (see Rule 12). Suggestions for the state board regarding the League itself may be presented on Sunday morning during "I Wish the League Would...." Suggestions delegates wish conveyed to LWVUS may be presented on Sunday morning during "Directions to National Council."

WORKSHOPS, O&As, OFFICE HOURS, AND OTHER INFORMATIONAL GATHERINGS

In order to extend the time available for program and budget debate, and in order to avoid making delegates feel they must start their day at dawn, there is only one formal workshop offered at this convention. The topic--working with "difficult" people--is one that should be of value in the League, in the workplace, and in our personal lives. Presenting this Saturday afternoon workshop of the whole is Dr. Bob Lindberg, a San Antonio psychologist with a national clientele for his training workshops.

Delegates and observers alike will have opportunities Friday and Saturday evenings and Saturday and Sunday mornings to attend various gatherings sponsored by state board members, as well as caucuses called by local Leagues. Check the schedule of events to find something that appeals to you.

TRANSPORTATION, MEALS, HOTEL, AND MONEY

Once you are at the hotel, you will not need a car. The River Walk is close by, and the Saturday fiesta is within walking distance, though we will take the trolleys there.

There are three scheduled meals; all others are on your own. Friday and Saturday luncheons and Saturday night's Fiesta are the banquet events. The Saturday morning presidents' breakfast is for presidents only, and free.

The Sheraton Gunter is a lovely restored hotel in the heart of downtown San Antonio. The only hotel parking is valet parking, which costs \$7.00 per day with in-and-out privileges. (There is a commercial parking lot across the street if you prefer to park your own car; price is similar.)

Money--remember that Convention offers many opportunities to buy things besides meals: the publications room will display items for sale; Silent Auction winners will write checks at the end of Convention; and the River Walk and Rivercenter Mall are nearby. Then there are the typical tips: bellhops, \$1 per bag (more if your baggage is huge or awkward); doorman, \$1 for summoning your car or a taxi; valet parking, \$1 tip; taxi drivers, 20% tip for bill under \$5 and 15% for over \$5. Restaurants are the usual 15%-20%, and bar tips 10-15%.

TENTATIVE SCHEDULE OF EVENTS

THURSDAY, MAY 9, 1991

1:00p	-	6:00p	State board meeting
7:00p	-	9:00p	State board dinner with LWV-SAA - Nancy & John Price
9:00p	-	10:00p	Open house for early arrivals in president's suite

FRIDAY, MAY 10, 1991

9:00a	-	1:00p	Registration
8:30a	-	11:30a	Board trainers training workshops (2)
11:00a	-	11:45a	Available for consultation: Parliamentarian Budget committee chair and treasurer Program vice-president
12:00p	-	1:30p	Luncheon with Henry Cisneros
1:45p	-	6:15p	First plenary meeting including parliamentary briefing
6:30p	-	7:30p	LWV-TEF 25th Anniversary Reception and "Promote the Vote" Award Presentation
7:30p	-	9:00p	Dinner on your own
9:00p			Caucuses State board office hours in president's suite Budget Q&A Program Q&A Meet Ms. Membership

SATURDAY, MAY 11, 1991

7:15a	-	8:15a	Presidents' breakfast in state president's suite (All others, breakfast on your own)
7:30a	-	8:30a	Workshops or caucuses Financial consultations NR Caucus
8:30a	-	11:45a	Second plenary meeting
12:00p	-	1:30p	Luncheon with Rep. Hernandez and Judge Gebhardt
1:45p	-	3:15p	Workshop on how to deal with difficult people
3:30p	-	5:45p	Second plenary meeting continues
6:00p	-	9:00p	Fiesta at German School
9:30p			Caucuses Budget Q&A Program Q&A Long Range Plan evaluation

SUNDAY, MAY 12, 1991

-----			Breakfast on your own
8:30a	-	1:00p	Third plenary meeting Silent Auction
1:15p	-	2:15p	Old/new state board luncheon

Convention Office/Publications/Wares/Silent Auction Room

Friday	8:30a - 10:00p
Saturday	7:15a - 6:30p; 9:00p - 10:00p
Sunday	8:00a - 1:30p
Sunday	1:00p - 1:30p (clean out pubs)

PROPOSED ORDER OF BUSINESS

FRIDAY, MAY 10, 1991

1:45p - 6:15p FIRST PLENARY MEETING

1:45p	Call to Order	Sheridan
	Welcome	
	Carolyn Fromuth, President, LWV-SAA	
	Lila Cockrell, Mayor of San Antonio	
	Introductions	
	Convention Chairs and Committee Chairs,	
	State Board, Associate Directors,	
	Other State League Leaders, Staff,	
	Special Guests	
	Roll Call of Local Leagues and MAL Units	Drakeley
2:15p	Organization of Convention	Sheridan
	Appointments: Committee to Approve	
	Minutes, Timekeeper, Parliamentarian,	
	Tellers, Credentials, Elections,	
	Action Motions Committee, and	
	Courtesy Resolutions Committee	
	Credentials Report	
2:20p	Standing Rules Report	Geer
	Adoption of Standing Rules	
	Adoption of Order of Business	
3:00p	President's Report	Sheridan
3:10p	Secretary's Report	Drakeley
	Treasurer's Report	Swartz
3:20p	Development Report	Weinstein
	Presentation of Pot of Gold Award	
3:40p	Recess	
3:55p	Parliamentary Briefing	Amend
4:25p	Nominating Committee Report	Cummins
	Nominations from Floor	
4:30p	Explanation of Bylaws Amendment Process	Geer
	Presentation of Proposed Bylaws Amendments	Geer
	Vote on Bylaws Amendments	
4:45p	Explanation of Budget Adoption Process	Hollemon
	Presentation of Proposed Budgets, PMPs, Minimum	Hollemon
	Support (questions for clarification only)	
5:20p	Explanation of Program Adoption Process	Bonavita
	Presentation of Proposed Program	Bonavita
	Notice of Intent to Present Not-Recommended	
	Program Items	
5:55p	Explanation of Action Motions Process	Bergstresser
6:00p	Publications Promo	Weinstein
6:10p	Announcements	Drakeley
6:15p	Adjourn	

SATURDAY, MAY 11, 1991

8:30a - 11:45a SECOND PLENARY MEETING

8:30a	Call to Order	Sheridan
	Credentials Report	
	Long Range Plan Report	Wilson
8:40a	Presentation/Vote for Consideration of	
	Not-Recommended Program Items	Bonavita
	Program Discussion and Debate	Bonavita
10:00a	Recess	
10:15a	Legislative Report	Bergstresser
	Lobbyist Report	Engman
10:30a	Budget Discussion and Debate	Hollemon
	Adoption of 1991-92 PMP/Minimum Support Payment	
11:30a	Presentation of Action Award	Bergstresser
11:40a	Announcements	Drakeley
11:45a	Recess	

3:30 - 5:45p Second Plenary Meeting Continues

3:30p	Call to Order	Sheridan
	Program Discussion and Debate	Bonavita
5:20p	Membership Awards	Ferrell
5:30p	Action Motions Committee Report	Bergstresser
	Introduction of Action Motions	
5:40p	Announcements	Drakeley
5:45p	Adjourn	

SUNDAY, MAY 12, 1991

8:30a - 12:30p THIRD PLENARY MEETING

8:30a	Call to Order	Sheridan
	Credentials Report	
8:45a	Program Adoption	Bonavita
9:15a	Debate and Adoption of 1991-92 LWV-Texas Budget	Hollemon
10:00a	Adoption of 1992-93 PMP/Minimum Support Payment	Hollemon
10:15a	Recess	
10:30a	Action Motions Committee Report	Bergstresser
	Introduction of Action Motions	
11:00a	Directions to National Council	
11:10a	"I Wish the League Would...": Suggestions for the State Board	Sheridan
11:25a	Courtesy Resolutions Report	
11:30a	Invitations to Convention '93	
11:35a	Election of 1991-93 LWV-Texas Board and Nominating Committee	
11:40a	Address of 1991-93 President	
11:50a	Introduction of 1991-93 LWV-Texas Board	
12:00p	State Board Farewells	Sheridan
12:10p	Silent Auction	
1:00p	Adjourn sine die	

PROPOSED STANDING RULES

A motion to adopt these rules will be made shortly after the convention opens. Amendments may be offered at that time and require a majority vote. The rules as a whole (either amended or as listed below) require a two-thirds vote for adoption. On demand of a single delegate, a separate vote can be required of a single rule.

1. Admission to the convention shall be limited to persons displaying official badges, which must be worn at all meetings of the convention.
2. Voting members (delegates), observers, and visitors shall sit in areas so designated. Although they may enter the convention hall after the convention has started, they shall not be seated during an address.
3. When a vote is in process, the doors to the convention hall shall be closed and no one may enter or leave the hall.
4. Only delegates (LWV-Texas Bylaws, Art.VIII, Sec. 2, a. and b.) may vote.
5. Only delegates and those authorized by the chair or the convention may address the assembly. Observers may not make motions or vote, but they may speak to a question.
6. Speeches shall be limited to two minutes unless otherwise stated in the rules. No member may speak more than twice to the same question on the same day. During debate on a motion, no person may speak a second time on a motion until all others who wish to speak, and have not yet done so, have spoken.
7. Speakers shall use microphones and shall identify themselves by name and League when addressing the assembly. Anyone making a motion shall identify it by the number appearing on the motion form.
8. Main motions and amendments of substantial length shall be written in ballpoint pen (press very hard) on forms provided by the ushers. The maker of the motion shall keep one copy and shall give the others to an usher who will deliver them to the projector operator, the secretary, and the presiding officer.
9. Only announcements that relate to the business of convention or the welfare of members shall be made. All announcements shall be made by the secretary.
10. Motions shall not be presented in resolution form except for courtesy resolutions.
11. The procedure for program adoption shall be as follows:

The proposed program shall be presented by a state board member at the first plenary meeting on Friday. No questions for clarification shall be entertained, and no debate shall be allowed at that time. The proposed program shall be moved for adoption at the first meeting Saturday, and the vote shall come on Sunday.

After presentation of the proposed program, those who plan to move consideration of a not-recommended item shall give an informal notice of their intent to do so. One minute is allowed for each notice of intent. No questions for clarification and no debate are allowed. The speaker may not yield to another delegate.

Any program recommendations submitted to the state board by local League boards by the January 1 before convention but not recommended by the state board may be moved for consideration at the Saturday morning meeting, provided that notice of intent shall have been given at the first meeting on Friday afternoon.

Presentation of motions for consideration shall be limited to five minutes; and there shall be no debate, amendment, or questions for clarification at that time. The speaker may yield to another within the five minutes.

A vote on each item shall be taken immediately after it is presented. A majority vote shall place a not-recommended item before the convention. A delegate may request the state board to give its reasons for not recommending an item; such a statement shall not exceed three minutes.

During the time scheduled for program debate, items voted consideration shall be taken up in the order in which consideration was granted.

Following that, the proposed program shall be taken up by category and in the order in which it was presented.

The total time available for discussion and debate on each item shall be set by the presiding officer.

All program votes shall take place on Sunday morning in the order in which items were considered. The result of each vote shall be announced before the next vote is taken. Adoption of the proposed program requires a majority vote. Adoption of a not-recommended item requires a two-thirds vote.

12. Action motions propose that convention as a body take administrative or legislative action based on League positions. Delegates wishing to introduce an action motion shall submit it in writing to the Action Motions Committee before introducing it on the convention floor.

The Action Motions Committee shall determine whether or not to recommend the motion to delegates for adoption. Action motions shall be based on League positions, be politically advisable, and be implementable by the state board. The committee may assist the proponent in developing wording and strategies.

Proposed action motions may be submitted to the Action Motions Committee after members are appointed and before 6:00 PM Saturday. The committee shall consider the proposal as soon as practicable and notify the proponent of its ruling.

At the times prescribed in the order of business, the Action Motions Committee shall report on its work. Once the committee has ruled on a proposed motion, the proponent may introduce it whether or not the ruling is favorable. The committee may explain its reasons for not recommending a motion.

Introduction of an action motion shall be limited to three minutes; the maker may not yield. Total time available for debate and discussion shall be set by the presiding officer.

Adoption of committee-recommended motions requires a majority vote. Adoption of not-recommended action motions requires a two-thirds vote.

PARLIAMENTARY PROCEDURES AT A GLANCE

To Do This*:	You Say This:	May you Interrupt Speaker?	Must be Seconded?	Is the Motion Debatable?	Is the Motion Amendable?	What Vote is Required?
Adjourn the meeting	<i>I move that we adjourn.</i>	May not interrupt speaker	Must be seconded	Not debatable	Not Amendable	Majority vote required
Recess the meeting	<i>I move that we recess until. . .</i>	May not interrupt speaker	Must be seconded	Not debatable	Amendable	Majority vote required
Complain about noise, room temperature, etc.	<i>Point of privilege</i>	May interrupt speaker only if emergency	No second needed	Not debatable **	Not Amendable	No vote required Chair rules
Suspend further consideration of something ***	<i>I move we table it.</i>	May not interrupt speaker	Must be seconded	Not debatable	Not Amendable	Majority vote required
End debate	<i>I move the previous question</i>	May not interrupt speaker	Must be seconded	Not debatable	Not Amendable	Two thirds vote required
Postpone consideration of something	<i>I move we postpone this matter until. . .</i>	May not interrupt speaker	Must be seconded	Debatable	Amendable	Majority vote required
Have something studied further	<i>I move we refer this matter to a committee</i>	May not interrupt speaker	Must be seconded	Debatable	Amendable	Majority vote required
Amend a motion	<i>I move that this motion be amended by. . .</i>	May not interrupt speaker	Must be seconded	Debatable	Amendable	Majority vote required
Introduce business (a main motion)	<i>I move that. . .</i>	May not interrupt speaker	Must be seconded	Debatable	Amendable	Majority vote required

* The motions or points above are listed in established order of precedence. When any one of them is pending, you may not introduce another that's listed below it, but you may introduce another that's listed above it.

** In this case, any resulting motion is debatable.

*** Temporary action for emergency use. (See "Postpone Consideration" or use "Postpone Indefinitely" to kill a motion).

To Do This*:	You Say This:	May you Interrupt Speaker?	Must be Seconded?	Is the Motion Debatable?	Is the Motion Amendable?	What Vote is Required?
Object to procedure or to a personal affront.	<i>Point of order</i>	May interrupt the speaker	No second needed	Not debatable	Not Amendable	No vote required, Chair decides
Request information	<i>Point of information</i>	If urgent, may interrupt speaker	No second needed	Not debatable	Not Amendable	No vote required
Ask for a vote by actual count to verify a voice vote ***	<i>I move that we have a counted vote.</i>	May not interrupt speaker **	Must be seconded	Not debatable	Not Amendable	Majority vote required
Object to considering some undiplomatic or improper matter.	<i>I object to consideration of this question</i>	May interrupt speaker	No second needed	Not debatable	Not Amendable	Two thirds vote required
Take up a matter previously tabled	<i>I move we take from the table. . .</i>	May not interrupt speaker	Must be seconded	Not debatable	Not Amendable	Majority required
Reconsider something already disposed of	<i>I move we now (or later) reconsider our action relative to. . .</i> ****	May not interrupt speaker	Must be seconded	Debatable if original motion is debatable	Not Amendable	Majority required
Consider something out of its scheduled order	<i>I move we suspend the rules and consider. . .</i>	May not interrupt speaker	Must be seconded	Not debatable	Not Amendable	Two thirds vote required
Vote on a ruling by the Chair	<i>I appeal the Chair's decision</i>	May interrupt speaker	Must be seconded	Debatable	Not Amendable	Majority required

* The motions, points and proposals listed above have no established order of precedence. Any of them may be introduced at any time—except when the meeting is considering one of the top three matters listed in the above chart (motion to adjourn, motion to recess, point of privilege).

