LWV CONVENTION OFFICE
308 West 15th St., Room 305
Phone: 472-2900
Mon. through Fri., 1-4 P.M.

Co-Ordinator: Grace Schmitt, [redacted]

Convention Corps membership:

Jan Albers (Legislature) [redacted]

Wanda Allen (Local Gov.) [redacted]

Nancy Bene (Judiciary) [redacted]

Gwen Berger (Finance) [redacted]

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LOBBY CONTROL BILL

1973

H.B. No. 2

AN ACT

relating to the activities, registration, and reporting requirements of persons engaging in activities designed to influence legislation; providing for enforcement of the Act; providing penalties; prohibiting certain acts; repealing Chapter 9, Acts of the 55th Legislature, 1st Called Session, 1957 (Article 183-1, Vernon's Texas Penal Code); and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Section 1. POLICY. The legislature declares that the operation of responsible democratic government requires that the fullest opportunity be afforded to the people to petition their government for the redress of grievances and to express freely to individual members of the legislature, to committees of the legislature, and to members of the executive branch, their opinions on legislation, on pending executive actions, and on current issues. To preserve and maintain the integrity of the legislative process, it is necessary that the identity, expenditures, and activities of certain persons who, by direct communication to such officers, engage in efforts to persuade members of the legislative branch or executive branch to take specific actions be publicly and regularly disclosed.

Sec. 2. DEFINITIONS. As used in this Act:

(1) "Person" means an individual, corporation, association, firm, partnership, committee, club, or other organization, or a group of persons who are voluntarily acting in concert.

(2) "Legislation" means a bill, resolution, amendment, nomination, or other matter pending in either house of the legislature; any other matter which may be the subject of action by either house, including the introduction, consideration, passage, defeat, approval, or veto of the matter; or any matter pending in or which may be the subject of action by a constitutional convention.

(3) "Legislative branch" means a member, member-elect, candidate for, or officer of the legislature or a legislative committee, or an employee of the legislature.

(4) "Executive branch" means an officer, officer-elect, candidate for, or employee of any state agency, department, or office in the executive branch of government.

(5) "Communicates directly with" means contact in person or by telephone, telegraph, or letter.

(6) "Compensation" means money, service, facility, or thing of value or financial benefit which is received or to be received in return for or in connection with services rendered or to be rendered.

(7) "Expenditure" means a payment, distribution, loan, advance, reimbursement, deposit, or gift of money or any thing of value, and includes a contract, promise, or agreement, whether or not legally enforceable, to make an expenditure.

(8) "Secretary" means the Secretary of State of the State of Texas.

Sec. 3. PERSONS REQUIRED TO REGISTER. (a) The following

persons must register with the secretary as provided in Section 5 of this Act;

(1) a person who makes a total expenditure in excess of $200 in a calendar quarter, not including his own travel, food, or lodging expenses, or his own membership dues, for communicating directly with one or more members of the legislative or executive branch to influence legislation; and

(2) a person who receives compensation or reimbursement from another to communicate directly with a member of the legislative or executive branch to influence legislation.

(b) A person, other than a member of the judicial, legislative, or executive branch, who, as part of his regular employment, communicates directly with a member of the legislative or executive branch to influence legislation, whether or not any compensation in addition to the salary for that regular employment is received for the communication, must register under Subsection (a), Paragraph (2), of this section.

Sec. 4. EXCEPTIONS. The following persons are not required to register under the provisions of this Act:

(1) persons who own, publish, or are employed by a newspaper or other regularly published periodical, or a radio station, television station, wire service, or other bona fide news medium which in the ordinary course of business disseminates news, letters to the editors, editorial or other comment, or paid advertisements which directly or indirectly oppose or promote legislation, if such persons engage in no further or other activities and represent

no other persons in connection with influencing legislation; and

(2) persons appearing before a legislative committee at the invitation of the committee and who receive no compensation for their appearance other than reimbursement from the state for expenses and engage in no further or other activities to influence legislation.

Sec. 5. REGISTRATION. (a) Every person required to register under Section 3 of this Act shall file a registration form with the secretary within five days after the first undertaking requiring registration except as otherwise provided herein.

(b) The registration shall be written, verified, and shall contain the following information:

(1) the registrant's full name and address;

(2) the registrant's normal business and business address;

(3) the full name and address of each person who made a contribution or paid a membership fee in excess of $500 during the preceding 12-month period to the registrant or to the person by whom the registrant is reimbursed, retained, or employed regardless of whether it was paid solely to influence legislation;

(4) the full name and address of each person:

(A) by whom the registrant is reimbursed, retained, or employed to directly communicate with a member of the legislative or executive branch to influence legislation; and

(B) on whose behalf the registrant is to communicate directly with a member of the legislative or executive branch to

influence legislation; and

(5) a specific description of the matters on which the registrant expects to communicate directly with a member of the legislative or executive branch to influence legislation, including, if known, the bill numbers and whether the registrant supports or opposes each bill listed.

(c) If a registrant's activities are done on behalf of the members of a group other than a corporation, the registration form shall include a statement of the number of members of the group and a full description of the methods by which the registrant develops and makes decisions about positions on policy.

(d) A registrant shall file a supplemental registration indicating any change in the information contained in the registration within 10 days after the date of the change.

Sec. 6. ACTIVITIES REPORT. (a) Every person registered under Section 5 of this Act shall file with the secretary a report concerning the activities set out in Subsection (b) of this section. The report must be filed:

(1) between the 1st and 10th day of each month subsequent to a month in which the legislature is in session covering the activities during the previous month; and

(2) between the 1st and 10th day of each month immediately subsequent to the last month in a calendar quarter covering the activities during the previous quarter.

(b) The report shall be written, verified, and contain the following information:

(1) the total expenditures made by the registrant for directly communicating with a member of the legislative or executive branch to influence legislation, including expenditures made by others on behalf of the registrant for those direct communications if the expenditures were made with his express or implied consent or were ratified by him. Such report shall include a breakdown of expenditures into the following categories:

(A) postage and telegraph;

(B) publication and advertising;

(C) travel and fees;

(D) entertainment;

(E) gifts, loans, and political contributions; and

(F) other expenditures;

(2) a list of legislation supported or opposed by the registrant, by any person retained or employed by the registrant to appear on his behalf, or by any other person appearing on his behalf, together with a statement of the registrant's position for or against such legislation.

(c) Each person who made expenditures on behalf of a registrant that are required to be reported by Subsection (b) of this section or who has other information required to be reported by the registrant under this section or Section 5 shall provide a full, verified account of his expenditures to the registrant at least seven days before the registrant's report is due to be filed.

Sec. 7. TERMINATION NOTICE. (a) A person who ceases to

engage in activities requiring him to register under Section 3 of this Act shall file a written, verified statement with the secretary acknowledging the termination of activities. The notice is effective immediately.

(b) A person who files a notice of termination under this section must file the reports required under Section 6 of this Act for any reporting period during which he was registered under this Act.

Sec. 8. MAINTENANCE OF REPORTS. (a) All reports filed under this Act are public records and shall be made available for public inspection during regular business hours.

(b) The secretary shall design and provide appropriate forms, covering only the items required to be disclosed under this Act, to be used for the registration and reporting of information required by this Act, maintain registrations and reports in a separate, alphabetical file, purge the files of registrations and reports after five years from the date of filing, and maintain a deputy available to receive registrations and reports and make such registrations and reports available to the public for inspection.

Sec. 9. PENALTY. (a) A person, as defined in this Act, who violates any provision of this Act other than Section 11 commits a Class A misdemeanor. A person, as defined in this Act, who violates Section 11 of this Act commits a felony of the third degree. Nothing in this Act relieves a person of criminal responsibility under the laws of this state relating to perjury.

(b) A person who receives compensation or reimbursement or makes an expenditure for engaging in direct communication to influence legislation and who fails to file the registration form or activities report required by this Act, in addition, shall pay to the state an amount equal to three times the compensation, reimbursement, or expenditure.

Sec. 10. FALSE COMMUNICATIONS. No person, for the purpose of influencing legislation, may:

(1) knowingly or wilfully make any false statement or misrepresentation of the facts to a member of the legislative or executive branch; or

(2) knowing a document to contain a false statement, cause a copy of the document to be received by a member of the legislative or executive branch without notifying such member in writing of the truth.

Sec. 11. CONTINGENT FEES. No person may retain or employ another person to influence legislation for compensation contingent in whole or in part on the passage or defeat of any legislation, or the approval or veto of any legislation by the governor, and no person may accept any employment or render any service for compensation contingent on the passage or defeat of any legislation or the approval or veto of any legislation by the governor.

Sec. 12. ADMISSION TO FLOORS. No person who is registered or required to be registered under the provisions of this Act may go on the floor of either house of the legislature while that house is in session except on invitation of that house.

Sec. 13. ENFORCEMENT. (a) The provisions of this Act may be enforced by the attorney general or any county or district attorney.

(b) A district court in Travis County may issue an injunction to enforce the provisions of this Act on application by any citizen of this state.

Sec. 14. VENUE. An offense under this Act, including perjury, may be prosecuted in Travis County or in any other county where it may be prosecuted under the Code of Criminal Procedure, 1965, as amended.

Sec. 15. REPEALER. Chapter 9, Acts of the 55th Legislature, 1st Called Session, 1957 (Article 183-1, Vernon's Texas Penal Code) is repealed.

Sec. 16. EFFECTIVE DATE. This Act takes effect January 1, 1974.

Sec. 17. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.

Sec. 18. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

and that this Act take effect and be in force from and after January 1, 1974, and it is so enacted.

W P Hobby
President of the Senate

Bruce Durrett
Speaker of the House

I hereby certify that H.B. No. 2 was passed by the House on February 8, 1973, by the following vote: Yeas 114, Nays 25; that the House refused to concur in Senate amendments to H.B. No. 2 on May 24, 1973, by the following vote: Yeas 106, Nays 37, and requested the appointment of a Conference Committee to consider the differences between the two Houses; and that the House adopted the Conference Committee Report on H.B. No. 2 on May 28, 1973, by the following vote: Yeas 145, Nays 1.

Dorothy Hallman
Chief Clerk of the House

H.B. No. 2

I hereby certify that H.B. No. 2 was passed by the Senate, with amendments, on May 22, 1973, by the following vote: Yeas 30, Nays 1; at the request of the House, the Senate appointed a Conference Committee to consider the differences between the two Houses; and that the Senate adopted the Conference Committee Report on H.B. No. 2, on May 28, 1973, by a viva-voce vote.

Charles Schwabe
Secretary of the Senate

APPROVED: June 14, 1973
Date

Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE
3:45 PM O'CLOCK
JUN 14 1973
Mark F. Smith
Secretary of State

STATE OF TEXAS

OFFICE OF THE SECRETARY OF STATE

AUSTIN, TEXAS 78711

SUPPLEMENTAL REGISTRATION FORM

Supplemental Registration Form for persons engaged in activities designed to influence legislation.

Pursuant to Article 6252-9c, Sec. 5(5)(d), V.A.C.S., a registrant must file a supplemental registration form indicating any change in the information contained in the registration within 10 days after the date of change.

Instructions:
(1) Please type all information in spaces provided.
(2) Specify House Bill or Senate Bill by placing "H" or "S" in space provided.
(3) Where additional space is needed, please attach pages of the approximate same size and identify section to which the attached pages pertain.

1. Name of Registrant: _____

2. Name of person on whose behalf the registrant is filing the form: _____

The information contained in the original Registration Form, except for the changes listed below, remains the same:

State specific description of the matters on which you, the registrant, expect to communicate directly with a member of the legislative or executive branch to influence legislation, including, if known, the bill numbers and whether you, the registrant, support or oppose each bill listed.

Specific description of matters:

_____ _____Bill No._____
_____ () support () oppose

_____ _____Bill No._____
_____ () support () oppose

_____ _____Bill No._____
_____ () support () oppose

_____ _____Bill No._____
_____ () support () oppose

_____ _____Bill No._____
_____ () support () oppose

_____ _____Bill No._____
_____ () support () oppose

If your activities are done on behalf of the members of a group, other than a corporation, state the following:

Number of members of the group: _____

A full description of the methods by which you, as the registrant for the group, develop and make decisions about positions on policy.

_____
_____
_____
_____
_____
_____

VERIFICATION

I do solemnly swear that the foregoing Supplemental Registration Form, filed herewith is in all things true and correct, and fully shows all changes in information required to be reported by me pursuant to Article 6252-9c, V.A.C.S.

_____
Signature of Registrant

Sworn to and subscribed before me by _____
_____ this the _____ day of _____
197____, to certify which, witness my hand and seal.

_____
Notary Public, _____
County, Texas

STATE OF TEXAS

OFFICE OF THE SECRETARY OF STATE

AUSTIN, TEXAS 78711

REGISTRATION FORM

Registration Form For Persons Engaged in Activities Designed to Influence Legislation

Pursuant to Article 6252-9c, Sec. 2(1), V.A.C.S., a "person" is defined as "an individual, corporation, association, firm, partnership, committee, club, or other organization, or a group of persons who are voluntarily acting in concert."

Persons required to register:

Sec. 3(a) of the Act provides that the following persons must register with the Secretary of State as provided in Section 5 of Art. 6252-9c, V.A.C.S.:

(1) a person who makes a total expenditure in excess of $200 in a calendar quarter, not including his own travel, food, or lodging expenses, or his own membership dues, for communicating directly with one or more members of the legislative or executive branch to influence legislation.

(2) a person who receives compensation or reimbursement from another to communicate directly with a member of the legislative or executive branch to influence legislation.

(b) a person, other than a member of the judicial, legislative, or executive branch, who, as part of his regular employment, communicates directly with a member of the legislative or executive branch to influence legislation, whether or not any compensation in addition to the salary for that regular employment is received for the communication, must register under Subsection (a), Paragraph (2), of this section.

Exceptions - see reverse side

Instructions:

(1) Please type information in spaces provided. (2) Each registrant must file a separate registration form for each "person" for whom the registrant communicates directly with a member of the legislative or executive branch to influence legislation. (3) Each registrant must file a supplemental registration form indicating any change in the information contained in the registration within 10 days after the date of the change.

1. Name of Registrant: _____

   Address of Registrant: _____

   _____

2. Normal Business of Registrant: _____

   Normal Business Address of Registrant: _____

   _____

3. The full name and address of each person who made a contribution or paid a membership fee in excess of $500 during the preceding 12-month period to the registrant or to the person by whom the registrant is reimbursed, retained, or employed regardless of whether it was paid solely to influence legislation:

   Name: _____
   Address: _____

   Name: _____
   Address: _____

Exceptions:

Sec. 4. The following persons are not required to register under the provisions of this Act:

(1) persons who own, publish, or are employed by a newspaper or other regularly published periodical, or a radio station, television station, wire service, or other bona fide news medium which in the ordinary course of business disseminates news, letters to the editors, editorial or other comment, or paid advertisements which directly or indirectly oppose or promote legislation, if such persons engage in no further or other activities and represent no other persons in connection with influencing legislation; and

(2) persons appearing before a legislative committee at the invitation of the committee and who receive no compensation for their appearance other than reimbursement from the state for expenses and engage in no further or other activities to influence legislation.

4. State the full name and address of the person by whom the registrant is reimbursed, retained, or employed to directly communicate with a member of the legislative or executive branch to influence legislation:

Name:_____
Address:_____

5. State the full name and address of the person on whose behalf the registrant is to communicate directly with a member of the legislative or executive branch to influence legislation:

Name:_____
Address:_____

6. State specific description of the matters on which you, the registrant, expect to communicate directly with a member of the legislative or executive branch to influence legislation, including, if known, the bill numbers and whether you, the registrant, support or oppose each bill listed.

Specific description of matters:

_____ Bill No._____
_____ () support () oppose

_____ Bill No._____
_____ () support () oppose

_____ Bill No._____
_____ () support () oppose

_____ Bill No._____
_____ () support () oppose

_____ Bill No._____
_____ () support () oppose

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_____ () support () oppose

If your activities are done on behalf of the members of a group, other than a corporation, state the following:

Number of members of the group:_____

A full description of the methods by which you, as registrant for the group, develop and make decisions about positions on policy.

_____
_____
_____
_____
_____

VERIFICATION

I do solemnly swear that the foregoing Registration Form, filed herewith is in all things true and correct, and fully shows all information required to be reported by me pursuant to Article 6252-9c, V.A.C.S.

_____
Signature of Registrant

Sworn to and subscribed before me by _____ this the_____ day of_____, 197___, to certify which, witness my hand and seal.

_____
Notary Public,_____
County, Texas

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Phone: 472-2900
Mon. through Fri., 1-4 P.M.

Co-Ordinator: Grace Schmitt, [redacted]

Convention Corps membership:

Jan Albers (Legislature) [redacted]

Wanda Allen (Local Gov.) [redacted]

Nancy Bene (Judiciary) [redacted]

Gwen Berger (Finance) [redacted]

Pat Billingsley (Leg.) [redacted]

Jean Bizzell [redacted]

Cora Briggs (Executive) [redacted]

Marian Bryan (Judiciary) [redacted]

Alice Calkins (Loc. Gov.) [redacted]

Jeanne Carlson (Loc. Gov.) [redacted]

Gerry Cook (Leg.) [redacted]

Jayne Dibrell (Jud.) [redacted]

Mary Nell Frucella (Exec.) [redacted]

[redacted]

Joyce Klein (loc. Gov.) [redacted]

Nell Langdon (Finance) [redacted]

Andrea Lindzey (leg.) [redacted]

Helen Macbeth [redacted]

Phyllis Manns (loc. Gov.) [redacted]

Barbara Nobles (leg.) [redacted]

Peggy Odam (loc. gov.) [redacted]

Judith Parken (Judiciary) [redacted]

Susan Reid (Fin.&loc. gov.) [redacted]

Pam Schott (Exec. backup) [redacted]

Sally Scott (back up Mon.) [redacted]

Maxine Scott (leg.) [redacted]

Christine Stanford (Fin.& loc. gov.) [redacted]

Diana Tilley (Exec.) [redacted]

Ursula Tolliver (Sat. AM, PM except Fr) [redacted]

Barbara Vackar (Exec.) [redacted]

Peggy Wagner (loc. gov.) [redacted]

Dell Willatt (leg.) [redacted]

Nancy Williams (Jud.) [redacted]

Betty Stockwell

OBSERVER NEWSLETTER May 10, 1974

Below please note the new schedule for May. We need some more afternoon observers or at least those who could listen and take notes from the radio broadcast. Any takers?

