Ames, Iowa July 14, 1968

Dear Elizabeth,

Wanted to tell you how happy I am to see that you accepted the chairmanship of the Texas Leg. study in Dallas. Also I need to tell you how very much I miss you on the State Board, and particularly on the state legislature committee. Not only did I look forward to visiting with you during each Board Meeting, but I also owe you more than I can ever possibly express for your help as I was floundering on the Legislature study.

Reflecting back on the situation, now that I have more than a year of seniority on SB, I realize I would never have made it without you. And I also realize full well that the time you took to help me got you in trouble with the powers that be. As I finally heard some "State Board Training" at the first meeting of the new board after convention, I also realized that whatever orientation I had up to that point was done by you! So looking back at that first hectic year. I feel I must express my gratitude to you for being there when I needed you. Tn addition. I can only conclude that sometimes it helpS to be ignorant. For if I had realized what was ahead of me. I would have given up before I started.

It was hard to give up <u>some</u> of the board members after convention. At first I felt that the meetings just would not be fun any more. But then as I became acquainted with the new girls and found that they were delightful people, too, I took heart. They are struggling to become oriented, just as I had to do. All of this is old stuff to you I am sure, as you have seen many state boards come and go. But I have, in effect, been operating without a committee since convention. My new committee is just now beginning to get some background into what we have done and are hoping to do. In the meantime, I have enlisted Mary Ann Harvey, as a off-board consultant. She knows where we have been and what the problems were, and will be able to give some insight into the inner workings of the legislature as she goes into the interneship.

I am enclosing a copy of a new help for Leg. Chairmen that I have dreamed up. I am supposed to send it to you officially, but this is not an official letter, as you might have guessed! But I would be most interested in hearing what you think about it. Honestly. It is not intended to be complete. or even well-balanced in presenting information. It is intended to help fill in the "gaps" for smaller Leagues in particular. Tt probably will not be of parti great help to a big League like Dallas or Houston that has access to newspapers and libraries. It should be kept brief, I think, and present items which may be of only current interest. Although I hope to throw in some of the background information I have collected. Hope to get one out about once a month.

The apricots are ripe again! There are millions of them. We have conquered the asparagus, raspberries, cherries, peas, beans, and gooseberries, but I believe the apricots will be our downfall! My back is about broken from picking them up and the branches are still loaded to the ground. But I am actually counting my blessings this summer. Compared to last summer, this has been a picnic, The new housekeeper is so sweet and nice. We all just love her. The well has held up, as have all of the other machines around the place. I don't know how I lived through last summer, now that I look back at it. I was hoping to be able to phone you as I went through Dallas on the way up here in June. But I stopped only long enough to meet Mildred Snyder for lunch and by the time we had chatted, I felt I needed to get back on the road.

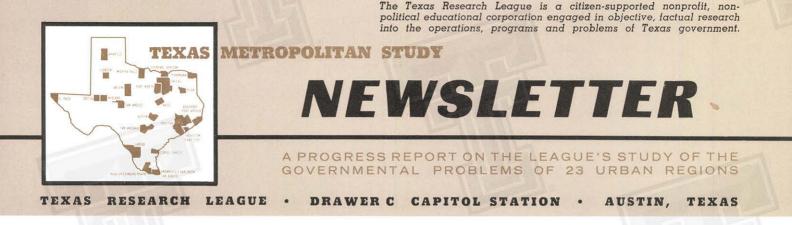
The children and I are going home via Colorado Springs to attend the Rocky Mountain UU Summer Assembly at Camp LaForet (near the Air Force Academy). Their themes are "Our Change Value Systems" and "The Generation Gap", both of which sound as if they will generate thought and good discussion. Hope it will help me this next year in paanning programs for the Fellowship. I finally wound up with the job no one wants int the groups program chairman. This is the hard job in the Fellowship-type society. The Victoria group has lost ground steadily the past few years and a year of really good programs is almost a vital factor in its survivial. Since I have stopped able to keep up with your progrees in getting amutum minister. Mildred told me that Bill Nothing amutum accepted their call to the Richardson church. Τ was somewhat surprised because I thought it was a policy of the District not to hire ministers from from other churches inside the fold.

At present, I plan to leave here about the 24th of July and arrive in Victoria probably about the 7th or 8th of August. My plans for visiting friends in Colorado are not firm yet - hence the flexible time schedule. Decided to go to the RM Summer Assembly at the last minute. I really don't have the time to go. Please excuse the errors. The children report every few minutes on the progress of their peanut butter cookies and I lose my train of thought!

Loue, Helen

- 3 -

1-512-575-7990 Helen Duckworth I was delighted to have your letter, Helen, and I appreciate very much indeed your paragraph of "reflections" on our work of last a your first year on the Bd. To have helped you with the legislature item • & opientation makes me feel good. I thoroughly enjoyed with working with you. I also injourse with members of the Bd except, on orcasion · a couple of the "powers that be" Questions on aids + Homework? Const. amina material? Like Legis Briefs may & use quotes from it? Viel m



August 1968

STATE HAS OPTION TO ADMINISTER AID FOR LAW ENFORCEMENT

A key feature of the Omnibus Crime Control and Safe Streets Act* signed by President Johnson on June 19, 1968, is that it gives state governments the option of serving as the coordinator of law enforcement planning and administrator of federal funds made available to improve state and local law enforcement.

If Texas desires to exercise this option, the Governor must establish a state law enforcement planning agency and make application for the federal funds allocated to Texas for law enforcement planning by December 19, 1968. Within six months after the federal planning funds are approved, a state law enforcement plan must be submitted to the Law Enforcement Administration of the Department of Justice. If the State should fail to act within the established time limits, the basic responsibility for coordinating the federally aided law enforcement programs of the State's local governments will shift from the State to the Federal Government, although the Governor would receive copies of local applications for federal funds and would have sixty days to forward his comments to the federal agency.

While this option to expand its role as a coordinator of state and local governmental law enforcement activities comes to Texas at a time of transition in the Governor's office, this does not pose insurmountable obstacles. The Governor already has a Division of Planning Coordination in his office. This Division could be designated as the law enforcement planning agency and could prepare an application for law enforcement planning funds (in fact, one staff member has already begun work on the application). However, additional staff will be required in order for the Division to administer planning grants to local govern-ments, coordinate their work and prepare a statewide plan for law enforcement and criminal justice. After the initial plan is completed, this larger staff will be required, on a continuing basis, to keep the plan up to date and to administer law enforcement assistance grants to local governments and other State agencies.

While the Governor has adequate organization and resources to initiate this important new state role in law enforcement, it is apparent that any program begun now can bring real results only if it is continued by the next State Administration.

The federal funds to aid local law enforcement efforts will come into Texas whether or not the State fulfills a coordinating role. The result of inaction at this time would be loss by the State of its primary responsibility for resolving conflicts and coordinating the law enforcement actions of its local governments which are aided by federal funds. Preservation of the State's role in this field is sufficiently important to justify the necessary and prompt steps to insure development of an appropriate State response.

FIELDWORK BEGINS ON

LAW ENFORCEMENT PLANNING STUDIES

The League's staff and consultants have begun fieldwork on a project to prepare a "program design" for law enforcement and criminal justice planning in the ten counties of the North Central Texas Council of Governments.** The League's Screening and Executive Committees have approved a request for a similar study received from the eight-county Houston-Galveston Area Council, and preliminary work is getting under way in that area.

Both the Dallas-Fort Worth and the Houston-Galveston studies are being conducted by a team composed of TRL staff and consultants. For the North Central Texas study, the International Association of Chiefs of Police is serving as consultant on law enforcement (including police, sheriffs, Department of Public Safety, etc.), and the National Council on Crime and Delinquency is serving as consultant on the courts and correctional institutions (both juvenile and adult). In addition, Dr. Bill Raike and Dr. Andrew Stedry of the University of Texas School of Business Administration are advising the TRL staff on the potentials of computer modeling as an aid to law enforcement planning. The same consultants may be used for the Houston-Galveston study. The League staff is responsible for those parts of the studies not assigned to a consultant, and will coordinate work of the consultants and prepare the final report.

The work of the TRL in preparing program design studies in the two largest concentrations of population in the State should be of considerable aid to the State in preparing a work program for law enforcement planning. The League's assistance, however, is limited to "pointing the way"; it is not a substitute for continuing staff work by the State Administration.

^{*}A summary of the portion of the Act which establishes a grant program to aid state and local law enforcement agencies appears on page 2. **See Metropolitan Study Newsletter #26 (April 1968).

Mrs. E. R. Brownscombe League of Women Voters of Texas 1420 El Campo Dallas, Texas 75218

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ТЕХАЅ RESEARCH LEAGUE DRAWER C, CAPITOL STATION AUSTIN, TEXAS 78711

NUMBER 28

SUMMARY OF THE OMNIBUS CRIME CONTROL AND SAFE STREETS ACT OF 1968

1. Creates a Law Enforcement Administration in the Department of Justice to administer the grants authorized by the Act to states and local governments.

2. Authorizes \$25 million for grants to state governments for law enforcement planning. Each state which indicates its readiness to conduct such planning, and which creates (by appointment of the governor) a law enforcement planning agency, qualifies for a grant of up to \$100,000 plus its pro rata share of the remaining appropriation based on population, with the actual grant to be limited to 90 percent of planning costs. Under the Act, each state would have the option of assuming basic responsibility for law enforcement planning, although at least 40 percent of the planning grant would have to be channeled to local governmental agencies for preparation of local plans which, in turn, would become part of the state plan. In the event a state fails to apply for a law enforcement planning grant within six months, all funds earmarked for that state would be made available to units of local government.

3. Authorizes \$50 million for law enforcement grants to states which have an approved law enforcement plan, with provision that at least 75 percent of the funds granted to the state must be channeled to units of local government or combinations of such units; and, further, that if the state does not apply for a grant, funds allocated to the state will be made available for distribution to local governments. The purposes for which grants can be made and the percentages of federal funds available are:

- a. Public protection, including the development of methods and equipment to strengthen law enforcement (60%);
- b. To recruit and train police officers (60%);
- c. To educate the public about crime prevention (60%);
- d. To construct buildings and other law enforcement facilities (50%);
- e. To organize and train special units to combat organized crime (75%);
- f. To organize and train special riot control and prevention units (75%); and

g. To recruit, organize and train police community service officers (60%).

Except for the pay of personnel engaged in training programs, no more than one-third of any grant may be expended for salaries, and the federal grant for pay purposes cannot exceed the increase in state or local funds for salaries.

4. Authorizes \$25,111,000 for training, education, research and demonstration projects. This includes authority and funding for:

- a. A national institute of law enforcement and criminal justice to conduct research, make research and demonstration grants, and disseminate information about research findings.
- b. The FBI to develop new and improved techniques and equipment to strengthen law enforcement, and to aid in the training of state and local law enforcement personnel, both at the FBI national academy and through local or regional training programs.
- c. Loans to students of up to \$1,800 yearly and scholarships to police officers of up to \$300 per semester for course work leading to a degree or certificate related to law enforcement. No repayment is required if the recipient works for a law enforcement agency for four years (loan) or two years (scholarship).

5. The total authorized appropriation of \$100,111,000 for the current fiscal year is increased to \$300,000,000 for the fiscal year beginning July 1, 1969.

OFFICERS 1968

 BERL E. GODFREY, (CHAIRMAN). ATTORNEY. MCGOWN. GODFREY & DECKER, FORT WORTH
WALTER N. CORRIGAN, (VICE CHAIRMAN). PRESIDENT. THE SOMMERS DRUG STORES COMPANY. SAN ANTONIO
GROGAN LORD, (SECRETARY-TREASURER). PRESIDENT. TEXAS CAPITAL CORPORATION. GEORGETOWN
ALVIN A. BURGER, EXECUTIVE DIRECTOR JAMES W. MCGREW, RESEARCH DIRECTOR AND DIRECTOR OF METROPOLITAN STUDY MEMORANDUM FROM: League of Nomen Voters of Texas 1841 BINGLE ROAD • HOUSTON, TEXAS 77055

TO:

June 18, 1968

Dear Elizabeth:

I wish to congratulate you on the Convention MINUTES. They are excellent. I don't know how you manged to simplify all the confusion and have a result that is so accumate and so expressive of the flavor of the Convention.