** Must be called for before another motion is started.

*** Calling for a division of the house means a re-vote by rising but without a count of those voting.

**** Mover must have voted with the winning side.

CONVENTION NOTES

OFFICERS AND DIRECTORS/TRUSTEES 1989-1991

LWV-TEXAS AND LWV TEXAS EDUCATION FUND

OFFICERS:

DIANE SHERIDAN: President, LWV-Texas; Chair, LWV-TEF 4127 Rolling Green, Seabrook 77586	713/326-2769
EVELYN BONAVIDA: Program VP; President Pro-Tem, LWV-TX 334 Royal Oaks Drive, San Antonio 78209	512/828-1368
SONDRA FERSTL: Organization VP 1505 Victoria, Denton 76201	817/383-3775 (h) 898-3375 (w)
BARBARA WEINSTEIN: Public Relations VP; LWV-TEF Vice-Chair 16131 Red Cedar Trail, Dallas 75248	214/661-8452
HELEN DRAKELEY: Secretary, LWV-Texas & LWV-TEF 1613 Fern, McAllen 78501	512/686-0953
BARBARA SWARTZ: Treasurer, LWV-Texas & LWV-TEF 13406 Kimberley Lane, Houston 77079	713/467-3561 (h) 528-6665 (w)
DIRECTORS/TRUSTEES:	
MELANIE BARNES 2815 23rd Street, Lubbock, 79410	806/793-0448 (h) 742-3102 (w)
REBECCA BERGSTRESSER 3758 Pallos Verdas Drive, Dallas 75229	214/350-2167
SCHEREL CARVER Route 8 Box 818, Tyler 75703	903/581-1391 (h) 593-4357 (w)
TONI FERRELL P.O. Box 584, Tyler 75710	903/593-1699 (h) 592-5006 (w)
RUTHANN GEER 5006 River Ridge, Arlington 76017	817/467-0298
TOM GOOCH 4728 Washburn, Fort Worth 76107	817/732-5329 (h) 336-7161 x.314(w)
MARY ANN MOXON 4706 El Caballero Ct., Arlington 76017	817/465-2847
KAREN NICHOLSON 1320 Terra Court, Midland 79705	915/686-1809
CAROL WILSON 608 Laguna Drive, Richardson 75080	214/231-7470 (h)

OTHER STATE LEAGUE LEADERS

SUE BARHAM, Associate Director for Air
[REDACTED]

[REDACTED]

REED BILZ, Assoc. Director for Administration of Justice
[REDACTED] [REDACTED]

[REDACTED]

MARY BLACKSTOCK, Associate Director for Judicial (Merit Selection)
[REDACTED]

[REDACTED]

BONNIE BOWMAN, Assoc. Dir. for Services for the Seriously Mentally Ill
[REDACTED]

[REDACTED]

TOM BURTIS, Assoc. Director for National Security
[REDACTED]

[REDACTED]

LIZ COWLES, Assoc. Director for Juvenile Justice
[REDACTED]

[REDACTED]

LOUISE CUMMINS, Nominating Committee Chair
Associate Director for Redistricting
[REDACTED]

[REDACTED]

SHARON HAMNER, Assoc. Director for Public School Finance
[REDACTED]

[REDACTED]

SALLY HOLLEMON, Budget Committee Chair
[REDACTED]

[REDACTED]

FRANCES MC INTYRE, Nominating Committee
[REDACTED]

[REDACTED]

MYRTLE MC MAHAN, Nominating Committee
[REDACTED]

[REDACTED]

CATHERINE PERRINE, Assoc. Director for Water
[REDACTED]

[REDACTED]

MITZI VORACHEK, Assoc. Director for Hazardous Waste
[REDACTED]

[REDACTED]

NANCY WILSON, Budget Committee
[REDACTED]

[REDACTED]

ADMINISTRATION

JOANN LOVELACE
TOYE GOODSON

[REDACTED]
[REDACTED]

NOMINATING COMMITTEE REPORT

The nominating committee is pleased to present the following slate of officers, directors, and nominating committee members for the 1991-1993 biennium:

OFFICERS:

PRESIDENT	Evelyn Bonavita
PROGRAM VICE-PRESIDENT	Ruthann Geer
ORGANIZATION VICE-PRESIDENT	Scherel Carver
PUBLIC RELATIONS VICE-PRESIDENT	Mary Ann Moxon
SECRETARY	Tom Gooch
TREASURER	Barbara Swartz

DIRECTORS:

Maxine Barkan
Rebecca Bergstresser
Becky Dodson
Helen Drakeley
Julie Lowenberg
Karen Nicholson
Mitzi Vorachek

NOMINATING COMMITTEE CHAIR	Sondra Ferstl
NOMINATING COMMITTEE MEMBER	Diane Sheridan
NOMINATING COMMITTEE MEMBER	Nancy Stevens

The Nominating Committee wishes to acknowledge that Melanie Barnes withdrew her nomination because she will be moving to Norway for six months, her husband having received a Fulbright Fellowship.

Respectfully submitted by:

Louise Cummins, Chair
Scherel Carver
Helen Drakeley
Frances McIntyre
Myrtle McMahan

CONVENTION NOTES

LEAGUE OF WOMEN VOTERS OF TEXAS (LWV-T)
LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND (LWV-TEF)

BUDGETS FOR 1991-92

Delegates at Convention will approve the LWV-Texas budget for the 1991-92 fiscal year, adopt per-member payments (PMPs) for 1991-92 and 1992-93, and approve minimum support payments for 1991-92 and 1992-93. (LWV-TEF trustees will adopt that budget at their June 1991 board meeting; the 1992-93 LWV-T budget will be adopted at Council '92.) Both the LWV-T and the LWV-TEF budgets for the coming fiscal year are presented here because they are interrelated. For example, staff members keep track of the time they spend on LWV-T work and on LWV-TEF work, and the proposed budgets show where LWV-TEF reimburses LWV-T for shared services. LWV-Texas rents office space from LWV-TEF.

First of all, the Budget Committee looked at the items which have to be increased. These are:

N7 and N8--The 7/8-time administrative assistant will become full time, and both employees (administrative assistant and executive director) will be paid five percent more than in the current fiscal year. The increased salaries are partly in lieu of medical or retirement benefits (which are too expensive for the League to provide since our staff is so small) and are barely adequate to hire and retain competent employees.

U6--Accrual for legislative activities includes half the salary of the part-time lobbyist who would work for the League during the 1993 legislative session. When the lobbyist was hired, members were solicited for funds to pay the salary, but fundraising is so expensive that much more money must be raised than needed for the lobbyist just to pay the cost of raising the funds. It is less expensive to include the lobbyist's salary in the budget and is also more fair since the lobbyist represents all members, not just those who contribute.

S3--Field Service is one of the key responsibilities of the state LWV. These experienced League members train local League leaders in membership recruitment and retention, fundraising, program management, and other skills.

To fund these budget items, the Budget Committee first reduced other expenditures as much as possible without cutting essential services to local Leagues. Significant cuts include:

N1--Equipment maintenance, due to newer equipment being under warranty.

O3c--Mailings to state board, based on the need to cut expenses rather than on a lack of mail to be sent.

O4b--Fundraising, by listing LWV-TEF's share of these expenses in the LWV-TEF budget instead of utilizing only the T-TEF sharing formula. Many of the fundraising expenses are solely LWV-TEF.

R3a and S8--Reducing the size of mailings to local Leagues and members at large to reduce expenses as well as paper that must be handled by local League leaders.

S2--Publishing the *Texas VOTER* three rather than four times per year, which saves money and also makes an improved time schedule for getting out the news.

Even after reducing proposed expenditures as much as possible, increasing the amount of funds to be raised by the state board, and increasing unreimbursed board expenses, there was still insufficient income to offset the increase in the employee salaries and Field Service. Therefore, the Budget Committee recommends that the PMP (per-member payment) be raised three dollars, from \$11 to \$14; the minimum support payment be raised from \$300 to \$350; and member at large dues from \$35 to \$40. For example, while the PMP is only 13 percent of the combined current LWV-T and LWV-TEF budgets and the state board raises the remaining 87 percent, the Budget Committee believes that all members should help fund the basic operation of the state LWV. Furthermore, while it is relatively easy to raise funds from businesses and the general public for LWV-TEF, it is very difficult to raise non-tax-deductible funds for LWV-T, and impossible to raise funds for a lobbyist since businesses want to use their lobbying funds to lobby for their own interests, not ours.

The state board believes that the proposed LWV-T budget is a bare-bones budget and voted unanimously to endorse it. They are willing to help local Leagues improve their fundraising skills and efforts to increase membership in order to help offset increased PMP expenses.

In addition to budgeting for the year's work, the Budget Committee made two budget format changes. In the LWV-Texas budget, the "mysterious" reduction in expenses for overhead has been eliminated, and line items adjusted to compensate. The entire LWV-TEF budget has a new layout based on the work of that organization specifically. The new TEF layout uses terminology from the Trust Agreement which guides its operations, hence the references to research, publications, and projects to provide education for voters or for government process/public policy. In addition, the budget acknowledges that funds for this work are either restricted or unrestricted.

If you have any questions about the proposed budgets, please contact any of the Budget Committee members or consult the chair or treasurer at the convention (see p.6 of this workbook). Both will be available for consultation on Friday, May 10, from 11 to 11:45 am before Convention begins. Budget Q&A sessions will be held Friday and Saturday nights to give delegates time to discuss the budget in detail. Consult Final Schedule of Events which will be in your registration packet in San Antonio.

Sally Hollemon (LWV-Tarrant County), Budget Committee Chair
Nancy Wilson (LWV-Richardson)
Barbara Swartz, Treasurer
Diane Sheridan, President
Evelyn Bonavita, Program VP
Barbara Weinstein, Public Relations VP
Joann Lovelace, Executive Director

LEAGUE OF WOMEN VOTERS OF TEXAS
PROPOSED BUDGET 1991-1992

	1989-90 <u>ACTUAL</u>	1990-91 <u>BUDGET</u>	<u>PROPOSED</u> <u>BUDGET</u>	<u>EXPLANATION</u>
INCOME				
A. SUPPORT				
A1. Local League PMP	\$30,455	\$32,331	\$40,306	\$14 Per-member payment; \$350 minimum
A2. Member at large dues	4,115	4,795	4,920	\$40 dues, \$20 additional for ea. household member
A3. Provisional League	300	300	0	Provisional League anticipates change in status
A4. LWV-Texas Education Fund Reimbursement				LWV-TEF's share of:
A4a. State office/staff	17,676	17,175	23,631	53% N1-5; N7-10
A4b. Board & administration	8,437	7,060	6,400	40% O1-4c except O4b1
A4c. Public relations	1,234	1,903	1,565	50% R1-3a, 35% R3b; 25% R3c
A4d. Organization	<u>3,773</u>	<u>3,996</u>	<u>2,927</u>	40% S2; 25% S1, S3-5, S7-8
Subtotal A	\$65,990	\$67,560	\$79,749	
B. INTEREST	\$ 2,684	\$ 1,900	\$ 2,506	Interest on investments, savings
C. PUBS & NON-PUB SALES				
C1. Duplicate Pres Mailings	\$ 2,336	\$ 2,355	\$ 2,200	80 @ \$27.50
C2. <i>Directory</i>		300	300	<i>League Directory</i> 1991-92
C3a. <i>We Support</i>	1,404		600	
C3b. <i>Program Perspectives</i>			200	
C3c. Other pubs		750	300	Membership tools, pub. production manual, <i>Fundamentals</i> , <i>Pres. Counselor</i> , misc.
C4. <i>Legislative Newsletter</i>	0	1,500	0	
C5. Non-pub sales	447	600	500	Texas pins, stationery, etc.
C6. Silent Auction	<u>1,818</u>	<u>2,882</u>	<u>2,000</u>	Planned for Council '92
Subtotal C	\$ 6,005	\$ 8,387	\$ 6,100	
D. CONTRIBUTIONS				
D1. Lobbying Support	\$ 0	\$12,500	\$ 0	Included in PMP increase for '91-92

D2.	State fundraising	\$ 7,179	\$ 7,228	\$ 9,500
D3.	Unreimbursed expense	<u>3,648</u>	<u>3,200</u>	<u>4,000</u>
	Subtotal D	\$10,827	\$22,928	\$13,500
E.	TX CONV/COUNCIL	7,459	16,000	7,000
F.	IN KIND CONTRIBUTIONS	\$ 0	\$ 1,000	\$ 1,000
G.	FROM RESERVES			
G1.	Tx Constit Revision Fund	\$ 0	\$ 681	\$ 681
G2.	Transfer from accrual	<u>3,992</u>	<u>4,700</u>	<u>0</u>
	Subtotal G	\$ 3,992	\$ 5,381	\$ 681
	TOTAL INCOME	\$96,957	\$123,156	\$110,536

All contributions: corporate, direct mail
Board, off-board & others. See N11,O5,P3,R4,S9,T5,U8.

Council '92

Donated services. See V.

Deferred income from previous years
Restricted donation. See T4.
No transfer in non-legislative year

EXPENSES

N.	STATE OFFICE/STAFF			
N1.	Equip maintenance	\$ 2,511	\$ 2,750	\$ 2,000
N2.	Supplies	1,155	1,450	1,400
N3.	Postage	391	850	800
N4.	Phone	1,152	1,200	1,400
N5.	Insurance & bonding	929	800	1,000
N6.	Rent	6,936	6,936	7,380
N7.	Salaries	29,760	30,948	34,392
N8.	Payroll taxes	2,444	2,551	2,795
N9.	Accountant's review	3	200	300
N10.	Misc purchases	3,642	600	500
N11.	Unreimbursed expenses	<u>0</u>	<u>200</u>	<u>200</u>
	Subtotal N	\$44,002 *	\$41,485 *	\$52,167

Contracts and expenses
Supplies not charged elsewhere
Bulk mail deposit, postage not charged elsewhere
Basic service; calls not charged elsewhere
Workers comp, bonding, tax, insurance
Paid to LWV-TEF; 2% incr; incl \$25/mo equip lease from TEF
5% increase plus additional 5 hrs/wk for assistant
Employer's share
To prepare reports
Equipment, software, as needed

* does not add up because of change in budget format eliminating overhead charge.

O.	BOARD & ADMINISTRATION			
O1.	President	\$ 2,620	\$ 2,900	\$ 2,800
O2.	Secretary & Treasurer	341	250	300
O3.	Board of directors			

Travel, phone, postage, supplies
Phone, postage, supplies

O3A.	Board tools	\$ 1,077	\$ 600	\$ 750	National DPMs; preboards; other tools
O3B.	Board meetings	9,201	8,600	9,200	5 meetings
O3C.	Board mailings	2,876	2,500	1,900	Mailings from state office to board & off-board
O4.	Administrative Committees				
O4a.	Budget Committee	200	200	250	Meeting expenses
O4b.	Development, general	3,104	2,500	800	Expenses, <i>Annual Report</i> , direct mail
O4b1.	Silent Auction			300	
O4c.	Interim committees	175	200	300	2 committee meetings
O4d.	Nominating & Bylaws Ctte.	339	400	300	
O5.	Board mbrs, unreimb exp	<u>3,648</u>	<u>800</u>	<u>1,400</u>	
	Subtotal O	\$23,581	\$18,950	\$18,300	
P.	CONVENTION/COUNCIL				
P1.	National	\$ 1,843	\$ 2,300	\$ 1,800	Council '91; Convention '92
P2.	State	6,834	16,000	7,000	Council '92
P3.	Unreimbursed expenses	<u>0</u>	<u>400</u>	<u>400</u>	
	Subtotal P	\$ 8,677	\$18,700	\$ 9,200	
Q.	NATIONAL PMP	\$ 692	\$ 1,330	\$ 1,593	75% of PMP for MALs
R.	PUBLIC RELATIONS				
R1.	Vice President's expenses	\$ 60	\$ 150	\$ 150	Travel, phone, postage, supplies
R2.	Publicity	161	150	135	News releases, conferences, travel not charged elsewhere
R3.	Publications				
R3a.	DPM	2,304	2,255	1,885	See C1. Supplies & postage
R3b.	Directory	0	1,000	800	See C2. Supplies & postage
R3c.	Other pubs	1,362	1,500	800	<i>We Support</i> ; <i>Prog.Persp.</i> ; <i>Funda.</i> , pub.prod.manual
R3d.	Non-pubs	0	350	450	Business cards; note paper
R4.	Unreimbursed expenses	<u>0</u>	<u>450</u>	<u>500</u>	
	Subtotal R	\$ 3,887	\$ 5,855	\$ 4,720	
S.	ORGANIZATION				
S1.	Vice-President's expense	\$ 191	\$ 200	\$ 200	Travel, phone, postage supplies
S2.	Texas <i>VOTER</i>	4,833	5,880	4,410	Typesetting, postage, supplies
S3.	Field Service	2,442	2,100	2,600	Training for local Leagues
S4.	Workshops	408	300	50	Workshops not charged elsewhere

S5.	New League & MAL Units	\$ 346	\$ 300	\$ 300
S6.	Membership	100	400	200
S7.	Mailings to MALs	1,107	900	500
S8.	Mlgs to LLPs & MAL Chrs.	1,722	1,700	1,000
S9.	Unreimbursed expenses	<u>0</u>	<u>450</u>	<u>500</u>
	Subtotal S	\$11,149	\$12,230	\$ 9,760

Approx 10 mailings/year
Approx 10 mailings/year

T.	PROGRAM			
T1.	Vice President's expenses	\$ 822	\$ 550	\$ 600
T2.	Program action	1,515	3,500	1,200
T3.	Coalitions	35	125	200
T4.	TX constit. revision	0	681	681
T5.	Unreimbursed expenses	<u>0</u>	<u>450</u>	<u>500</u>
	Subtotal T	\$ 2,372	\$ 5,306	\$ 3,181

Travel, phone, postage, supplies
Legislative interim-year action
Dues
Restricted donation. See G1

U.	LEGISLATIVE ACTIVITIES			
U1.	Advocacy Comm. Chair	\$ 0	\$ 800	\$ 600
U2.	Legislative lobbyist	346	10,500	0
U3.	<i>Legislative Newsletter</i>	326	3,700	0
U4.	Operating expense	21	650	200
U5.	Bill Subscription service	0	1,700	0
U6.	Accrual for next session	4,700	100	9,315
U7.	Women's Legislative Days	0	300	0
U8.	Unreimbursed expenses	<u>0</u>	<u>450</u>	<u>500</u>
	Subtotal U	\$ 5,393	\$18,200	\$10,615

Travel, phone, postage, supplies
None budgeted for special session
None budgeted for special session
Phone, postage, supplies not charged elsewhere
None budgeted for special session
Accrual for legislative activities, incl. lobbyist for '93
Expense of cosponsorship in legislative year

V.	IN-KIND CONTRIBUTIONS	\$ 0	\$ 1,000	\$ 1,000
W.	LL SHARE OF FUNDRSNG	<u>\$ 500</u>	<u>\$ 100</u>	<u>\$ 0</u>

See F.