Please be thinking of how we can handle the June and July sessions. As soon as you know what the pool and tennis lesson hours look like, let me know so we can make some plans.

Jean and I had a wonderful time at President*s Council and they seemed to envy the Austin League's opportunity to be involved in the convention. They really appreciate the work you*ve all been doing.

And speaking of work, did you know that you've clocked over 2000 hours since you started in January? This is a neat statistic that Phyllis Manns, your intrepid PR gal, came up with. Doesn't it just stagger you?

As you know, Jean Bizzell has retired from the office to prepare for the presidency. We'll miss her, though we hope she won't be far off. Marjorie Loehlin is taking her place in the office so the Times for Action will keep flying.

Keep in touch and keep up the good work.

Grace

CONVENTION SCHEDULE - - - - - - GENERAL SESSIONS

Monday	am			
	pm	Vackar	Dibrell	
Tuesday	am	Briggs	Albers	
	pm	Allen	Williams	
Wednesday	am	Tilley	Bene	
	pm	Cook	Carlson	
Thursday	am	Klein	Odam	Reid
	pm	Lindzey		
Friday	am	Bryan	Stanford	
	pm	Dibrell	Calkins	

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   a. Observers will help supply information for newsletter
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V. Additional Duties
   a. Assist with getting out large mailing if necessary
   b. Cover office during illness or other emergency absence of Schmitt.

Call this an Observer's newsletter.

The enclosed schedule is to be used only when the Convention is in full session, at all other times the Committee shedule will apply for those committees still meeting. Please keep in touch with each other. The new schedule has been set up so that everyone has a backup. In the event that neither of you can cover the session, please notify me. Some of you who are still covering your committees and have been running to night meetings have been given a respite. When all the reports are out of committee you will then be assigned a time to cover the general sessions. In the event that a topic is coming up that is of great interest to you and you plan to attend the session, please call the regular Observer. She may welcome the opportunity to stay home. Of course there is nothing wrong with the two of you going, but at least give her the chance to make that choice. If you are going as the observer please do the report for the office.

Some personal notes

Like any family we've had a variety of experiences the past few weeks, some happy, some sad. I know you will all be grieved to hear that Pat Billingsley's husband, Jake, died this week. Pat has been a great League member and a wonderful person,and I know you'll want to extend your sympathy to her.

Jeanne Carlson became a grandmother a couple of weeks ago, andhas taken a short leave of absence to tend to grandmotherly duties.

Gwen Berger has suffered an ear infection and has had to drop her observing duties.

Alice Calkins fell a couple of weeks ago andis still nursing a badly infected knee.

Helen Macbeth has filed for School Board and has had to drop the Corps in order to get her campaign off the ground. Seems natural for Helen to do this, since her daughter, Joanna Cornell, ran for School Board not too many years ago.

Maxine Scott is selling real estate morning, noon, and night and has had to give up the Corps.

We've also had our share of flu, sick children, and even a wrecked car (nobody hurt) or two.

You've been wonderful, there is no way I can ever tell you how great you are. Can you hang in there a short while longer?

Grace

Decision Lobby Victory 2/9

Capitol Staff

Lobbyists at the Constitutional Convention do not have to file monthly reports on their spending and other activities to influence legislators, Atty. Gen. John Hill said Friday.

Hill's opinion, requested by Rep. David Finney of Fort Worth as chairman of the House State Affairs Committee, said activities of lobbyists aimed at affecting the product of the convention are otherwise subject to regulation, however.

In effect, the opinion means convention lobbyists will not be required to file activities reports until April, end of the first quarter of the year.

A section of the Lobby Control Act requires monthly reports between the first and tenth days of a month when the legislature is in session.

"Although their respective memberships may be identical, the Constitutional Convention is not the legislature," Hill said.

"The legislature has not been in session while the convention has been meeting. Therefore . . . registrants (lobbyists) will not be required to file an activity report between the first and tenth days of February."

THE ATTORNEY GENERAL OF TEXAS

AUSTIN, TEXAS 78711

JOHN L. HILL
ATTORNEY GENERAL

February 21, 1974

The Honorable Price Daniel, Jr.
Speaker of the House of Representatives
State Capitol Building
Austin, Texas 78711

The Honorable Mark W. White, Jr.
Secretary of State
Office of the Secretary of State
Austin, Texas 78711

Opinion No. H- 236

Re: Information to be included in activities report filed under Article 6252-9c, V. T. C. S.

Dear Speaker Daniel and Secretary White:

House Bill 2 of the 63rd Legislature (Acts 1973, ch. 422, p. 1096; Article 6252-9c, V. T. C. S.) is an act "To preserve and maintain the integrity of the legislative process" by requiring that "the identity, expenditures, and activities of certain persons who, by direct communication to such officers, engage in efforts to persuade members of the legislative branch or executive branch to take specific actions be publicly and regularly disclosed." Article 6252-9c, V. T. C. S., Sec. 1. (emphasis added)

Section 5(a) of the Act commands that those required by Sec. 3 to register file a registration form. Sec. 5(b)(3) requires that the statement include:

> "the full name and address of each person who made a contribution or paid a membership fee in excess of $500 during the preceding 12-month period to the registrant or to the person by whom the registrant is reimbursed, retained, or employed regardless of whether it was paid solely to influence legislation."

Section 5(b)(5) further requires:

> "a specific description of the matters on which the registrant expects to communicate directly with a member of the legislative or executive branch to influence legislation, including, if known, the bill numbers and whether the registrant supports or opposes each bill listed."

The Secretary of State has asked:

> "Would the filing of a complete list of names and addresses of all persons who made a contribution or paid a membership fee during the preceding 12-month period to the registrant or to the person by whom the registrant is reimbursed, retained, or employed regardless of whether it was paid solely to influence legislation, without specifying which person paid in excess of $500.00 during the preceding 12-month period, constitute compliance with Sec. 5(b)(3), Article 6252-9c, V.A.C.S.?"

The Speaker's question is:

> "Is it sufficient, under Section 5(b)(5), for a registrant to state that he or she expects to communicate directly with a delegate on matters concerning the Texas Constitution, or, is the registrant required to state the specific Article and Section numbers of the present Constitution or the Constitutional Revision Commission's recommended document and a description of any new subject matter concerning the Texas Constitution, about which the registrant expects to directly communicate with a delegate?"

The requirement of § 5(b)(3) that the statement list the full name and address of each person who has made a contribution in excess of $500 was intended to compel identification of those persons making a contribution or

paying a membership fee in excess of that amount. We have been pointed to no fact or circumstance which argues against according this language what appears to us to have been its plain purpose and thrust. In Attorney General Opinion H-18 (1973) we noted the "correlation between the value of interests to be protected and the amounts of money ordinarily spent in attempting to protect them."

Chief Justice Warren, in discussing the purposes of the Federal Regulation of Lobbying Act (2 U.S.C. §§ 261-270) has said:

> "Present-day legislative complexities are such that individual members of Congress cannot be expected to explore the myriad pressures to which they are regularly subjected. Yet full realization of the American ideal of government by elected representatives depends to no small extent on their ability to properly evaluate such pressures. Otherwise the voice of the people may all too easily be drowned out by the voice of special interest groups seeking favored treatment while masquerading as proponents of the public weal. This is the evil which the Lobbying Act was designed to help prevent.
>
> "Toward that end, Congress has not sought to prohibit these pressures. It has merely provided for a modicum of information from those who for hire attempt to influence legislation or who collect or spend funds for that purpose. It wants only to know who is being hired, who is putting up the money, and how much . . . . " (emphasis added) United States v. Harriss, 347 U.S. 612, 625 (1954).

In our opinion, the filing of a complete list of all those who contributed to the registrant without specifically identifying those who had paid in excess of $500 would not serve the purpose of the Act which was to let the Legislature and the people know the "how much" of which Chief Justice Warren spoke. We therefore answer the question of the Secretary of State that such a filing would not comply with § 5(b)(3) of Article 6252-9c, V.T.C.S.

Even though § 5(b)(5) speaks in terms of communicating with a member of the "legislative branch" to influence "legislation," and the members of the Constitutional Convention sit as "delegates" and not strictly speaking as legislators, nevertheless it is our opinion that they are legislators, in the broadest, uncapitalized sense of that word since the product of their labors, by definition, is "legislation." Section 2(2) defines "legislation" to include "any matter pending in or which may be the subject of action by a constitutional convention."

Rule XIV of the Rules of Procedures of the Constitutional Convention (Journal, January 8, 1974, p. 22) provides that suggested provisions be filed with the Secretary of the Convention and that each be numbered in consecutive order. § 5.

We believe, therefore, that the legislative intent in the adoption of §5(b)(5) was that, where the legislative body is the Constitutional Convention, the registrant should include in his statement "a specific description of the matters on which the registrant expects to communicate directly with a member of the [Convention] to influence legislation, including, if known . . . ." the proposal numbers and whether he supports or opposes each proposal listed.

We therefore answer the Speaker's question that it is not sufficient under § 5(b)(5) of Article 6252-9c, V. T. C. S., for a registrant to state only that he or she expects to communicate directly with a delegate on matters concerning the Constitution. To the contrary, the registration statement must describe the matters or proposals in which he or she is interested and whether for or against them.

SUMMARY

Article 6252-9c, V. T. C. S., is designed to give those subject to the possible influence resulting from communication sufficient information to enable them to be fully aware of pressures being brought. The registrant, under § 5(b) of the Act must, identify those con-

tributing $500 or more and must identify those proposals in which he is interested, stating whether he favors or opposes them.

Very truly yours,

JOHN L. HILL
Attorney General of Texas

APPROVED:

LARRY F. YORK, First Assistant

DAVID M. KENDALL, Chairman
Opinion Committee

League of Women Voters of Texas

DICKINSON PLAZA SHOPPING CENTER • DICKINSON, TEXAS 77539 • PH. 713-337-1722

MRS. DARVIN M. WINICK, PRESIDENT

Jan. 10, 1974

CONSTITUTIONAL PRIORITIES

Determined by the State Board of Directors of the League of Women Voters of Texas meeting in Austin, Jan. 7-10, 1974.

	High	Low
I. Modernizing State & Local Government		
A. Executive	1. Reorganization of the state boards and commissions along functional lines 2. Cabinet	1. Budget originator 2. Limit of two terms 3. Governor and Lt. Governor run as a team.
B. Legislative	1. Annual Sessions 2. Eliminate salaries from the constitution	1. Single member districts 2. Procedures that facilitate public knowledge
C. Judicial	1. A unified court system of centrally administered statewide courts	1. Merit selection 2. Integration of the JP courts into courts of record 3. Full-time judiciary whose members qualify to practice law
D. Mode of amending the constitution	1. Amendments may be proposed through direct initiative	1. The question of calling a constitutional convention submitted to the voters every 20 years
E. Local government	1. Adequate, realistic powers for local governments to perform needed services 2. A flexible structure for local government together with legislative and financial powers adequate to provide local services	1. Comprehensive regional and state planning; inter-governmental cooperation 2. Regulation of single-purpose special districts
II. Other Areas of Concern		
A. Equal educational opportunity and equitable support for education		
B. An affirmative command to protect the environment		Removal of the highway trust fund from the constitution
C. Protection of right to vote of every citizen		
D. Removal of the welfare ceiling from the constitution		

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Luncheon Oct 25 AM 930

PRINCIPLES FOR GOOD CONSTITUTION

1. A bill of rights
2. A framework of basic law
3. A clear separation of powers with responsibility definitely assigned.
4. Qualifications for voter eligibility and guarantees of fair elections
5. Provisions for justice with a minimum of delay
6. A coordinated finance structure capable of flexibility
7. Maximum home rule for municipal and county governments with coordination of overlapping functions
8. Provisions for support of public education
9. Provisions for support of public health and welfare services
10. Provisions for amendment and revision
11. Basic policies regarding state employee selection, retention, and promotion.

25th – Executive
Ed Finance

LWV POSITIONS ON CONSTITUTIONAL PROVISIONS

Voting Rights

1. For automatic restoration of voting rights to felons upon completing their sentence and/or probationary period.

2. For removal of voter disqualification on basis of pauper status.

3. For abolition of all durational residency requirements for voting in any election.

4. For constitutional provision that legislature provide for registration of voters; constitution should not offer details.

5. For removal of property requirement provision for voting of local bonds and expenditures as it is presently inoperative.

Apportionment

For constitutional provision(s) which do not violate one man-one vote rule.

Environment

For environmental article to provide and maintain healthful environment -- omit those sections that deal with specifics that should be statutory.

Welfare Grants of Public Money

For removal of the welfare ceiling from constitution and special limitations (sections 51 and 51a).

State-Local Relations

For provisions allowing flexibility and adequate powers at the local level and for regional and state planning; for removal of sections establishing specific special districts, limiting taxing powers of local governments, specifying method of election and term of office for local officials, and prescribing the form of county government.

Executive Department

1. For Governor, Lieutenant Governor, Attorney General serving 4 year terms with the Governor limited to two (2) terms which may or may not be successive.

2. For holding gubernatorial election in nonpresidential election terms.

3. For Governor and Lieutenant Governor running as a team.

4. For provision on the succession to office of Governor if Governor becomes unable to perform the duties of his office.

5. For the Governor's budget being the only budget presented to the legislature.

6. For change to cabinet-type executive department whereby only the Governor, Lieutenant Governor, and Attorney General are elected, giving the Governor power to appoint and remove non-elective officials.

7. For reorganization of state boards and commissions along functional lines by grouping them in areas of responsibility.

8. For giving Governor power with legislated safeguards to remove appointive officers of the executive department and appointees to boards and commissions.

Legislature

1. For annual sessions of adequate length and scope.

2. For adequate compensation for legislators and elimination of salary amounts from the constitution.

Judiciary

1. For single system of centrally administered statewide courts with a uniform fiscal policy.

2. For uniform code of criminal and civil procedure formulated by Supreme Court with legislative approval.

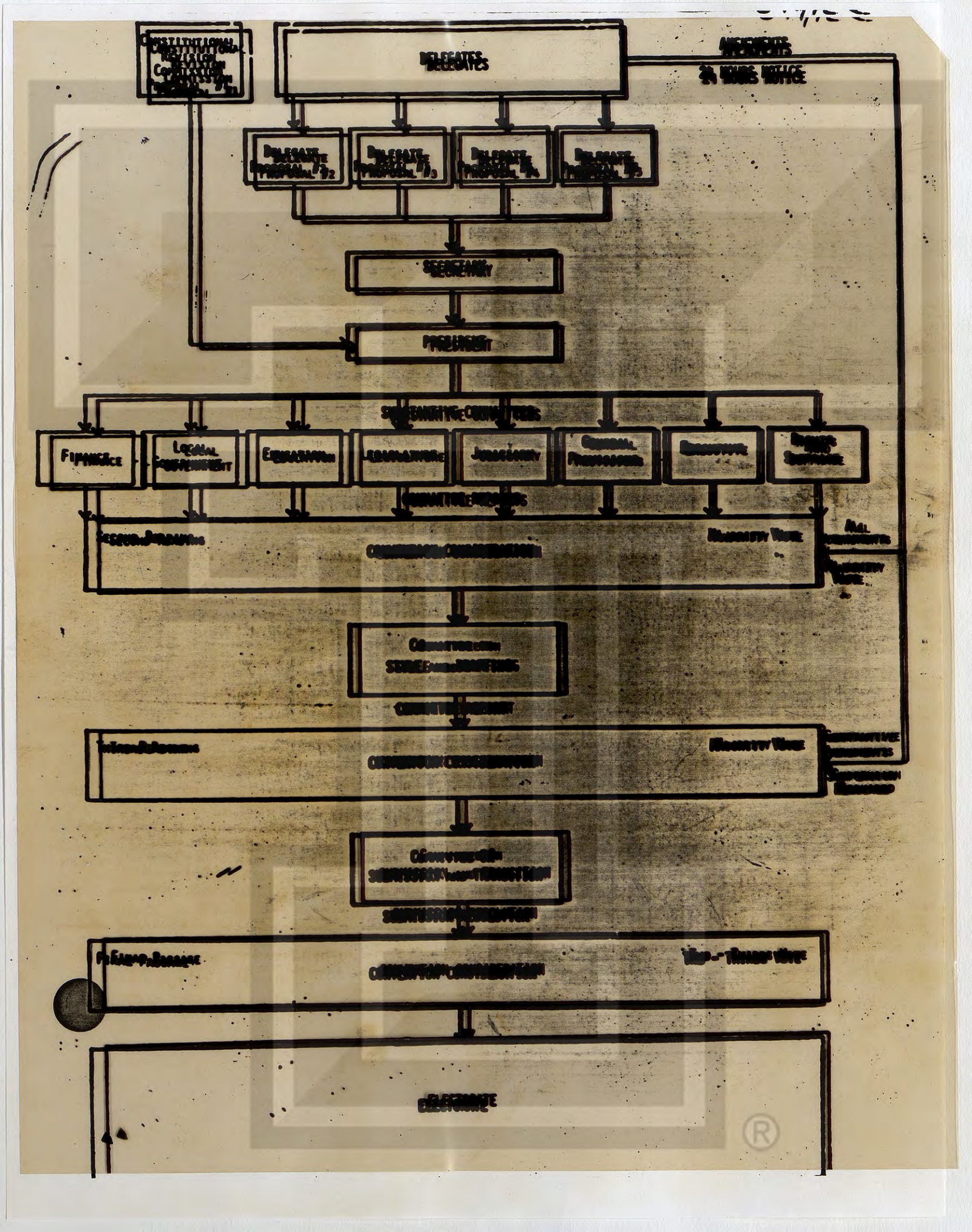
3. For full time judiciary whose members qualify to practice law in Texas.