I hope you have an extra copy for the state office. The only one we have is my copy.

Love,

Church J

5/72 Contain state. Program com ments & lefate * precentation by Janice May, Votress on all phases & legis, governor etc.

League of Women Voters of Texas

1841 Bingle Road, Houston, Texas 77055

MINUTES

Eleventh Biennial State Convention

El Tropicano Motor Hotel, San Antonio, Texas

March 26, 27 and 28, 1968

MONDAY, MARCH 25, 1968

The hospitality room was open this evening so that incoming delegates could get acquainted with each other, the state Board, and the Convention parliamentarian. The exhibit room was open, also, for placing exhibits.

TUESDAY MORNING, MARCH 26, 1968

A parliamentary training session was held from 10:15 to 11:15 with Mrs. M. S. Braunagel presiding. It was attended by some 50 delegates. Most of the questions that were asked concerned procedures to be used in trying to change Board-recommended Program items and Bylaws provisions.

TUESDAY AFTERNOON, MARCH 26, 1968 - FIRST CONVENTION SESSION

Mrs. William E. Joor, president, called the first session of the Eleventh Biennial Convention to order at 12:50 P. M. Mrs. Joor presided.

Mrs. George W. Church, Jr., president of the San Antonio League, greeted the Convention with "Bienvenidas amigas". She called attention to the "San Antonio rose" each hostess was wearing and invited delegates to ask the hostesses for any help they might need. Mrs. S. E. Cockrell, San Antonio city councilwoman and acting mayor, and former president of the Dallas and the San Antonio Leagues, welcomed the Convention to the city.

Organization of Convention:

Mrs. Joor announced the following appointments:

Parliamentarian	Mrs.	M. S. Braunagel
Elections Committee	Mrs.	John A. Anderson
	Mrs.	Mary Field
	Mrs.	Ray Duke
Credentials Chairman	Mrs.	William B. Lecznar
Resolutions	Mrs.	J. S. Myers
	Mrs.	Louis Shlipak
Timekeeper	Mrs.	Mario Barrera

The first credentials report was as follows: 173 voting delegates (25 local League presidents, 131 delegates, and 17 state Board members), 7 observers, 2 visitors, 6 state staff, and 69 Convention workers.

The secretary, Mrs. E. R. Brownscombe, moved that the proposed Convention rules set forth on page 6 of CONVENTION WORKBOOK - PART I be adopted. Seconded. CARRIED.

Mrs. Brownscombe referred delegates to the Convention agenda, pages 1 - 3 of CONVENTION WORKBOOK - PART II, and asked them to note changed locations for Little Meetings and the reception and to add several caucuses on Program items and Bylaws to the agenda. She then moved the adoption of the revised Convention agenda. The motion was seconded. Mrs. James B. Harvey (Austin) moved that the Convention agenda be amended so that not-recommended Program items are considered first, both in discussion and debate on proposed Program on Wednesday and in adoption of Program on Thursday. Seconded. <u>CARRIED</u>. Mrs. Brownscombe moved the adoption of the revised Convention agenda as amended. Seconded. CARRIED.

Introductions:

Mrs. Joor introduced the members of the state Board--Mrs. Herbert C. Martin (Amarillo), Mrs. Robert E. Casperson (Amarillo), and Mrs. Darvin M. Winick (Dickinson), vice-presidents; Mrs. E. R. Brownscombe (Dallas) secretary; Mrs. H. G. Taylor (Houston) treasurer; Mrs. D. A. Ballard (Lake Jackson), Mrs. F. L. Duckworth (Victoria), Mrs. Robert Hausman (San Antonio), Mrs. James G. Lancaster (Austin), Mrs. Francis B. May (Austin), Mrs. Ralph McKinlay (Harker Heights), Mrs. Wilson Nolle (Austin), Mrs. E. S. Prashner (San Antonio), Mrs. Darol K. Ramey (Conroe), Mrs. Abe Rosenzweig (Baytown), and Mrs. S. E. Ziegler (Dallas). Also introduced were the members of the nominating committee--Mrs. Irving Pettis (Waco), chairman, Mrs. O. Paul Clark, Jr., (San Antonio), and Mrs. F. A. Curtis, Jr. (Fort Worth)--Mrs. M. S. Braunagel, field service staff specialist, and Mrs. Thomas Colwell and Mrs. Byrl Ruland, secretaries in the state office. Introduced, too, were the off-Board committee chairmen--Mrs. J. F. Conlan (Abilene) and Mrs. John C. Roberts (Fort Worth)--and former state presidents, Mrs. George Boller (Galveston), Mrs. Maurice H . Brown (Waco), and Mrs. E. R. Brownscombe (Dallas).

Roll Call of Local Leagues:

Mrs. Brownscombe called the roll of local Leagues. Each answered by giving the number of its delegates and observers. At the appropriate place in the roll call Mrs. Joor announced the formation of the Brazosport Area League, formerly the separate Leagues of Freeport and Lake Jackson. In connection with San Angelo Mrs. Brownscombe reported to the Convention, with regret, that that League had disbanded. Their members, however, she said, were continuing as members-at-large of the state League. Seven of the Leagues did not answer the roll call. It was reported, however, that the delegations would soon join the Convention, inadequate staffing of the hotel registration desk having caused the delay.

Secretary's Report:

Mrs. Brownscombe announced that the minutes of the Tenth Biennial Convention, held in Fort Worth in March 1966, were approved by the state Board at its June 1966 meeting and are on file in the state office.

letter From Texas Research League:

Mrs. Brownscombe read to the Convention a letter, dated March 12th, to Mrs. Joor from the executive director of the Texas Research League, Alvin A. Burger, commending our four Facts & Issues on the Texas Legislature. He also expressed appreciation of our publication, THE URBAN CHALLENGE, and of its "giving generous space to the proposals the Texas Research League has made for improving and strengthening our local governmental structure." He concluded his letter by saying that he was complimented by our use of a quotation from him in our statewide finance campaign brochure, "It Makes A Difference".

The treasurer, Mrs. H. G. Taylor, referred delegates to her report in CONVENTION WORKBOOK - PART II. She explained that in order to be printed in the workbook the report could cover only the 11-month period April 1, 1967, through February 29, 1968. She estimated that for March expenditures would be \$2,084.15 and income would be \$1,905.11. This would make the total expenditures for 1967-68, \$38,148.72, or \$679.97 more than was budgeted. And the total income for 1967-68 would be \$40,359.73, or \$2,890.98 above the amount budgeted.

Mrs. Joor stated that the treasurer's report would be filed for audit.

President's Report:

Mrs. Joor spoke on "The Gift of Foresight", applying it to Program selection and asking League members to have the imagination to pick for study and action issues which will in the future become "subjects of top priority in the nation". She mentioned League foresight of the past, in both national and Texas state Program items. "Today, however," she said, "I am bothered by a nagging worry that we are not so sharp as we used to be in seeing ahead." She spoke of the study of human resources as an item the League should have taken up "at least five years before it did." She pointed out that conditions that caused the crisis in the cities have been around for a long time. Has our foresight grown dim? "Are we", she asked, "shying away from difficult problems because they may be unpopular or controversial? One of the gravest problems of the future will be over-population....Why are we dragging our feet about this basic problem?"

Mrs. Joor gave attention, also, to other factors in connection with Program-workload, need for disciplined use of the Single List, differences in Program demand between small and large Leagues, and member participation in Program making. To have foresight, to see five years ahead in all aspects of Program making, was the challenge of Mrs. Joor's speech. She concluded with a quotation from Carrie Chapman Catt, "If the League of Women Voters hasn't the vision to see what is coming and what ought to come, I doubt that it is worth the trouble to go on. Traveling in the rear of the procession is too dusty and germ laden for the comfort of the self respecting. Traveling in the midst of the procession is too crowded. The place where the spaces are broad and the air is clear and bracing is ahead of the procession--in the lead. Let us travel there."

Report of the Bylaws Committee:

Mrs. Maurice H. Brown, chairman, asked delegates to turn to the proposed Bylaws amendments in CONVENTION WORKBOOK - PART I, which constituted the report of the committee, and to make the following changes:

ARTICLE VII - Financial Administration. Sec. 4. In the next-to-last line of the section add "and purposes" after "educational uses".

ARTICLE XIV - Amendments. Sec. 1. Change subsection (d) to read: "Amendments recommended by the Board of Directors may be adopted by a two-thirds vote of those delegates present and voting." Change subsection (e) to read: "Any amendment submitted to the Board of Directors four months prior to Convention but not recommended by the Board may be adopted, provided that consideration is ordered by a majority vote and the amendment is adopted by a two-thirds vote of the delegates present and voting."

Mrs. Brown explained that the change in ARTICLE VII was to rectify an inadvertent omission in that article as published in the workbook. The changes in ARTICLE XIV,

Sec. 1, subsections (d) and (e), were for the purpose of removing any possible implication in the former wording that delegates were required to adopt amendments recommended by the Board of Directors and were required to vote on not-recommended amendments.

Presentation of and Vote to Consider Bylaws Amendments Not Recommended by the Board:

Mrs. Laurence Perrine (Dallas, president) referred delegates to the last paragraph on page 29 of CONVENTION WORKBOOK - PART I and moved consideration of the amendment to ARTICLE VIII, Sec. 4, as embodied in that paragraph. The amendment is as follows, with changes from present Bylaws underlined and brackets indicating deletions:

ARTICLE VIII - Convention. Sec. 4 - Representation. The members of the league of Women Voters of the United States who are organized into recognized local leagues in the State of Texas shall be entitled to one delegate for the first 20 voting members and one delegate for every 20 additional voting members or major fraction thereof belonging to said local league on January 1st of said year /provided that no local league may have more than 20 delegates accredited to the Convention/. The record in the state office of paid up voting members on January 1st of the year in which the Convention is held shall determine the official membership count for this purpose.

Mrs. Perrine said that the amendment was an extension to League Conventions of the principle of equal representation--one man, one vote--which we support for state legis-latures. The motion was seconded. CARRIED.

Mrs. O. Paul Clark, Jr., (San Antonio) moved consideration of the following amendment to the first sentence of Sec. 1 of ARTICLE VIII:

ARTICLE VIII - Convention. Sec. 1 (first sentence). A Convention of the League of Women Voters of Texas shall be held during the odd-numbered years.

Mrs. Clark gave four reasons for changing conventions from the present even-numbered to the proposed odd-numbered years. (1) The change was submitted by seven local Leagues and supported by three more; (2) state and national Program making would be improved by spreading it over two years instead of concentrating it in one year as at present; (3) Presidents' Council could more adequately take care of League business if it were held in a non-legislative year; and (4) lobbying "on the hill" and observing the legislature would be more effective if they were separated from Presidents' Council. The motion was seconded. Mrs. Louis Shlipak (Irving, President) asked when the first odd-numbered year Convention would be held. Mrs. Clark answered that supporters of the amendment were thinking of 1971, but that the date of the change-over could be decided by the delegate body. The motion <u>CARRIED</u>.

Mrs. Parks Campbell (Tarrant County, president) moved consideration of the following amendment to the second sentence of Sec. 1 of ARTICLE V:

ARTICLE V - Board of Directors. Sec. 1 (second sentence). The elected Directors shall be elected by the Convention and shall serve from June 1st following their election until the May 31st following the next regular Convention.

The motion was seconded and CARRIED.