TOTAL EXPENSE	\$100,253	\$123,156	\$110,536
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LEAGUE OF WOMEN VOTERS OF TEXAS
LOCAL LEAGUE SUPPORT FOR 1991-92 BUDGET
PMP/MINIMUM SUPPORT PAYMENTS

	NO PMP	HH FULL	HH HALF	IND. FULL	TOTAL	PMP
LEAGUE						
AMARILLO	1	0	0	29	30	406
ARLINGTON	2	3	3	72	80	1,071
AUSTIN AREA	26	6	6	209	247	3,052
BAY AREA	3	6	6	60	75	966
BAYTOWN	1	1	1	19	22	350
BEAUMONT	5	8	7	66	86	1,085
BRAZOS CO.	4	0	0	71	75	994
CORPUS CHRISTI	2	1	1	76	80	1,085
DALLAS	24	23	23	473	543	7,105
DENTON	1	6	6	65	78	1,036
EDINBURG/McALLEN	2	1	1	31	35	455
EL PASO	0	1	1	62	64	889
GAINESVILLE	1	0	0	11	12	350
HOUSTON AREA	44	32	32	329	437	5,278
IRVING	2	0	0	31	33	434
KERRVILLE AREA	0	7	8	56	71	938
LUBBOCK	2	4	4	118	128	1,736
MARSHALL/HARRISON CO.	0	5	5	19	29	371
MIDLAND	2	1	1	46	50	665
MONTGOMERY CO.	1	0	0	31	32	434
ORANGE AREA	0	2	2	8	12	350
PEARLAND AREA	0	3	3	23	29	385
PLANO/COLLIN CO.	4	5	5	38	52	637
RICHARDSON	0	2	2	51	55	756
SAN ANTONIO AREA	11	15	16	192	234	3,010
SAN MARCOS	0	18	18	30	66	798
SHERMAN	0	3	3	48	54	735
TARRANT CO.	9	16	16	147	188	2,394
TYLER	0	8	8	42	58	756
VICTORIA	0	4	4	25	33	434
WACO AREA	0	6	6	39	51	672
WICHITA FALLS	0	2	2	46	50	686
=====						
	147	189	190	2,563	3,089	40,313
CHEROKEE CO.	0	5	5	14	24	350
MAIs	27	19	20	85	151	4,570
=====						
TOTAL LWV-T	174	213	215	2,662	3,264	\$45,233

CONVENTION NOTES

LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND
PROPOSED BUDGET 1991-92

	1989-90 ACTUAL	1990-91 BUDGET	1991-92 PROPOSED BUDGET	EXPLANATION
INCOME				
A. CONTRIBUTIONS				
A1. Unrestricted fundraising	\$28,640	\$27,532	\$31,000	Corp, foundations, indiv. incl. members
A2. Restricted fundraising	\$35,500	\$53,610	\$50,000	Total to be raised. See O3, Q, except Q2a-c and S2.
A3. LL accounts (restricted)	\$20,344	\$10,000	\$23,000	Held for local Leagues (on hand).
A4. Unreimbursed expenses	\$ 320	\$2,100	\$ 1,000	Board, off-board & others. See S4.
Subtotal A	\$84,804	\$93,242	\$105,000	
B. INTEREST	\$ 6,153	\$ 3,500	\$ 5,700	From savings & investments.
C. SALE OF PUBLICATIONS				
C1. <i>Voters Guide</i>	\$11,431	\$ 5,500	\$11,000	2 guides (Constit. Amend.& Spring Primary)
C2. Current issues pubs	\$ 1,073	\$ 1,800	\$ 3,000	1 Focus; <i>Voting in Texas</i> .
C3. Pubs on hand	\$ 310	\$ 800	\$ 500	TEF Handbook, etc.
Subtotal C	\$12,814	\$ 8,100	\$14,500	
D. OFFICE				
D1. Rent	\$10,896	\$10,896	\$11,340	From LWV-TX (rent increase) & Texas Impact.
D2. Contributions	\$ 7,828	\$ 6,500	\$ 1,000	For major repairs, maintenance. See T1.
Subtotal D	\$18,724	\$17,396	\$12,340	
E. IN-KIND CONTRIBUTIONS	\$ 11	\$ 1,000	\$ 1,000	Donated professional help. See U.
F. TRANSFER FROM RESERVES	\$ 0	\$ 800		Also includes deferred income from previous years
F1. Child Care education	\$ 0	\$ 3,200	\$ 1,500	Restricted donations. See Q2a.
F2. TX constit. revision	\$ 0	\$ 690	\$ 690	Restricted donations. See Q2b.
F3. Wray Trust	\$ 0	\$ 0	\$ 1,500	Restricted donations. See Q2c.
F4. Building reserve	\$ 0	\$ 0	\$ 6,500	Restricted donations. See T1.
F5. Unrestricted reserve	\$ 0	\$ 0	\$ 7,376	

Subtotal F	\$ 0	\$ 4,690	\$17,566
TOTAL INCOME	\$122,506	\$127,928	\$156,106

EXPENSES**N. VOTERS SERVICE (Unrestricted Funds)**

Research, pubs, projects incl. coalitions,
training, promotion & distr; for admin, See S.
2 Guides: 1 Const. Amend. @ 8 pgs; 1 Spring
Primary @ 4 pgs. (does not incl. staff time)
Voting in Texas revision, response to requests for
assistance.
Planning for Val-Pak & Natl. Voter Registration Day
Op-eds, posters, conference.
Unrestricted support of debates
Possible workshop for LLs at Council

N1. <i>Voters Guides</i>	\$10,702	\$ 5,500	\$ 8,662
N2. Voting information	\$ 0	\$ 500	\$ 2,000
N3. Voter registration	\$ 0	\$ 0	\$ 100
N4. Get Out Vote projects	\$ 3,332	\$ 0	\$ 3,000
N5. Candidate forums	\$ 0	\$ 0	\$ 0
N6. General voters service	\$ 0	\$ 0	\$ 500
Subtotal N	\$14,034	\$ 6,000	\$14,262

O. VOTERS SERVICE (Restricted Funds)

Research, pubs & projects incl. training, promo-
tion and distribution
For donors who insist on earmarking contributions
No debates

O1. <i>Voters Guides</i>	\$ 0	\$ 0	\$ 2,000
O2. Debates	\$14,216	\$40,000	\$ 0
O3. Other voter service projects	\$ 0	\$ 0	\$ 9,200
Subtotal O	\$14,216	\$40,000	\$11,200

P. GOVT & PUBLIC POLICY (Unrestricted Funds)

Research, pubs & projects, incl. coalitions,
training, promotion & distribution

P1. Current issue study			
P1a. Research	\$ 414	\$ 100	\$ 1,200
P1b. Pubs: Facts & Issues	\$ 37	\$ 200	\$ 0
P1c. Projects	\$ 0	\$ 0	\$ 300
P2. Other publ. policy issues			
P2a. Research	\$ 760	\$ 1,350	\$ 600
P2b. Publications	\$ 0	\$ 700	\$ 700
P2c. Projects	\$ 0	\$ 0	\$ 600

Ctte. meetings & expenses for calls, materials, etc.

Workshop for LLs on study issue
Any other priority issue & response to req for info.
Sub. to *TX Register*, workshops, regis. fees, coalition
Focus, topic to be selected by trustees
Info we give to others and leadership training

P3.	Government process				
P3a.	Research	\$ 0	\$ 0	\$ 200	Educational materials & workshops to train trustees
P3b.	Publications	\$ 0	\$ 0	\$ 500	e.g. How Bill Becomes Law; Lobby Do's & Don'ts
P3c.	Projects	\$ 150	\$ 0	\$ 1,300	Info we give others; lobby training
	Subtotal P	\$ 1,361	\$ 2,350	\$ 5,400	
Q.	GOVT & PUBLIC POLICY (Rest. Funds)				
Q1.	Current issue study	\$ 0	\$ 0	\$ 3,500	Research, pubs. as above
Q2.	Other public policy issues	\$ 0	\$ 2,110	\$31,950	Ctte. meetings & expenses for calls, materials, etc.
Q2a.	Child Care education	\$ 1,177	\$ 3,200	\$ 1,500	Restricted funds to be raised
Q2b.	Texas constit. revision	\$ 0	\$ 690	\$ 690	Ongoing expenses for educational materials & projects
Q2c.	Nat. Res. Corps (Wray Trust)	\$ 0	\$ 0	\$ 1,500	Perhaps a seminar; see F2
Q3.	Government process	\$ 547	\$ 0	\$ 0	See F3
Q3a.	<i>When You Go To Austin</i>	\$ 8	\$ 7,000	\$ 50	Ongoing distribution of 1991 edition
	Subtotal Q	\$ 1,732	\$13,000	\$39,190	
R.	LOCAL LEAGUE ACCT & ED FD				
R1.	LL TEF funds on account	\$15,772	\$10,000	\$23,000	Restricted to local League use
R2.	LL share of TEF fundraising	\$ 1,110	\$ 1,000	\$ 1,500	
R3.	Administration	\$ 64	\$ 100	\$ 300	Admin of LL projects & educ. on use of TEF accts
	Subtotal R	\$16,946	\$11,100	\$24,800	
S.	ADMINISTRATION				
S1.	Administration of unrestricted projects				
S1a.	State office/staff	\$16,306	\$17,175	\$18,331	From LWV-T: A4a
S1b.	Board & adm. committees	\$ 8,437	\$ 7,060	\$ 6,400	From LWV-T: A4b
S1c.	Public relations	\$ 1,234	\$ 1,903	\$ 1,565	From LWV-T: A4c
S1d.	Organization	\$ 3,772	\$ 3,996	\$ 2,927	From LWV-T: A4d
S2.	Admin of restricted projects	\$ 1,370	\$ 5,300	\$ 5,300	
S3.	Fundraising expenses	\$ 714	\$ 700	\$ 1,300	Direct mail, corporate, etc. For TEF fundraising only
S4.	Unreimb. expenses	\$ 320	\$ 2,100	\$ 1,000	See A4
	Subtotal S	\$32,153	\$38,234	\$36,823	
T.	OFFICE				
T1.	Building reserve fund	\$ 346	\$ 6,500	\$ 7,500	Major maint. & repairs; matches F4 + D2
T2.	Office ownership expenses	\$ 8,991	\$ 9,300	\$ 9,100	Homeowner fees, ins., taxes

T3.	Equipment	\$ 3,492	\$ 0	\$ 5,000	Purch. copier; lease to LWV-T as part of rent Letterhead, etc.
T4.	Supplies	\$ <u>0</u>	\$ <u>0</u>	\$ <u>1,300</u>	
	Subtotal T	\$12,829	\$15,800	\$22,900	
U.	IN-KIND CONTRIBUTIONS	\$ 11	\$ 1,000	\$ 1,000	See E
V.	NATIONAL PMP FOR MALS	\$ <u>231</u>	\$ <u>444</u>	\$ <u>531</u>	25%, as allowed by LWVUS
	TOTAL EXPENSE	\$93,513	\$127,928	\$156,106	

EXPLANATION OF PROPOSED STATE PROGRAM 1991-93

The Proposed State Program consists of recommendations based on current program as well as a recommendation for a new study. The Proposed LWV-Texas Program was recommended by the LWV-Texas board at its January, 1991 meeting after consideration of reports from 24 local Leagues submitted during the state program planning process. Recommendations include rewording in the Natural Resources area, which underwent Periodic Program Review this biennium.

Program debate is limited to those items in the Proposed State Program and those items submitted by the January 1 prior to the convention but not recommended by the board. The Proposed State Program follows this explanation. This section of the Convention Workbook contains a list of all the not-recommended items eligible for consideration by convention delegates, which includes not-recommended studies, restudies, and drops. Not-recommended items may be adopted by the convention provided that consideration is ordered by a majority vote of the members present and voting and that the vote on adoption comes on a following day. Adoption of a not-recommended item requires a two-thirds majority vote of the members present and voting.

To understand how the program adoption process works, refer to the agenda, the convention rules, and tips on parliamentary procedure in this workbook. *Program Perspectives 1989-91* provides explanations of current positions. The program vice-president's memo in the January 1991 state mailing contains additional information relating to the Proposed State Program. The *Leaders Guide to State Program Planning*, sent to local Leagues in October 1990 explains the Periodic Program Review process.

Program debate is a very exciting part of Convention. Read the program pages, consult the rules, bone up on parliamentary procedure, and join the fun! If you need help, consult the program vice-president or the parliamentarian as needed. Both will be available the morning convention begins, as well as throughout the event.

RECOMMENDED NEW STUDY

The LWV-Texas is recommending one new study: A Study of the Political Campaign Process in Texas. The study idea was proposed by seven of the twenty-four local Leagues which participated in the state program planning process.

NOT-RECOMMENDED STUDIES/RESTUDIES

Alternate energy sources--Amarillo
Higher education--Amarillo
Absentee voting in Texas--Arlington
Insurance in Texas and its regulations--Austin Area
Magnet programs, year-round schools, and other options in public education--Bay Area
Availability and affordability of health insurance--Denton, Tarrant County
County-manager form of government--Denton
Libraries--Denton
Parental consent laws for abortions for teenagers--El Paso
Financing state government--Houston Area

Water--Houston Area, San Marcos Area (state management of surface and ground water)
Services available to the mentally retarded--Lubbock, Wichita Falls
Biotechnology--Richardson
The Texas Legislature--Sherman
Family life curriculum in public schools--El Paso, San Antonio Area, Tarrant County
The state's role in quality education--Plano/Collin County
Magnet schools and their role in desegregation--Lubbock
Public school finance (local enrichment)--Tyler
State-Local Relations--Wichita Falls

NOT-RECOMMENDED DROPS

State-Local Relations--Lubbock
Intestacy--Tyler
Initiative and Referendum--Tyler

INSTRUCTIONS FOR READING THE PROPOSED STATE PROGRAM

The Proposed State Program follows these instructions.

(**Bold parentheses**) indicate deletions. **Bold underlining** indicates additions.

A program position may be amended to clarify or promote conciseness, but the position may not be expanded into a new area without study.

The order of the Proposed State Program in this workbook is as follows:

- Proposed New Study
- Proposed Action Positions
 - I. Women under Texas Law
 - II. Government
 - III. Administration of Justice
 - IV. Social Policy/Human Resources
 - V. Natural Resources
- Proposed Summary of State Program

This order is followed during program debate at Convention. The vote on Proposed State Program is called for section by section.

PROPOSED LWV-TEXAS PROGRAM OF STUDY AND ACTION 1991-93

Recommended by the state board for adoption by Convention '91
(**Bold parentheses**) indicate deletions. **Bold underlining** indicates additions.

PROPOSED NEW STUDY

- Title:** A Study of the Political Campaign Process in Texas
- Focus:** To evaluate political campaign laws, practices, and finances, and their ethical implications
- Scope:** Examine components of the political campaign process such as
- campaign costs, financing, and contribution limits
 - influence of special interests
 - disclosure laws
 - length of campaigns
 - communication of issues
 - campaign advertising
 - negative campaigning
 - role of the media in campaigns
 - incumbency
 - enforcement of campaign laws

PROPOSED ACTION POSITIONS

I. WOMEN UNDER TEXAS LAW

A. DOMESTIC VIOLENCE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS ADEQUATELY FUNDED STATE AND LOCAL PROGRAMS TO REDUCE THE INCIDENCE OF DOMESTIC VIOLENCE AND TO ALLEVIATE ITS EFFECTS.