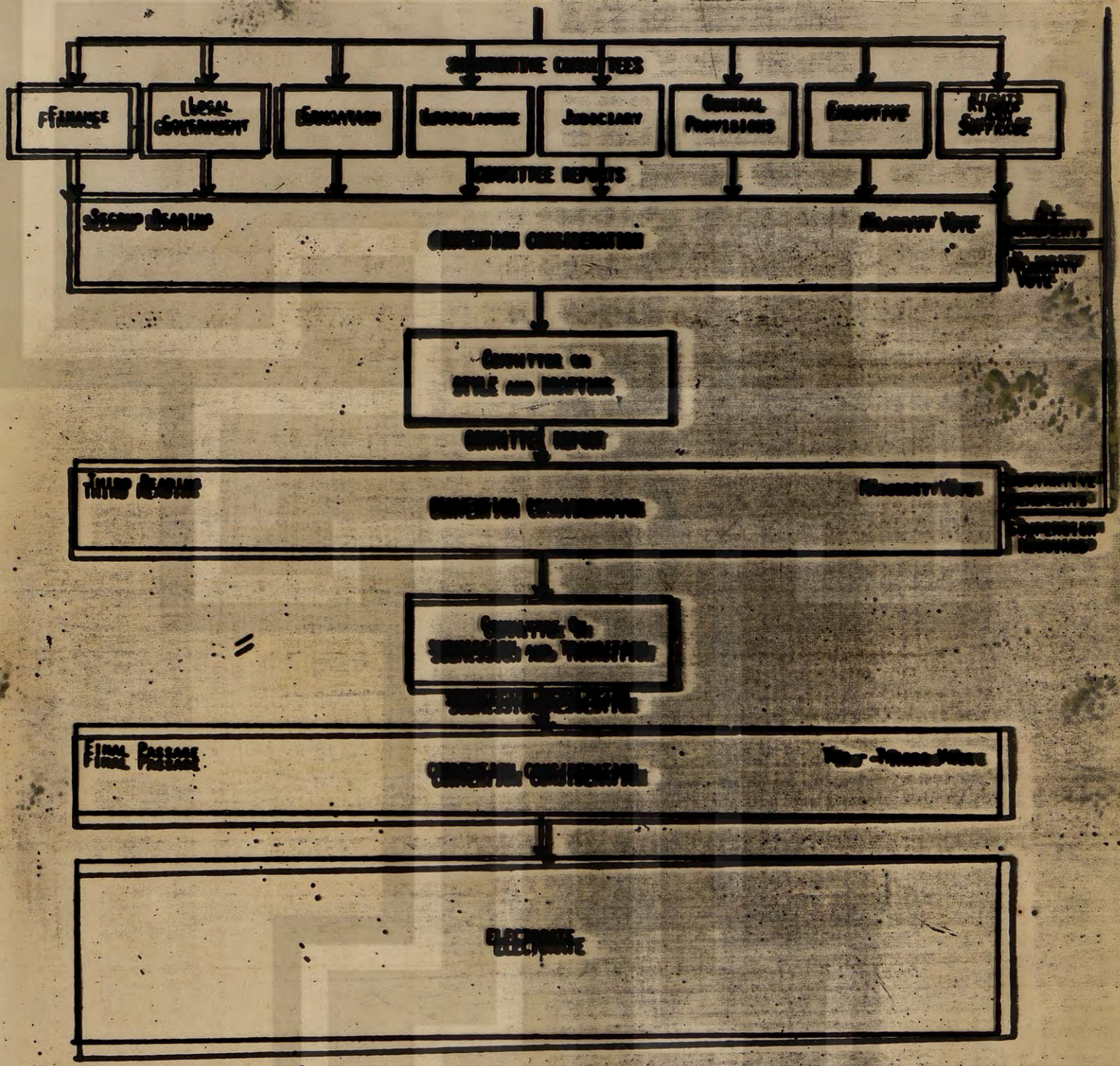
4. For assignment of judges according to special training and docket needs.

5. For integration of justice of the peace court functions into courts of record.

6. For change in present appellate judge system to provide for selection by combination of commission nomination, executive appointment, and noncompetitive and nonpartisan election.

7. For compulsory retirement and effective removal procedures for appellate judges.





Hi welcome to the Grace & Jean show!

Actually its ~~been~~ more like a three ring circus with so many things going on at the same time and never enough eyes and ears to take it all in. What we are going to try to do today is to give you a brief rundown of where we are in the Convention schedule ~~and the rules that will affect the future govern the rest of the convention~~, well touch on some problem areas of several of the articles that have passed 2nd Reading, and brief you on those articles that are still to come before the convention and finally well ~~relate some~~ attempt to give you some inkling of how effective the League has been at lobbying.

Set up projector outline of schedule

Explain process
1 Majority vote at 2nd Reading
2 Style & Drafting
3 Return to committee for preview
4 Consideration on 3rd Reading
Substantive Amendment require 2/3rd to suspend rules
5 Committee or Sub & trans.
6 Final passage 2/3rds vote on sub resolution

There are just a few interesting problems
arear in some of the article that have passed
2nd Reading that I would like to point out to you
now. In the Voter Qualifications article you
may recall that the League had reservations
about the constitutionality of property ownership
as a qualification for voting in certain kinds of
elections. You may also remember that on
March 25th a district court in Ft Worth
found the state laws in violation of the equal
protection clause in a school bond election. Well
just a few days later I observed the S&D committee
tangle with this and property qualifications
will remain in!! ~~although~~ In the words of one
of the staff people the section was not unconstitutional ~~will~~ but merely "inoperative"
~~This section has 2 parts and only the 1st part is inoperative because~~
~~This section has been reworded so that it is very clear~~
~~that the legislature could require property ownership~~
of the court rulings in bond elections. The second part
of the section which allows the legislature to
make property ownership a qualification for voting in
all elections of special districts or authorities that
principally have limited activities that have a
disproportionate effect on property owners. This
part of the section could be activated by the legislature
since a court rases in California allowed this.

Another interesting tidbit from this article has to
do with ~~the part~~ secret ballot. The ~~[illegible]~~ Constitution
calls for numbered ballots, the new document does
not. While the ~~section~~ words "unsigned" was deleted
~~[illegible]~~ it is possible if the ballots are
unnumbered that we will come close to the same effect.

The Education article ~~is currently under~~ may well come in for another workout during 3rd reading. The S&D committee thought some word substitutions made by the Staff were substantive and these may be flagged for discussion by the Convention. The phrase "equal ed opportunity" has come in for its share of discussion again especially in relation to local enrichment.

One aspect of the Available school fund that may prove particularly bothersome to us ~~[illegible]~~ because it is combined with a position we support crops up in the alternate submission on the highway users fund. This alternative calls for any tax rate increase on fuels to go into the general revenue — 3/4ths to general revenue, 1/4th to Available School fund. The Available School fund is to be distributed on a per capita basis which the League opposes. A study just out of the TR League claims that 80% of the revenue of the Available Sc Fund comes from the fuel tax as well as the dedicated occupation tax. It states that if these could be eliminated the unequalizing impact would be reduced by more than $200 million per year.

PROBLEM AREAS

NOW THAT YOU KNOW THE PROCDSS THAT LIES AHEAD LET ME SHARE SOME OF THE DISCUSSION THAT'S COMING OUT OF STYLE AND DRAFTING WITH YOU. THE EDUCATION ARTICLE IN ALL LIKELYHOOD IS THE ONE THAT L LEAST CONFORMS TO LEAGUE POSITIONS. ACTUALLY THE PHRASE EQUAL EDUCATIONAL OPPORTUNITY IS THE ONLY PART IN IT THAT WE SUPPORT WHOLEHEARTEDLY , AND ITS IN GRAVE DANGER. THE CONTRADICTION BETWEEN E.ED. OPP. AND LOCAL ENRICHMENT AND PER CAPITA ALLOTMENT OF THE AV. SC. FUND. WAS APPARANTTO THE LEAGUE FROM THE BETINNING IT IS NOW BE OMMING A REAL HEADACHE TO THE S AND D COMMITTEE AS THEY STRUGGLE WITH THE WORDING OF THIS ARTICLE. THERE IS TALK OF PRESENTING THIS CONFLICT TO THE CONVENTION ON 3rdREADING SINCE THD S AND D COM. HAS NO JURISDICTION TO RESOLVE IT. THEY MAY PRESENT TWO DIFFERENT WORDINGS AND ASK THE CONVENTION TO TAKE THEIR PICK. THIS IS AN AREA THAT STRIKES TO THE HEART AND CORE OF THE LEAGUE. THERE IS NO WAY I CAN CONVEY TO YOU THE URGENCY OF THE SITUATION. KNOW WOUR POSITIONS ON L(CAL ENRICHMENT AND DISTRIBUTION OF THE AVAIOABLE SCHOOL FUND WELLAND THEN TAKK?? TO YOUR DELEGATES WHILE THEY ARE HOME.

THERE IS AN ADDITIONAL HOOKER IN HERE BECAUSE THE FINANCE ART. DEDICATES FUNDS FROM THE FUEL TAX AND THE OCCUPATION TAX TO THE AVAILABLE SCH. F. IF THE DEBATE IS OPENED ON EQUAL EDUCATIONAL OPPORTUNITY AND PER PUPIL ALLOTMENT OF THE AVA. SCH. F. ON 3rd READING IT ALSO BECOMES POSSIBLE TO HALLENGE THE DEDICATION OF THESE FUNDS IN THE FINANCE ART. FOR EXACTLY SHE SAME REASONS.

MGR

WE EXPECT TO SUBMIT A COUNTY HOME RULE PROVISION TO VOTERS AS A SEPARATE ISSUE. IF VOTERS CHOOSE THE NEW PROVISION, IT WOULD ALLOW THE VOTERS OF EACH COUNTY TO MAKE SOME CHANGES IN COUNTY GOVERNMENT WITHOUT CONSTITUTIONAL AMENDMENT.

ANOTHER CHANGE DESIGNED TO MAKE COUNTY GOVERNMENT MORE EFFECTIVE IS A PROVISION TO ALLOW LOCAL VOTERS TO DECIDE WHETHER TO GIVE THEIR COUNTY COMMISSIONERS THE AUTHORITY TO ADOPT AND ENFORCE COUNTY ORDINANCES.

THE SHORT TIME I HAVE TO SPEAK HERE TODAY WILL NOT ALLOW ME TO GO INTO GREATER DETAIL ON THE DOCUMENT WE ARE WRITING FOR YOU.

BUT I'M HOME FOR A MONTH. A MONTH I HOPE TO SPEND TALKING TO AS MANY AS YOU AS I CAN. BUT MORE IMPORTANTLY, I WANT TO LISTEN.

I WANT TO HEAR YOUR QUESTIONS ABOUT THE TENTATIVE NEW DOCUMENT. I WANT TO KNOW WHAT YOU THINK ABOUT IT.

AFTER ALL -- IT'S YOUR CONSTITUTION.

THANK YOU FOR ALLOWING ME TO BE WITH YOU TODAY.

I

Hi, welcome to Jean and Gracie show! More like an 3 ring ring circus with so many things going on at the same time and never enough eyes and ears to take it all in.

1. brief rundown on where we are in the Convention schedule now
2. some problems in articles passed on second reading cropping up in S and D.
3. articles still to come before the Convention
4. the league as an effective lobbyist.

II

PUT ON SLIDE PROJECTOR

1. whcih articles are through 2nd reading Ed, Ex, Fin, Loc G. Voter Qual, Mode/Amending
2. Style and Drafting, return to committee for preview; ~~consideration by convention~~ point out flagging for possible substantive ch.
3. 3rd reading, majority vote and amendment by 2-3rds vote. Point out kinds of amendments that can be made on majority v.
4. committee on Sub. and Trans.
5. Final passage 2-3rds vote.

III

PROBLEM AREAS

1. Voter qualifications--property ownership as requirement
   March 25th court ruling... constitutionality raised.
   2 parts to this section; one part "inoperative" property in bond elections by polisub. 2nd part deals with all elections in sp. districts "principally" involved in limited activities which have disproportionate effect on property owners. This on ruled out by courts.
   Sectet ballot --unsigned out, but unnumbered in.
2. Education article-- equal ed opp. and ~~limit~~ local enrichment
   May well appear in 3rd reading as an internal contradiction subject to amendment by a simple majority.
   Available shcool fund --per capita. Highway fund--3-4th roads 1-4ths Available fund, alternate submission allows increase to go to general revenue(3-4th and 1-4th)

JEAN ON 2nd READING

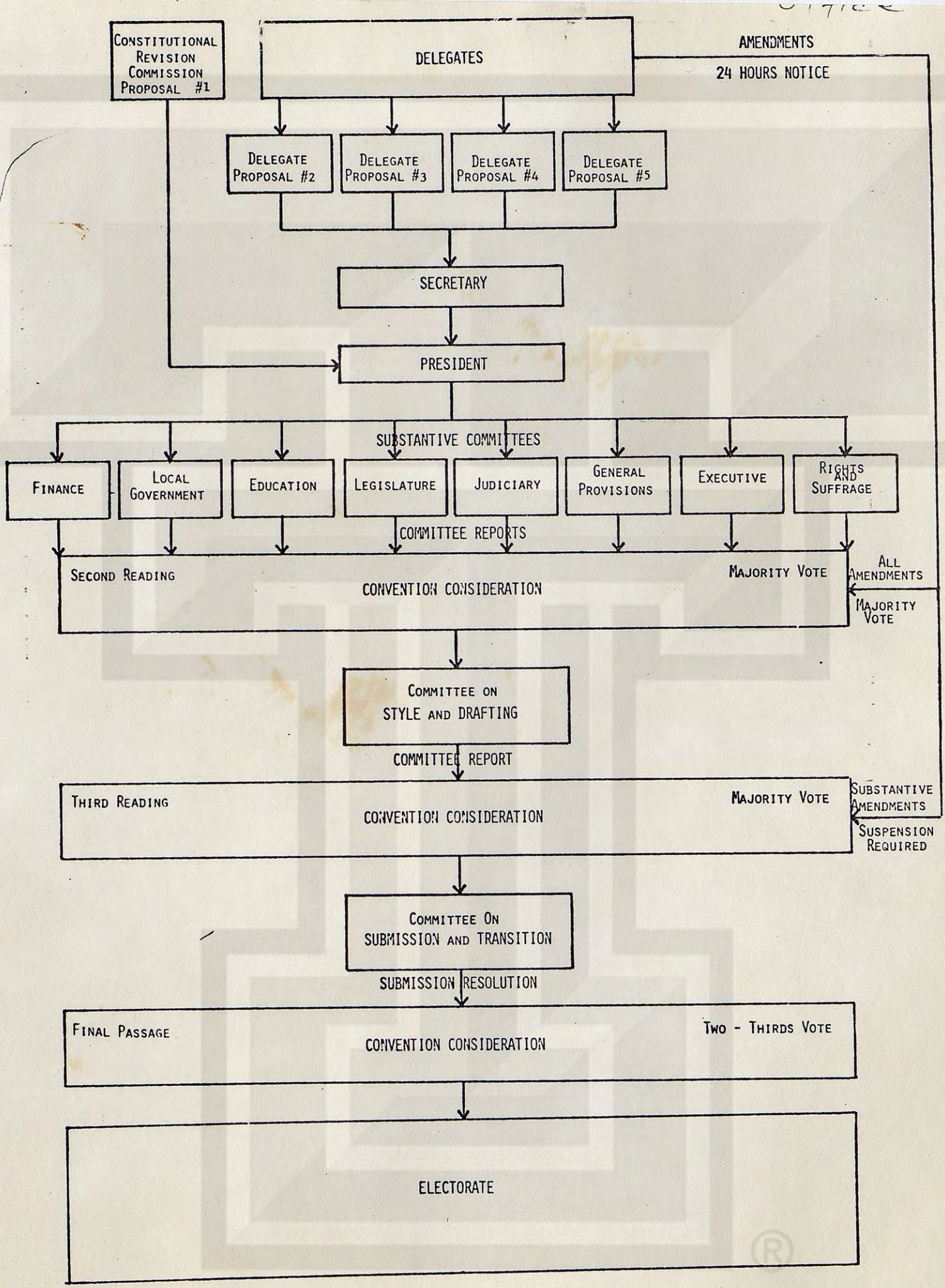
WRAP UP

1. Review need for action on 2nd reading items
2. continued work and study of 3rd reading
3. need for community involvement--lobby, lobby lobby

Common Cause
Envron groups

the Constitution that comes out of the Convention depends to a great extent on the input given now.