Mrs. Parks Campbell moved consideration of the following amendment to the second sentence of Sec. 1, ARTICLE VI:

ARTICLE VI - Officers. Sec. 1 (second sentence). They, excepting the Treasurer, shall hold office from June 1st following their election until May 31st following

the next regular Convention. The Treasurer shall assume office April 1st so that her term will be concurrent with the beginning of the fiscal year of the League of Women Voters of Texas. She shall hold office until April 1st following the next regular Convention.

The motion was seconded and CARRIED.

Mrs. Joor announced that the four amendments which had been voted consideration would all be debated and voted on for adoption at the second Convention session tomorrow morning.

Report of the Nominating Committee:

Mrs. Irving Pettis, chairman, presented the Nominating Committee report, which named the following candidates:

President	Mrs.	William E. Joor II, Houston
First Vice-President	Mrs.	Herbert C. Martin, Amarillo
Second Vice-President	Mrs.	Darvin M. Winick, Dickinson
Third Vice-President	Mrs.	Darol K. Ramey, Conroe
Secretary	Mrs.	Jack Wackerbarth, Fort Worth
Treasurer	Mrs.	R. M. Purvis, Baytown
Directors		Edward C. Fritz, Dallas
		Walter E. Caine, Houston
		Albert Barstis, Denton
	Mrs.	Francis B. May, Austin
58 T		F. L. Duckworth, Victoria
		Ralph McKinlay, Harker Heights
1968-70 Nominating Committee		F. A. Curtis, Jr., Fort Worth, Chairman
	Mrs.	Duane Jordan, Lubbock, member
		Frank V. Rourk, Waco, member

Mrs. Joor asked if there were further nominations. There were none. Mrs. Joor then announced that delegates would cast their votes on the punch card machines in the foyer of the ballroom, before or after Convention sessions, from 8:00 A. M. to 7:00 P. M. tomorrow. Since this would be the first use of punch card machines at our conventions, San Antonio League members would be at the polls to explain the mechanics of punch card voting.

Interlude:

Mrs. Joor asked the delegation from our new area League--Brazosport--to please parade in, which they did, to Convention applause--seven delegates, waving flags for TCR #1 and dressed a la cheerleader in pleated white skirts and orange sweatshirts with "Brazosport" emblazoned across their chests and "TCR #1" on their backs.

Mrs. Joor read a telegram of congratulation and good wishes to the Convention. She announced it to be from a candidate for governor but smilingly refused to say which one of the 13 candidates had sent it.

Presentation of Proposed Budget:

Mrs. Francis B. May, Budget Committee chairman, presented the proposed budget for 1968-69. She called the budget "the League of Women Voters expressed in terms of dollars and cents", and pointed out that "a small budget means a small operation, a larger budget means a larger operation."

The proposed budget calls for an increase in income and outgo of about \$10,500 over the current budget (\$47,924 for 1968-69; \$37,468.75 for 1967-68). Mrs. May then broke down the increase into its major parts -- Presidents' Council, publications, and local League pledges. \$2000 for Presidents' Council was included as both income and outgo in order to show all income and outgo. The \$4650 increase in expenditures for publications is mostly for printing and other costs of state publications, but Mrs. May asked the Convention not to be alarmed at this, as the increase in income from publications in the proposed budget is approximately \$6800. That increase seems well justified by the gratifying increase of income from publications in 1967-68. Mrs. May pointed out. The proposed budget includes \$825 for three innovations: president's travel allowance, \$450; resident Board car allowance. \$200; and an experiment in lobbying which would include bringing local Leagues to Austin, \$175. Local League pledges of \$33,880 are included in the proposed budget, an increase of \$3010 over the current budget. This increase was deemed feasible by the Budget Committee for several reasons. including the greater vigor and growth of the League during presidential election years, and the impetus given by the statewide finance drive and the membership campaign. At the close of her presentation Mrs. May introduced her committee: Mrs. Abe Rosenzweig, Mrs. H. G. Taylor, and Mrs. William E. Joor (ex officio) of the state Board, and off-Board members Mrs. Eugene Coffey of Corpus Christi and Mrs. K. A. Jones of Bay Area. And at its meeting last September 11th, Mrs. May said, the Budget Committee had had the assistance of 13 members from 11 local Leagues who came at their own expense.

Mrs. Winthrop A. Clark (Dallas) asked if the League would be participating in the ABC network election night reporting this year. Mrs. May answered "yes", and that the budget would be changed accordingly by the Budget Adjustment Committee. She added that the budget had had to be prepared before the state Board had authorized participation in election night reporting.

Local League Pledges:

As the roll of Leagues was called a delegate from each of the 33 Leagues represented came forward with a pledge slip for state and national services. A good many delegates brought, also, checks for all or part of their Leagues' pledges. Mrs. May announced the total of pledges to be \$29,558, with three Leagues not yet present to report. She estimated that the pledges of these three would raise the total to \$30,000, a shortage of almost \$3400 in local and provisional League support.

Mrs. May then asked for suggestions for budget cuts. Responding, Mrs. Donald Berthelsen (Houston, president) suggested that resident Board car allowance be cut; that only two state Board members attend national Convention instead of the customary three; and that the president's account and field service be kept together, with the president traveling more and field service people less. Mrs. Calvin McMillan (Austin, president) said that Austin would increase their pledge \$50 if they made their finance campaign goal. Mrs. G. Donald Larson (Wichita Falls president) and Mrs. W. F. McIlhenny (Brazosport) said not to cut field service, and Mrs. McIlhenny suggested cutting the pledge for national services. Mrs. John C. Roberts (Tarrant County) asked that national services be cut before state services were. Mrs. James B. Harvey (Austin) praised the innovation in legislative lobbying and asked that that item not be cut. Mrs. J. T. Joseph (Amarillo) said that field service for them could be cut this year as they had two state Board members, Mrs. Casperson and Mrs. Martin, to call upon for help. Mrs. J. E. R. Sheeler (Midland president) made the final suggestion--increase publications costs to the Leagues before making any cuts.

Mrs. Joor announced that the Budget Adjustment Committee would be composed of the Budget Committee and three local League presidents--Mrs. Robert H. Chase, Jr. (Brownsville), Mrs. J. E. R. Sheeler (Midland), and Mrs. Joe Caperton, Jr. (Waco).

Page 6

Report of State Program Committee:

Mrs. Herbert C. Martin, Program vice-president, presided while members of the Program Committee made their reports to the Convention. But before the presentations began Mrs. D. A. Ballard (state Board) proposed that the word "any" be added before "candidate" in the last sentence of the Program preamble, so that the sentence would read: "The League does not support or oppose any political party or any candidate."

The Texas Executive:

Mrs. Francis B. May presented the first item on the proposed state Program for 1968-1970:

I. THE TEXAS EXECUTIVE: Evaluation of the organization and functioning of the Executive.

Mrs. May spoke of this item as being "the right one at the right time for the right people". We have been studying the legislature, and before that we studied the judiciary; to study the executive would be a continuation--a rounding out--of our Texas constitutional revision item, she said. The Texas Constitutional Revision Commission, of which Mrs. May is a member, has established a separate committee to study the executive--good evidence of the importance of the office. Study of the executive, Mrs. May continued, would be a continuation of our state planning study, as state planning is an indispensable tool of the governor in carrying out his duties. It is also a continuation of our study of the legislature because of the relationship between that body and the governor. Emphasizing the importance of administration and of having an executive with the power to administer, Mrs. May gave the opinion of political scientists that administration has become the heart of modern government because of our complex, industrialized, and urbanized society. The Texas governor, however, she said, is ranked at the bottom of the list in comparison with other state governors when it comes to executive and administrative powers.

Mrs. Laurence Perrine (Dallas) asked if we would be considering the executive department or just the governor, and if we would study the cabinet system. Mrs. May replied that the whole executive department would be considered and the cabinet system studied.

Texas Constitutional Revision:

Mrs. Ralph McKinlay presented the second item of the proposed Program:

II. TEXAS CONSTITUTIONAL REVISION: Support of measures to promote revision of the Texas Constitution.

Mrs. McKinlay began her presentation with excerpts from an article by Dr. Frederic C. Howe, written 54 years ago about the state of New York, but, she commented, as appropriate here and now as it was there and then. Dr. Howe asked: "Is it possible to formulate principles in the framing of a constitution, in the planning of the political machinery of a people? Should public opinion be compelled to square itself with the opinions and phrases of generations long since dead?" He answered: "The constitution should reflect changing social conditions and changing needs. It should mirror the seasoned convictions of the nation, rather than lag many years behind them." He went on to say that the underlying motive of the foregoing philosophy is flexibility, responsiveness, freedom; freedom of society in its collective capacity to develop its own political life, freedom to evolve, to grow by change.

Mrs. McKinlay noted that several Leagues had asked for further study of the com-

plicated subject of Texas constitutional revision, especially for a restudy of revision methods. She pointed out that restudy could result in a new consensus position or re-affirmation of the present position supporting a constitutional convention as the revision method. Would the Leagues like to study, she asked, and, if so, what and how much. Would the Leagues like to be able to support any acceptable document, no matter what the method by which it was produced?

Governing Metropolitan Texas:

Mrs. James G. Lancaster presented the third item on the proposed state Program:

III. GOVERNING METROPOLITAN TEXAS: Structure and Planning.

Mrs. Lancaster pointed out that while population experts predict that the national population will double in the next 50 years, they predict also that the population of Texas will triple and most of this growth will take place in metropolitan areas. So we must have the structure and organization of government adequate to take care of this increase. The League is well equipped to look at governmental structure and to work on making it adequate. Six years ago we had the foresight to adopt as Program a study of state-local relations, Mrs. Lancaster said. Four years ago we had "the background to realize that metropolitan regional and state planning needed consideration." "And two years ago", she continued, "at Convention we adopted a position on regional planning." "Last year at Presidents' Council delegates asked for more information on councils of government, and now," Mrs. Lancaster reported, "we have our just-announced consensus encouraging councils of governments in Texas."

We do not at present need new consensus positions, Mrs. Lancaster emphasized, we need to be more active in support of positions we already have. She mentioned several publications which the state Board could produce to foster League activity and put the League in a better position to work for laws in the 1969 legislature which accord with our consensus. In concluding her presentation she said: "In summary, there are some real opportunities ahead for us to make a pitch for more flexibility at the local level, to encourage and educate the community on this and on regional comprehensive planning and councils of governments."

Mrs. Martin referred to Mrs. Braunagel, the parliamentarian, a question from Mrs. Gerald Ashford (San Antonio) as to whether a proposal to retain the present wording of this Program item would have to be handled as a not-recommended item. Mrs. Braunagel replied that it would not have to be so handled. Mrs. Ashford commented that during debate tomorrow there would be a number of people who would like to support having the old wording retained and would question the proposed wording.

The Texas Legislature:

Mrs. F. L. Duckworth presented the fourth item on the proposed state Program:

IV. THE TEXAS LEGISLATURE: Continued evaluation with support of measures making it responsive to modern needs of Texas.

Mrs. Duckworth referred delegates to the consensus statement and six support positions which had resulted from the two-year study of the legislature just completed--a resounding consensus, she said, on the need for annual sessions, changes in the committee system, more compensation for legislators, and adequate aids to help them efficiently do their job of representing us. She spoke of the difficulties encountered during the study, particularly the unavoidable delay in the local Leagues receiving the Facts & Issues and the problems that arose from the use of "emerging consensus" for the first time in Texas. She noted the feeling of the local Leagues, expressed in their reports, that they had not covered the legislature study as they would like to. The Leagues had found, as the committee had in preparing the material, "that the total legislative process is so vast that it defies coverage in two years".

Mrs. Duckworth suggested that during the next year the local leagues complete the study of the fourth Facts & Issues, "The Influence of the Lobby". She mentioned that each league might also review specifics in the present consensus areas and discuss more deeply the questions which there was not time to cover in the first two years of the study. Then, with our evaluation of the legislature completed, we would, in Mrs. Duckworth's words, "be ready for 'Texas-size' action to bring the legislature into a better position to cope with 'T_exas-size' problems."