THE LEAGUE ALSO SUPPORTS APPROPRIATE PENALTIES FOR OFFENDERS, EASIER ACCESS TO PROTECTIVE ORDERS, IMPROVED ENFORCEMENT AND ADMINISTRATIVE PROCEDURES FOR CRIMINAL JUSTICE PROFESSIONALS WHO DEAL WITH DOMESTIC VIOLENCE, FINANCIAL COMPENSATION TO VICTIMS TO REDUCE ABUSE, AND IMPROVED ACCESSIBILITY TO SERVICES DEALING WITH DOMESTIC VIOLENCE.

THE LEAGUE SUPPORTS STATE FUNDING FOR SEED MONEY, CAPITAL FUNDS, AND OPERATING COSTS FOR THE FOLLOWING:

- local and regional residential centers for victims

- nonresidential support services
- counseling programs for all affected members of the family or household
- mandatory treatment and counseling programs for offenders to correct abusive behavior
- mandatory specialized training for peace officers, prosecutors, judges and court personnel, and parole and probation officers
- expanded training in police academies to deal with domestic violence
- public information about domestic violence

IN ORDER TO PROVIDE APPROPRIATE PENALTIES FOR DOMESTIC VIOLENCE OFFENDERS, THE LEAGUE SUPPORTS

- enhanced enforcement of present assault statutes and imposition of penalties intended by the law
- penalties for injury to any victim of domestic violence equivalent to the penalties for injury to a child or an elderly person
- adoption by prosecutors of a "no drop" policy so that a victim's request for dismissal will be denied if charges have already been filed
- criminal prosecution of those who violate temporary restraining orders in domestic violence cases

THE LEAGUE SUPPORTS EFFORTS TO MAKE IT EASIER FOR DOMESTIC VIOLENCE VICTIMS TO OBTAIN PROTECTIVE ORDERS BY

- making *ex parte* protective orders available to all domestic violence victims whether or not a divorce action is pending
- requiring that prosecuting attorneys file all applications for protective orders upon receipt
- providing applications and easy-to-follow instructions for filing protective orders without representation by an attorney
- removing financial barriers to obtaining protective orders by
 - eliminating the prerogative of counties to "add on" to the standard state filing fee for protective orders
 - encouraging the granting and using of pauper's oaths
 - providing that the victim's private attorney may recover from the abuser any fees incurred in filing for protective orders

TO ENABLE CRIMINAL JUSTICE PROFESSIONALS TO DEAL EFFECTIVELY WITH DOMESTIC VIOLENCE CASES, THE LEAGUE SUPPORTS

- requiring specialized training for police officers, prosecutors, judges and court personnel, and parole and probation officers
- establishing crisis or domestic violence teams
- mandating arrest without a warrant when there is probable cause
- ensuring that police officers have the names of those protected by protective orders and those against whom protective orders are issued
- centralizing compilation of domestic violence offense reports

THE LEAGUE SUPPORTS MANDATORY SPECIALIZED TREATMENT AND COUNSELING OF ABUSERS TO CORRECT THEIR BEHAVIOR.

TO REDUCE THE INCIDENCE OF DOMESTIC VIOLENCE AND TO MAKE SERVICES MORE ACCESSIBLE TO VICTIMS, THE LEAGUE SUPPORTS THE USE OF FINANCIAL COMPENSATION, INCLUDING PAYMENT BY ABUSERS FOR MEDICAL AND LEGAL EXPENSES, COUNSELING, AND LIVING EXPENSES INCURRED BY VICTIMS AS A RESULT OF ABUSE.

B. INTESTACY

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS EQUITABLE INTESTACY LAWS WHICH INCLUDE THESE PROVISIONS:

- the surviving spouse should inherit all of the community property when the decedent had no children or when the surviving spouse is the parent of all the children of the decedent
- the surviving spouse should not inherit all of the community property when the decedent is survived by minor children not of the surviving spouse
- the surviving parent of a minor child should be required to obtain court permission to dispose of the child's property when it is valued at more than \$50,000

C. POST-DIVORCE PAYMENTS

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS CHANGES IN TEXAS LAWS THAT WOULD ENABLE A COURT TO AWARD POST-DIVORCE PAYMENTS TO A SPOUSE WHEN APPROPRIATE.

D. SPOUSAL RAPE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS CHANGES IN TEXAS LAWS THAT WOULD PROVIDE THAT SEXUAL INTERCOURSE OR DEVIANT SEXUAL INTERCOURSE WITH ONE'S SPOUSE WITHOUT THE CONSENT OF THAT SPOUSE SHALL BE A CRIMINAL OFFENSE PUNISHABLE ON THE SAME BASIS AS RAPE OR SEXUAL ABUSE OF ANY OTHER PERSON.

E. CHILD SUPPORT ENFORCEMENT

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS EQUITABLE AND EFFICIENT MEANS OF ENFORCING COURT ORDERS FOR CHILD SUPPORT.

II. GOVERNMENT

A. REDISTRICTING

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS ACTION TO ACHIEVE AN EFFECTIVE METHOD FOR DRAWING BOUNDARIES FOR CONGRESSIONAL AND STATE LEGISLATIVE DISTRICTS THROUGH LEGISLATIVE ACTION AND CONSTITUTIONAL REVISION

- the League supports the formation of a redistricting commission following the decennial census with the initial responsibility of formulating a redistricting plan designating boundaries for the congressional districts and the state house and senate districts.
- the commission should be appointed, bipartisan, small in size, and composed of an odd number of members
- if a commission is not initially responsible, the legislature should conduct the work of redistricting during a special session called for the sole purpose of redistricting. The special session should operate within a short, strict time frame.
- the state legislature should be responsible for the final approval of the redistricting plan.
- specific provisions should be made for automatic court review of redistricting measures, preferably giving the Texas Supreme Court original jurisdiction.
- definite time limits should be set for when the commission begins its work, when the legislature gives final approval, and when court action must be initiated.

Criteria for drawing district boundaries include:

- 34 ● districts should be apportioned on the basis of equal population

- districts should be single member and contiguous
- consideration should be given to ensuring that the districts be compact, that district lines coincide with boundaries of local political subdivisions, and that districts not be drawn to dilute the voting strength of minority populations
- consideration should not be given to retention of incumbents, political party strength, nor to communities of interest
- districts should not be apportioned on the basis of numbers of electors *

* A qualified elector is any person eligible to vote in a state election in Texas. Federal apportionment law is based on total population.

B. FINANCING STATE GOVERNMENT

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS CONSTITUTIONAL AND STATUTORY PROVISIONS FOR FLEXIBILITY WITHIN A COORDINATED FINANCE STRUCTURE; EQUITABLE TAXATION; AND INCREASED ACCOUNTABILITY INCLUDING THE FOLLOWING:

- removal of provisions relating to dedicated funds, ad valorem tax exemptions, dollar amounts of debt limitations, and other such specific wording from the constitution and making them statutory;
- budget execution to be a joint responsibility of the executive and legislative branches of state government;
- change to a program or performance budget format;
- application of appropriate fiscal management and business practices to conduct state business;
- an equitable system of taxation which assures an adequate revenue; is easily administered; and is consistent with economic, social, and environmental goals;
- appraisal of taxable property at full market value; state supervision to ensure equitable and uniform appraisal and taxing procedures.

C. EXECUTIVE, LEGISLATIVE, AND JUDICIAL

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS MEASURES TO INCREASE THE EFFECTIVENESS OF THE EXECUTIVE DEPARTMENT OF THE STATE GOVERNMENT INCLUDING

- governor limited to two terms which may or may not be successive

- constitutional provision for the succession to the office of the governor should the governor become unable to perform the duties of the office
- cabinet-type executive department, with only the governor, lieutenant governor, and the attorney general elected
- the governor having the power, with safeguards prescribed by law, to remove appointive officers of the executive department and citizen appointees to boards and commissions
- reorganization of state boards and commissions along functional lines by grouping them in areas of responsibility

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS MEASURES TO INCREASE THE EFFICIENCY AND RESPONSIVENESS OF THE LEGISLATURE INCLUDING

- annual sessions of sufficient length and scope to permit efficient handling of legislative business
- adequate compensation for legislators and elimination of salary amounts from the constitution
- increased power of the legislators in relation to the power of their presiding officers to include (a) greater voice in determining committee membership, and (b) bills referred to committees of appropriate jurisdiction

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS AN EFFECTIVE JUDICIAL STRUCTURE FOR TEXAS, WHICH WOULD INCLUDE

- a single system of centrally administered statewide courts with a uniform fiscal policy
- assignment of judges according to special training and docket needs
- selection of district and appellate judges by a combination of nomination by a nonpartisan commission; initial executive appointment; and nonpartisan, noncompetitive elections
- effective removal procedures

D. STATE-LOCAL RELATIONS

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS MORE FLEXIBLE STRUCTURES AND ADEQUATE POWERS AT THE LOCAL LEVEL; COMPREHENSIVE REGIONAL STATE PLANNING, INCLUDING REGIONAL PLANNING COUNCILS AND

- 36 ● state financial and technical assistance to regional councils

- flexible government structures for counties and municipalities, together with legislative and financial powers adequate to provide local services
- authorization for cities and counties to combine efforts on regional problems enabling performance of services without overlapping costs and taxation, in preference to single-purpose districts
- provisions for greater accountability to and regulation by the state of single-purpose districts

E. TEXAS CONSTITUTIONAL REVISION

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS REVISION OF THE TEXAS CONSTITUTION. PRINCIPLES FOR A GOOD CONSTITUTION INCLUDE

- bill of rights
- framework of basic law
- clear separation of powers with responsibility definitely assigned
- qualifications for voter eligibility and guarantees of fair elections
- provisions for justice with a minimum of delay
- a coordinated finance structure capable of flexibility
- maximum home rule for municipal and county governments with coordination of overlapping functions
- provisions for support of public education
- provisions for support of public health and welfare services
- provision for amendment and revision
- basic policies regarding state employee selection, retention, and promotion

F. INITIATIVE AND REFERENDUM

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS ACTION TO ACHIEVE CONSTITUTIONAL* AND STATUTORY** INITIATIVE AND STATUTORY REFERENDUM*** BY PETITION WITH PETITION SIGNATURES REPRESENTING STATEWIDE DISTRIBUTION EQUAL TO 10-15% OF THOSE VOTING IN THE LAST GUBERNATORIAL ELECTION AND THE FOLLOWING PROVISIONS:

- legal review of a proposal before signatures are gathered
 - signatures gathered by volunteers
 - full disclosure of funding sources and amounts
 - adequate voter education, including public notices
- * Constitutional initiative: a constitutional amendment initiated by a petition signed by a specific proportion of the electorate and requiring popular approval.
- ** Statutory initiative: a law initiated by a petition signed by a specified proportion of the electorate and requiring popular approval.
- *** Statutory referendum: a law required by constitutional provision to be submitted to a popular vote.

G. VOTING RIGHTS

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS EVERY CITIZEN'S RIGHT TO VOTE, IMPROVEMENT IN VOTER REGISTRATION PROCEDURES, UNIFORMLY ENFORCED ELECTION PROCEDURES, CLEARLY STATED ELECTION LAWS, AND THE RIGHT TO A SECRET BALLOT. SPECIFIC MEASURES INCLUDE

- no declaration of party affiliation when registering
- revision of election laws to ensure enforcement
- supervision of all local elections by a single county election authority responsible to a central state authority
- mandatory uniform training for all election personnel
- automatic restoration of voting rights to felons upon completion of their sentence and/or probationary period
- provision for jointly conducted primaries

Criteria for election administration should include:

- adequate safeguards against fraud (voter's personal signature on the registration application as well as on the registration card; signature identification at the polls; and accurate and current registration lists periodically revised.)
- convenience to the voters
- impartiality of treatment for all voters

- reasonable costs for conducting elections
- election laws and procedures that uniformly and regularly produce honest and accurate results

III. ADMINISTRATION OF JUSTICE

A. EQUITABLE SYSTEM OF CRIMINAL JUSTICE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS AN EQUITABLE SYSTEM OF CRIMINAL JUSTICE IN TEXAS WITH THE FOLLOWING PROVISIONS

- improvements in pretrial justice programs and an adequately state-funded public defender system including
 - availability of night and weekend magistrates
 - improvements in the training and requirements of law enforcement personnel
 - revision of the bail bond system to permit counties to serve as bonding agencies and to provide regulation of all commercial bail bond agencies and guidelines for more uniform bail amounts
- elimination of jury sentencing except in capital cases, and revision of the penal code to reduce the disparity of sentences
- state laws to prohibit wiretapping
- a state correctional system which would assign highest priority to provision of a broad range of community-based programs and facilities as well as provide technical assistance and funding for locally administered programs
- improvements in the parole system
- a prison system which would provide humane care for all inmates in a secure environment with maximum educational opportunities, adequate health care services, adequate programs to assist all inmates in making the transition from prison to the free world, and compensation to inmates for their labor

B. JUVENILE JUSTICE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS AN IMPROVED STATE JUVENILE JUSTICE SYSTEM, WORKING IN PARTNERSHIP WITH LOCAL GOVERNMENT, INCLUDING THE FOLLOWING

- developing, coordinating and adequately funding a broad range of juvenile probation services, programs, and community corrections
- minimum standards for all agencies which deal with juveniles in the justice system
- minimum qualifications and improved training for all personnel who deal with juveniles in the justice system
- automatic court review of a juvenile's record no later than two years after the last official action or final discharge of the case to determine whether the record should be sealed
- adequate state and local programs for status offenders and adequate facilities to keep status offenders separate from juveniles adjudicated delinquent
- allowing court jurisdiction over status offenders only until other supervision is available.

IV. SOCIAL POLICY/HUMAN RESOURCES

A. PUBLIC SCHOOL FINANCE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS A SCHOOL FINANCE SYSTEM THAT WOULD PROVIDE AN EQUITABLE DISTRIBUTION OF FUNDS AND EQUITY TO THE TAXPAYER. SPECIFIC MEASURES THAT WE SUPPORT INCLUDE

- an increase in the level of state support to Texas public schools to ensure that all Texas school children receive a high quality education
- joint state-local financing of public schools--the foundation school approach
- incorporation of a guaranteed tax base yield approach for part of the local enrichment, to mitigate spending disparities resulting from differences in wealth among school districts in Texas
- some form of state assistance, such as outright allocations, loan guarantees, or low-interest loans to districts facing overwhelming capital outlays for essential construction or rebuilding
- maintaining the statewide local fund assignment at or above the 15% level in order to provide greater taxpayer equity as the foundation school program level increases

- an increase in equalization aid to provide greater taxpayer equity; equalization aid should be allotted in direct proportion to local tax effort to reward those poor districts willing to tax themselves more heavily
- strengthening the foundation school program
 - by substantial increases in teachers' salaries and in the number of classroom-contact personnel, and
 - by modest increases (above the inflation level) in operations funding and in funding of programs for special categories of students, specifically vocational education, compensatory education, special education, and kindergarten
- a program for the gifted and talented student jointly funded by state and local monies under the foundation school program
- a weighted approach to distribution of state school finance money to meet individual needs; the weighted program approach is preferred, although the weighted pupil and the weighted personnel approaches are acceptable.

THE LEAGUE OF WOMEN VOTERS OF TEXAS OPPOSES:

- reduction of the statewide local fund assignment
- a limit on local enrichment
- the voucher system approach
- any state requirement that local districts use state school finance monies to provide local tax relief

B. EQUAL OPPORTUNITY/INCOME ASSISTANCE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS LEGISLATION AND ADMINISTRATIVE ACTION TO ACHIEVE EQUAL RIGHTS FOR ALL, TO COMBAT DISCRIMINATION AND POVERTY, AND TO PROVIDE EQUAL ACCESS TO HOUSING, EMPLOYMENT, AND QUALITY EDUCATION IN TEXAS. SPECIFIC MEASURES THAT WE SUPPORT INCLUDE

- access for all persons to free public education which provides equal opportunity for all
- removal of the ceiling on welfare spending from the state constitution
- provision by the state of supportive services, including health care, child care, family planning, and legal aid for income assistance (welfare) recipients

- an effective Human Relations Commission for Texas that includes such features as
 - permanent independent status
 - investigative and legal enforcement powers that go beyond the conciliation process
 - an adequate budget funded independently of the governor's office
 - equitable representation of racial, religious, and ethnic groups
 - an adequately-sized staff trained in human relations work

C. HEALTH CARE FOR THE MEDICALLY INDIGENT

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS A BASIC LEVEL OF HEALTH CARE FOR THE MEDICALLY INDIGENT.

The League believes that all persons whose incomes fall below the federal poverty guidelines are most at risk of medical indigency and should be eligible for health care services. Special attention should be given to children of low-income families and to persons of low income who are elderly, pregnant, or mentally ill.