Acknowledge Observers
Welcome more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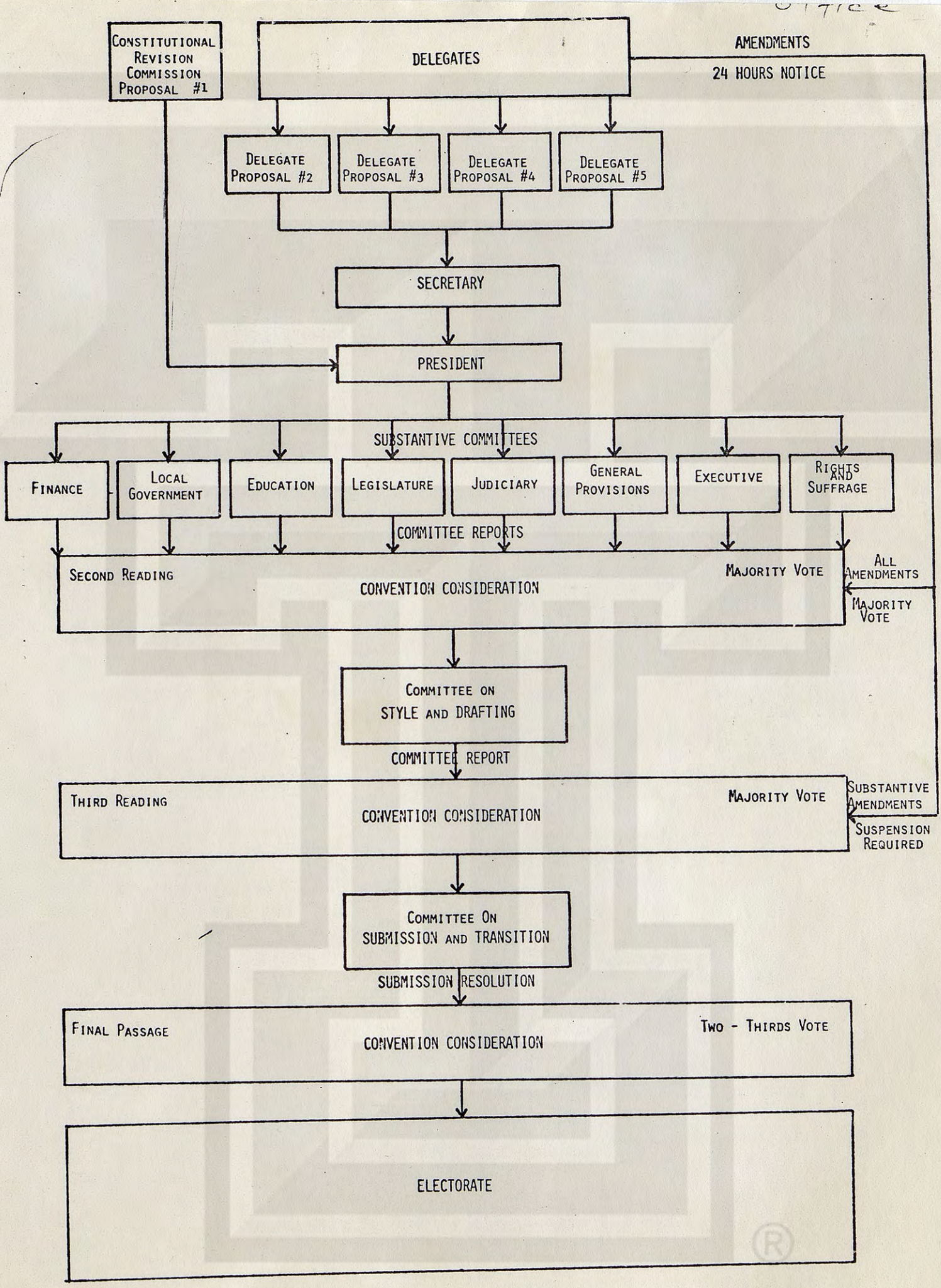
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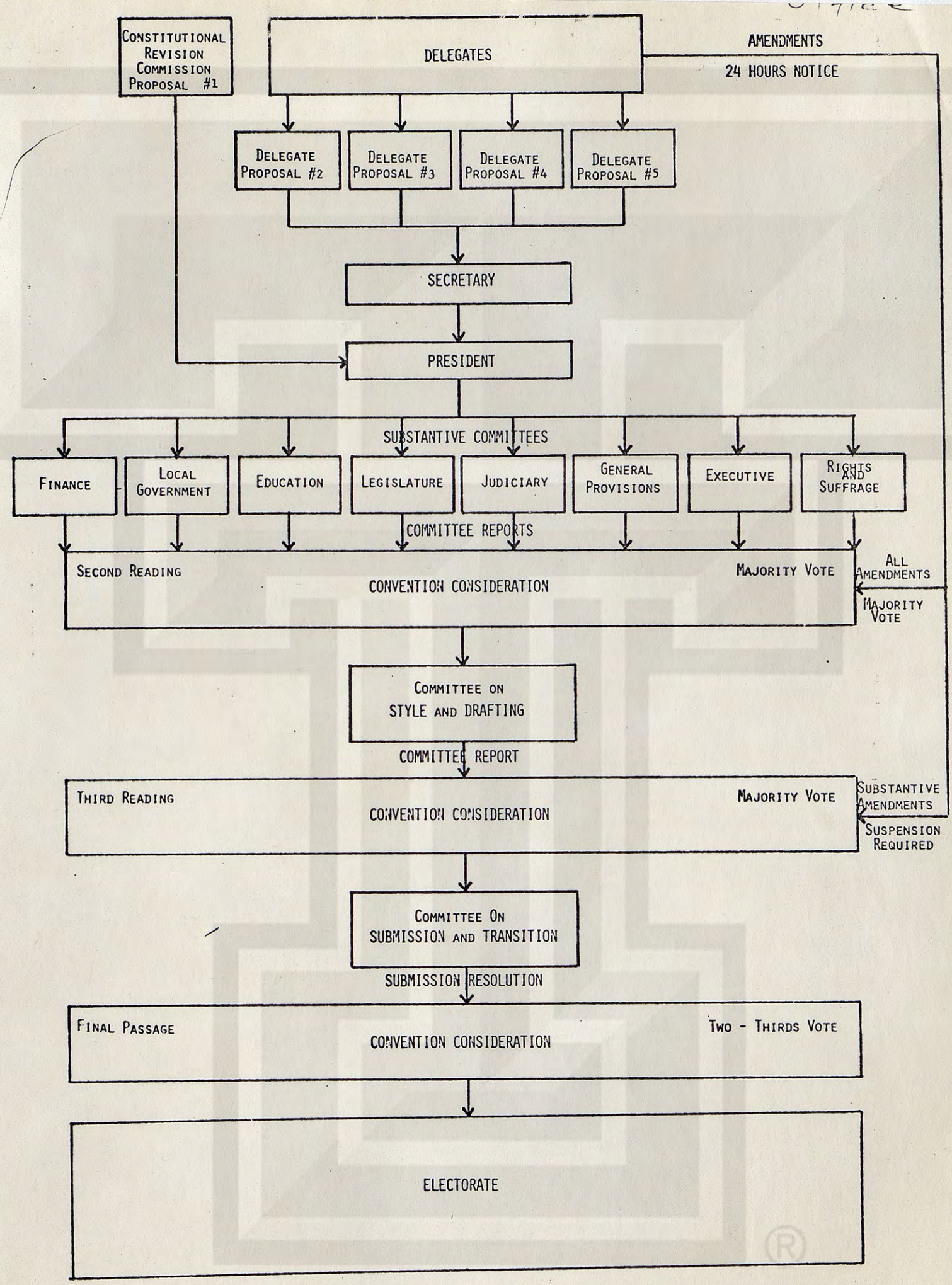
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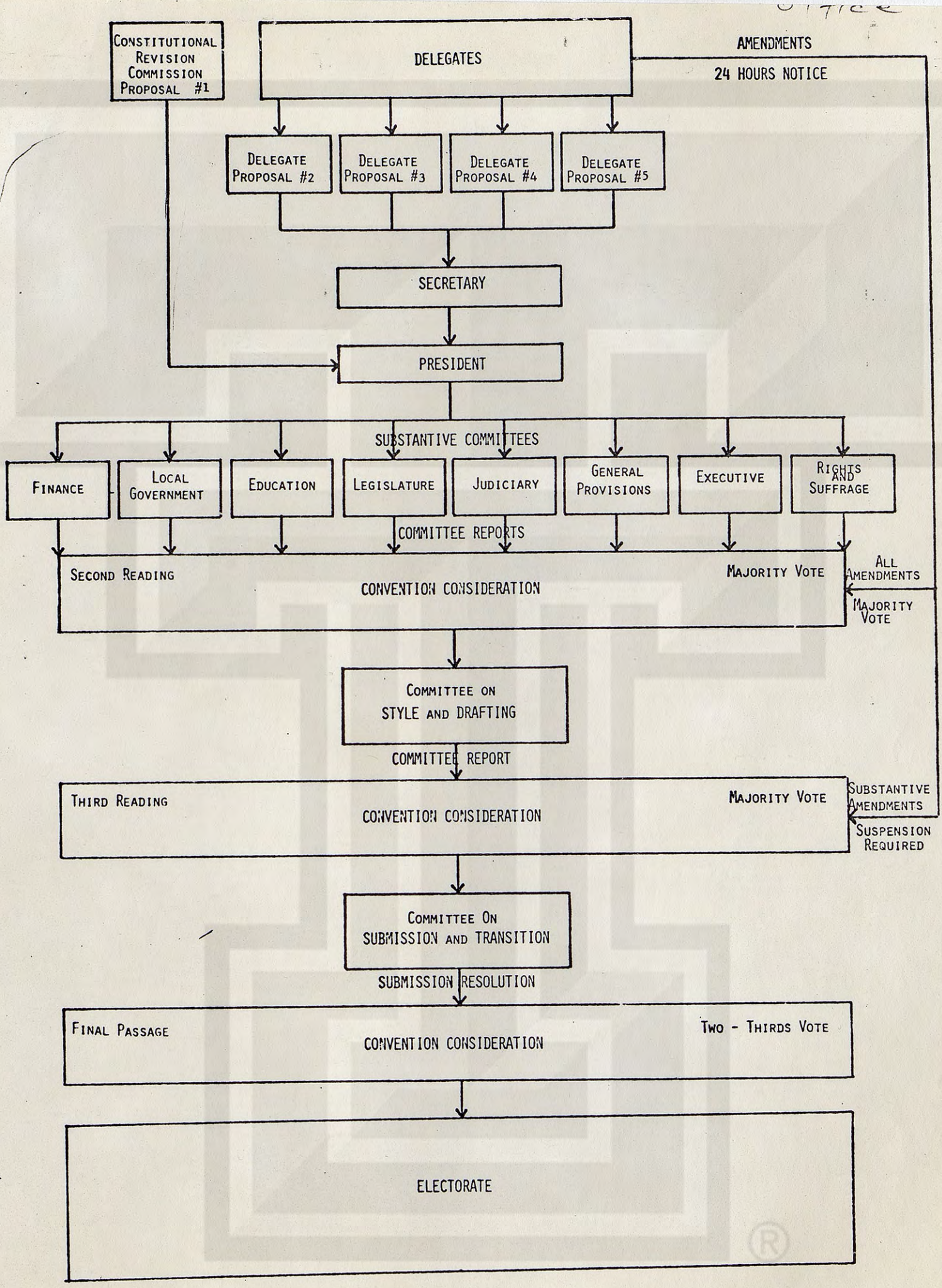
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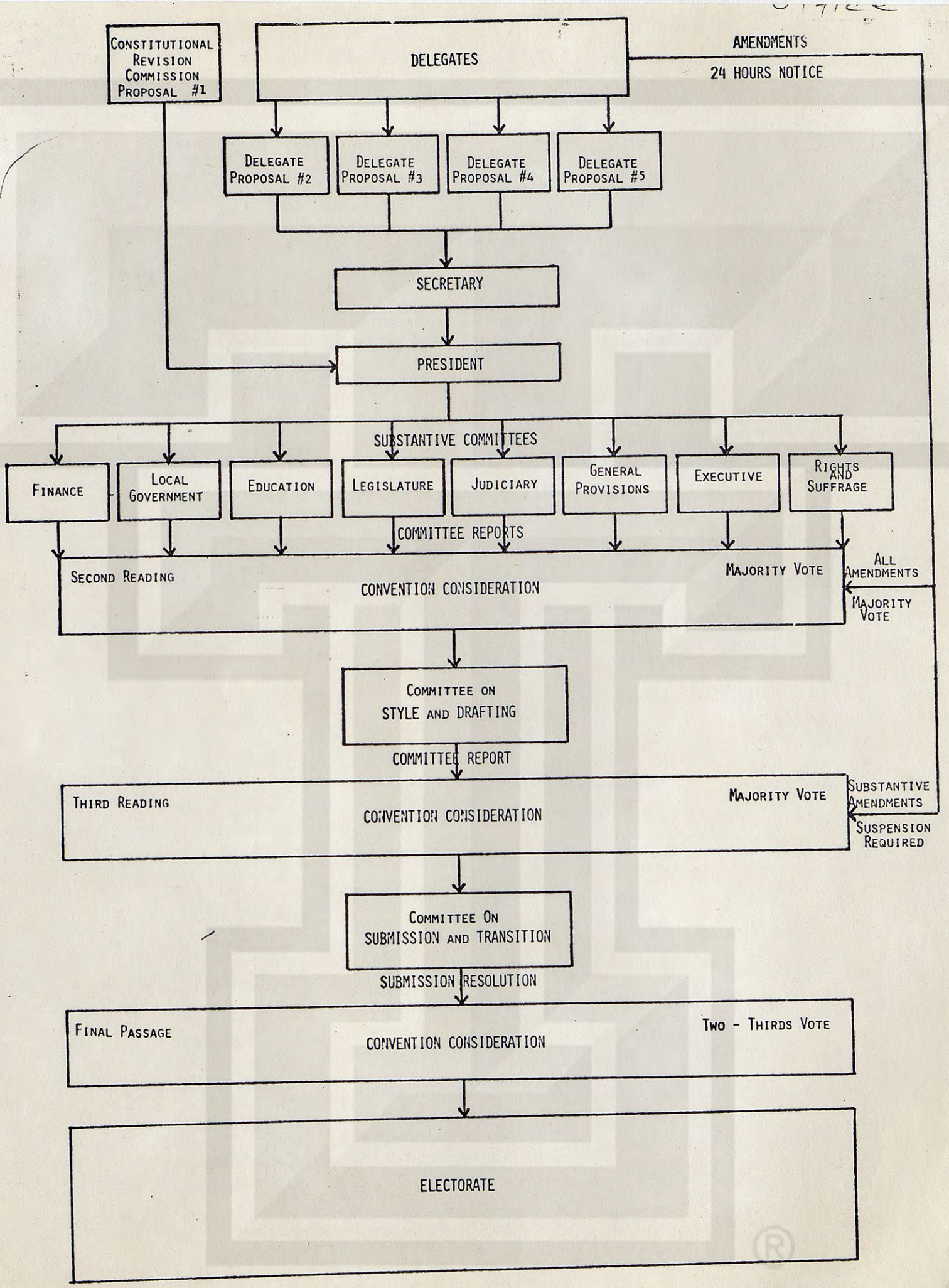