Mrs. Mervin Rosenbaum (Baytown president) asked when the study of the fourth Facts & Issues should be completed. Mrs. Duckworth replied that she would like direction from the Convention on that. Mrs. James B. Harvey (Austin) asked if consensus on items in the first three Facts & Issues which a League had not yet covered, could be arrived at by the same date as consensus on the fourth Facts & Issues. Mrs. Duckworth answered that this would also be decided by direction from the Convention. Her own feeling, she added, was that we should all study the same thing at the same time.

Election Laws:

Mrs. Lancaster presented the fifth item on the proposed state Program:

V. ELECTION LAWS: Support of improved procedures for the registration of voters in Texas.

Mrs. Lancaster said that annual registration, the Amendment #7 which the League opposed in the November 1966 election, is now a part of the constitution. It will require a new amendment to get annual registration out of the constitution and obtain a good registration system. The opposition to a good registration system, Mrs. Lancaster said, comes from three groups: "(1) the status quo's, (2) those who actually fear an increase in fraud, and (3) those groups who don't believe in encouraging voting." New research is necessary if the League is to work on overcoming this opposition--recent information is needed on the efficiency, cost, and voter convenience of non-annual systems. Mrs. Lancaster suggested that such research might be done by a graduate student. She ended her presentation with: "This is no time to let go. The value of an organization such as the League is...in [fostering] that slow, steady growth of improvement that requires sustained attention and perseverance....From your Program recommendations to stick with this item, we can keep moving on--it may be at the pace of a tortoise, but we all know how that story turned out."

Mrs. John Anderson (Corpus Christi) asked if the proposed Program is to be voted on as a whole or in five separate motions. She also asked if the numbering of the Program items has any significance. Mrs. Joor replied that the items will be voted on individually, that the Executive is #1 because it is a new study, and that the other items are listed in descending order according to the amount of work each would require.

Not-Recommended Program Items:

Mrs. Calvin McMillan (Austin) moved consideration of the following as a Program item:

EDUCATION: A study of a compulsory kindergarten program for the state of Texas (limited).

Among her reasons for proposing the item were: (1) the Governor's Commission on Education is due to report September 1968 on a 10-year plan for Texas, assigning priorities; (2) the 1969 Legislature will consider the commission's report; (3) although other organizations have supported public kindergarten legislation, there are still no public kindergartens in Texas; (4) the possible reduction and eventual close-out of OEO funds, which include Head Start and day care centers; and (5) Texas is growing industrially and wishes to attract young professionals from other states, but having no public kindergartens is a deterrent. Mrs. McMillan added that the item could be short term, for example, a summer study for 1968. The motion was seconded and CARRIED.

Mrs. Robert Hughes (Denton president) moved consideration of the following as a Program item:

Evaluation of laws and policies for the control of crime in Texas.

Mrs. H ughes said that the accurate and non-sensational evaluation of crime and its control, which is contemplated under the item, would do much to lessen the almost panic reaction many people have to these problems and pave the way for informed support of remedial measures. She added that state Program needs the shot in the arm which this item would provide. About five times as many members in Denton serve on national and local as on state Program committees, she said. The motion was seconded and LOST.

Announcements:

Mrs. Joor announced that the four-member delegation of the Longview League had just arrived and that their pledge for state and national services was \$450.

Mrs. Joor also announced that before debate on proposed Program started tomorrow morning she would entertain a motion to suspend the Convention rules so that notrecommended Program items would come ahead of recommended items both in debate and in voting.

Mrs. Joor adjourned the first Convention session at 3:50 P.M.

Leader

Little Meetings:

From 4:00 to 5:15 P.M. the delegates met in Little Meetings on "How to Influence Your Community", with the following state Board members as leaders and resource people:

Resource

(Group	1	Mrs. Darvin M. Winick	Mrs. Abe Rosenzweig
	"	2	Mrs. D. A. Ballard	Mrs. S. E. Ziegler
	**	3	Mrs. E. S. Prashner	Mrs. E. R. Brownscombe
	"	4	Mrs. Ralph McKinlay	Mrs. F. L. Duckworth
		5	Mrs. James G. Lancaster	Mrs. Robert Hausman

The main topics considered were speakers' bureaus, voters service, and influencing legislation. Two new state publications were introduced: the <u>Speakers' Bureau</u> kit and the 14-page <u>Participate in Your Party Precinct Convention</u>. The voters service portion of the Little Meetings was devoted mostly to discussion of the new publication. In the speakers' bureau portion, discussion was mainly on why have a speakers' bureau, how to set one up, and how to utilize the kit. In the discussion on influencing legislation, three general questions were used: How effective are we in carrying out the League's state legislative program? How can we find out how effective we are? How can our effectiveness be improved?

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TUESDAY EVENING, MARCH 26, 1968

From 6:00 to 9:15 P. M. the Convention was royally entertained with a tour of the soon-to-be-opened HemisFair and dinner on barges while cruising the beautiful and historic San Antonio river.

At 9:30 P. M. the scheduled three meetings and three caucuses began, the latter on Program items and Bylaws changes. One of the meetings was of delegates to the national Convention, another was to discuss findings of the Ad Hoc Committee on Financing the League, and the third was to discuss findings of the Ad Hoc Committee on a Permanent State Office.

WEDNESDAY MORNING, MARCH 27, 1968 - SECOND CONVENTION SESSION

Mrs. Joor convened the second session at 9:10 A. M.

Credentials Report:

Mrs. William B. Lecznar, Credentials Committee chairman, gave the second credentials report: local League presidents, 31; delegates, 173; observers,9; state Board, 17; state staff, 4; visitors, 4; Convention workers, 69; voting strength, 221; total present, 307; and all Leagues represented.

Discussion and A ction on Proposed Bylaws Changes:

Changes Recommended by the Board:

Mrs. Brown said that the changes in ARTICLES I through III would be considered as a package. She moved the adoption of the following changed Bylaws:

ARTICLE I - Name

Sec. 1. Name. The name of this corporation shall be the League of Women Voters of Texas. This state League is an integral part of the League of Women Voters of the United States.

ARTICLE II - Purpose and Policy

Sec. 2. Policy. The League may take action on state governmental measures and policies in the public interest in conformity with the Principles of the League of Women Voters of the United States. It shall not support or oppose any political party or any candidate.

ARTICLE III - Membership

Sec. 1. Eligibility. Any person who subscribes to the purpose and policy of the League shall be eligible for membership.

Sec. 2. How Composed. The League of Women Voters of Texas shall be composed of members of the League of Women Voters of the United States who are enrolled in recognized local Leagues within the state, and of members-at-large of the League of Women Voters of the United States residing within T exas.

Sec. 3. Types of Membership.

a) Voting members shall be those women citizens of voting age who are enrolled in recognized local Leagues or members-at-large serving on the state Board.

- b) Associate members shall be all other members who are enrolled in recognized local Leagues.
- c) Members-at-large shall be members who reside outside the area of and are not enrolled in a recognized local League. They shall pay annual dues of \$10.00.

The motion was seconded and CARRIED.

Mrs. Brown moved that ARTICLE IV be the article specified as "Officers". Seconded. CARRIED.

Mrs. Brown moved the adoption of the following changed ARTICLE V, Sec. 2:

ARTICLE V - Board of Directors

Sec. 2. Qualifications. No person shall be elected or appointed or shall continue to serve as an officer or director of this corporation unless she is a voting member enrolled in a local League of Women Voters in the state of Texas or a member-at-large of the state League who is a woman citizen of voting age.

The motion was seconded and CARRIED.

Mrs. Brown moved the adoption of the following changed ARTICLE VI, sections 1 and 2:

ARTICLE VI - Recognition of Local and Provisional Leagues.

Sec. 1. Local Leagues.

- a) Local Leagues are those Leagues which have been so recognized by the League of Women Voters of the United States.
- b) The Board of Directors shall recommend to the national Board that the national Board recognize as a local League any group of members of the League of Women Voters of the United States in any community within the state, provided the group meets recognition standards for local Leagues as adopted by the national Convention.
- c) In the event of recurring failure of a local League to meet recognition standards, the Board of Directors shall recommend to the national Board that the national Board withdraw recognition from the local League. All funds held by a local League from which recognition has been withdrawn shall be paid to the League of Women Voters of Texas.

Sec. 2. Provisional Leagues.

- a) Provisional Leagues are those Leagues which have been a recognized by the League of Women Voters of T_exas.
- b) The Board of Directors has responsibility for the establishment of new Leagues. For this purpose, the Board may organize a group of women in a community in which no local League exists and shall recognize the group as a provisional League when it meets the recognition standards for provisional Leagues adopted by the national Convention.

c) The Board of Directors shall withdraw recognition from a provisional League for recurring failure to meet the standards for recognizing a provisional League or for failure to progress toward recognition as a local League. All funds held by a provisional League from which recognition has been withdrawn shall be paid to the League of Women Voters of Texas.

The motion was seconded and CARRIED.

Mrs. Brown moved the adoption of the following changed ARTICLE VII, Sec. 4, which includes the change presented in her report yesterday:

ARTICLE VII - Financial Administration

Sec. 4. Distribution of Funds on Dissolution. In the event of a dissolution for any cause of the League of Women Voters of Texas, all moneys and securities which may be at the time be owned by or under the absolute control of the League of Women Voters of T exas shall be paid to the League of Women Voters of the United States. All other property of whatsoever nature, whether real, personal, or mixed which may at the time be owned by or under the control of the League of Women Voters of Texas shall be disposed of by any officer or employee of the corporation having possession of same to such person, organization, or corporation, for such public, charitable or educational uses and purposes as may be designated by the Board of Directors of the League of Women Voters of Texas.

The motion was seconded. Mrs. Jack Wackerbarth (Tarrant County) asked if this was a mandatory article and why would not the money revert back to the local Leagues in Texas. Mrs. Brown replied that the article parallels the national Bylaws, and that National has the same power over the funds of a state League in event of dissolution as a state League has over the funds of a local League from which recognition has been withdrawn. The motion CARRIED.

Mrs. Brown moved the adoption of the changed ARTICLE VIII, Sec. 3, which follows:

ARTICLE VIII - Convention

then

Sec. 3. Qualifications of Delegates and Voting. Each delegate shall be a voting member in the state of Texas.

The motion was seconded and CARRIED.

Mrs. Brown explained that the renumbered articles IX - Council, X - Nominations and Elections, and XI - Program (which were formerly articles XI, IX and X) did not require a vote, as no wording in the articles was changed.

Mrs. Brown moved the adoption of the following changed ARTICLE XIV, Sec. 1, which includes the new wording presented in her report yesterday:

ARTICLE XIV - Amendments

Sec. 1. Amendments. These Bylaws may be amended by a two-thirds vote at any Convention, using the following procedures:

- a) Proposals for change shall be submitted by any local League Board to the Board of Directors at least four months prior to the Convention.
- b) All such proposals together with the recommendations of the Board shall be sent to the presidents of the local Leagues at least two months prior to the Convention.

- c) The presidents of the local Leagues shall notify the members of their respective Leagues of the proposed amendments. Failure of a local League president to give such notice or failure of any member to receive such notice shall not invalidate amendments to the Bylaws.
- d) Amendments recommended by the Board of Directors may be adopted by a twothirds vote of those delegates present and voting.
- e) Any amendment submitted to the Board of Directors four months prior to Convention but not recommended by the Board may be adopted, provided that consideration is ordered by a majority vote and the amendment is adopted by a two-thirds vote of the delegates present and voting.

The motion was seconded and CARRIED.

Changes Not Recommended by the Board:

Mrs. Joor called for presentation of the not-recommended Bylaws changes which had been voted consideration yesterday. She reminded delegates that a two-thirds vote would be necessary for adoption.