It is the responsibility of individuals to pay for their own health care to the best of their ability. For those unable to pay, health care services and programs for the medically indigent are the responsibility of various levels of government, including the county, the state, and the state through participation in federal programs.

The League of Women Voters believes the following services constitute the basic level of health care for the medically indigent:

- maternal and child care
- emergency care
- primary care
- preventive care
- care for the mentally ill
- care for catastrophic illness
- nutrition
- substance abuse treatment
- health education

The League believes that all health care facilities, both public and private, have a responsibility to serve the medically indigent and should be accessible to those in need.

D. SERVICES FOR THE SERIOUSLY MENTALLY ILL

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS THE RIGHT OF ALL PERSONS WHO ARE SERIOUSLY MENTALLY ILL TO HAVE ACCESS TO SERVICES DESIGNED TO HELP THEM REACH AND MAINTAIN AN OPTIMAL LEVEL OF FUNCTIONING IN THE LEAST RESTRICTIVE ENVIRONMENT.

The League believes that state government should ensure that the following services are accessible to persons who are seriously mentally ill:

- residential services
- non-residential services
- continuity of care services
- outreach to those who cannot or will not seek assistance
- programs for special populations

The League supports these actions to improve the number and quality of services available for people who are seriously mentally ill:

- provide incentives for community-based residential programs
- implement measures to encourage public and private funding of long-term rehabilitative care
- provide technical assistance to, and regulation of, housing providers such as room and board homes that house mentally ill residents
- implement measures to prevent discrimination and encourage community acceptance of mentally ill residents, including community education about serious mental illness
- supplement federal Supplemental Security Income (SSI) payments for mentally disabled persons
- allocate state funds to local mental health authorities according to need for services and performance level and quality
- provide incentives for local mental health authorities to develop residential services for persons who are most difficult to place
- increase the number of physicians who receive training in the public mental health system
- expand academic and research opportunities in the public mental health system
- require continuing education and inservice training for mental health professionals and direct care staff in the public mental health system

- provide higher salaries and benefits as required to attract and retain qualified personnel in the public mental health system

The League supports funding of services for persons who are seriously mentally ill by

- state government
- state government through participation in federal programs
- local government
- private insurance
- individuals to the best of their ability

The federal government is currently the major funding source for research on mental disabilities. The League supports sharing the responsibility for financing research on the prevention, causes, treatment, and need for treatment of mental illness and mental retardation with state government and the private sector.

E. CHILD CARE

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS POLICIES, LEGISLATION, AND PROGRAMS THAT ADDRESS THE NEEDS OF ALL TEXAS CHILDREN AND FAMILIES FOR ACCESSIBLE, AFFORDABLE, AND GOOD QUALITY CHILD CARE.

The League believes that all children in child care are entitled to a safe, nurturing environment and developmentally appropriate activities. Caring for children is a societal as well as a family responsibility and the state should play a role in meeting child care needs.

The League supports the development, adoption, and implementation of a comprehensive state child care policy that includes, but is not limited to:

- minimum standards, effectively enforced, for child care services
- programs designed to provide an adequate supply of accessible child care
- measures to promote good quality child care
- programs designed to make child care affordable to all
- coordination of child care programs, services, and funding
- encouragement of cooperation among groups and agencies
- access to information that will help families recognize and choose good quality child care
- a provision for parental choice in the selection of subsidized child care

- a state model–employer program that makes good quality, affordable child care available to state employees
- consistent and reliable funding, administered efficiently, and used effectively
- financial support from a variety of sources including:
 - federal grants and matching funds
 - state funds
 - local government funds
 - employer contributions
 - fees for service
 - private philanthropy

F. CHILD ABUSE AND NEGLECT

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS THE DEVELOPMENT AND IMPLEMENTATION OF ADEQUATE PROGRAMS FOR THE PREVENTION, INVESTIGATION, AND TREATMENT OF CHILD ABUSE AND NEGLECT. SPECIFICALLY, THE LEAGUE SUPPORTS

- the investigation of all reports of child abuse and neglect
- ensuring that all confirmed cases receive at least a minimum level of service
- ensuring that the following services be accessible to all abused or neglected children:
 - emergency escape shelters
 - foster homes
 - supervised in-home care
 - counseling and evaluation programs for families and children
 - multidisciplinary teams
- provision of the following by the state agency responsible for protecting children:
 - intake and investigation by trained specialists
 - a uniform risk assessment program throughout the state
 - a uniform statewide recruitment, placement, training, and respite program for foster parents
 - systematic review of all child fatalities resulting from child abuse and neglect
 - streamlining of the state hotline for reporting child abuse and neglect
 - child abuse and neglect prevention programs
- adequate funding by state, county, city, and private sources
- provision for removal of the abuser from the home when necessary

- joint response to reports of a child in danger by law enforcement officers and child protective services specialists whenever possible; if not possible, response by the agency able to respond more quickly
- mandatory training in physical and behavioral indicators of child abuse and neglect for:
 - law enforcement officers
 - educators
 - child care givers
 - medical personnel

V. NATURAL RESOURCES

A. WATER

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS LONG-RANGE STATE WATER PLANNING THAT

- takes into consideration its social, economic, environmental, and land use implications
- provides for development of adequate water supplies by ecologically and financially sound means
- emphasizes conservation and reuse of water
- is based on increased research concerning wise and efficient use of the state's land and water resources
- affords protection for the land and for fragile ecosystems

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS MEASURES FOR THE PROTECTION, CONSERVATION, AND DEVELOPMENT OF THE GROUNDWATER RESOURCES OF THE STATE AS AN INTEGRAL PART OF THE COMPREHENSIVE STATE WATER PLAN, AND GROUNDWATER MANAGEMENT THAT WOULD ACHIEVE THE FOLLOWING OBJECTIVES:

- maintain groundwater quality by preventing harmful contamination of aquifers
- assure the long-term productivity of the state's groundwater resources and availability of groundwater supplies
- minimize adverse effects of groundwater withdrawals, including land subsidence and reduction of spring flows

Water resources planning should also include

- detailed information concerning
 - the hydraulic characteristics and recharge of the state's aquifers
 - quantities, locations, and trends of groundwater withdrawals
 - measures that could conserve and extend existing supplies
 - current and projected costs of ground water and alternative surface water supplies
 - potential conjunctive use of ground water and surface water
- management options developed specifically for each area of the state where ground water is a significant resource
- full public consideration of groundwater management options
- recommendations of measures to be taken by the state, by political subdivisions of the state, and by the private sector to assure wise management of the state's groundwater resources
- coordination of state plans for groundwater management with relevant policies and programs of the federal government and of other states

Adequate funds should be appropriated for planning and for management of the state's groundwater resources.

B. AIR

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS STATE GOVERNMENT ACTION FOR CONTROL OF AIR POLLUTION IN TEXAS, INCLUDING

- power to set and enforce standards stricter than those required by the federal government
- adequate funding to carry out research, planning, and enforcement
- legislation allowing local and regional governments to set and enforce standards stricter than those of the state
- encouragement of citizen involvement in the rulemaking and enforcement process

C. LAND USE (Changed based on Periodic Program Review Committee recommendations)

THE LEAGUE OF WOMEN VOTERS OF TEXAS SUPPORTS A COMPREHENSIVE STATE LAND USE POLICY TO PROVIDE FOR THE ORDERLY DEVELOPMENT OF THE STATE, INCLUDING

- land being used according to its carrying capacity based on a thorough inventory of our land and natural resources

- growth and development of an area being compatible with the degree of availability of essential natural resources in that area
- protection of the traditional rights of ownership of property, but in conflicts between private interest and public welfare, precedence should be given to the public interest
- preservation of agricultural lands and desirable open space with preferential tax treatment for each
- preferential tax treatment for maintenance of the (built environment) desirable existing buildings and infrastructure
- a coordinated system of land use management in Texas including the establishment of a state land use management agency
- identification and protection of areas of particular significance (historical, archaeological, aesthetic, recreational) and rare or fragile ecosystems
- the main thrust of land use planning being carried out at the local level (and equitably enforced.)
- equitable enforcement of land use regulations and a method for appeal and arbitration when conflicting needs exist

PROPOSED SUMMARY OF STATE PROGRAM 1991-93

(**Bold parentheses**) indicate deletions. **Bold underlining** indicates additions.

I. WOMEN UNDER TEXAS LAW

- A. Action to reduce the incidence of domestic violence, to alleviate its effects, and to enhance enforcement of the law.
- B. Action to achieve equitable intestacy laws.
- C. Action to enable courts to award appropriate post-divorce payments.
- D. Action to redefine rape.
- E. Action to achieve equitable and efficient means of enforcing court orders for child support.

II. GOVERNMENT

- A. Action to achieve an effective method for congressional and state legislative redistricting.
- B. Action to achieve a flexible, coordinated state financial structure with equitable taxation, and increased accountability.
- C. Action to achieve an efficient, effective, and responsive state governmental system.
- D. Action to achieve more flexible structures and adequate powers at the regional and local level.
- E. Action to achieve revision of the Texas Constitution.
- F. Action to achieve constitutional and statutory initiative and statutory referendum.
- G. Action to protect the right of every citizen to vote.
- H. Study of the political campaign process in Texas.

III. ADMINISTRATION OF JUSTICE

- A. Action to achieve an equitable system of criminal justice in Texas.
- B. Action to achieve an improved state juvenile justice system, working in partnership with local government.

IV. SOCIAL POLICY/HUMAN RESOURCES

- A. Action to achieve a high quality education for all Texas public school children through an equitable school finance system.
- B. Action to achieve equal rights for all, combat discrimination and poverty, and to provide equal access to housing, employment, and quality education in Texas.
- C. Action to achieve a basic level of health care for the medically indigent.
- D. Action to achieve for all persons who are seriously mentally ill the right to have access to services designed to help them reach and maintain an optimal level of functioning in the least restrictive environment.
- E. Action to achieve policies, legislation, and programs that address the needs of all Texas children and families for accessible, affordable, and good quality child care.

- F. Action to achieve the development and implementation of adequate programs for the prevention, investigation, and treatment of child abuse and neglect.

V. NATURAL RESOURCES

- (A. Action to achieve measures for the protection, conservation, and development of the state's groundwater resources as an integral part of the comprehensive water plan.)
- (B. Action to achieve conservation and judicious development of land and water resources, the improvement of water and air quality, conservation of energy, and development of public transportation in a manner which assures adequate protection of the environment, improvement of the quality of life, and wise use of our natural resources.)
- A. Action to achieve conservation, protection, and judicious development of surface and groundwater resources through a comprehensive state water plan.
- B. Action to achieve improvement of air quality through effective standards and strict enforcement.
- C. Action to achieve conservation and judicious development of land resources through a comprehensive land use policy that assures adequate protection of the environment, improvement of the quality of life, and wise use of our natural resources.

MISSION, GOALS, AND OBJECTIVES
LEAGUE OF WOMEN VOTERS OF TEXAS

- MISSION:** **The League of Women Voters of Texas, a nonpartisan political organization, encourages the informed and active participation of citizens in government and influences public policy through education and advocacy.**
- GOAL I:** **TO PROMOTE INFORMED CITIZEN PARTICIPATION IN THE ELECTION PROCESS AND IN GOVERNMENT DECISION MAKING**
Objective 1. Sponsor major voter service campaigns for state elections in 1990 and for elections in 1992.
Objective 2. Expand distribution of LWV-TEF Voters Guides.
Objective 3. Educate citizens to participate in government decision making.
- GOAL II:** **TO INCREASE OUR INFLUENCE OVER PUBLIC POLICY IN TEXAS**
Objective 1. Educate members and the public about state public policy in Texas.
Objective 2. Develop an effective statewide League structure for advocacy at the state level of government.
- GOAL III:** **TO INCREASE THE VISIBILITY OF THE LEAGUE OF WOMEN VOTERS OF TEXAS AND THE LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND**
Objective 1. Inform local League members and members at large about the activities the League of Women Voters of Texas and the League of Women Voters of Texas Education Fund.
Objective 2. Inform non-members about the work of the League of Women Voters of Texas and the League of women Voters of Texas Education Fund.
Objective 3. Work to form new local Leagues and member-at-large units.
- GOAL IV:** **TO STRENGTHEN OUR NETWORK OF MEMBERS THROUGHOUT THE STATE**
Objective 1. Increase membership statewide.
Objective 2. Diversify membership statewide.
Objective 3. Increase participation in the member agreement process.
Objective 4. Actively assist local Leagues with leadership development for their members.
Objective 5. Select a variety of program areas for study and advocacy.
- GOAL V:** **TO DEVELOP AND MAINTAIN A FINANCIALLY SOUND ORGANIZATION**
Objective 1. Identify and implement a variety of methods for obtaining funds.
Objective 2. Assist local Leagues in financial development.
- GOAL VI:** **TO PROVIDE ADEQUATE RESOURCES TO OPERATE THE LEAGUE OF WOMEN VOTERS OF TEXAS AND THE LEAGUE OF WOMEN VOTERS OF TEXAS EDUCATION FUND IN A MORE MODERN, PROFESSIONAL MANNER**
Objective 1. Modernize League office equipment.
Objective 2. Employ sufficient, well-trained personnel.
Objective 3. Continue to develop methods to enhance efficient and effective administration of the LWV-TX and LWV-TEF.

HISTORY OF THE LONG RANGE PLAN

The mission, goals, and objectives of the 1989-93 Long Range Plan for the League of Women Voters of Texas and the League of Women Voters of Texas Education Fund were adopted by both state boards in June, 1989. They reflect agreement among League members who reviewed and commented on the plan at Convention '89. The mission, goals, and objectives will serve to direct the work of the state League until the plan is revised in 1993. Strategies to implement the goals and objectives were adopted initially by both boards in September, 1989, and were revised and readopted in September, 1990. Strategies state what the state board will do to ensure that the organization achieves the mission, goals, and objectives and can be changed during the four years the plan is in effect. Although strategies for four years have been adopted, the board selects which ones to work on each year. The plan is reviewed and evaluated periodically by the Long Range Planning Committee which reports to the board at meetings in June and January, and to delegates at Council and Convention.

PROGRESS: 1989-91

During the first two years, more than two-thirds of the 133 strategies adopted by the board have been implemented to some degree. In some cases, the purpose of the strategy has been achieved. In other cases, the strategy involves an ongoing activity or one that has reached only the planning stage. Action on the remaining strategies may be taken when and if the board decides that it is feasible and that such action will contribute to achieving the goals and objectives of the long range plan.

Substantial progress has been made on objectives designed to promote participation in government by informed citizens (Goal I) and to increase the League's influence over public policy (Goal II). Both are traditional League goals and many of the strategies such as producing Voter Guides and the Legislative Newsletter and sponsoring debates are familiar League practices. However, nontraditional strategies such as hiring a League lobbyist were also employed. The level of effort made in these areas is indicated by the fact that action was taken on 80-90% of the strategies directed toward Goals I and II. Early emphasis on these goals was to some degree dictated by the state political process and the necessity of preparing for the current legislative session.

Good progress has also been made toward achieving a financially sound organization (Goal V) and an effective and efficient system of operation (Goal VI). Although only 50-60% of the strategies associated with these two goals have been implemented to date, major changes have occurred in operational procedures and office equipment, and financial targets have been met. Further progress toward these goals should occur if sufficient time and resources are allocated for implementation of the remaining strategies.

Increased visibility (Goal III) and strengthening the membership network (Goal IV) have proven more difficult to achieve. Although over 60% of the strategies designed to achieve these goals have been implemented, membership has neither increased nor become more diverse; and communication with members, local Leagues, and the public has improved but not yet reached the desired level of effectiveness. The board suggests that new strategies and a higher level of commitment of resources may be necessary to achieve more rapid progress in these areas. Furthermore, because both goals involve interaction with local members and Leagues, input from Convention delegates and other local League members could provide valuable assistance to the incoming board.

OPPORTUNITIES FOR INPUT FROM CONVENTION DELEGATES:

Delegates are invited to review current strategies, evaluate their effectiveness, and suggest what revisions and additions should be made at the midpoint of the four year long range plan. To this end, the Long Range Plan Committee will conduct a strategy session on Saturday night at Convention. Due to length, one complete list of current strategies and their status will be provided to each local League in the Presidents Packet at Convention, with extra copies available at the LRP meeting. Delegates may discuss their ideas with committee members at the strategy session, present them in the "I Wish the League Would" segment of the plenary meeting on Sunday morning, and/or talk or write to members of the incoming state board or the Long Range Plan Committee. The new state board is likely to revise strategies in September, 1991.