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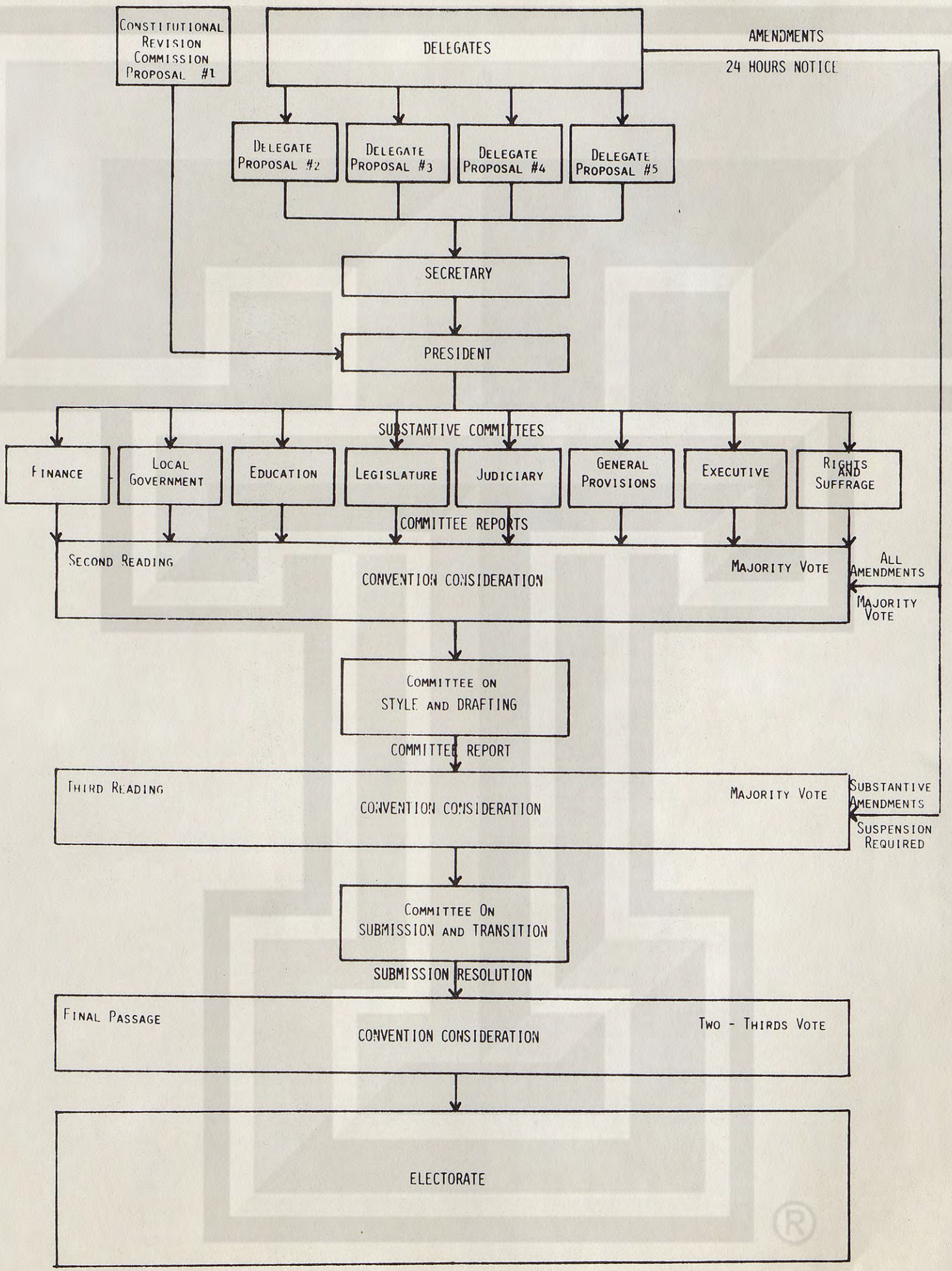
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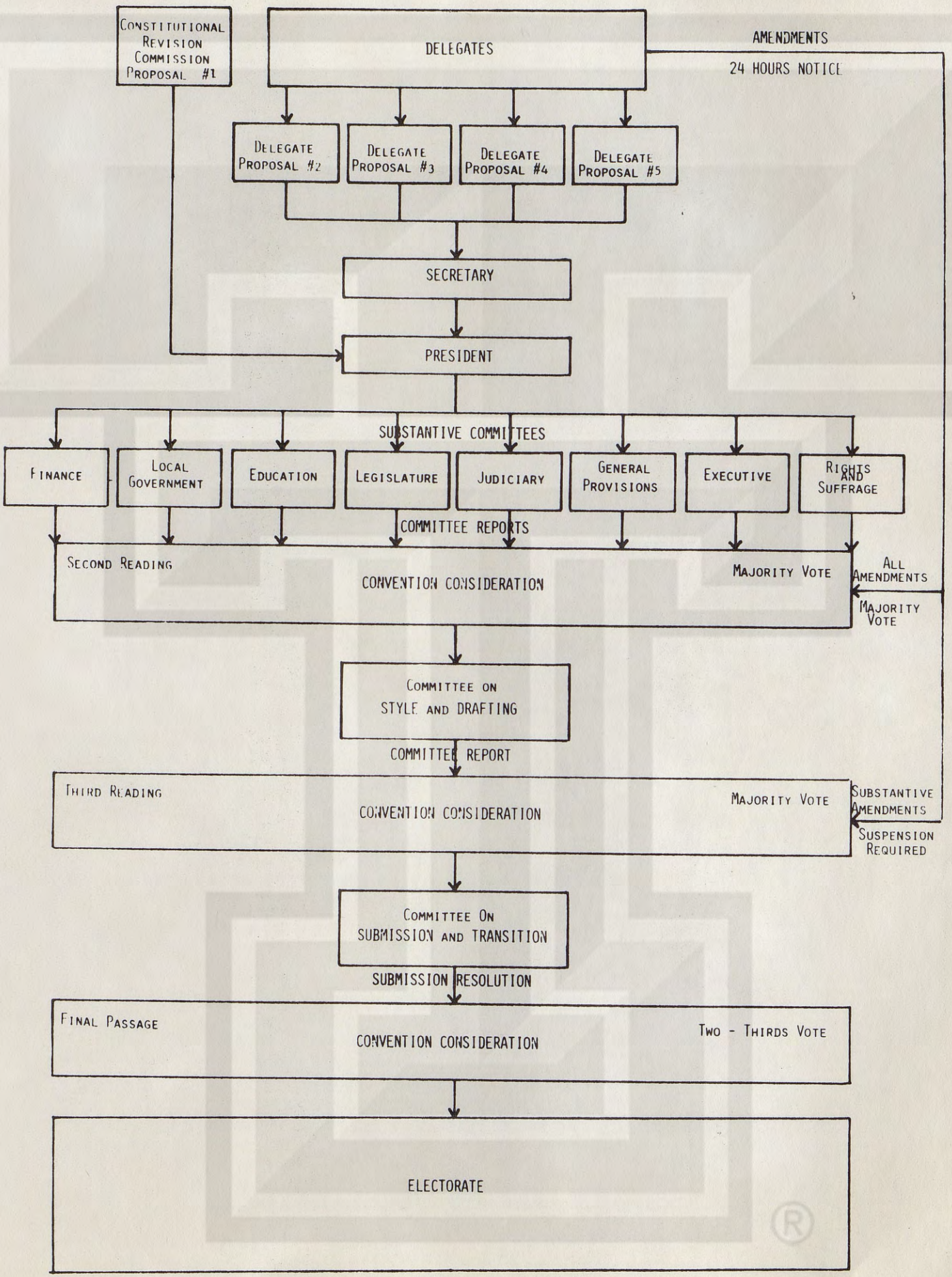
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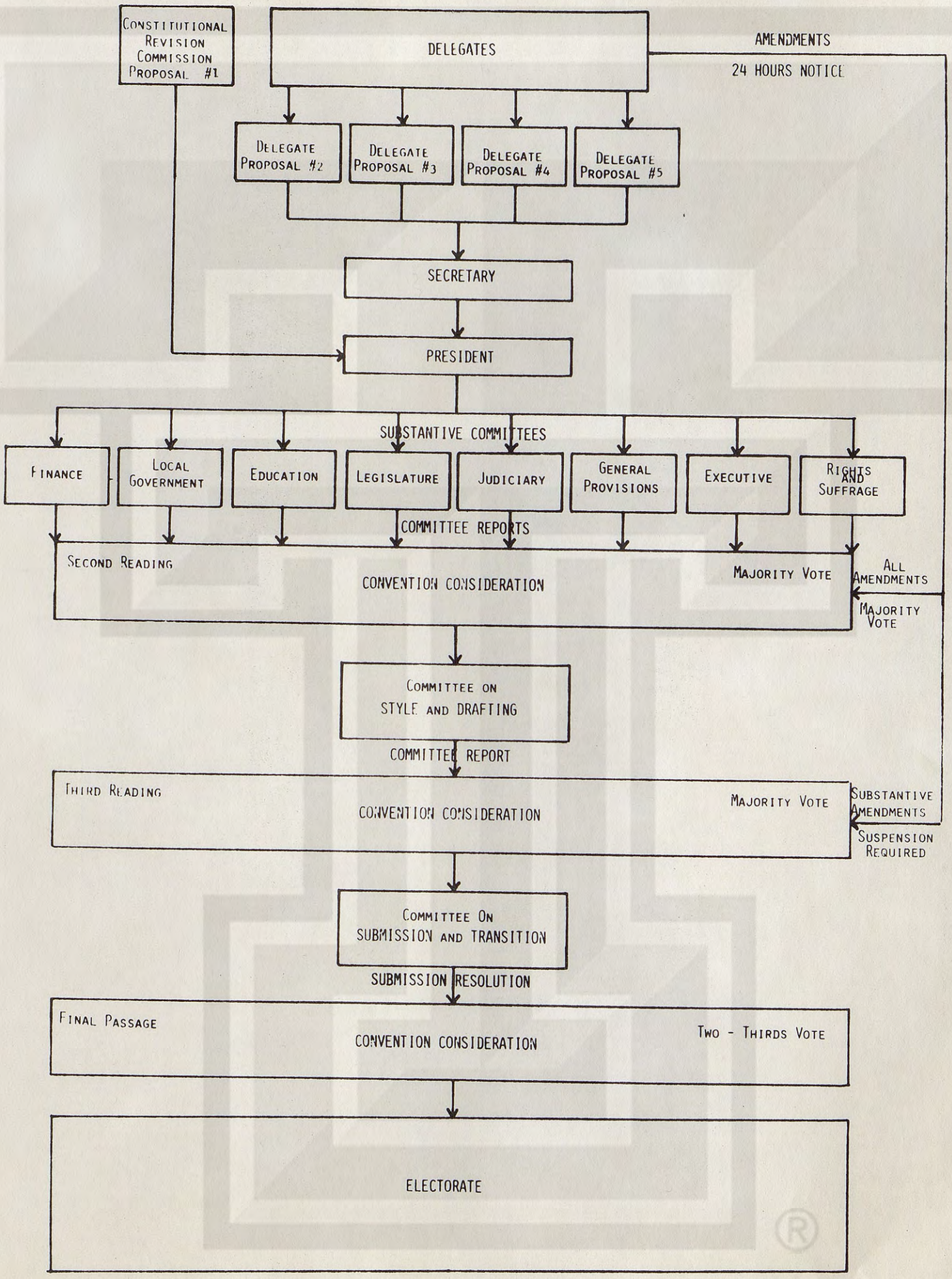
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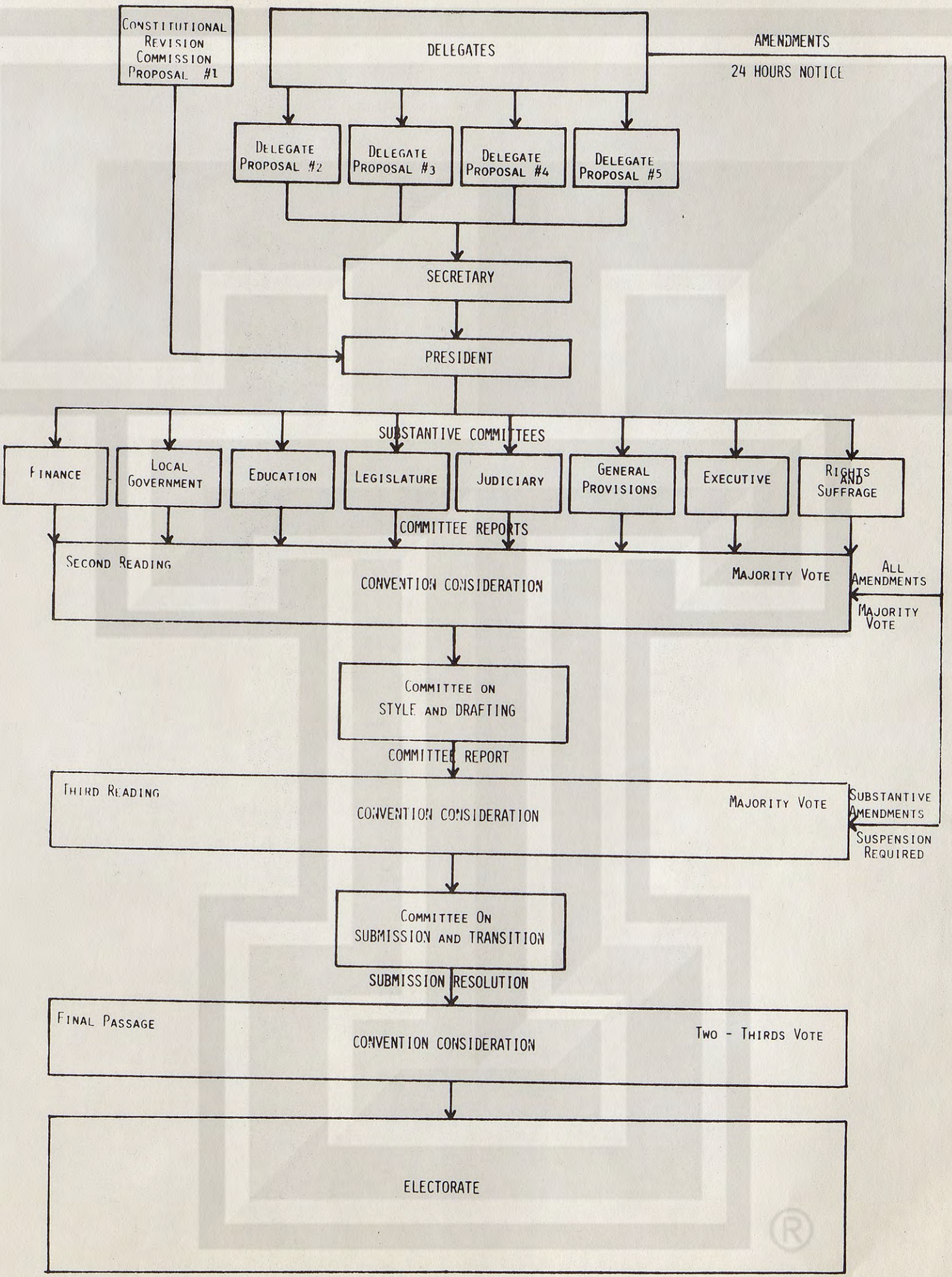
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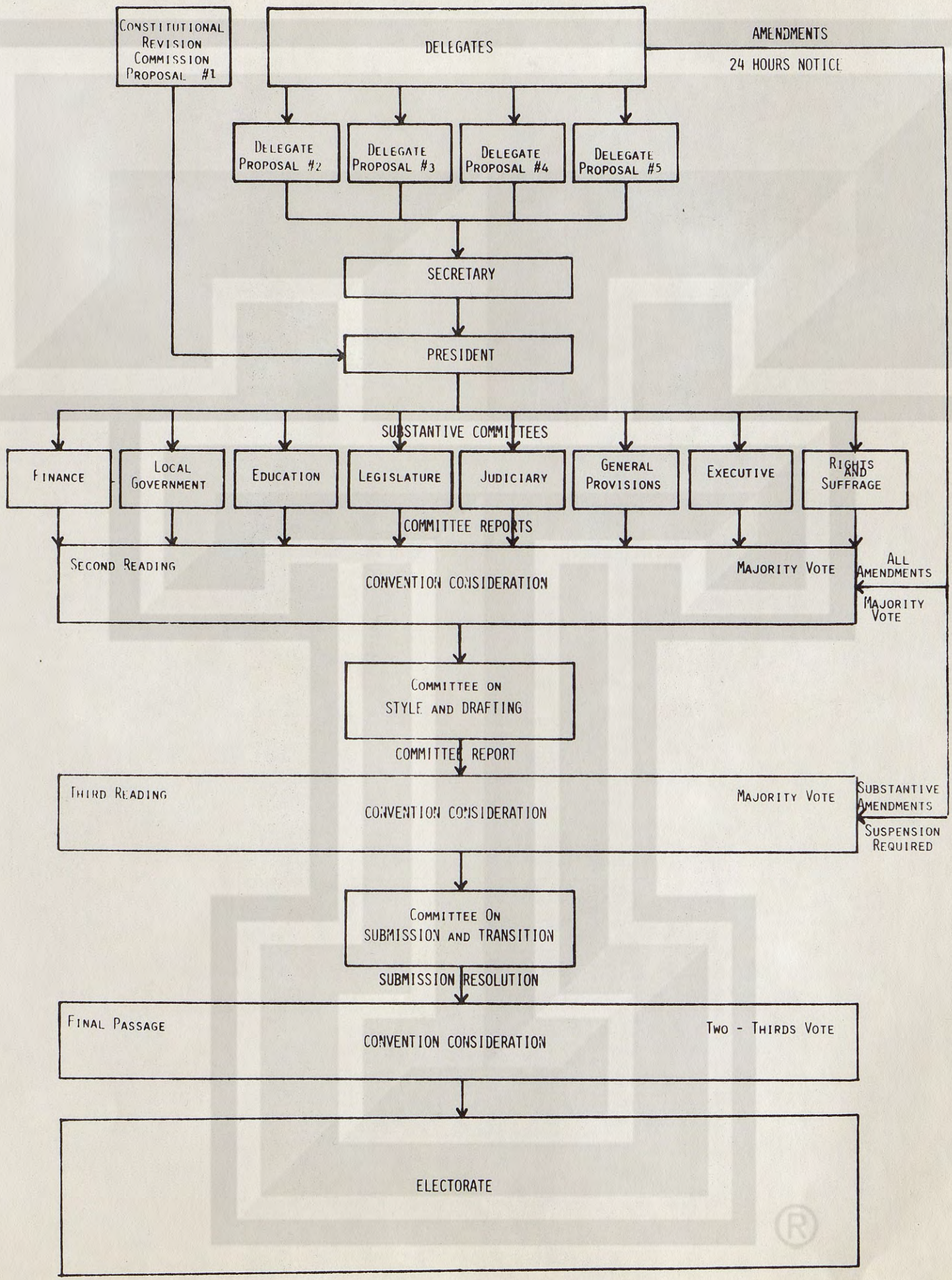