Mrs. Laurence Perrine (Dallas) moved that ARTICLE VIII, Sec. 4, of the Bylaws be amended to read:

ARTICLE VIII - Convention

Sec. 4. Representation. The members of the League of Women Voters of the United States who are organized into recognized local Leagues in the State of Texas shall be entitled to one delegate for the first 20 voting members and one delegate for every 20 additional voting members or major fraction thereof belonging to said local League on January 1st of said year. The record in the state office of paid up voting members on January 1st of the year in which the Convention is held shall determine the official membership count for this purpose.

The motion was seconded.

Twenty delegates from 15 different Leagues participated in the debate on this amendment. Supporters of the amendment said that it would apply to League conventions the one-man-one-vote principle which the League supports for the legislature. Opponents questioned the fairness of applying this principle in the League, although favoring it for the legislature, commissioners' court, etc Supporters said that big leagues could not possibly push a measure through Convention without the help of many smaller Leagues. Opponents said that although they could not do so now there was no assurance they could not in the future, if the amendment were adopted Supporters said that under present Bylaws provisions the big Leagues were at a disadvantage because of being underrepresented in comparison to the rest of the Leagues. Opponents said that big Leagues presently have an advantage in the matter of delegates because Convention is customarily held in a big League city and, consequently, that League is the only one that has the maximum number of delegates the Bylaws permit Two delegates said that emphasis should be put on increasing attendance at Convention and that the formula for representation adopted should be the one most likely to encourage maximum attendance from all Leagues.

As the debate continued, suggestions for compromise were made: (1) that the present ceiling on delegates be increased to 25; (2) that the ceiling be taken off for one

Convention to see what the effect would be; (3) that some alternative formula for representation be considered. Mrs. Brown told the Convention that national's <u>Standard</u> <u>Bylaws for State Leagues</u> suggest that each local League have one delegate in addition to its president, and that National also says that 25 is a number frequently used for allotting additional delegates, that is, an additional delegate for every additional 25 voting members or major fraction thereof.

Mrs. John Anderson (Corpus Christi) asked what would be a major fraction of the even number, 20, used in the proposed amendment. Mrs. Perrine replied that Dallas considered 11 to be a major fraction of 20 in connection with the amendment. Mrs. Brown added that the state Bylaws committee had considered 5 to be a major fraction of 10 in its tabulation comparing the number of delegates under the present formula and under the formula proposed in the amendment.

Mrs. Brown moved to substitute for the proposed amendment the following:

The members of the League of Women Voters of Texas who are organized into recognized local Leagues in the state of Texas shall be entitled to one delegate for the first 15 voting members and one delegate for every 10 additional voting members or major fraction thereof belonging to said local League on January 1st of said year.

The motion was seconded. After a rising vote had been taken Mrs. Joor announced that the vote on the motion was 106 for, 81 against, and that the motion had LOST because it did not get a two-thirds majority. Mrs. Walter Hofheinz (Abilene) asked if it did not take only a simple majority to carry since the motion was to substitute. After consultation Mrs. Joor replied that the parliamentarian said that it took only a majority. Therefore, she added, the motion to substitute had CARRIED. Mrs. Brown told the delegates that they would now be voting on the amendment substituted for the original amendment. If adopted, the amendment would replace the present Sec. 4 of ARTICLE VIII of the Bylaws, and a two-thirds vote would be required to adopt, she said. The amendment that was substituted <u>CARRIED</u>.

Mrs. Parks Campbell (Tarrant County) moved the adoption of the following amendment to the first sentence of Sec. 1 of ARTICLE VIII:

ARTICLE VIII - Convention

Sec. 1. A Convention of the League of Women Voters of Texas shall be held during the odd-numbered years.

Mrs. Campbell said that the change would benefit both Program making and recruiting new members. Better attention could be given to Program making if state Program suggestions could be arrived at in the fall of one year and national Program suggestions in the fall of the next instead of concentrating them both in the fall of the same year as at present. Since Program making is hard for prospective members and new members to grasp, interesting them in the League would be easier, Mrs. Campbell said, if they faced only one level of Program making each fall. She added that only three state Leagues have their conventions in even-numbered years. The motion was seconded.

Sixteen delegates from 11 different Leagues participated in the discussion and debate on this amendment. Supporters of the amendment said that it is difficult and sometimes impossible to attend both state and national conventions because they come in the same year...that the year in which we make both national and state Program is almost overwhelming...that combining Presidents' Council with a few hours at the legislature, as we now do, makes for hurried consideration of League business at the

Council and too little time "on the hill" for effective lobbying....that it would be desirable to separate Presidents' Council and lobbying, with Presidents' Council no longer having to be held in Austin and several legislative days being scheduled, with a different group of Leagues designated to attend each and to lobby. <u>Opponents</u> of the amendment said that for many Leagues it would be too expensive to attend Presidents' Council and a legislative day....that other state Leagues having their Conventions in odd-numbered years was irrelevant--our decision should be based altogether on what would work best for us.

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Mrs. O. Paul Clark, Jr. (San Antonio) moved that the words "to begin in 1971" be added to the amendment. The motion was seconded and <u>CARRIED</u>. After considerable further debate, Mrs. J. E. R. Sheeler (Midland) moved the previous question. The motion was seconded and <u>CARRIED</u>. Mrs. Joor then put the question on the Bylaws amendment as amended and called for a rising vote. The amendment <u>CARRIED</u>, with 150 votes for and 38 against.

Mrs. Parks Campbell moved to withdraw the motion (which had been approved for consideration yesterday) to amend the second sentence of Sec. 1 of ARTICLE V of the Bylaws as follows:

ARTICLE V - Board of Directors

Sec. 1. The elected directors shall be elected by the Convention and shall serve from June 1st following their election until the May 31st following the next regular Convention.

Mrs. Clark (San Antonio) asked if the procedure should not be to move the amendment and then defeat it. The parliamentarian replied that the choice now belonged to the Convention. The motion to withdraw was seconded and CARRIED.

Mrs. Campbell then moved to withdraw the motion (which had been approved for consideration yesterday) to amend the second sentence of Sec. 1, ARTICLE VI as follows:

ARTICLE VI - Officers

Sec. 1. They, excepting the Treasurer, shall hold office from June 1st following their election until May 31st following the next regular Convention. The Treasurer shall assume office April 1st so that her term will be concurrent with the beginning of the fiscal year of the League of Women Voters of Texas. She shall hold office until April 1st following the next regular Convention.

The motion was seconded and CARRIED.

Discussion and Debate on Proposed Program:

Suspension of Rules. Mrs. Calvin McMillan (Austin) moved suspension of the Convention rules so that debate on not-recommended and on recommended Program items would take place in that order and voting on not-recommended Program items would take place before voting on recommended items. The motion was seconded and <u>CARRIED</u>.

Point of Information. Mrs. W. F. McIlhenny (Brazosport) rose for information, asking how to incorporate the Texas constitutional revision item into the Executive item and when to make the proper motion. Mrs. Joor replied that an amendment must be moved tomorrow at the time of Program adoption and that Mrs. McIlhenny should indicate in the debate today what she wants to do. Mrs. Martin presided during the discussion and debate on the proposed Program.

In her opening remarks Mrs. Martin reminded the Convention that the Convention rules say that only delegates may speak, that debate is limited to the item under discussion, that no delegate may speak twice until all who wish to speak for the first time have had a chance to do so, and that each speaker shall speak no more than two minutes at a time. With one and three-quarters hours scheduled for debate on six Program items, the time allotted to each item will be 17 minutes. Mrs. Martin designated the rear microphone as the one to be used by speakers for the items and the front microphone for use by speakers <u>against</u> them.

Not-Recommended Program Item:

Mrs. Martin called for discussion and debate on the not-recommended Program item which had been voted consideration yesterday:

EDUCATION: A study of a compulsory kindergarten program for the state of Texas (limited).

Nineteen delegates from 11 local Leagues debated this item, and when the 17 minutes were over there were still delegates waiting to speak and no delegate had spoken twice. <u>Supporters</u> of the item emphasized that it would be a limited study upon which we could come to consensus in a short time because of our previous studies and those of other organizations. <u>Opponents</u> asked if the League is the proper organization to do the study, and said that it would involve much more work than supporters seemed to realize. It would be more effective, they said, to help in other organizations which are now working for kindergartens. <u>Supporters</u> replied that the Texas Education Agency and the P-TA have been working for kindergartens for many years and that the help of the League might be what would finally achieve a statewide system of kindergartens. <u>Supporters</u> also said that the kindergarten item would be attractive to a large group of prospective and new members, especially young mothers.

No speaker expressed doubt of the need for kindergartens, as presented particularly by Mrs. Walter Hofheinz (Abilene) and Mrs. Luzi Nix (Corsicana). "Head Start," said Mrs. Hofheinz, "has shown the desperate need for kindergartens on a broader basis than Head Start has funds for. The cost of the Texas Pavilion at HemisFair would have paid for kindergartens in Abilene for 13 years." Mrs. Nix told the Convention, "I appeal to you in the name of Spanish-speaking people. Many parents cannot afford to send their children to private kindergartens but they have too much money to go into Head Start. We need public kindergartens." The item was opposed mostly on grounds such as those presented by Mrs. Maurice H. Brown (Waco) who said that (1) the League should not adopt an item with a preconceived consensus in it; (2) could the League make an effective contribution or would we just be joining others, which is not Leaguelike; and (3) kindergartens would make a far better local Program item than state, since Texas already has permissive legislation for establishing kindergartens in school districts.

Recommended Program Items:

Mrs. Martin called for discussion and debate on the first item recommended by the Board for state Program:

I. THE TEXAS EXECUTIVE: Evaluation of the organization and functioning of the Executive.

Fifteen delegates from seven local Leagues discussed this item. Delegates from Dallas

and Houston considered the wording to be unsatisfactory, and Mrs. John Graham (Dallas) said that tomorrow Dallas would offer a change in wording, to add "department of the state government." Delegates from El Paso and Brazosport said that the workload of a 5-item Program would be too heavy and that we should finish the items we already have before adding a new one. Other delegates demurred, saying that we needed to complete our study of state government by adding a study of the executive branch to our previous studies of the judicial and legislative branches. One delegate stated that only by doing this would we complete the knowledge we would need to push ahead with constitutional revision.

The next proposed Program item discussed was:

II. TEXAS CONSTITUTIONAL REVISION: Support of measures to promote revision of the T_exas Constitution.

Twelve delegates from seven Leagues expressed opinions on this item. No speaker/having the item on the Program; the discussion came instead on how much attention should be given the item and whether it should become #1 among the Program items.

At 11:15 A. M. Mrs. Joor announced that the Convention was running about an hour behind schedule. She asked if the delegates would like to continue the debate on Program this afternoon instead of having the scheduled Program caucus time. The Convention indicated approval of continuing debate for one-half hour after the Program caucus and reducing the caucus time to one-half hour. At 11:25 A. M. Mrs. Joor adjourned the second Convention session. Shortly thereafter the buses began loading for the historic tour and the finale of a box-lunch picnic in a pavilion in Brackenridge Park.

WEDNESDAY AFTERNOON, MARCH 27, 1968 - THIRD CONVENTION SESSION

Mrs. Joor reconvened the Convention at 3:05 P. M. after the Program caucuses.

Discussion and debate was resumed on the Texas Constitutional Revision item. Again the main concern was how to handle the item--whether it should be solely an action item or have further study and, if so, on what. A very brief updating on methods of constitutional revision was suggested with the possible outcome of expanding our consensus. An in-depth study this year, plus action, was also suggested. Only action, based on our previous studies, was a third suggestion. Supporting the last suggestion were delegates from several Leagues who indicated that further study of constitutional revision would not be interesting to their members.

Mrs. Martin called for discussion and debate on the third item recommended for state Program:

III. GOVERNING METROPOLITAN TEXAS: Structure and Planning.

Four delegates from four Leagues spoke about this item, two of them to give notice that their Leagues would propose wording changes tomorrow.