ADVOCACY COMMITTEE

Rebecca Bergstresser, Melanie Barnes, Evelyn Bonavita, (Toni Ferrell),
(Ruthann Geer), (Mary Ann Moxon), Karen Nicholson, Carol Wilson *

The Advocacy Committee lobbies in person, presents testimony, holds news conferences, writes legislators, publishes the Legislative Newsletter, monitors state agencies, and is the action arm of the board. Committee activities implement our long range plan goal to increase League influence over public policy in Texas. Members of this committee frequently also serve on the Citizen Education Committee since both committees deal with League program. The committee is assisted by the associate directors, who hold program portfolios off board. These include Sue Barham, Reed Bilz, Mary Blackstock, Bonnie Bowman, Tom Burtis, Liz Cowles, Sharon Hamner, Catherine Perrine, and Mitzi Vorachek. The League also gratefully acknowledges the work of Rhey Nolan, who resigned as associate Director in January.

LEGISLATIVE SUPPORT

Delegates to Council in April, 1990 approved the hiring of a professional lobbyist to provide a regular presence in Austin during the 72nd legislative session. A search process was immediately implemented. The search committee, consisting of Rebecca Bergstresser (Chair), Evelyn Bonavita, Sondra Ferstl, and Diane Sheridan, assisted by Executive Director Joann Lovelace, reviewed more than 20 applications and interviewed seven finalists. The selection of Nancy Engman was approved at the September board meeting and Nancy began work on November 1.

Nancy has been assigned to work on two of our top-level priority issues: child care and finance. She works under the direction of the Legislative Strategy Committee, consisting of Rebecca Bergstresser, Evelyn Bonavita, Diane Sheridan (ex officio), and program directors for her assigned priority issues. Her activities have included attending hearings, committee meetings, and other legislative activities; representing the League at meetings of like-minded advocacy groups; screening bills for program directors; working with Capitol staff to keep the League informed on legislative developments; visiting with staff and legislators to inform them about LWV-Texas positions; filing testimony; writing the cover article for the *Legislative Newsletter*; participating in training and briefings for state program directors and local Leagues; and communicating regularly with the Legislative Strategy Committee to ensure timely League action on our priorities.

The *Legislative Newsletter* is being edited and published weekly in Dallas by the Advocacy Committee Chair. Increased marketing of the newsletter fulfilled our objective of raising the number of paid subscribers, with two important benefits: more income and a larger action network. Because of the large work load and significant expense, however, the costs and benefits of maintaining a weekly newsletter need to be subjected to continuing review.

As special sessions of the Texas Legislature are the rule rather than the exception, LWV-Texas needs to consider how to plan and budget for special sessions that address our priority issues. Currently our ability is limited.

*People in parentheses serve as needed

LEGISLATIVE PRIORITIES AND LEGISLATIVE AGENDA

LWV-Texas issues selected for priority attention in the 72nd Legislature are: Child Care, Finance (with emphasis on public school finance, human services funding, and expanding the tax base), and Natural Resources (with emphasis on air quality, water conservation and protection of the Edwards Aquifer, and hazardous waste reduction). Other issues selected for special attention are Reproductive Choices, Redistricting, and Child Support Enforcement.

In lieu of advocacy papers on specific issues, LWV-Texas published the Legislative Agenda, announcing priorities for the session with a brief description of expected action and League positions on each. The agenda was included as an insert in the newsletter and was sent to all legislators.

ADVOCACY TRAINING

LWV-Texas held a training session for state program directors prior to the state board meeting in January. In addition, a briefing for local Leagues was held on January 18, prior to the beginning of Women's Legislative Days. Members were updated on priority issues and given instructions for lobbying their legislators on public school finance (which proved very timely!) and child care.

LWV-TEXAS ACTION BASED ON STATE AND NATIONAL POSITIONS

LWV-Texas manages all action taken before state government, and responds to national League requests for congressional action. All state program items, and those national items on which frequent action is anticipated, are assigned to on-board program directors or off-board associate directors. LWV-Texas can use state positions and relevant national positions as the basis for taking action. State positions are found on the Proposed Program pages of this workbook, with in-depth explanations found in biennial editions of LWV-Texas *Program Perspectives*. National positions are found in LWVUS *Impact on Issues*. Next to each program item in the reports that follow is a notation of whether the action relates to a state position, a national position, or both. League members with questions or suggestions about program action may contact the state League board member or associate director who holds that portfolio, as listed in the reports that follow and in the LWV-Texas *League Directory*.

WOMEN UNDER TEXAS LAW (Toni Ferrell)

Child Support Enforcement (LWV-Texas) was selected as a second tier priority during the 72nd Legislature. This was done in anticipation of a legislative package developed by the attorney general's office that would bring increased federal dollars to Texas to strengthen child support enforcement. These measures would include enabling courts to assess money penalties for non-payment; strengthening administrative processes that would make it easier to garnish wages of delinquent non-custodial parents; repealing exemptions of property from child support collection; and strengthening medical support. As of early March, these bills were expected to be filed momentarily.

Domestic Violence (LWV-Texas) LWV-Texas continues its membership in the Texas Council on Family Violence.

Post-Divorce Payments, Intestacy, and Spousal Rape (all LWV-Texas) were not selected for priority advocacy during this session and, as of March, there have been no developments in these areas which require LWV-Texas attention.

GOVERNMENT

Redistricting (LWV-Texas) and Apportionment (LWVUS) (Louise Cummins) The Texas senate and house committees on redistricting held hearings across the state in preparation for legislative, congressional, and state board of education redistricting in 1991. LWV-Texas Program VP, Evelyn Bonavita, testified at the first hearing in Austin and copies of the League's advocacy paper on redistricting were distributed to committee members. League members attended hearings in various parts of the state to gather information about each locale.

The League has chosen redistricting as one of its second tier priorities for the 1991 legislative session. LWV-Texas is monitoring proposed legislation regarding redistricting to see that it complies with the criteria developed during the League study. Arguments concerning population undercounts could have an impact on when redistricting will occur. LWV-Texas continues to support ways to improve the redistricting process.

Financing State Government (LWV-Texas) (Rebecca Bergstresser) The Sixth Special Session of the 71st Legislature ultimately resolved the financial crisis provoked by shortfalls in human services funding, and the need to put significantly increased revenues into the public education system by raising the state sales tax one-fourth of a per cent and greatly increasing "sin taxes" on tobacco products and alcoholic beverages. LWV-Texas had opposed these measures and lobbied for tax restructuring and reform until it became apparent that time had run out for the legislature to meet the Texas Supreme Court's mandate to change the school finance system, and restructuring would not occur.

Because of the continuing crisis in funding public education, human services, and other state programs important to the League, LWV-Texas again designated Financing State Government as a priority for the 72nd Legislature. We have continued to call for expansion of the sales and business franchise tax bases, and have increased emphasis on the state income tax as a necessary part of restructuring the state revenue system. Rebecca Bergstresser presented testimony in February to the Senate Finance Committee supporting these positions in connection with renewed attempts to restructure the public school finance system. Legislation creating a state lottery received major attention because of the governor's strong support for it. LWV-Texas filed testimony opposing the constitutional dedication of lottery revenues, and opposing making any essential state service dependent upon lottery revenues while noting that we have no position on the lottery per se. The lottery bill fell short of the required votes in the house.

LWV-Texas continues to monitor bills and resolutions that would ban a state income tax; and filed testimony in support of legislation that reactivated the Select Committee on Tax Equity to renew study of restructuring the state finance system.

Judicial Selection (LWV-Texas) (Mary Blackstock) The appeal of Texas's method of electing judges at large continues to wend its way through the appeals process. Judge Lucius Bunton's 1990 order for nonpartisan election from single member districts was overturned by the Fifth 55

Circuit Court of Appeals, but that decision was appealed to the U.S. Supreme Court and is currently pending, with arguments scheduled for April and a decision expected this summer. In anticipation of a decision, bills have been filed in the Texas House of Representatives that would combine features of both the merit selection and judicial election processes. There does not appear to be support in the legislature for a pure merit selection system at this time.

Election Laws/Voting Rights (LWV-Texas and LWVUS) (Ruthann Geer) Two bills have been introduced in the 72nd Legislature that relate to election laws and voting rights. One would change the date of the voter registration list purge of names from August 15, which is prior to the November general election, to December 15. The purge would still be conducted every two years. The other bill would allow voter registration at the time of driver's license renewal (motor voter) and registration at designated state agencies and institutions of higher education. LWV-Texas filed testimony in support of the motor voter bill when it was heard by the Senate State Affairs subcommittee on elections and ethics. Support for these bills parallels the strong push by LWVUS at the federal level for voter registration reforms, including motor voter legislation, on which LWV-Texas has lobbied the Texas congressional delegation and Senators Bentsen and Gramm.

Citizen's Right to Know (LWVUS) (Evelyn Bonavita) The Texas Open Meetings and Open Records Acts continue to be of interest to League members. In the past we supported legislation that reinforced the right of citizens to know what their government was doing, and we are watching proposed legislation during this session for its effect on government in the sunshine.

Public Policy on Reproductive Choices (LWVUS) (Evelyn Bonavita) This position is one that garners a great deal of support from local League members as it has become a national political issue as well as a Texas one. The election of a pro-choice governor and lieutenant governor in November encouraged us that it would be possible to prevent passage of parental consent and other bills filed in the 72nd Legislature that would inhibit a woman's right to choose. If any action is necessary on these proposals, local Leagues will be notified in the Legislative Newsletter.

The League remains active in Texans for Choice, the coalition of pro-choice groups that hopes to educate and lobby for pro-choice legislation in Texas.

Campaign Finance (LWVUS) (Evelyn Bonavita) Ethics reform legislation has become a major topic in the 72nd Legislature. The League was asked by the office of the secretary of state to testify on an ethics bill sponsored by Senator Glasgow, and, under our positions on Campaign Finance at the national level, we were able to address issues such as an ethics commission with nonpartisan members and methods that could be used to combat corruption and undue influence. We are following the progress of this legislation and hope to remain active participants in the process.

Texas Constitutional Revision, Legislature, State-Local Relations, Executive, and Initiative and Referendum (all LWV-Texas) have not been active portfolios during this last year.

ADMINISTRATION OF JUSTICE

Criminal Justice (LWV-Texas) (Reed Bilz) has not been an active portfolio.

Juvenile Justice (LWV-Texas) (Liz Cowles) LWV-Texas continues to participate in the Texas Coalition for Juvenile Justice.

SOCIAL POLICY/HUMAN RESOURCES

Public School Finance (LWV-Texas) (Sharon Hamner) Public School Finance has proven a timely choice for a legislative priority. The 71st Legislature, in its fourth special session devoted to school finance, adopted SB1, which increased the basic allotment to local school districts. Plaintiffs in the Edgewood suit against the state immediately returned to the court, charging that SB 1 still did not create an equitable system, and in October 1990 the Texas Supreme Court ruled in their favor and set a deadline of April 1, 1991 for the legislature to adopt a constitutional system.

Early in the 72nd session, lawmakers were considering proposals that included a statewide property tax, recapture from property-rich school districts for redistribution to property-poor ones, consolidation of school districts, and caps on local enrichment. The first two, requiring constitutional amendments, had to have been passed by both houses and signed by the governor by March 1 in order to be on a May constitutional amendment ballot. The legislature was unable to achieve consensus around any solution in time to meet this deadline.

LWV-Texas testimony in February apropos of a statewide property tax affirmed the League's support for adequate as well as equitable funding for public schools. League members who attended the LWV-Texas training session at Women's Legislative Days were briefed on public school finance and were able to lobby their legislators just as the senate passed a bill based on consolidated taxing districts, which was about to be taken up for consideration by the house. At the end of February LWV-Texas issued an Action Alert in support of the "floating cork" plan that would have allowed some unequalized local enrichment. However, this plan was not incorporated into the version sent to conference committee in early March. A supreme court clarification issued in late February regarding an "efficient" system revealed that the court would allow local districts to spend more once an equalized system had been achieved.

As of early March, the house and senate are deliberating their versions of a plan that recaptures and redistributes property wealth to fund the system. LWV-Texas will support the house version which provides for greater local enrichment and does not cap total spending by districts. Any plan developed at this point will face close court scrutiny. LWV-Texas will continue to give this priority coverage.

Equal Opportunity/Income Assistance and Health Care for the Medically Indigent (LWV-Texas and LWVUS) (Rebecca Bergstresser) League advocacy focuses on funding with continued participation in People First!, a coalition that supports adequate funding for human services in the state budget.

Ruthann Geer will coordinate state League involvement in the national health care study.

Services for the Seriously Mentally Ill (LWV-Texas) (Bonnie Bowman) LWV-Texas testified during the interim before a hearing of the Senate Health and Human Services Committee to reiterate our support for private board and care homes operated in a responsible fashion. This session the League is working with other advocacy groups to monitor appropriations for the Texas Department of Mental Health and Mental Retardation and stay abreast of other developments.

Child Care (LWV-Texas and LWVUS) (Karen Nicholson) League members reached consensus and adopted a position on Child Care in November, 1990, in time to make it a legislative priority for the 72nd Legislature. This was timely because of developments at both federal and state levels. The passage of federal block grant legislation will make significant new funding available to the State of Texas for child care. At the state level, the interim Child Care Task Force of the House Health and Human Services Committee produced recommendations which have been introduced in the current session as a package of bills. LWV-Texas has joined the Child Care Working Group, and is represented at its legislative subcommittee meetings by lobbyist Nancy Engman. League members who attended the LWV-Texas Women's Legislative Days training session were briefed on Child Care and were able to lobby their legislators on the day the bills were filed, finding that much educational work has to be done with legislators on this issue.

Child Abuse and Neglect (LWV-Texas) (Toni Ferrell) Although our new position was not selected for priority attention, LWV-Texas tracks developments in this area through continued membership in the Texas Council on Family Violence and the Texas Coalition for Juvenile Justice, and monitors bills relating to the parent-child relationship.

NATURAL RESOURCES (Melanie Barnes, Coordinator)

In addition to the program action described below, the League is also involved in several cross-cutting issues. The Texas Supreme Court heard oral arguments in February, 1991 in the administrative penalties lawsuit, Texas Association of Business v. Texas Air Control Board and Texas Water Commission. With pro bono legal counsel, LWV-Texas intervened in this suit back at the district court level five years ago and continues its intervention on behalf of the state agencies at the Supreme Court level. This landmark case, decided in our favor by the lower court, now awaits decision by the highest court that can hear it. At issue is whether or not the Texas Constitution guarantees the right to jury trial for polluters who have been assessed fines by an administrative agency or whether, as we think, an administrative appeals process is legal.

LWV-Texas President, Diane Sheridan, serves on a national advisory panel to the Chemical Manufacturers Association Responsible Care program. Panel members critique new codes of management practices the trade association is imposing on its member companies, which include the major chemical makers in the U.S. The panel's role is to insist that the industry's new program address public concerns. Sheridan also serves as an advisor to the University of Houston Law Center Environmental Liability Law Program.

Water (LWV-Texas and LWVUS) (Catherine Perrine) In the summer and fall of 1990, the state League and several local Leagues reviewed and commented on drafts of the proposed new state water plan, *Water for Texas, Today and Tomorrow*. We strongly supported the recommendations for increased emphasis on water conservation and water management. Passage of conservation

legislation recommended in the plan is a League priority for the current legislative session.

The state League, with the San Antonio and San Marcos Leagues, followed closely the meetings of the legislature's Special Committee on the Edwards Aquifer, which served during the 1989-91 interim. We were disappointed that the committee developed no recommendations for legislation for management of the aquifer. A professional mediator, employed by the committee with a grant from the Water Development Board, has continued private meetings with representatives of major aquifer interests. But as of the end of February, no points of agreement have been announced and no legislation has been filed.

The state League, several local Leagues, and several members at large have been involved in the preparation and review of Texas Water Commission "critical area" reports dealing with groundwater problems in thirteen parts of the state. LWV-Texas has asked the commission to take a second look at five of these areas in 1992, rather than in 1995 as recommended by the staff reports.

The League has been represented on the Water Commission's Nonpoint Source Water Pollution Control Advisory Committee by Mary Arnold (LWV-Austin Area), and on the Galveston Bay National Estuary Committee by Mary Gillette (LWV-Houston Area).

Air (LWV-Texas and LWVUS) (Sue Barham) After extensive legislative negotiations, the reauthorization of the Clean Air Act was passed by Congress on October 27, 1990. The act was signed into law by President Bush on November 15, 1990. The 748-page bill, which aims to reduce substantially air pollution in most American cities by the turn of the century, is the first revision of the Clean Air Act in 13 years. League of Women Voters of Texas members took action to achieve this reauthorization and strengthening of the Clean Air Act of 1970.

LWV-Texas is working to support implementation of the Federal clean Air Act (FCAA) in Texas during the current legislative session. We support adequate funding and the necessary statutory authority for the Texas Air Control Board to carry out research, planning, and enforcement of air quality standards in Texas. We also support legislation that will exceed the requirements of the Federal Clean Air Act in reducing emissions of smog, toxic air pollutants, and pollutants that cause acid rain.