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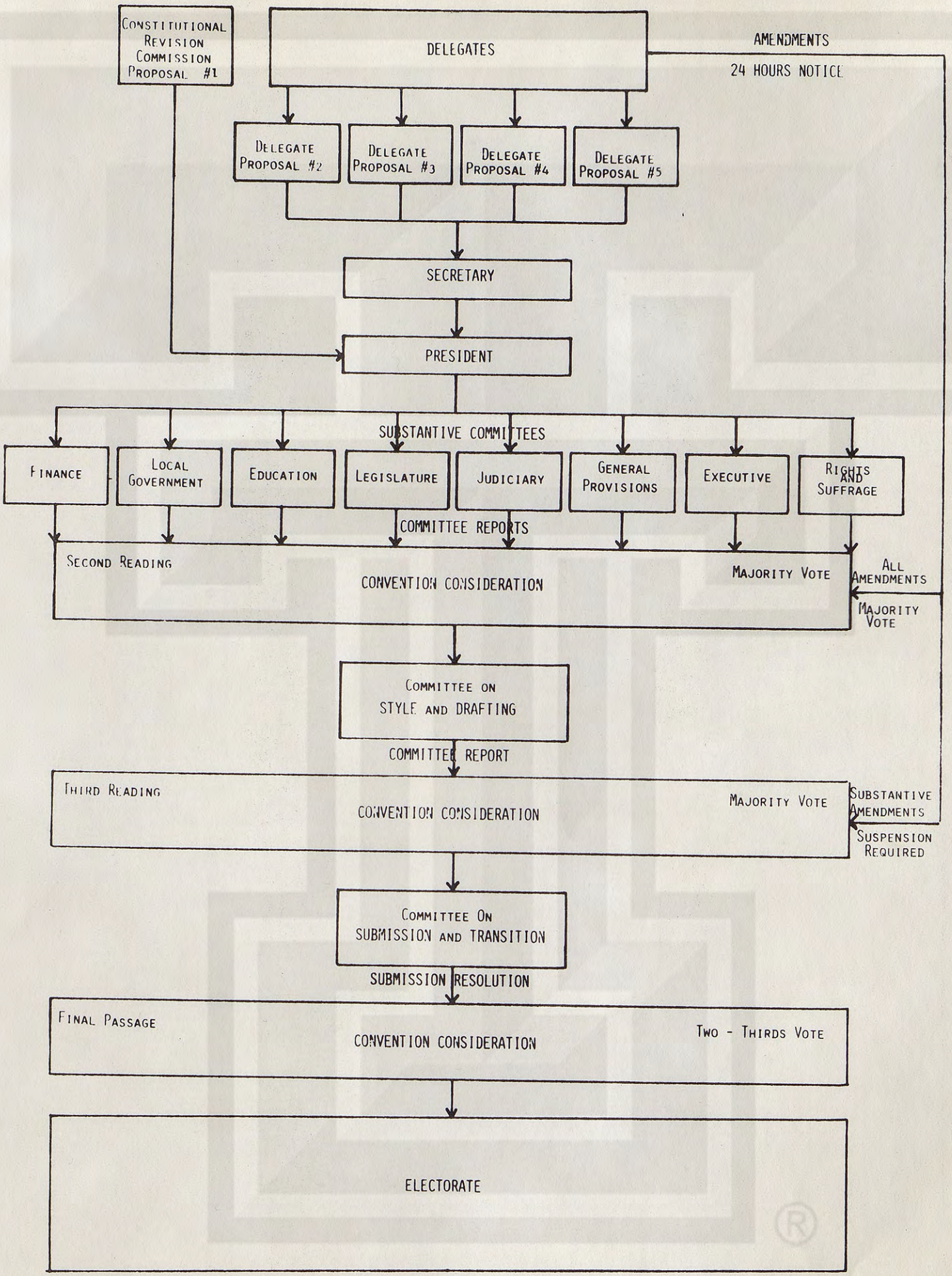
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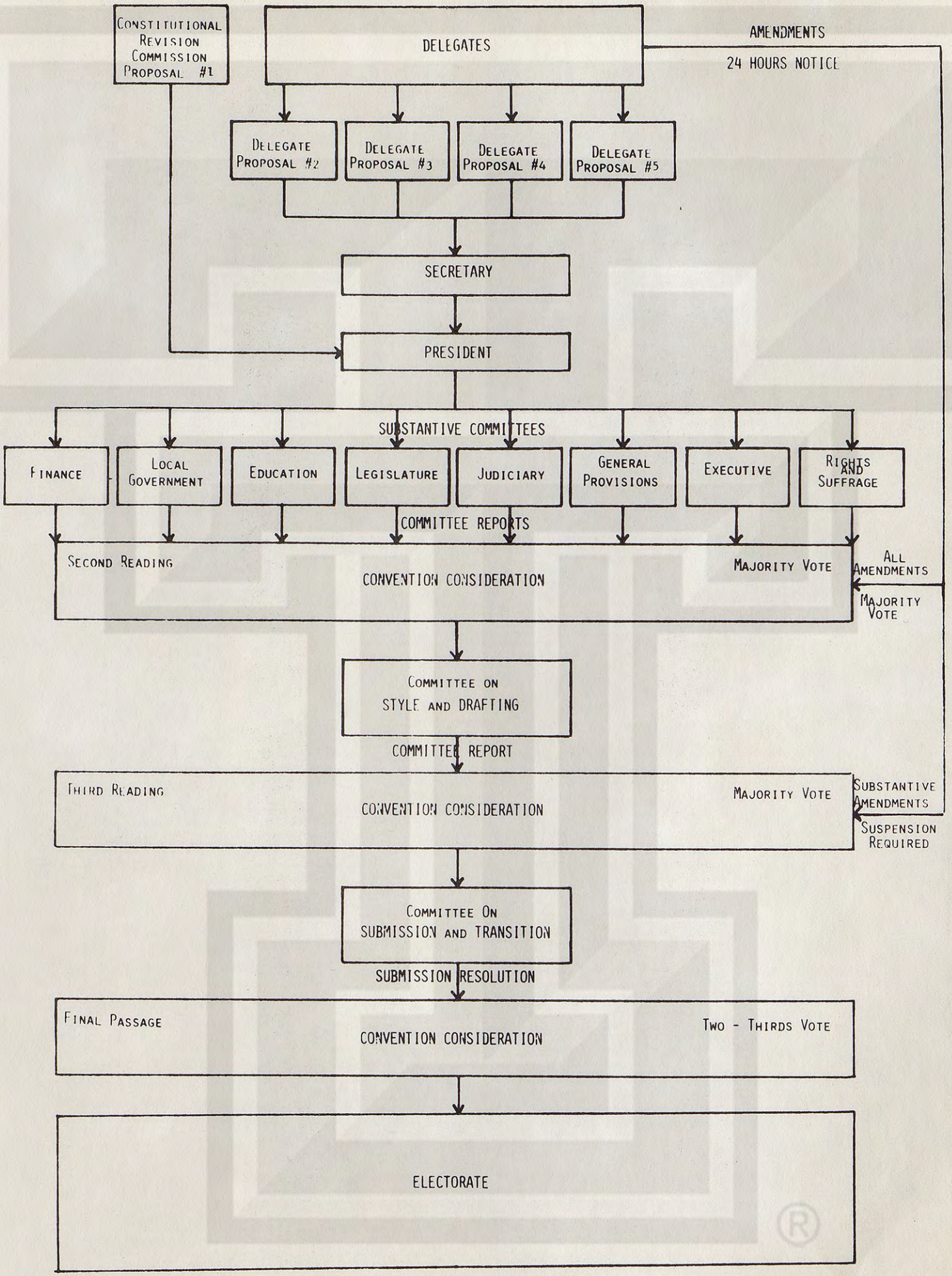
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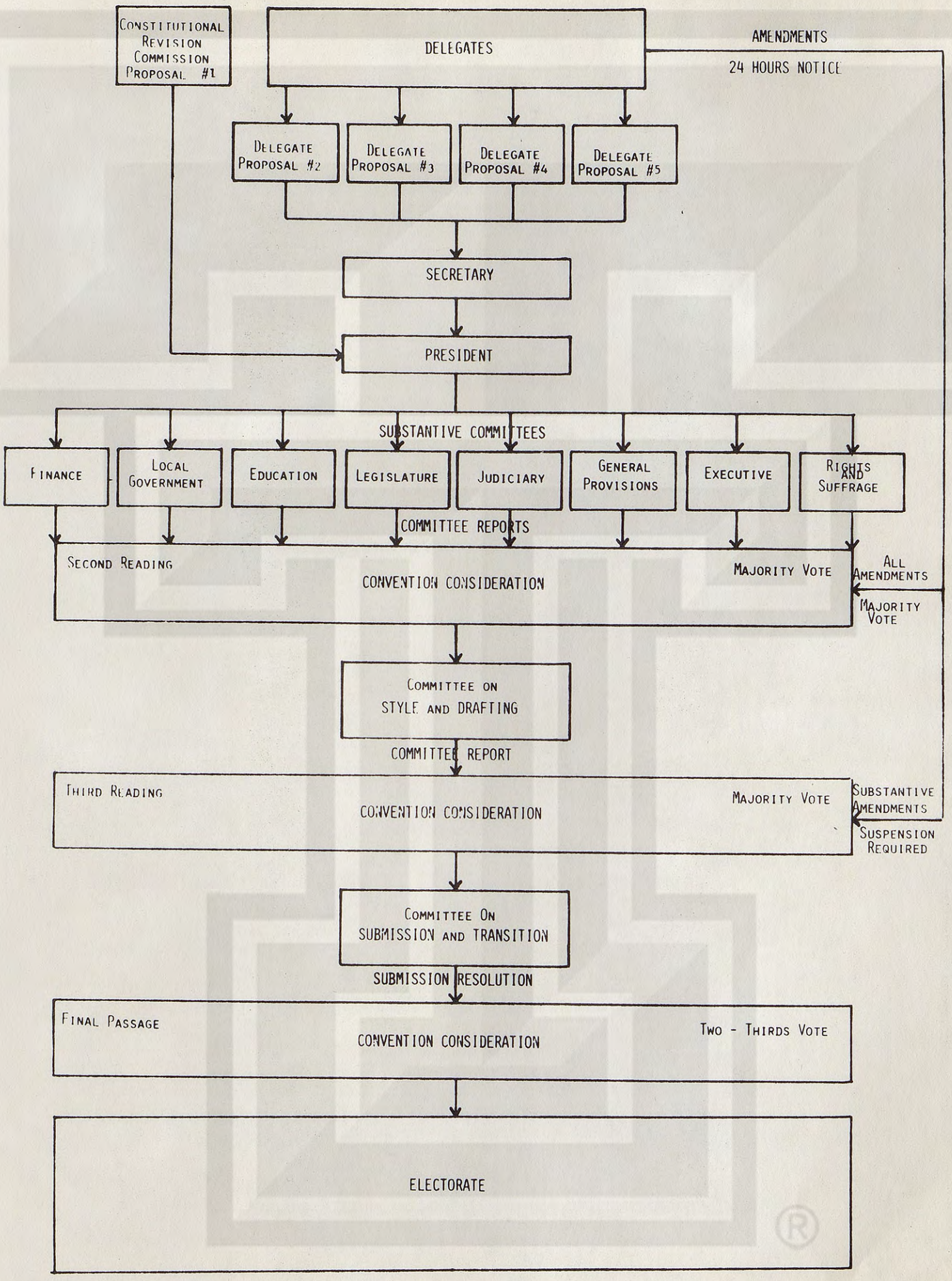
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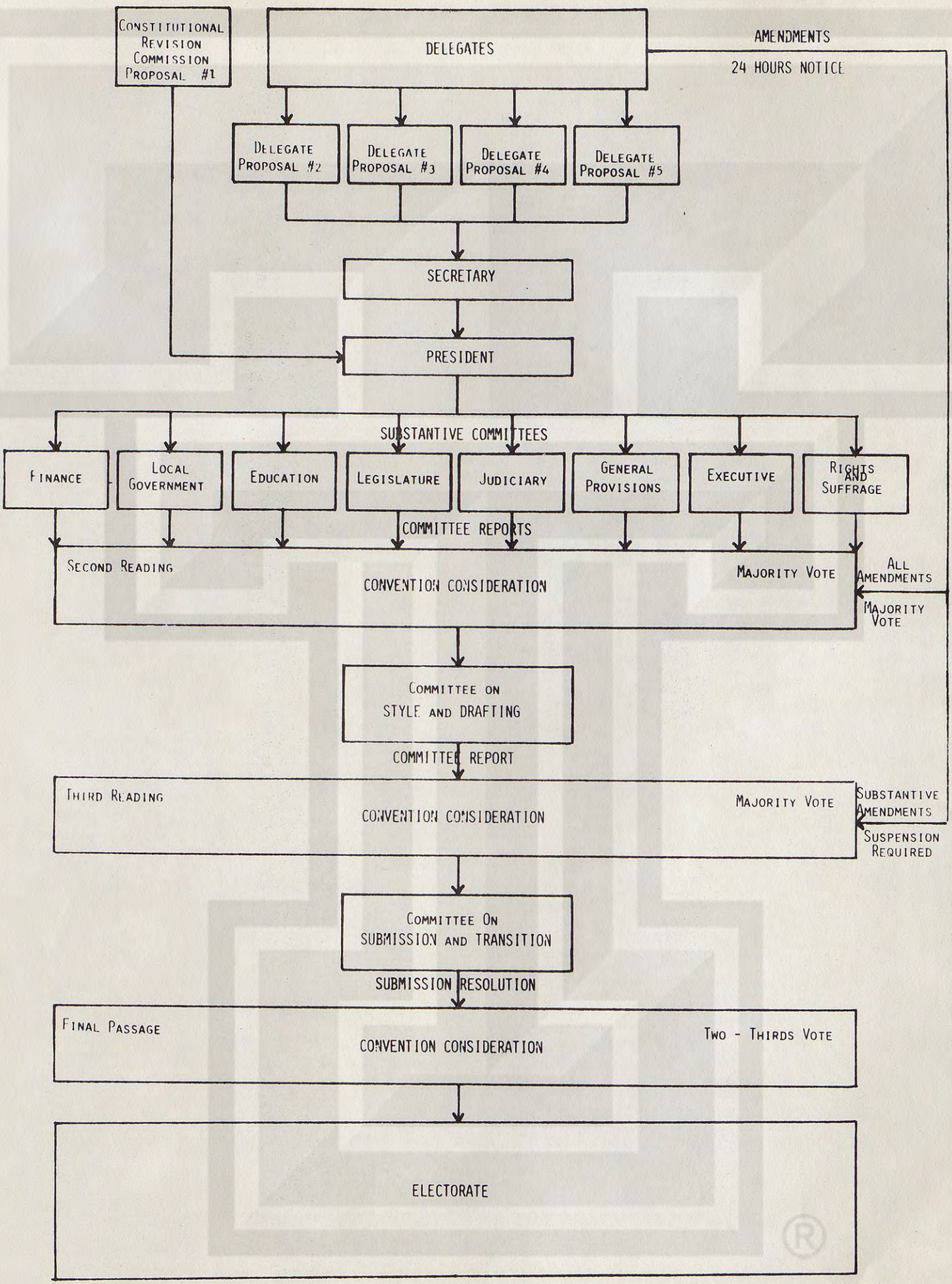
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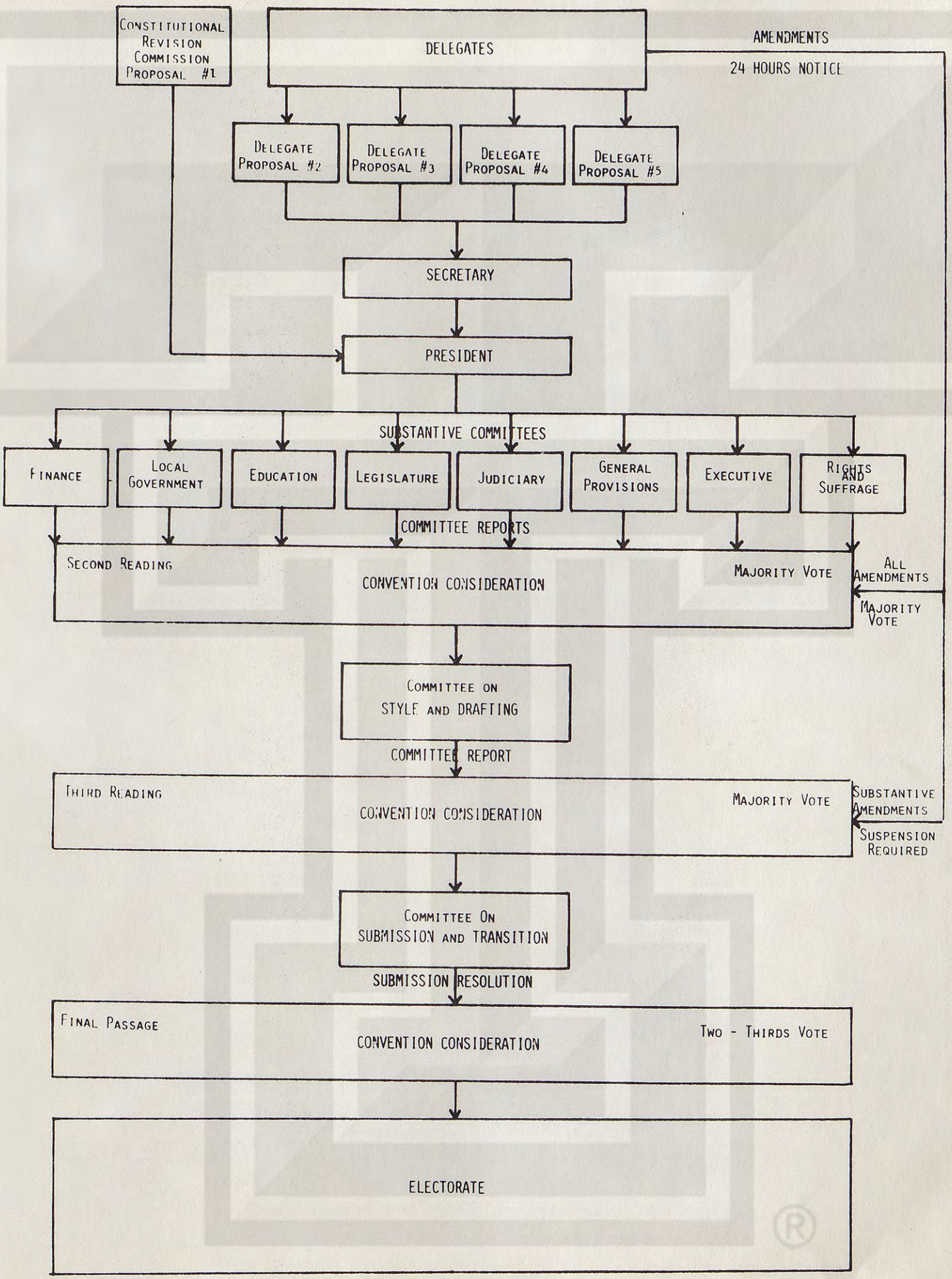