Next, Mrs. Martin presented for discussion and debate the fourth recommended Program item:

IV. THE TEXAS LEGISLATURE: Continued evaluation with support of measures making it responsive to modern needs of Texas.

One delegate commented, saying that we all know what an exciting item this is and are glad of the opportunity to continue with it along the lines proposed by the state Board chairman.

questioned

The fifth recommended Program item:

V. ELECTION IAWS: Support of improved procedures for the registration of voters in Texas.

elicited the comment from Mrs. Eugene Coffey (Corpus Christi) that an article in the Corpus Christi newspaper had said that the legislature could act to change the January 31st cut-off date for voter registration and could also change the application of the word "annual" in the registration law. The article spoke of the need for obtaining an opinion from the attorney general interpreting "annual". Mrs. Coffey asked if the League could do this. Mrs. May explained that, according to law, the opinion would have to be obtained by a state or local governmental official.... Notice was given that a change of wording for the item and a new combination of criteria would be presented.

The remainder of the time scheduled for Program debate was used for clarification of various points of view regarding the Texas constitutional revision item (TCR). Mrs. Joor introduced the discussion by saying that Brazosport seemed to want a thorough restudy of the item, the state Board had recommended TCR as an action item, and the Convention seemed to want a limited study in the field of revision methods. Brazosport delegates said that they wanted review of TCR for a one-year period, with study of the Executive to follow next year when the material comes out. They added that they wanted action on TCR also. Asked if they wanted some new consensus, they replied that they rather questioned some of the consensus already reached, felt that methods of revision, particularly, should be reviewed, and expected that a new consensus would result from that. They added that they wanted TCR to be the first item on the Program so that it would receive priority treatment. Mrs. McKinlay explained that the work on TCR would be done at the appropriate time, no matter what its number on the Program.

The question was asked, "Does our position, which favors revision of the constitution preferably by constitutional convention, preclude support of any other method of revision?" Mrs. Martin replied that that was the way it had been interpreted and that was why the Board had suggested a limited study of our consensus position on revision methods....Following additional expressions of support for TCR to be the first item on the Program, Mrs. Joor explained that a new item, as a full study item, has always been #1, with limited study items coming after the full study item.

Legislative Report:

In her report Mrs. Francis B. May, legislative chairman, gave information that supplemented her summary of the League's legislative activities which appears in CONVENTION WORKBOOK - PART II. She spoke of the summary as "comprehensive, but nonetheless incomplete". She went on to say, "It does not tell us the effect upon the Legislature of a certain phone call, a certain letter, a certain interview, a certain speech, a certain conversation, a certain friendship, a certain article in the newspaper, a certain radio or TV program, or a certain breakfast meeting. It also fails to tell us the effect of that certain phone call that was not made, or that certain interview that was not conducted, etc. Our legislative effectiveness is made up of all these things--seemingly little, perhaps, but very important because they are cumulative. In a sense all League members contribute to legislative effectiveness or ineffectiveness by all the little things they do as League members, regardless of their concerns. A basic reason for this is that all League work is interrelated."

A s prime examples of this Mrs. May gave membership, then finance. Legislators are interested in the size of our membership; they want to know how many votes we represent. Of special importance to legislative effectiveness is the quality of our membership--informed, active and dedicated. Finance drives contribute to the good image of the League as they acquaint people in the community with us and our program. Communities favorable to the League, Mrs. May said, send legislators to Austin who are likely to favor the League....Mrs. May urged all Leagues to fulfill their assignments for interviews with legislators. These interview reports from local Leagues are invaluable. "We only wish we had more of them", she said.

Texas Constitutional Revision Commission:

Following her legislative presentation Mrs. May gave a report on the Texas Constitutional Revision Commission, of which she is a member. She spoke of the differences between being on the inside looking out, as she is as a commission member, and being on the outside looking in, as she had always been previously as a League representative before legislative committees and other governmental agencies. She gave various examples and then concluded, "Also, I am in a much better position to write an essay on 'why the Texas constitution has not been revised'."

Mrs. May developed her report under nine headings, speaking first of the mention that has been made of the League. TEXAS CONSTITUTIONAL REVIEW was highly praised by the governor's executive assistant, and all commission members received copies. "Some bring them to the meetings," Mrs. May remarked, "but I can't say that they have read them." League work on state-local relations and judicial selection and tenure has been mentioned before subcommittees....Mrs. May mentioned the visit of a commission member and several state officials to Harrisburg, Penna., to see the IBM set-up in which all 50 state constitutions are computerized and any item from any state constitution can be printed out at any time....Financing of the commission seems to come mainly from the contingency fund of the House of Representatives.

The fourth section of Mrs. May's report dealt with two important conflicts in approach among the commission members. "(1) A few members want Texas to have an ideal constitution, a model for all states; while others want to concentrate on changes they believe will be accepted by the legislature and the people. (2) There is a more serious conflict between members who desire very little change in the present constitution and those who would like a really different document."...Another conflict, Mrs. May said, is over keeping or throwing out statutory material in the constitution. Cases she mentioned are the teachers' retirement system, the college building bond program, and the university permanent fund. The basic argument is that these are safeguarded by being in the constitution, that the legislature cannot be trusted to handle these with statutes alone, or, as some members say, the legislature must be protected from pressures.

"There are those on the commission", Mrs. May said, "who feel that the whole enterprise is an exercise in futility." Their reasons?--that the legislature can do what it pleases with the commission's product (the Senate did not take part in establishing the commission) and that Governor Connally, who spearheaded constitutional revision, will not be governor in 1969. Also there has been no groundswell of public opinion for revision. Most of the interest shown by the public has favored revision, but, added Mrs. May, "there is also a Committee to Preserve the Texas Constitution which, according to one letter, says the United Nations has ordered that all state constitutions must be revised to conform to UN principles. That committee says that Texans must stand up for their rights against the godless majority of the UN members."

In closing Mrs. May said that the commission had not yet "come to grips with anything much and certainly no controversial policy". Subcommittee reports are expected in A pril and May, however, and they will include many controversial recommendations. With 7 subcommittees to report and drafting scheduled to begin in May, there is the question of whether the commission has time to seriously handle constitutional revision.

The report of this committee was given by Mrs. J. F. Conlan, chairman (Abilene). Committee members were: Mrs. Dale Owen (Corpus Christi), Mrs. C. R. Rotthoff (Brownsville), Mrs. Raymond Freedman (Dallas), and Mrs. T. A. Pollard (Houston). Some 30 delegates attended the meeting last night to discuss the committee's report (pp. 16-17, CONVENTION WORKBOOK - PART II). Delegates indicated, Mrs. Conlan said, that the response to the traditional finance drive is too little, so other means of raising money are needed. Local League Boards should not have to make a choice (as sometimes happens, delegates said) between pledge commitments for state and national services and sending delegates to state and national convention. Mrs. Conlan said that there were a few suggestions last night to improve the mechanics of the traditional finance drive. The committee and the meeting were not considering replacing the finance drive -- it has many advantages, including its public relations value and its production of funds that can be counted upon from year to year. Regarding added funds Mrs. Conlan reported that the meeting felt the following suggestions were most valuable: (1) Leagues should find some sort of supplementary fund raising project or activity at the local level; (2) Leagues should find ways, other than the local drive, to obtain money from industries that are no longer based in the local League's community; and (3) the Texas Education Fund holds out some opportunity to work between the state Board and the local leagues to utilize the Fund to greater advantage and free local funds for local purposes.

Mrs. Joor thanked the committee for its work.

Report of Ad Hoc Committee on a Permanent State Office:

Mrs. John C. Roberts (Tarrant County) was the chairman of the committee. Members were: Mrs. George Boller (Galveston), Mrs. Duane Jordan (Lubbock), Mrs. Karl Kamrath (Houston), and Mrs. Frank Rourk (Waco). / Mrs. Boller is a past president and Mrs. Rourk a former executive secretary of the LWV of Texas. Mrs. Roberts said that in January 1968 the committee's report had been sent to all local Leagues for their consideration. On pages 18-21 of CONVENTION WORKBOOK - PART II are the sections of that report which summarize the information gathered from seven state Leagues with permanent offices and compare the cost of operation of our present state office with the estimated additional expense for a permanent office.

Mrs. Roberts moved that the Convention work toward establishing a permanent state office for the League of Women Voters of Texas. The motion was seconded. Comment on the motion was all favorable. Mrs. John A. Anderson (Lubbock president) said that the change to odd-numbered years for state Conventions made a permanent state office even more attractive because of the difficulties of moving during the legislative session. Mrs. Brown (Waco) suggested that the League have a capital improvements drive, similar to those held by colleges, during our 50th anniversary and establish the permanent state office from the proceeds. Mrs. Winthrop A. Clark (Dallas) moved the previous question. Seconded. <u>CARRIED</u>. Mrs. Joor then called for the vote on the motion to work toward establishing a permanent state office. The motion <u>CARRIED</u>.

Mrs. Joor thanked the committee. Replying to questions on when and where the office might be established, with specific mention of Austin, Mrs. Joor asked that delegates make their suggestions to the committee which will be appointed. It would be premature to select the site of the permanent state office now, she said, as it will take four or five years to obtain the financing. To help the local Leagues the state office plans to send them mimeographed copies of the part of the committee's report which discusses factors to be considered in selecting a permanent office site.

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Mrs. Brice J. Martin (Corpus Christi) moved that the permanent state office be located in Austin. The motion was seconded. Mrs. Harry S. Leach (Texas City) expressed the hope that the Convention would not take this action so early in the proceedings, as it would limit our choice. Mrs. Laurence Perrine (Dallas) moved to substitute the motion that preference be given to Austin as a site and that the setting up of the permanent state office be done by 1970 if possible. The motion was seconded, and after some discussion of the feasibility of setting 1970 as the target date the motion <u>CARRIED</u>. The motion that was substituted for the original motion CARRIED.

At 4:25 P. M. Mrs. Joor adjourned the third Convention session, and the delegates went to the Field Service Little Meetings.

Field Service Little Meetings:

There were three Little Meetings, divided according to League membership. The meeting for Leagues having 60 or less members had as leaders Mrs. Darvin M. Winick and Mrs. M. S. Braunagel and as recorder, Mrs. F. L. Duckworth. For Leagues having a membership of 60-175 the leaders were Mrs. D. A. Ballard and Mrs. Abe Rosenzweig, with Mrs. E. R. Brownscombe as recorder. For Leagues having 175 or more members, Mrs. Robert E. Casperson and Mrs. H. G. Taylor were leaders and Mrs. James G. Lancaster was recorder.

The first two groups found on the blackboard in their meeting rooms a partly filled out calendar of work for April 1968 through June 1969. The first part of the meeting was devoted to completing the calendar, with the group members making many of the suggestions and the leaders showing the value of a calendar and discussing the process of making it. Items were subtracted as well as added, and the calendar as completed was realistic and included what really needs to be done. This part of the meeting was a demonstration of how Leagues of these sizes can keep their Program workload manageable and still fulfill their necessary Program responsibilities. The other discussion topics for the meeting were: (1) what can be done to encourage members to read, and (2) where does a League look for new members.

The theme for the meeting of the third group was: "Big Leagues have big responsibilities and big challenges. There is much we can learn from each other in a meeting such as this as we think and talk of approaches already tried and proved successful and other approaches just waiting for some big League to discover them and give them a chance to work." The specific items discussed included: nonpartisanship in an election year; membership barriers; earmarked funds (pages 42 and 43 of "Raising Money"); new structure in League organization--area Leagues and inter-League councils; and would the Leagues want a two-day Convention on state Program items.

All groups were reminded that the Little Meetings would be continued at 9:30 P. M., after the banquet, for all who wished to attend.