LWV-Texas is represented on the Texas Air Quality Legislative Roundtable, composed of representatives of groups with interest in the clean air enabling legislation, by Associate Director Sue Barham.

LWV-Texas continues to participate as a member of Clean Air Texas, a coalition promoting the use of alternative fuels as state policy.

Land Use (LWV-Texas and LWVUS) (Carol Wilson) Activities related to the Land Use position in 1990-91 included obtaining a gubernatorial proclamation declaring the week of October 6-12, 1990 as COASTWEEK in Texas; joining other conservation organizations as a cosponsor of the 11th Annual Texas Wilderness POWWOW; and sending letters in support of the reauthorization of a strong Coastal Zone Management Act to Senators Bentsen and Gramm. To prepare for action during the 1991 session of the Texas Legislature, Carol Wilson joined other members of the League's Natural Resources Corps in attending briefing sessions on environmental

issues held by representatives of the General Land Office and of the Attorney General's Office and a lobbying workshop held by the Sierra Club. LWV-Houston Area member Gwyn Smith was appointed to represent LWV-Texas on a Coastal Management Advisory Committee formed to aid the General Land Office in the development of a comprehensive, long-term plan for state-owned coastal public lands in Texas.

Hazardous Waste (LWVUS) (Mitzi Vorachek) LWV-Texas participated in the formation of the consensus waste reduction policy adopted by the Texas Water Commission (TWC) in October 1990. With Associate Director Mitzi Vorachek on the TWC's Waste Reduction Advisory Committee, the state League worked with representatives of industry, academia, government, and environmental groups to formulate the policy which calls for each industrial site in Texas to have a waste reduction plan. The advisory committee will continue to meet in 1991 to advise the TWC on hazardous waste issues.

During the 72nd Legislature, LWV-Texas testified in support of bills implementing the policy, which has been extended to cover emissions in general, not just hazardous waste.

LWV-Texas participated on a panel on legislative initiatives for household hazardous waste at a statewide conference in September sponsored by the General Land Office (GLO). We also worked with the GLO to put together a citizens' network for dissemination of information on recycling in Texas. Associate Director Vorachek has been invited often to speak to groups and industry on waste reduction and on ways industry should inform communities and get them involved in industry initiatives.

Solid Waste Management (LWVUS) (Mary Ann Moxon) LWV-Texas testified at the April 1990 public hearing called by the 1990 Joint Task Force on Waste Management Policy regarding local Leagues' activities concerning municipal solid waste management, especially waste reduction and recycling. Mary Ann Moxon urged the task force to give appropriate attention to recycling, to public awareness and education programs, and to other mechanisms that would implement the solid waste management hierarchy. An omnibus recycling bill is expected to deal with the recommendations of this task force, and LWV-Texas is monitoring this legislation. LWV-Texas could support legislation in the 72nd Legislature that funds public educational programs on municipal waste reduction, as well as direct legislative and government agency involvement in promoting incentives to waste reduction, reuse, and recycling, and strategies to develop the necessary markets for recyclables. Due to the division of solid waste management responsibilities among various state agencies--Texas Department of Health, Texas Water Commission, and others--there is the potential for duplicative efforts. Other state agencies such as Texas General Land Office and Texas Department of Agriculture are developing initiatives also.

Energy (LWVUS) and Agriculture (LWVUS) (Melanie Barnes) Neither has been a priority due to lack of resources to cover all issues. However, LWV-Texas has been monitoring the transitions taking place at the Texas Department of Agriculture to be sure that programs such as organic farming/sustainable agriculture, tree planting, pesticide control, and public education are maintained.

INTERNATIONAL RELATIONS

National Security (LWVUS) (Tom Burtis) has not been a priority this year.

CITIZEN EDUCATION COMMITTEE

Evelyn Bonavita, Melanie Barnes, Rebecca Bergstresser,
(Toni Ferrell), (Ruthann Geer), Tom Gooch, (Mary Ann Moxon), Karen Nicholson, Carol Wilson

The Citizen Education Committee is concerned with the education of League members and the public. Committee members' primary goals are to promote informed citizen participation in the election process and in government decision-making, and to increase League influence over public policy in Texas through member and citizen education. The committee is responsible for new program studies, publications to educate and inform members and the public about current program items, voters service information, program planning, and periodic program review.

NEW PROGRAM STUDIES

At Convention '89 Child Care in Texas was adopted as one of two new study topics, with the scope covering programs, services, availability, standards, enforcement, policies, and affordability. State board members Toni Ferrell (Tyler), Carol Wilson (Richardson), and Karen Nicholson (Midland) were appointed to serve on the state study committee, with Nicholson as chair. Rose Lancaster (Austin), Nita Thomason (Richardson), and Sydney Wirsdorfer (Tarrant County) served as off-board members of the committee. Thanks to a grant from The Trull Foundation, the committee was able to meet regularly during the research and writing of the Facts and Issues.

The Trull Foundation grant also paid for the printing and distribution of more than 6000 copies of the Facts and Issues, Child Care in Texas, which was mailed to every Texas League member in the summer of 1990. Copies were also distributed to legislators, agency officials and staff members, child care providers, child care advocacy groups, and other interested parties.

Twenty-eight local Leagues participated in the consensus on Child Care in Texas, and a position was adopted in November 1990.

Convention '89 also adopted a second study, Child Abuse and Neglect in Texas. This was researched by a committee of the Houston Area League, chaired by Betty Oertel. The committee wrote a Focus, Child Abuse and Neglect in Texas, and conducted consensus in the Houston Area League with questions developed by that League and approved by the state board. A proposed position statement, based on the LWV-Houston Area consensus statement, was sent to all local Leagues and MALs, who were asked whether or not they concurred with the statement in its entirety. Twenty-three Leagues, all reporting by the deadline, concurred with the statement. The new position on Child Abuse and Neglect in Texas was adopted in June 1990.

PROGRAM PLANNING

Twenty-four local Leagues participated in state program planning for 1991-93 although one League's report arrived too late to be tabulated. A new study of the Political Campaign Process in Texas is being recommended by the board to convention delegates. (See Proposed Program.)

PERIODIC PROGRAM REVIEW

The Periodic Program Review (PPR) process was established in January 1986 to permit in-depth

review of a state program area every biennium. During 1989-91 the Periodic Program Review Committee examined the Natural Resources positions (Air, Land Use, Water) to determine if they met the criteria of relevancy, member understanding, and whether or not the League can contribute to resolving the issue. The committee's proposals were sent to local Leagues in February 1990 to allow Leagues adequate time to consider them before state program planning in the fall. The committee was composed of state board members Melanie Barnes, chair (Lubbock) and Carol Wilson, Land Use (Richardson); LWV-Texas Associate Directors Kathy Jacob, Air (Plano-Collin County); Catherine Perrine, Water (Dallas); Mitzi Vorachek, Hazardous Waste (Houston Area); and local League members Cynthia Langley (Brazos County), and Nancy Matchus (Austin Area). The committee's proposals are found in the Proposed Program and will be voted on by Convention delegates.

WOMEN'S LEGISLATIVE DAYS

LWV-TEF once again co-sponsored this biennial conference during which women from all over the state come to Austin to learn about current public policy issues of interest to women and how to lobby. The two-day meeting featured former Lieutenant Governor and former LWV-Missouri state board member Harriett Woods, as keynoter. Secretary of State Elaine Baxter of Iowa spoke, and a panel discussion on appointing women to boards and commissions was held. Twenty local Leagues participated, with about 100 members attending.

VOTERS SERVICE

In the first year of the 1989-91 biennium the LWV-Texas Education Fund published Voting in Texas: Making Democracy Work, a voting information brochure that covers registration, voting laws, voting procedures, primary precinct rules, and explanations of why to vote. It was distributed to all local Leagues and MALs, as well as to corporations, foundations, counties, libraries, public school teachers, and others. Because of the demand, the brochure was reprinted and will probably become a staple League publication.

Last summer the LWV-Texas Education Fund once again participated with Val-Pak and the secretary of state's office in the massive voter registration campaign that was first instituted in 1988. Some 2.5 million voter registration cards were mailed out in Val-Pak direct mail coupon packets, in time for the 1990 statewide elections. A news conference was held before the cards were mailed, and local Leagues and county voter registrars were informed.

The Val-Pak project was the state League's contribution to the LWVEF Registration Drive in which many local Leagues participated, registering voters in traditional locations and various Wal-Mart stores that participated.

VOTERS GUIDES

The 1990 General Election Voters Guide published in October by LWV-Texas Education Fund was a great success, with more than 1.4 million copies printed by Leagues and Newspapers statewide. With no candidate debates for the general election, the nonpartisan information of our Voters Guides was more important than ever. Special efforts were made to distribute guides to areas without local Leagues through libraries, newspapers, and the good work of members at large. The credit for our increasingly successful distribution efforts is shared by local Leagues,

members at large, and the state office staff.

As this article is being written, there is talk of several possible constitutional amendments for the spring: a lottery, some method of financing public schools, and other measures. If anything is placed before the voters, we will do our best to produce a Voters Guide to inform the public and encourage participation in the election process.

WRAY TRUST GRANT

In 1989 the LWV-Texas Education Fund received a grant of \$2500 from the Margaret Cullinan Wray Charitable Lead Annuity Trust to build our Natural Resources Corps. We have used the money to hold several meetings of NR Corps members, pay dues in the Texas Environmental Coalition, sponsor a workshop for local Leagues at Council, bring NR Corps members to Austin to be briefed at the invitation of the land commissioner, and to begin work on a database of information that League members will use to stay informed on environmental issues.

WHEN YOU GO TO AUSTIN

State office staff coordinated production and distribution of this very popular guide published by the LWV-TEF for the last eight legislative sessions. ARA Living Centers, Hoechst-Celanese Chemical Group and Monsanto funded the printing and distribution of 100,000 copies of the brochure.

BIOTECHNOLOGY

The Keystone Center's National Leadership Initiative on Biotechnology, in which Evelyn Bonavita participated as a representative of a citizens' organization, ended its three-year project last year. A report to participants is expected.

WASTE MANAGEMENT PROJECTS

League members participated in the Texas Recycling Coalition meeting in Bryan in November and attended a conference on Solutions to Non-Point Source Pollution in Lubbock in December. LWV-TEF maintains membership in the Recycling Coalition of Texas.

LWVUS PROJECTS

Local and state League members have been participating in opportunities sponsored by the national League. Texas had representatives at the LWVEF Food Forum Education Project in San Francisco in May of 1990; the LWVEF Community Recycling Project in Portland, Oregon in May of 1990; and an LWVEF Groundwater Workshop in Washington, DC, in March 1991.

FISCAL MANAGEMENT & ADMINISTRATION (FM&A) COMMITTEE

Barbara Swartz, Diane Sheridan, Helen Drakeley, Joann Lovelace

The FM&A Committee has primary responsibility for implementing Goal VI of the Long Range Plan: To provide adequate resources to operate the League of Women Voters of Texas and the League of Women Voters of Texas Education Fund in a more modern, professional manner.

The big news this year was that we finally have the office computerized. The staff is becoming more familiar with hardware and software and this is greatly simplifying the updating and appearance of our publications and memos.

The work load in the state office seems to increase daily. The "40-hour week" of our executive director is more often than not a myth. In light of this, the FM&A Committee recommended to the Budget Committee the increase to full time status for the administrative assistant. This is a long range plan objective, a goal of the board for a long time, and a necessary move in order to have an effective and efficient office.

The FM&A Committee updated the Personnel Manual this year, has produced a job description for the administrative assistant, and is working on one for the executive director. Our AA, Charlene Ansley, left us at the beginning of the calendar year for a better paying job with the State of Texas. Flyers advertising for a replacement were posted in various offices and agencies in Austin, and we are fortunate that one of the few respondents is just what we need.

The FM&A Committee oversees local League use of the LWV Texas Education Fund. One of the goals of the Long Range Plan is to encourage innovative uses of the Ed Fund and we have initiated three pilot projects to do just that. Local Leagues seem to be using their monies more and investigating new ways to use these funds for educational activities in their communities. We encourage these activities while remaining within the strict guidelines of the IRS. We are beginning an update of the LWV Texas Education Fund Handbook with the intent of making it easier to read and to use.

Ongoing responsibilities of the FM&A Committee include overseeing the placement of funds in financial institutions, management of the state office, leasing one of our office rooms, and overall administration. As part of our efforts to manage the League wisely, the Policy Committee completed an 18-month review of state board policies and procedures, and the board adopted them this winter. In addition, consistent efforts to implement the Long Range Plan are made by all committees and monitored by the LRP Committee. (See separate report in this workbook.)

SERVICES TO LOCAL LEAGUES COMMITTEE

Sondra Ferstl, Scherel Carver, Ruthann Geer
Toni Ferrell, (Barbara Swartz)

The aim of this committee is to implement the Long Range Plan goal of strengthening our network of members throughout the state.

Training for Local League Boards In 1990 the Services to Local Leagues (SLL) Committee took a closer look at the materials used to conduct training for local League boards. Using information gleaned from evaluations of board training done in past years and conversations with local League leaders about what they wanted to have included in a board training, the committee developed four board training modules for use in 1990-91. Local Leagues could choose among modules on Board Orientation, Total Board Responsibility, selected Individual Portfolios, and Goal Setting. Modules varied in length, but most modules required two hours each to conduct. The selected Individual Portfolios focused on specific League jobs: membership chair, public relations chair, finance chair, and nominating committee chair. In future years, other job-specific information will be added.

Once the content had been developed, the SLL Committee trained the trainers who would deliver the modules requested by local Leagues. A workshop was held at Council '90 to prepare selected local League leaders as board trainers and to familiarize them with the content of the modules and their use. Individuals invited to serve as trainers (and who attended the workshop) were Sue Barham (LWV-Tyler), Rachel Cheyney (LWV-San Antonio Area), Becky Dodson (LWV-Bay Area), Ruth Hall (LWV-Kerrville Area), Janet Imhoff (LWV-Sherman), Barbara Murray (LWV-Bay Area); state board members who also received training included Scherel Carver (LWV-Tyler), Toni Ferrell (LWV-Tyler), and Karen Nicholson (LWV-Midland). Ruthann Geer (LWV-Arlington and LWV-Texas Field Service Director) prepared the materials and conducted the workshop, with assistance from Sondra Ferstl (LWV-Denton and LWV-Texas Organization VP).

These trainers plus three other state board members conducted 20 board trainings. Altogether there were 24 local Leagues that offered some type of board training opportunities for their local leadership. The usual procedure was for the local League president to contact one of the persons listed as a board trainer from the list provided at Council and published as well in the LWV-Texas League Directory, to select the module(s) that seemed most appropriate for the needs of the local League board, and to agree with the trainer on a mutually convenient date. Usually, the trainer asked another trainer, or a member of her own local League, to accompany her on the visit and to assist in carrying out the modules.

Four local Leagues devoted six hours of time to board training conducted by an LWV-Texas trainer; three local Leagues dedicated four hours, and three others spent three hours in training their board to carry out its duties. Evaluations of the new modules indicate that the information presented has been effective in meeting local League needs and expectations. Generally, board trainers work in pairs, and the average cost to the LWV-Texas budget for providing training to local League boards was \$167 per session, primarily for travel, phone calls, and materials. Local League boards often offered the trainers overnight accommodations in the home of a local League member and provided meals as well during the visit, thereby helping to stretch a little further the Field Services line item of the LWV-Texas budget.

Field Service While local board training is the best-known form of field service to local Leagues, it is not the only one. Several state board members visited local Leagues during the year as speakers at membership campaign kickoffs, annual meetings, and as expert speakers on League issues such as public school finance.

Local Leagues requesting assistance in fiscal management received visits from the LWV-Texas treasurer. Three local Leagues asked for help in exploring alternative ways of managing a 65

League. One local League requested a workshop on developing a long range plan, and an SLL committee member responded. The advisors to the two MAL units and the provisional League have monitored the progress and offered invaluable assistance in strengthening those units of the League. Members of the SLL committee telephoned 23 local Leagues, usually contacting the membership chair, to hear success stories--or frustrations--in membership recruitment and retention. Additional contact between local Leagues and the state board came through reading local League VOTERs (sent to every state board member as well as other local League presidents) and the minutes of local League board meetings (read by the LWV-Texas president and two SLL committee members).

Membership Development The SLL Committee has continued to provide hands-on direction for membership development through training of local League boards and designation of a state board member to coordinate statewide membership efforts. Mailings to local League presidents included memos to membership chairs which provided a variety of ideas for membership recruitment and retention activities, as well as sample forms for local use.