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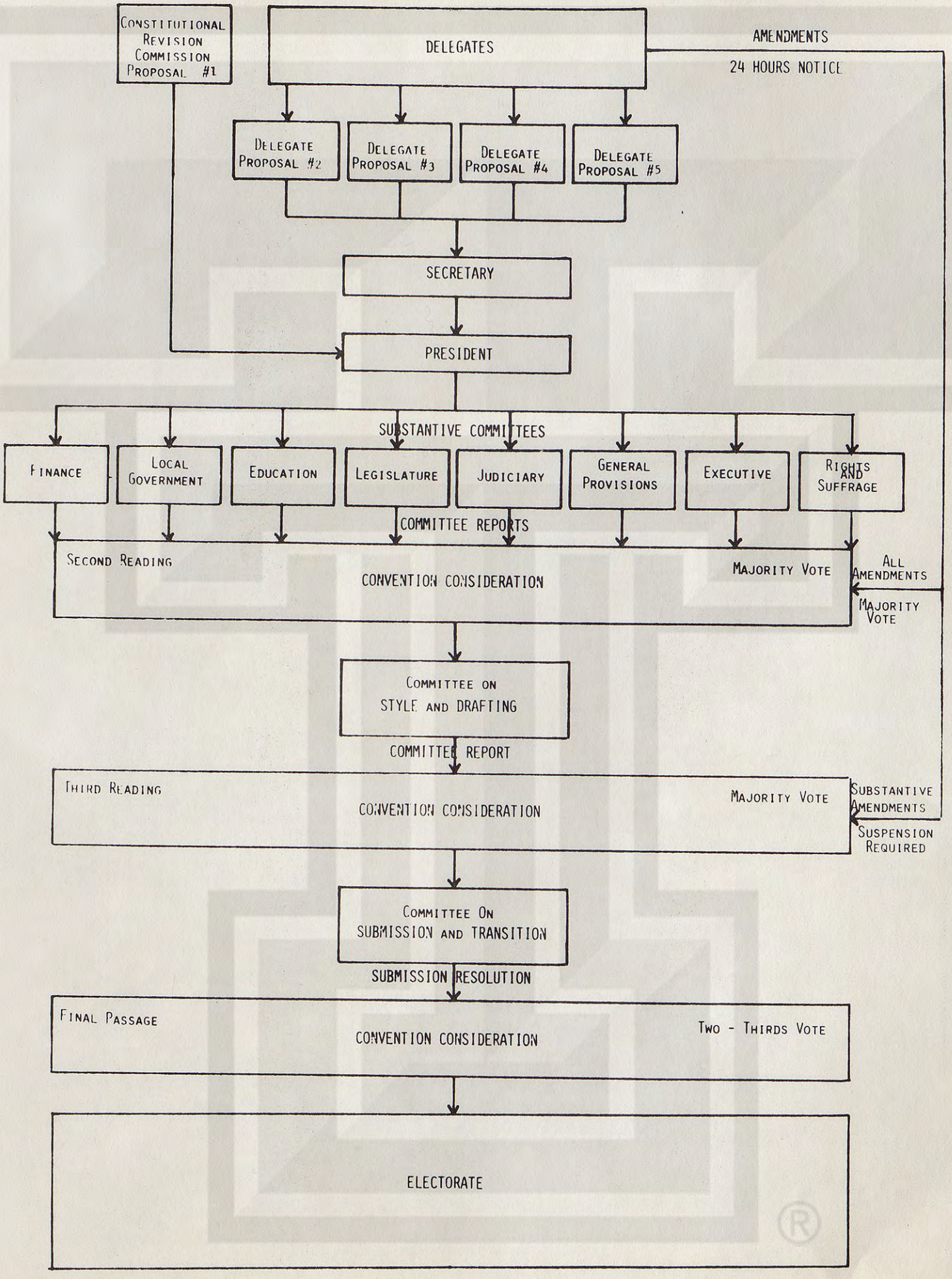
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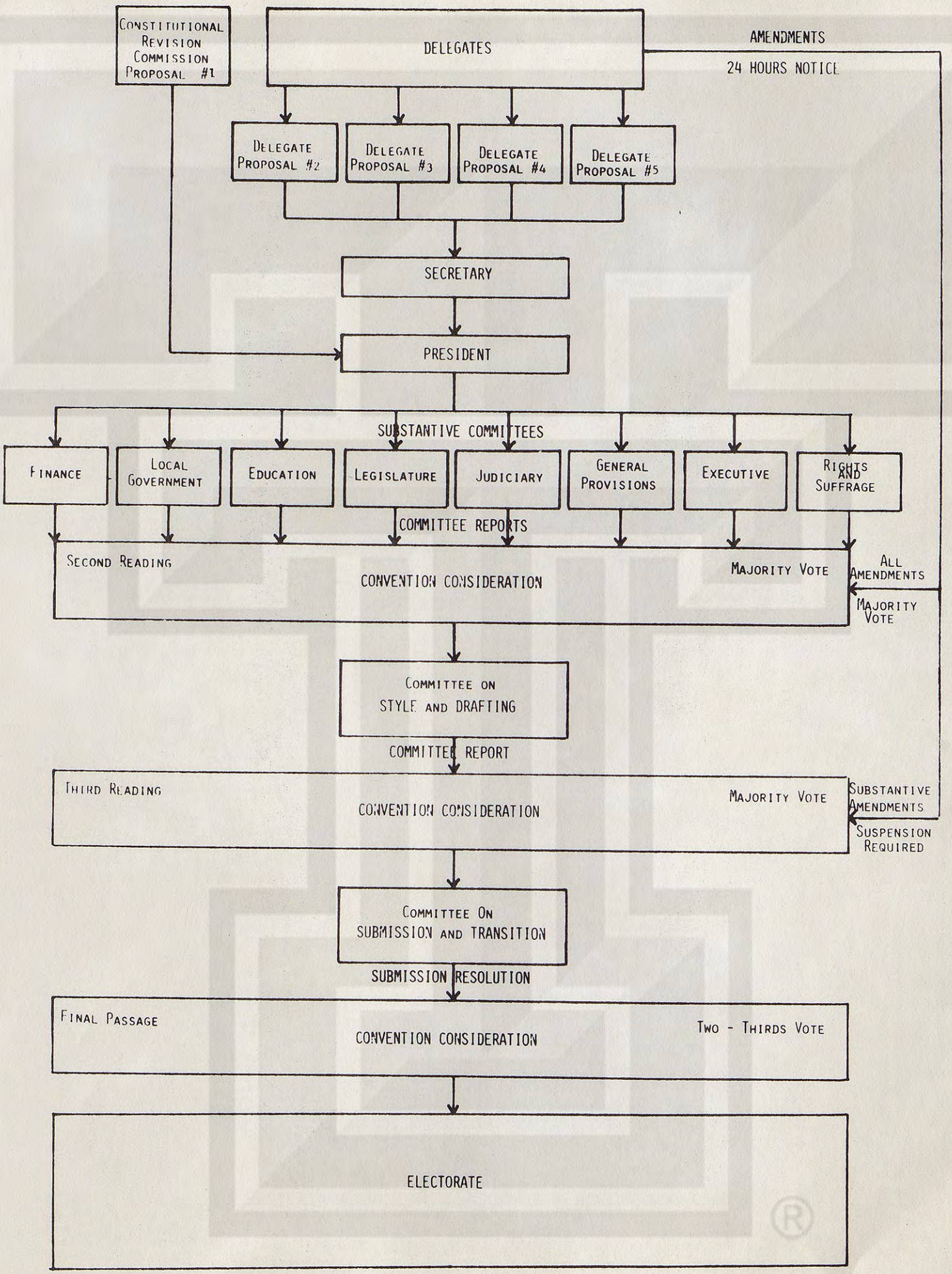
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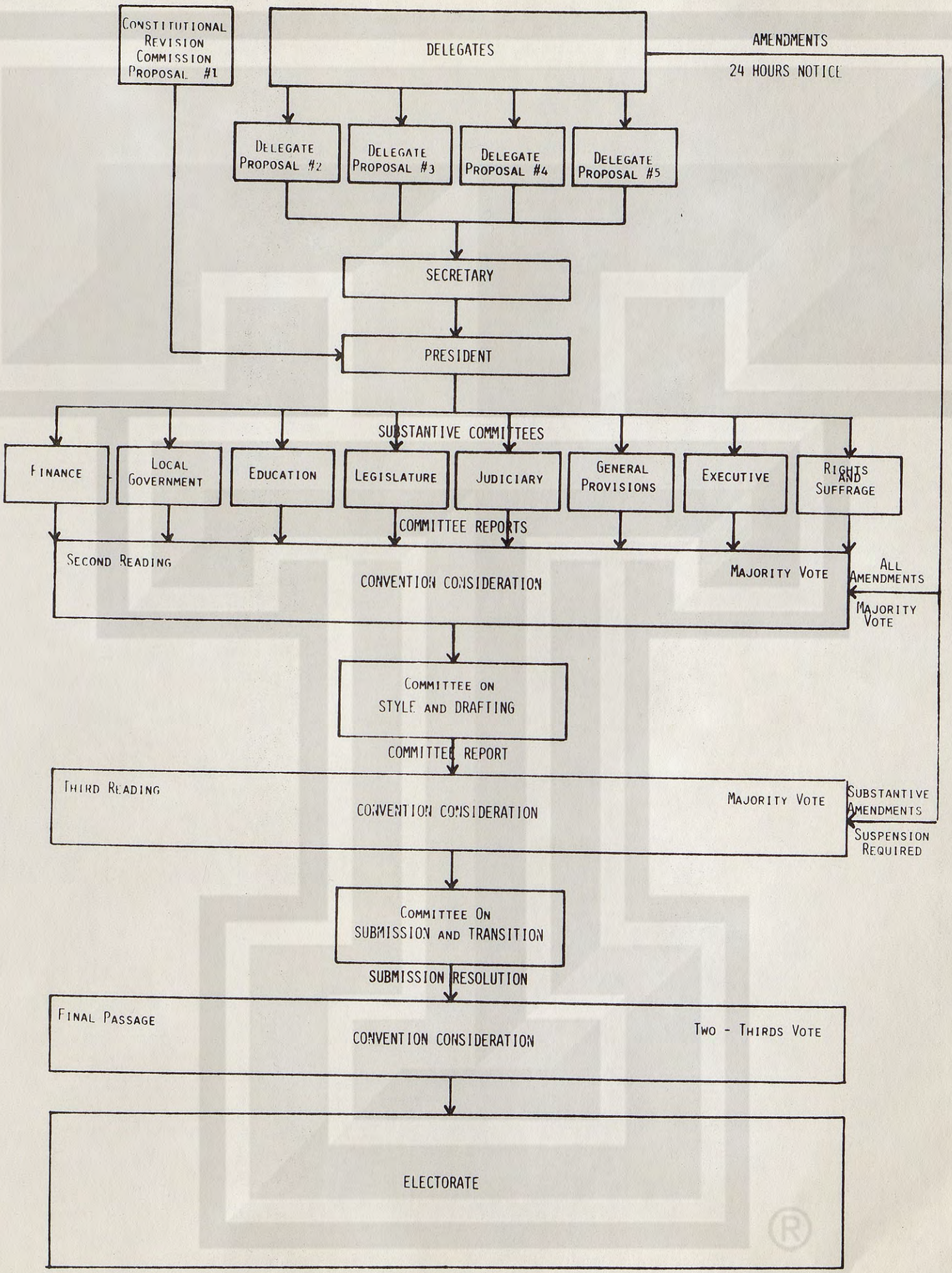
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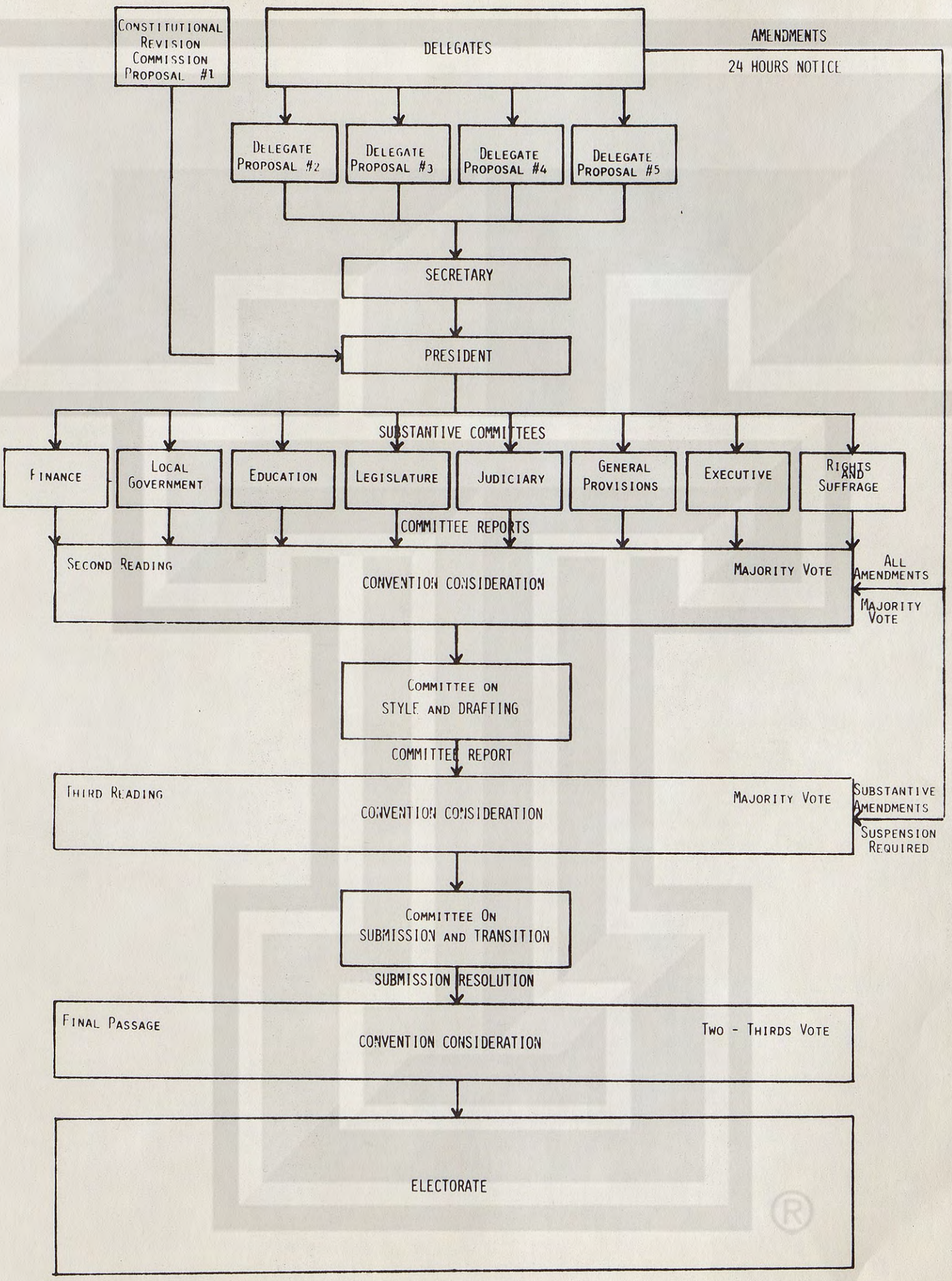
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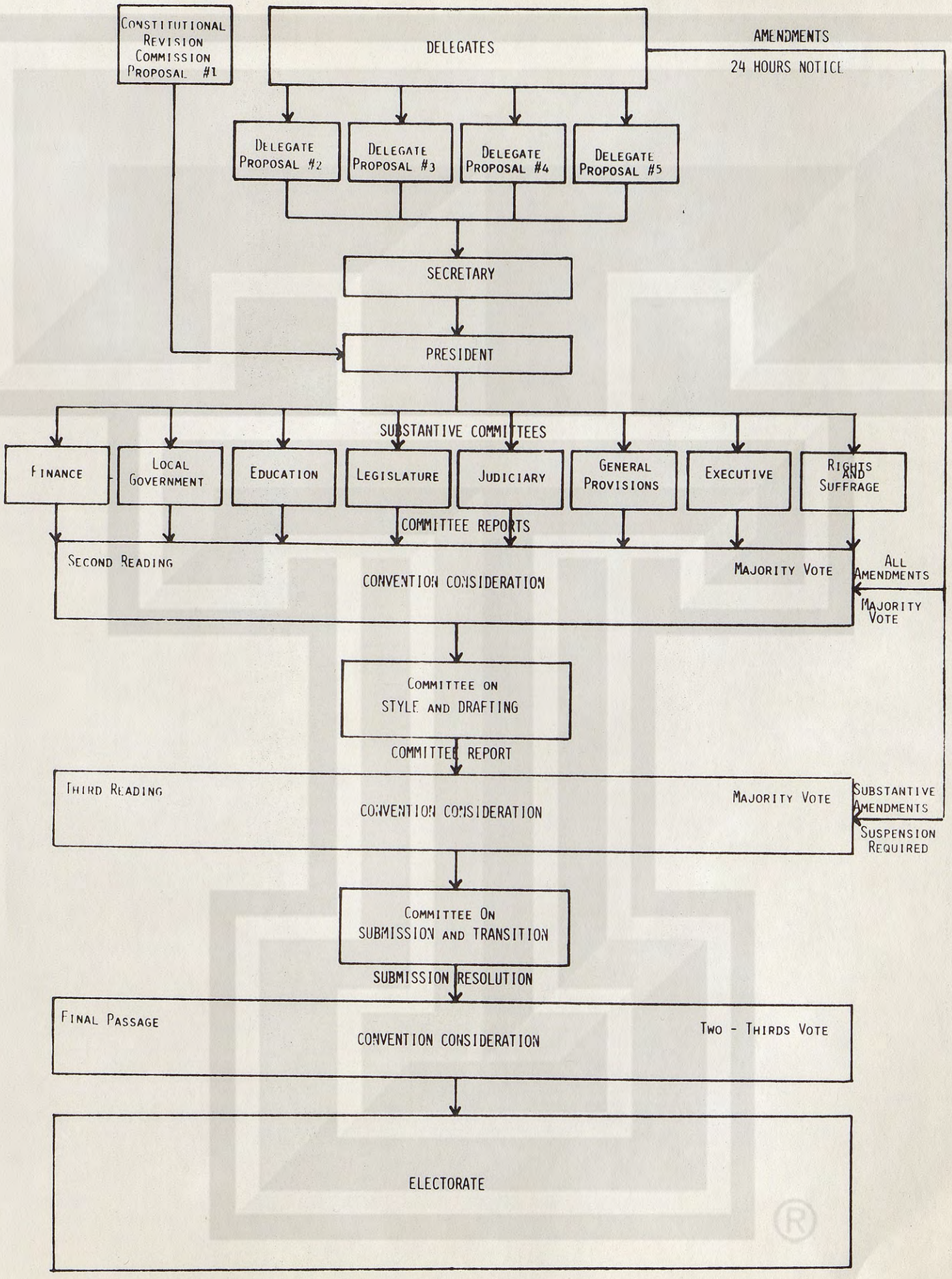