WEDNESDAY EVENING, MARCH 27, 1968

From 7:00 to 8:00 P. M. the San Antonio League was hostess at the Tropicano Club for a reception honoring the state Board, and distinguished guests Mrs. Mary Brooks, Mrs. Robert C. Wood, and Judge and Mrs. W. St. John Garwood.

Following the reception the Convention banquet was held in the Continental Ballroom of the hotel. After the banquet prizes were awarded to the Leagues which had made the greatest percentage gains in membership during the past year. First prize went to Baytown, for its 40% increase, second prize to Denton (28.4% increase), and third prize to Irving (21% increase). Honorable mention was awarded to Brazos County

(28% increase) which, as a provisional League, was not eligible for the contest but had, however, achieved excellent membership growth.

For the first time in its history the League of Women Voters of Texas gave a distinguished citizen's award. The recipient was Judge W. St. John Garwood, former associate justice of the Supreme Court of Texas, a long-time friend to the League, trustee of the League of Women Voters of Texas Education Fund, and a man who has rendered outstanding service to the citizens of Texas. The award was presented on behalf of the League and the Education Fund, by Mrs. Joor as president of the League and Mrs. Brown as chairman of the Fund.

Mrs. E. S. Prashner, voter's service chairman on the state Board, introduced the two speakers of the evening--Mrs. Robert C. Wood, wife of the undersecretary of the Department of Housing and Urban Development and a member of the advisory committee for the Women's Speakers' Bureau of the Democratic National Committee; and Mrs. Mary Brooks, widow of U. S. Senator C. Wayland Brooks of Illinois, assistant chairman of the Republican National Committee, and a senator in the Idaho legislature.

In their speeches each woman told how she became interested in politics, what it means to her, how she coordinates family life with party work, and what women can do in politics and how to get started.

Mrs. Wood's interest in politics developed gradually. After she was married she did a little party work in her town, but, as she said, there didn't seem to be much she could do in a Republican town such as Lincoln, Massachusetts. She became a speaker for the speakers' bureau for the "Operation Support" program of the Democratic party. But she got too involved and cut down her party activity because of her family. She likes speaking, she said, and working out of Washington, D. C., for the speakers' bureau, as she does now, she is able also to be at home much of the time. Another satisfaction in her work comes from helping the individual to find his way through the maze brought by bureaucracy. She holds workshops on issues, and her training in the League of Women Voters, she commented, helped her with this. (Mrs. Wood is a former local League president.) "If you are trying to change the structure in your party in your community," Mrs. Wood advised, "find an issue and work hard and get a foot hold that way."

Mrs. Brooks' father was a political figure in Idaho, and she grew up in politics. When he became a U. S. senator from Idaho she became his secretary. After she married Senator Brooks of Illinois her political activity was transferred mostly to that state. She is presently serving her second term as an Idaho state senator and is chairman of the Agriculture and Livestock Committee of the Senate. "I have completely let politics take over my life," Mrs. Brooks said. "I feel that the contribution the women of America can make to this year's elections will be tremendous. This is a most exciting and wonderful year for political participation." Mrs. Brooks said that the Republican National Committee is holding a number of workshops around the country. She described the workshops for women, conducted by specialists, which will be held in April in Washington, D. C. on the topics of campaign management, winning the labor vote, winning the ethnic vote, and "how to win by women who have won". Mrs. Brooks will put on the last-named workshop, which will be especially for women running for state legislatures.

Following the speeches the delegates asked many questions of Mrs. Wood and Mrs. Brooks. One questioner asked about what is being done in the local party organizations to discuss the issues before the country. Mrs. Brooks answered that the National Federation of Republican Women does a lot of research and studies the Republican party positions. This material goes out to the local organizations through the

Federation. Mrs. Wood said that there is plenty of room in the two parties for intellectual activity, but that the open-minded political discussion such as the League has is not really a function of the political party, for the party always has to consider what will be good for the party. Another questioner asked if there is any organization or group in the parties that is trying to reach the people in the poverty precincts and what would be the ways of doing this. Mrs. Brooks answered that the best way is to help them with their personal problems, call on them, learn their circumstances--in short, this is just plain hard precinct captain work, she said. Mrs. Wood added that it is also important to show these people that their votes can make a difference in their lives. Instead of always failing, for example, to get garbage collected regularly they have to have one small success, at getting the garbage collected, and then they can go on from that.

At 9:20 P. M. Mrs. Joor adjourned the banquet session. Many delegates stayed to talk to Mrs. Brooks and Mrs. Wood, others went on to the continuation of the field service Little Meetings.

THURSDAY MORNING, MARCH 28, 1968 - FINAL CONVENTION SESSION

Mrs. Joor reconvened the Convention at 9:15 A. M.

Final Credentials Report:

The Credentials Committee reported as follows: 171 delegates, 31 local League presidents and 17 state Board members (making a voting strength of 219); 20 observers; 3 state staff; 4 visitors; 4 special guests; 7 Convention workers; total present, 257.

Report of Budget Revision Committee and Adoption of Budget:

Mrs. May, chairman, reported that the committee had revised the budget (page 17, CONVENTION WORKBOOK - PART I) downward to a total of \$46,538. This was done by adjusting expenditures and income as follows:

Expenditures:

Increase Nominating Committee from \$25 to \$39 Delete resident Board car allowance (\$200) Reduce printing and other costs of publications from \$7000 to \$6000 Reduce pledge for national services from \$13,600 to \$13,400

Income:

Reduce local and provisional League support from \$33,880 to \$30,619 Increase state members-at-large from zero to \$50 Reduce publications sales from \$11,794 to \$10,000 Increase balance left from 1967-68 operating account from zero to \$2000 (which will go into the Reserve Fund) Add funds of the dissolved San Angelo LWV, \$262.01 Add election night reporting, \$1356.99

Mrs. May moved the adoption of the revised budget. Seconded. CARRIED.

A doption of State Program for 1968-70:

Mrs. Joor reminded the Convention that under the revised Convention rules the not-recommended Program item would be moved for adoption first.

Mrs. Karl Schmitt (Austin) moved the adoption of the item:

A study of a compulsory public kindergarten program for the state of Texas (limited).

The motion was seconded. Mrs. Schmitt went on to say that with this item the League could conceivably do something for Texas in the field of education, that it would be a study of limited size which could be completed within a year, and that the Austin League would be most willing to work with the state Board on this item.

Delegates from Austin, Dallas, Houston, San Antonio, Tarrant County, and Texas City Leagues took part in the discussion. Supporters emphasized (1) the importance of public kindergartens and the disadvantages to the state of not having them, and (2) the limited scope of the study which would not unduly increase the Program load. Opponents said that there is already the problem of Program overload, which would be increased by this item, and the problem of priority, under which we should choose for Program items which are getting less attention from other organizations than this one gets. It was suggested that we might do the kindergarten study under the national item, development of human resources. Then it was pointed out that the study under that item could apply only to the disadvantaged. The question was asked: how would "disadvantaged" be defined, would not all children denied the opportunity of public kindergartens be disadvantaged? Mrs. Joor stated that if the Convention wanted to broaden the study of kindergartens beyond kindergartens for the disadvantaged (using the DHR meaning of that term) then the study of kindergartens could not be included under the national item. The vote was then taken on the motion to adopt the kindergarten study. The motion LOST, with 89 votes for and 127 votes against.

Mrs. May moved the adoption of the item:

I. THE TEXAS EXECUTIVE: Evaluation of the organization and functioning of the Executive.

Seconded. Mrs. John Graham (Dallas) moved to change the wording by adding "department of the state government". Seconded. <u>CARRIED</u>. Mrs. J. E. R. Sheeler (Midland) moved that the item be:

I. THE TEXAS EXECUTIVE DEPARTMENT: Evaluation and functioning of the executive department of the state government.

Seconded. After a short discussion the motion CARRIED.

Following considerable discussion on the main motion as amended, Mrs. Dallas Perkins (Abilene) moved that the study of the Texas executive department be incorporated into and given special emphasis under a reconsideration of Texas constitutional revision, thus moving TCR into first position on the Program and giving it top priority. Seconded. Mrs. Joor ruled the motion out of order because it broadened the item and it had not been submitted in the first round of Program recommendations. Mrs. Perkins appealed the ruling of the chair. Mrs. Joor replied that the ruling could not be appealed because the motion broadened the scope of the item and that is against League policy. Mrs. K. A. Jones (Bay Area president) moved that the vote be taken on the Texas Executive Department item. Seconded. <u>CARRIED</u>.

Mrs. Joor called for the vote on the adoption of the main motion as amended: I. THE TEXAS EXECUTIVE DEPARTMENT: Evaluation of the organization and functioning of the executive department of the state government. The motion <u>CARRIED</u>.

Mrs. McKinlay moved the adoption of the item:

II. TEXAS CONSTITUTIONAL REVISION: Support of measures to promote revision of the Texas Constitution.

Seconded. Mrs. A. W. Henson (Brazosport) moved that the vote be taken. Seconded. CARRIED. The motion to adopt TCR CARRIED. Mrs. Joor announced that there were now two items on the 1968-70 state Program.

Mrs. Lancaster moved the adoption of the item:

III. GOVERNING METROPOLITAN TEXAS: Structure and Planning.

Seconded. Mrs. Calvin McMillan (Austin) moved to substitute the wording:

III. REGIONAL APPROACH: Intergovernmental cooperation for development in T exas.

Seconded. Mrs. Gerald Ashford (San Antonio) moved to substitute for the substitute the wording that was suggested by Dallas in the second round of Program making:

III. STATE-LOCAL RELATIONS: Support of:

- A. More flexibility and adequate powers at the local level.
- 2B. Comprehensive regional planning in metropolitan areas.

C. Comprehensive state planning.

Seconded.

At this point there was considerable discussion of parliamentary procedure. After consulting with the parliamentarian Mrs. Joor announced that the simplest procedure which would give the Convention what it appeared to want would be for a motion to be made to consider a substitute for the main motion and, if that carried, to vote on the two substitutes in the order in which they had been presented. It was moved that a substitute for the main motion be considered. Seconded. <u>CARRIED</u>.

There was little discussion of the first substitute. By request, Mrs. Lancaster read the new consensus statement and support positions, which are:

Consensus Statement

The League of Women Voters of Texas supports councils of government in Texas.

Support Positions:

- A. The state government should authorize regional councils of government.
- B. The state government should give regionsl councils financial and technical assistance.
- C. Coordination between the state government and the regional councils should be encouraged.

Mrs. Irving Pettis (Waco) moved that debate be closed. Seconded. <u>CARRIED</u>. The vote was then taken on the motion to substitute for the main motion the wording: REGIONAL APPROACH: Intergovernmental cooperation for development in Texas. The motion LOST.

Mrs. Joor then asked for discussion of the second motion to substitute wording for the main motion. Mrs. Ashford moved to amend the heading of the substitute motion to read "State-Local Relationships" instead of "State-Local Relations", as she considered the change to be a better description of the item. Seconded. Mrs. Ralph Pinkus (Dallas) called for the previous question. Seconded. <u>CARRIED</u>. Mrs. Joor then put to vote the motion to amend State-Local Relations to State-Local Relationships. The motion LOST.

There being no further discussion, the vote was taken on the motion to substitute for the main motion the wording:

III. STATE-LOCAL RELATIONS: Support of:

- A. More flexibility and adequate powers at the local level.
- B. Comprehensive regional planning in metropolitan areas.

C. Comprehensive state planning.

The motion <u>CARRIED</u>. After some discussion on whether to retain state-local relations as a Program item (opponents talked of the workload and supporters talked of the mistake of abandoning an item we had worked on for so many years) Mrs. Joor put to vote the motion to adopt State-Local Relations with its three support positions, as the third Program item. The motion CARRIED.

Mrs. Duckworth moved the adoption of the Program item:

IV. THE TEXAS LEGISLATURE: Continued evaluation with support of measures making it responsive to modern needs of Texas.

Seconded. CARRIED.