Whether popping in to workshops at Council '90 in Lubbock last April, issuing her now-famous challenge to Connecticut at the LWVUS Convention last June, answering letters from local League members, or marketing the League with Roving Reporter, Ms. Membership has mixed charm, wisdom, and rhyme to inspire local League membership chairs to recruit, retain and really grow! She'll be keeping office hours during LWV-Texas Convention '91, and invites all her League friends to drop by to talk about one of her favorite things--League membership development.

Although final tabulation of local League membership reports indicates a decline in total numbers, several Leagues enjoyed good membership growth. To recognize these successes, one League from each of three categories of local Leagues will be honored at LWV-Texas Convention in San Antonio for achieving the greatest increase in the number of members recruited locally. Special recognition will also be given the League with the best membership campaign. (Contest forms were included in the November '90 state mailing to local League presidents.)

To inspire special efforts in the last months of 1991, local League delegates are invited to issue their own convention challenges while in San Antonio. Redoubled new member recruitment efforts will help ensure that Texas will indeed BEAT CONNECTICUT and capture the winner's circle at national Convention in 1992!

Formation of New Leagues There is no lack of inquiries from the public about how to start a local League, and the LWV-Texas organization vice-president responded to several individual requests. But there are many things to consider when someone offers to start a League somewhere in Texas. For one thing, the state board takes a look at whether there are at least 20 persons in the area who have shown interest in the organization by becoming members-at-large, whether there is a population base of some size to draw on for future membership, whether there are members in the community with knowledge of LWV willing to take leadership roles in the early years of the organization, whether the group can put together a financial plan for supporting the organization that includes contributions from the community, whether the group is willing to undertake a variety of League activities and participate in statewide activities.

The SLL Committee, along with the Visibility and Marketing Committee, stimulated interest in

LWV by offering communities with no local League presence the opportunity to purchase Voters Guides. In some areas of the state members-at-large were provided with copies of the Voters Guide to distribute.

JCPenney Teleconference In spite of late-arriving workbooks and minor logistical problems, the second JCPenney Leadership Training Teleconference, "Decision Making...Via Satellite" again provided an opportunity for nationwide conversation among experienced League leaders, new League members, and selected experts on the ABCs of decision making. The SLL Committee promoted and coordinated local League participation in this LWVEF-sponsored training opportunity, during which members looked at personal and organizational decision-making methods, assessed and evaluated decision-making processes, and learned more effective ways of making decisions that empower an organization.

Members at Large One of the true successes of the League year has been the continued increase in this category of membership. Members at large (MALs) have provided an identifiable League presence in communities without a League of Women Voters. MALs have distributed Voters Guides, held voter registration drives, assisted with candidate forums, conducted legislative interviews, joined the natural resources network of League members, and worked as election night reporters---proving that one person really can make a difference.

Texas VOTER The Texas VOTER is the only means the League of Women Voters of Texas has of communicating with every member in the state. The newspaper informs members of activities such as the League's direct mail voter registration project, cosponsored with the Secretary of State and the Val-Pak coupon firm, and the gubernatorial debates before the 1990 primary elections. The Texas VOTER also highlights the varied and interesting work done by local League members across Texas.

In 1990 the Texas VOTER adopted a new image to launch the League into the '90's. Editor Scherel Carver planned the new format with the help of designer Bill Ferrell, an LWV-Tyler member. The new look includes a more forceful Times Roman nameplate, which incorporates the new logo of LWV-Texas, also designed by Ferrell. Serif headlines, with use of only initial upper case, echo the copy typeface used. Pull-quotes, subheads, boxes, and rules used throughout the text portions offer reader cues to make reading easier and more memorable. In response to member objections that our new tabloid format lacked an identity, the editor created from the outside page a "front cover," a miniature version of the nameplate, to reinforce its identity. The state board believes that these changes will help members to identify each issue and provide continuity with previous issues.

For 1990, to make information and news more timely for members, the board changed the newsletter's frequency to correspond more closely to the League's 1990-91 calendar of activities. The year's first issue announced events of the upcoming State Council in Lubbock; the second reported results of Council; and the third gave members information needed to carry out program planning for 1991. Moving the Winter 1991 issue from a February publication date to a January one prepared members for the legislative session by offering information about Women's Legislative Days and those issues that are LWV priorities in the 72nd Texas Legislature.

The Texas VOTER also serves to facilitate the League's member agreement process by featuring information related to current League studies. This year's VOTER published the proposed 67

position statement on Child Abuse and Neglect, so that each member could participate more knowledgeably in the process of member concurrence. For the state study on Child Care in Texas, members read in their VOTER background information and those questions to be considered for reaching member agreement. Once the state board had determined the LWV-Texas position on Child Care in Texas, members were able to read in the VOTER the complete text of the position on which we base our lobbying efforts.

Local League Profile In 1990-91 Local Leagues throughout the state searched for ways to streamline their boards and manage more effectively the work of the League. Many Leagues set goals or developed long-range plans.

The LWV-Arlington, LWV-Brazos County, LWV-Irving, and LWV-Tyler have all looked at new board structures. The ideas considered for "new ways" of dealing with board structure included electing co-presidents and moving to terms of one year instead of two years for all board members, including officers. Several other Leagues (such as LWV-Corpus Christi, LWV-Montgomery County, LWV-Richardson, and LWV-Victoria) have implemented these strategies--successfully--in previous years.

LWV-Plano/Collin County and LWV-Richardson hired an administrative assistant (an idea pioneered a decade ago by LWV-Denton, and current standard practice in several larger local Leagues), but the Plano/Collin County and Richardson Leagues added a new twist. They share the services of the same person who works half time for each of them.

LWV-Richardson completed its long-range plan and developed strategies for implementation. LWV-Kerrville Area has spent the past year developing its long-range plan.

Thus, as Leagues are faced with the changing profile of the organization's membership, boards have searched for new ways to lessen the workload by dividing tasks into manageable components and to maximize effectiveness through creative thinking.

VISIBILITY AND MARKETING COMMITTEE

Barbara Weinstein, Mary Ann Moxon,
(Helen Drakeley), (Tom Gooch), (Scherel Carver), (Joann Lovelace)

The major responsibility of the Visibility and Marketing (V&M) Committee is to implement the long range goals to increase visibility and to develop and maintain a financially sound state League. The V&M Committee supports the work of other board committees by developing funding sources, publicizing League activities, and marketing publications. We also share fundraising ideas with local Leagues.

DEVELOPMENT

Our primary task is to make sure that the fiscal resources needed to run the state office and all state League and LWV-Texas Education Fund activities are secured. We worked with the Advocacy Committee to plan the drive to fund our lobbyist and with the Citizen Education Committee to obtain special funds for the Child Care study and When You Go To Austin (WYGTA). In this past year, we have added two new corporations and many new individual

names to our donor lists. The combined LWV-TX and LWV-Texas Education Fund budgets total a quarter of a million dollars, so V&M works year round to make the League financially sound.

ANNUAL REPORT

The annual report was prepared for LWV-TX and LWV-TEF for the year ending May 1990. Five hundred copies were printed. It summarized activities, provided pertinent financial statistics, and listed contributors for LWV-Texas and LWV-TEF. The report is distributed to contributors, and local Leagues, and is included with finance letters to potential donors.

FUNDING FOR LWV-TEXAS

Funding for LWV-Texas, the state League membership and advocacy organization, comes not only from per member payments but also from several activities. These included corporate donations, direct mail solicitations, Silent Auction, sale of Texas pins, sale of publications, tours, and election night reporting.

Corporate Donors: February 1, 1990 - February 28, 1991

Houston General Group PAC	500.00
National Gypsum Company Foundation (shared)	2,500.00
ZalePAC	500.00
Direct Mail Solicitation (Aug & Dec)	1,593.00
Honoraria donated by Sheridan (\$1000 from U of Houston, \$300 from Chevron, and \$126 from Austin College)	1,426.00
Election Night Reporting (net)	1,820.00
Lobbyist Funding	12,150.35
Texas Pins	447.00
Silent Auction	1818.00
Tours (Colorado, Australia)	2613.00

FUNDING FOR LWV-TEF

The LWV-Texas Education Fund has no members and therefore no dues as a funding base. This fund is supported by donations from individuals, foundations, and corporations. The work is directed to the public and is purely educational. LWV-TEF receives both unrestricted contributions and donations given for specific projects. Two direct mail solicitations provided income from individuals.

UNRESTRICTED	(2/1/90 - 2/28/91)
American Federal Bank (shared)	\$ 750.00
Anonymous (shared)	3,000.00
Bates Container, Inc.	1,000.00
Halliburton Company	2,500.00
Harris and Eliza Kempner Fund	1,000.00
Jacob and Terese Hershey Foundation	200.00
Occidental Chemical Corporation	2,500.00
JCPenney	3,000.00
Rohm & Haas Texas	500.00
TU Electric (shared)	1,500.00

Tandy Corporation (shared)	1,700.00
The Barber Foundation	200.00
The Samuels Foundation	100.00

RESTRICTED (2/1/90 - 2/28/91)

Alcoa Foundation	\$ 2,500.00	(Voters Guides)
ARA Living Centers	2,500.00	(WYGTA)
Chemical Waste Management, Inc.	10,000.000	(Debates)
Dow Chemical U.S.A.	5,000.00	(Debates)
Hoechst Celanese Chemical Group	2,500.00	(WYGTA)
Monsanto Fund	2,500.00	(WYGTA)
The Trull Foundation	5,000.00	(Child Care F & I)

Direct Mail solicitations in August and December yielded \$2,230.00 gross income for LWV-TEF.

DEVELOPMENT STORIES

Mrs. Pennypacker became an unpaid advisor to local Leagues for fundraising ideas this year. She shared Practical Purse Padding Projects collected from local VOTERS, League publications, and other money-minded sources with our members. Mrs. Pennypacker can be contacted through Helen Drakeley of the state board.

POT OF GOLD

LWV-Texas awarded the Third Annual Pot of Gold Award at Council '90 to LWV-Brazos County for their outstanding fundraising idea of providing bed and breakfast for Texas A&M football fans. The Fourth Pot of Gold will be awarded at Convention '91 to the local League submitting the most innovative idea for a finance drive or a fundraising event. There are plans for the pot to hold an item of added value this year!

DEBATES

The LWV-TEF sponsored primary election gubernatorial debates March 7 and 8, 1990. Five of the seven Republican candidates participated and all seven of the Democratic candidates took part. The coordinator, Donna Robertson (LWV-Dallas) had responsibility for all arrangements. We were a cosponsor with KDFW-TV (CBS) Dallas. The debate was carried live on CBS throughout Texas as well as on the Telemundo Network in Spanish, Spanish Information Radio and Texas State Radio Network. We provided closed captioning for the hearing impaired. The debate was held before an audience of 500 in the auditorium on the campus of Richland Community College and volunteer students and League members provided the workers. The money to fund these debates and the proposed fall general election debate was raised by LWV-TEF board.

We scheduled an October 30, 1990 debate between the two major gubernatorial candidates. We were cosponsoring with and broadcasting on the same TV station, and outlets we had used in the primary debates in the spring. Since only one candidate eventually agreed to participate, we were forced to cancel the debate and announced our intentions at a news conference. We received tremendous coverage, from USA Today to TV news in Houston, Dallas, and Austin, as well as numerous newspaper articles and cartoons supporting our withdrawal.

PUBLIC RELATIONS (Media)

- 2/90 LWV-TEF news conference announcing League-sponsored gubernatorial primary debates. Diane Sheridan, LWV-TEF Chair; Donna Robertson, Debates Manager; Wendell Harris, Vice-President of KDFW-TV, our co-sponsor
- 2/90 Prepared news advisory backgrounder and media credentials for gubernatorial primary debates
- 5/90 LWV-Texas news release on Public School Finance
- 7/90 LWV-TEF news conference announcing voter registration drive cosponsored with Val-Pak and the Secretary of State. Diane Sheridan, LWV-TEF; Secretary of State George Bayoud; Regis O'Donnell, Val-Pak
- 10/90 LWV-TEF news conference. Cancellation of sponsorship of gubernatorial debate. Diane Sheridan, Donna Robertson
- 10/90 LWV-TEF news release. Cancellation of sponsorship of gubernatorial debate.

PUBLIC RELATIONS: Assistance to Local Leagues

- 2/90 Public relations memo to local Leagues, including sample news release promoting primary debates
- 6/90 Public relations alert to local Leagues, including sample news release promoting the Val-Pak project
- 8/90 Public relations how-to memo to local Leagues
- 10/90 Special mailing to local Leagues, including sample op-ed and letter-to-editor regarding gubernatorial debate
- 10/90 Public relations memo to local Leagues with general information

VAL-PAK

In a repeat of one of its most far-reaching projects, the LWV-TEF coordinated a massive voter registration drive targeted to 2.5 million Texas households in August. This project was cosponsored by the League; the Office of the Secretary of State; and Val-Pak, a cooperative direct mail coupon company. Voter registration cards and an informational insert were mailed to households in 20 major Texas marketing areas, represented by 23 local Leagues.

MARKETING

V&M helped to develop the marketing plans for the Legislative Newsletter, Child Care Facts & Issues, and increased Voters Guide distribution.

CONVENTION NOTES

CONVENTION '91 EVALUATION

Your candid and thoughtful evaluation of Convention '91 will assist those involved in planning future conventions or councils. Please complete this form and either hand it in as you leave the final session, OR mail it to LWV-Texas, 1212 Guadalupe #107, Austin, TX 78701. Use the reverse side for your comments, if you need more space! THANKS!

PLEASE RATE THE FOLLOWING: (5 = EXCELLENT, 1 = POOR) Circle appropriate number.

						Did not attend
1. Plenary and Business Meetings (substance and conduct)						
Plenary Meetings	5	4	3	2	1	_____
Parliamentary Briefing	5	4	3	2	1	_____
Budget Q & A	5	4	3	2	1	_____
Program Q & A	5	4	3	2	1	_____
State board "office hours"	5	4	3	2	1	_____
2. Special Events						
Luncheon Speakers						
Friday	5	4	3	2	1	_____
Saturday	5	4	3	2	1	_____
LWV-TEF 25th Anniversary Reception	5	4	3	2	1	_____
Workshop: How to deal with difficult people	5	4	3	2	1	_____
Fiesta at the German School	5	4	3	2	1	_____
Silent Auction	5	4	3	2	1	_____
Local League awards	5	4	3	2	1	_____
3. Convention Registration						
Forms and instructions	5	4	3	2	1	_____
Registration at the hotel	5	4	3	2	1	_____
Registration fee	5	4	3	2	1	_____
4. Hotel Arrangements						
Rooms for plenary meetings	5	4	3	2	1	_____
Rooms for caucuses, luncheons, workshops	5	4	3	2	1	_____
Sleeping rooms	5	4	3	2	1	_____
Food	5	4	3	2	1	_____
Costs reasonable	5	4	3	2	1	_____

5. What did you like most about Convention?

6. What suggestions do you have for future conventions?

CONVENTION NOTES

CONVENTION NOTES

DIRECTIONS TO SHERATON GUNTER HOTEL

205 East Houston Street

Phone: 512/227-3421

FROM AUSTIN/DALLAS/FORT WORTH, ETC.

I-35 South to downtown San Antonio
Exit I-37/US 281 South
Exit Commerce St.--third exit
Right on Commerce St.
Right on Alamo St.--Dillards is on the right-hand corner--third stop light
Left on Houston St.--just past the Alamo, which is on your right
Right on Navarro--third street
Left on Travis--first street
Left at first corner--St. Mary's
Hotel parking and entrance is on your left, second driveway

FROM HOUSTON/BEAUMONT, ETC.

I-10 West to downtown San Antonio
Exit I-37/US 281 North
Exit Commerce St.--second exit
Left on Commerce St.
Right on Alamo St.--Dillards is on the right-hand corner--third stop light
Left on Houston St.--just past the Alamo, which is on your right
Right on Navarro--third street
Left on Travis--first street
Left at first corner--St. Mary's
Hotel parking and entrance is on your left, second driveway

FROM MC ALLEN/SOUTH TEXAS, ETC.

I-37/US 281 North to downtown San Antonio
Exit Commerce St.
Left on Commerce St.
Right on Alamo St.--Dillards is on the right-hand corner--third stop light
Left on Houston St.--just past the Alamo, which is on your right
Right on Navarro--third street
Left on Travis--first street
Left at first corner--St. Mary's
Hotel parking and entrance is on your left, second driveway

FROM WEST TEXAS/EL PASO, ETC.

I-10 East to downtown San Antonio
Exit downtown--Houston/Commerce Sts.--stay right as you reach downtown
Left on Houston St.--under freeway
Left on Navarro--ninth street
Left on Travis--first street
Left at first corner--St. Mary's
Hotel parking and entrance is on your left, second driveway