Mrs. Lancaster moved the adoption of the item:

V. ELECTION LAWS: Support of improved procedures for the registration of voters in Texas.

Seconded.

Mrs. Winthrop A. Clark (Dallas) moved to amend the wording to:

V. VOTER REGISTRATION: Support of improved procedures for the registration of voters in Texas.

Criteria:

- 1. Personal registration with re-registration by voting.
- 2. Corrected and updated registration lists.
- 3. Signature identification at the polls.
- 4. Year-round registration.

Seconded. Mrs. Joor said that the proper time to present changes in criteria would be during the period when Program direction was given to the Board by the delegates. The motion to amend <u>CARRIED</u>. The main motion as amended <u>CARRIED</u>.

Mrs. A. W. Henson (Brazosport) moved to reverse the order of the first two items on the adopted state Program so that Texas Constitutional Revision would be #1 and the Executive Department #2. Seconded. She explained that she wanted the change in



order to put most emphasis on Texas constitutional revision rather than the executive department. Other delegates speaking to the motion added that we need to emphasize TCR and this is the time to do it. The motion <u>CARRIED</u>.

Mrs. Laurence Perrine (Dallas) moved to make the legislature the third item on the Program and state-local relations the fourth. Seconded. The motion CARRIED.

In concluding the Program-adopting part of the Convention, Mrs. Joor pointed out that the order of state Program is: I. Texas Constitutional Revision, II. Executive Department, III. Legislature, IV. State-Local Relations, and V. Voter Registration.

Program Direction From Delegates:

Mrs. Martin presided while delegates offered suggestions for carrying out the Program just adopted.

Texas Constitutional Revision. Mrs. J. B. Bevill (Pasadena) asked the state Board to "smother us with material on TCR, join forces with other organizations, and work particularly hard to get the message across to people who live in the metropolitan areas"....Mrs. A. W. Henson (Brazosport) asked that the scope and outline of work be changed to begin intensive work immediately rather than when the report from the Texas Constitutional Revision Commission comes out....Mrs. Calvin McMillan (Austin) asked for continued reports on the Commission such as Mrs. May made yesterday.... Mrs. Raymond Lankford (Houston) suggested that we study our other Program items in such a way as to show their relationship to constitutional revision....Mrs. Duane Jordan (Lubbock) emphasized the need for action and asked for materials that would help in public relations work for constitutional revision....Mrs. Harlan Root (San Antonio) said that we need to broaden our position on amending the constitution....Mrs. Wm. Brockhausen (San Antonio) asked that the state Board give the Leagues actual figures on the cost of constitutional amendments elections, including, if possible, the election of next November, so that the information can be an argument for TCR.

The Texas Executive Department. Mrs. John Graham (Dallas) asked that the material emphasize the constitutional basis for the executive branch and include a discussion of the cabinet system vs. our present system....Mrs. E. H. Gause (Texas City) suggested interim help on the item--an updated bibliography with a summary of what each listing contains--so that Leagues can start working during the summer.

The Texas Legislature. To Mrs. Martin's question as to what the delegates wanted to do with this item, and when, and how, Mrs. James B. Harvey (Austin) responded with two suggestions: (1) that since the Leagues have not covered all areas of the item we should go back and cover the areas missed so that all Leagues will have taken part in the consensus, and (2) reach consensus on the lobby....Another delegate thought it important to reach consensus on constitutional changes regarding the legislature, as most of the support positions we now have are on rules changes and changes in other matters which can be put into effect only by the legislature itself.... Emerging Consensus Method. Mrs. Martin asked the delegates how they felt now about the emerging consensus method which was used for the legislature item. Mrs. Harry S. Leach (Texas City) replied that they had been overwhelmed by the number of questions sent them. Mrs. Laurence Perrine (Dallas) said that questions that were more specific were needed; that a follow-up was required to the good beginning made by the emerging consensus method....To Mrs. Martin's question as to whether the delegates would like to continue using emerging consensus, the general reaction was "Oh, no!"

State-Local Relations. Mrs. H. L. Sutherland (Dallas) asked that the work on this item be limited to local Leagues doing their own local study of their council

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of governments and the state Board developing material on state agencies....Mrs. K. A. Jones (Bay Area) spoke in favor of studying the local council of governments and mentioned the benefit to the League of knowing what plans and projects are being considered by the council....Mrs. Gerald Ashford (San Antonio) made a suggestion for the future: that in Program proposals next time we break the SLR item into two parts, with one being "structure" under which we would study county home rule.

Voter Registration. Mrs. Winthrop A. Clark (Dallas) proposed the criteria for this item which had originally been included in her motion during the Program-adopting period, namely: 1. Personal registration with re-registration by voting. 2. Corrected and updated registration lists. 3. Signature identification at the polls. 4. Yearround registration...Mrs. Barry Pillinger (Corpus Christi) asked that the League, under this item, petition the attorney general for a ruling on re-opening registration of voters, so that the present October-January period would not be the only time when people could register to vote. Mrs. May replied that it is illegal for a private citizen or group to ask for a ruling from the attorney general. Mrs. T. G. Kenyon (Brazosport) asked if the League could find a public official to get an attorney general's opinion. Mrs. May answered that district attorneys and tax collectors can request an opinion. She added that four labor groups have petitioned the governor to include re-opening of registration in the business of the forthcoming special session of the legislature, but that this would be for political reasons, not for the reasons we would want.

General Suggestions to Board - Area Conferences, Workshops, Program Making:

Mrs. James B. Harvey (Austin) asked for statewide Program workshops on state Program...Mrs. K. A. Jones (Bay Area) asked for area conferences on national items so that Leagues can find out how they can implement national Program in Texas... Mrs. J. E. R. Sheeler (Midland)asked for Program-oriented area conferences, and Mrs. Robert H. Chase, Jr., (Brownsville) said they wanted workshops on Program areas. To Mrs. Martin's question, "Do you want area conferences this year?" the Convention said, "Yes", and that they wanted them on Program...Mrs. A. W. Henson (Brazosport) asked for a simplified Program-making procedure and suggested that a study committee be appointed to make recommendations for simplification. Mrs. Martin said that she hoped Mrs. Henson would send, the suggestions from her League for simplifying Programproposing and that other Leagues would do the same.

Report of Education Fund:

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Mrs. Maurice H. Brown, chairman of the League of Women Voters of Texas Education Fund, reported on the current projects of the Fund. The <u>News Letter</u> will go very soon to all League members who are on duplicate President's mailing. Within a few weeks or a month each local League will receive, at no cost to it, 1000 copies of the Fund's new GUIDE FOR JURORS. Dallas, El Paso, H ouston, San Antonio, and Tarrant County Leagues will receive an additional 1500 copies apiece. "How you will use these," Mrs. Brown said, "will be up to you." She added that the GUIDEs are one return to League members on their investment in the future of the Fund in its money-raising drive last year....The East-West (T exas) Land and Water Use Seminar is well along in the planning stage and will be held if funds become available. So far the Fund has \$600 of the \$4000 needed, Mrs. Brown said, and she asked for any suggestions League members might have for sources of funds in their communities. A long-range suggestion Mrs. Brown made was that the Fund might be the vehicle through which the state League could achieve its permanent state office. In closing, Mrs. Brown asked the delegates to please keep the Fund in mind for the projects of their Leagues.

Adoption of State Program Preamble:

Mrs. Brown moved the adoption of the preamble as reworded:

PREAMBLE

The League of Women Voters of Texas works to promote political responsibility through informed and active participation of citizens in government. The League studies and takes action on selected state governmental issues which are in the public interest. The League does not support or oppose any political party or any candidate.

Seconded. CARRIED.

Convention Bid:

Mrs. Joor announced that we had an invitation for our next Convention, and on that cue five Leaguers paraded in, each holding a placard which was part of the message, "PLEASE COME TO HOUSTON IN 1970 - 50TH ANNIVERSARY". Amid applause the group presented to Mrs. Joor a letter from the mayor and brochures about Houston.

Report of the Elections Committee:

Mrs. John A. Anderson, chairman, reported that the candidates received votes as follows: President, Mrs. William E. Joor, 163; First Vice-President, Mrs. Herbert C. Martin, 168; Second Vice-President, Mrs. Darvin M. Winick, 166; Third Vice-President, Mrs. Darol K. Ramey, 167; Secretary, Mrs. Jack Wackerbarth, 164; Treasurer, Mrs. R. M. Purvis, 168. For Directors: Mrs. Edward C. Fritz, 170; Mrs. Walter E. Caine, 165; Mrs. Albert Barstis, 168; Mrs. Francis B. May, 166; Mrs. F. L. Duckworth, 168; Mrs. Ralph McKinlay, 169. For Nominating Committee: Mrs. F. A. Curtis, Jr., 169; Mrs. Duane Jordan, 169; Mrs. Frank V. Rourk, 170. The total number of ballots cast was 172. Mrs. Anderson handed to the secretary the IBM tabulation of the ballots, which the secretary will affix to the official copy of the Convention minutes sent to the League's state office.

Mrs. Joor introduced to the Convention the state Board for 1968-70, both the newly-elected officers and directors, and the appointed directors, whom she announced to be: Mrs. John Brient (El Paso), Mrs. Carl Herman, Jr. (Houston), Mrs. Frank Jobes (Pasadena), Mrs. James J. Noe (Corpus Christi), Mrs. E. S. Prashner (San Antonio), and Mrs. H. G. Taylor (Houston).

Introduction of Convention Workers:

Mrs. Joor introduced Mrs. Darol K. Ramey and Mrs. B. H. Passmore as, respectively, state Convention chairman and local Convention chairman. Mrs. Passmore introduced the Convention workers--"the San Antonio roses"--who came to the front of the ballroom and were heartily applauded. Mrs. Ashford, banquet chairman, announced a "going-outof=business sale" and quoted prices on the table decorations for the banquet, and on pompoms, paper napkins, etc.

Resolutions:

Mrs. 13. S. Myers reported for the Resolutions Committee as follows:

Be it resolved that we, members of the League of Women Voters of Texas, assembled in the Eleventh Biennial Convention at San Antonio, herein express our sincere appreciation to our hostess League, all members of our State Board and Staff, our parliamentarian, the San Antonio communications media, our host hotel for its many courtesies, and our many friends who have made this an outstanding Convention.

We want especially to commend the committee of at least 100 members of the San Antonio League who have worked so imaginatively and effectively for many moths to make this a most enjoyable experience.

We therefore offer this resolution to become part of the minutes of this Convention.

Resolutions Committee

(signed) Mary F. Myers, Chairman (signed) Mrs. Louis Shlipak, member

It was moved that the resolution be accepted. Seconded. CARRIED.

Other Business:

A Brazosport delegate thanked the state Board for the help they had given them.... Mrs. McMillan (Austin) offered the kindergarten posters to Leagues who wanted to study that item....Mrs. Louis Robertson (Austin) thanked Brazosport for the colorfulness and activity they had brought to the Convention.

50th Anniversary. Mrs. Brown, chairman of the 50th Anniversary Committee, said that a few plans were already begun for the state League's 50th. "We are six months older than National", she reported. The history of the LWV of Texas will probably be ready by Presidents' Council, Mrs. Brown said.

Introduction of 1968-70 Nominating Committee. Mrs. Joor asked the new Nominating Committee, Mmes. Curtis, Jordan, and Rourk, to stand up and be recognized.

Message from the President:

Mrs. Joor told the Convention that "the rewards of serving as your president have outweighed the troubles." One of her greatest rewards, she said, was when a campaigning candidate told her, "Mrs. Joor, the League of Women Voters is the conscience of the state of Texas."

There being no further business, Mrs. Joor declared the Eleventh Biennial Convention adjourned at 12:00 noon.

Respectfully submitted,

Elizabeth 7. Binnscombe Mrs. E. R. Brownscombe

Secretary