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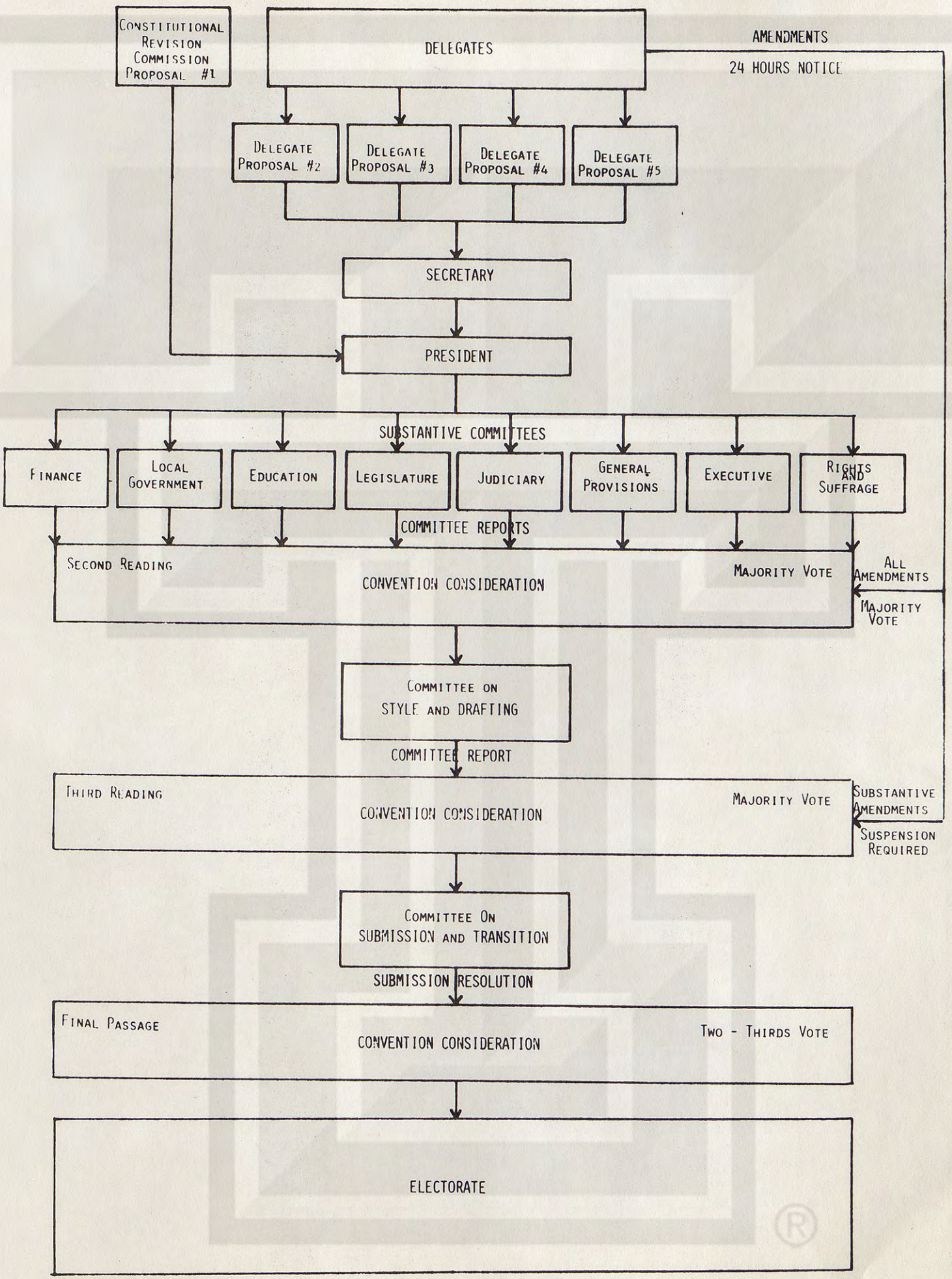
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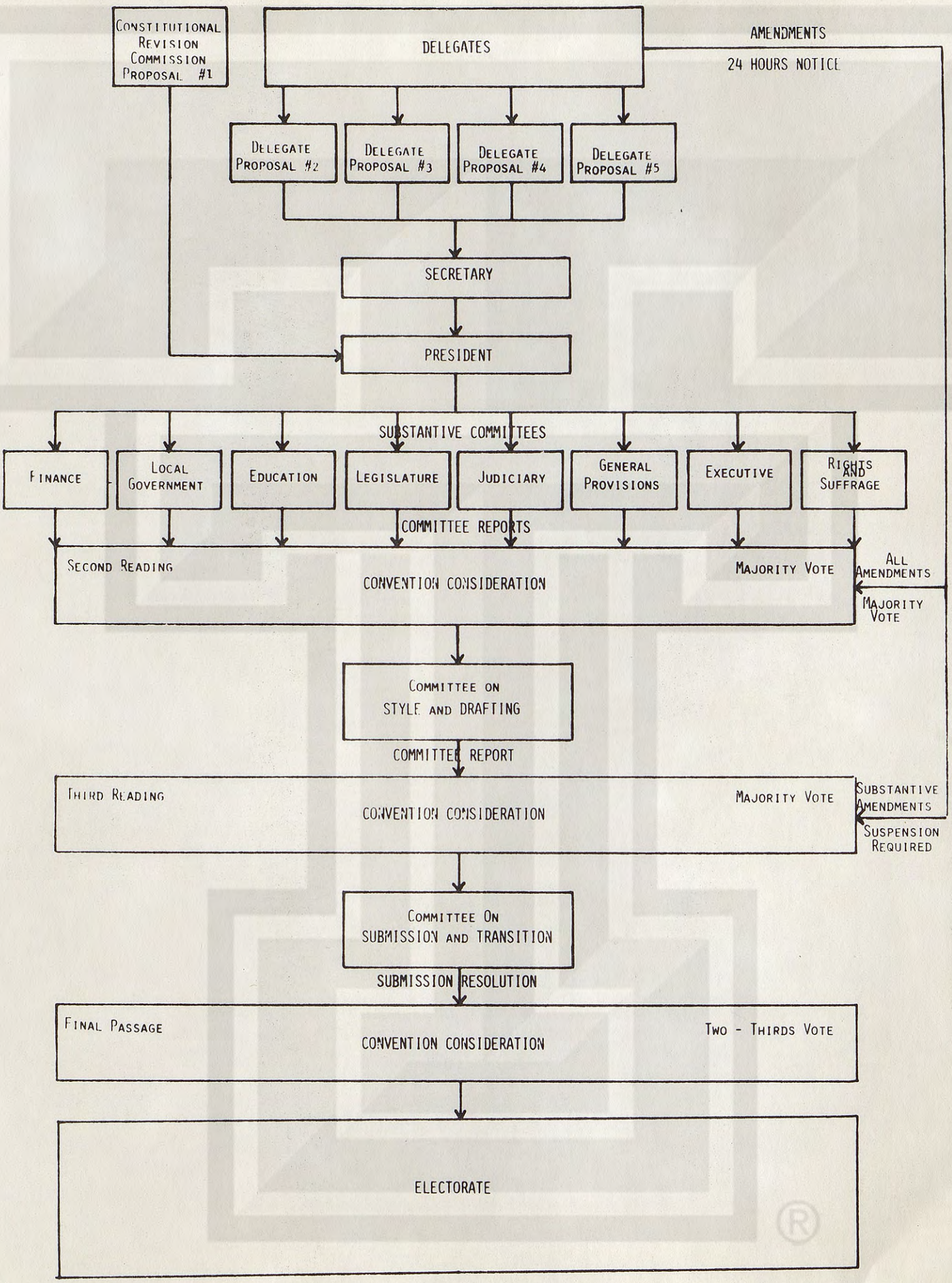
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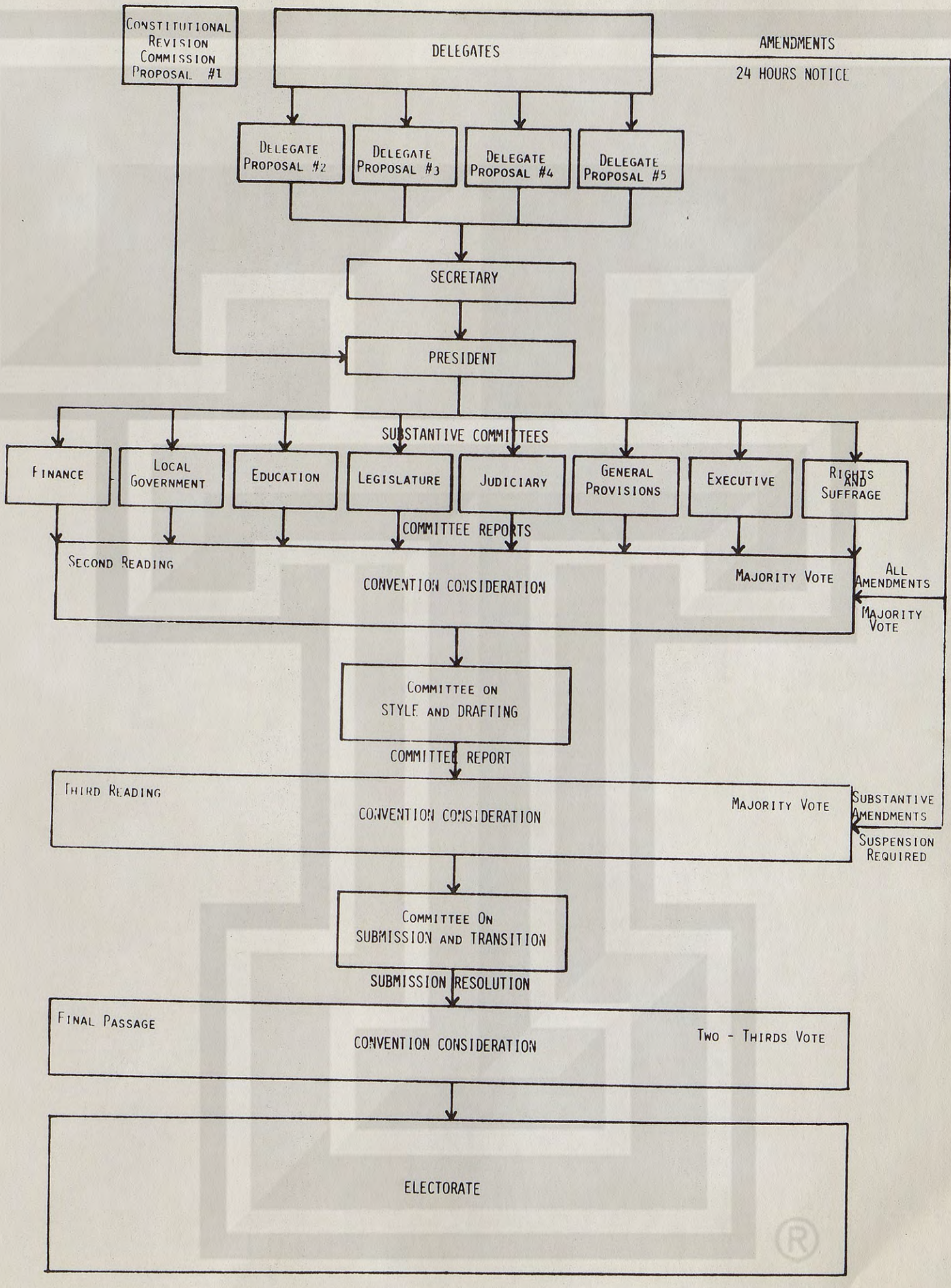
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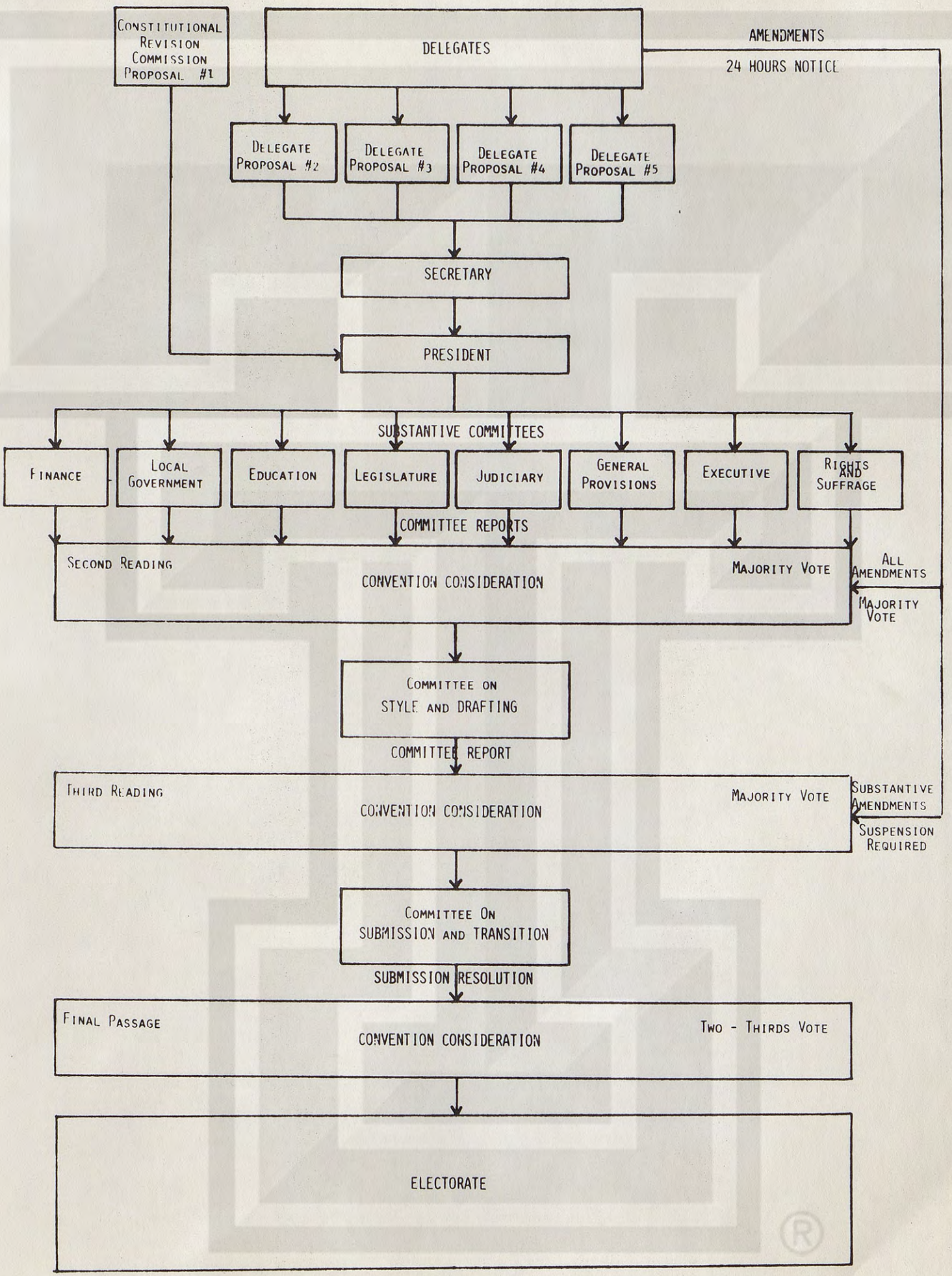
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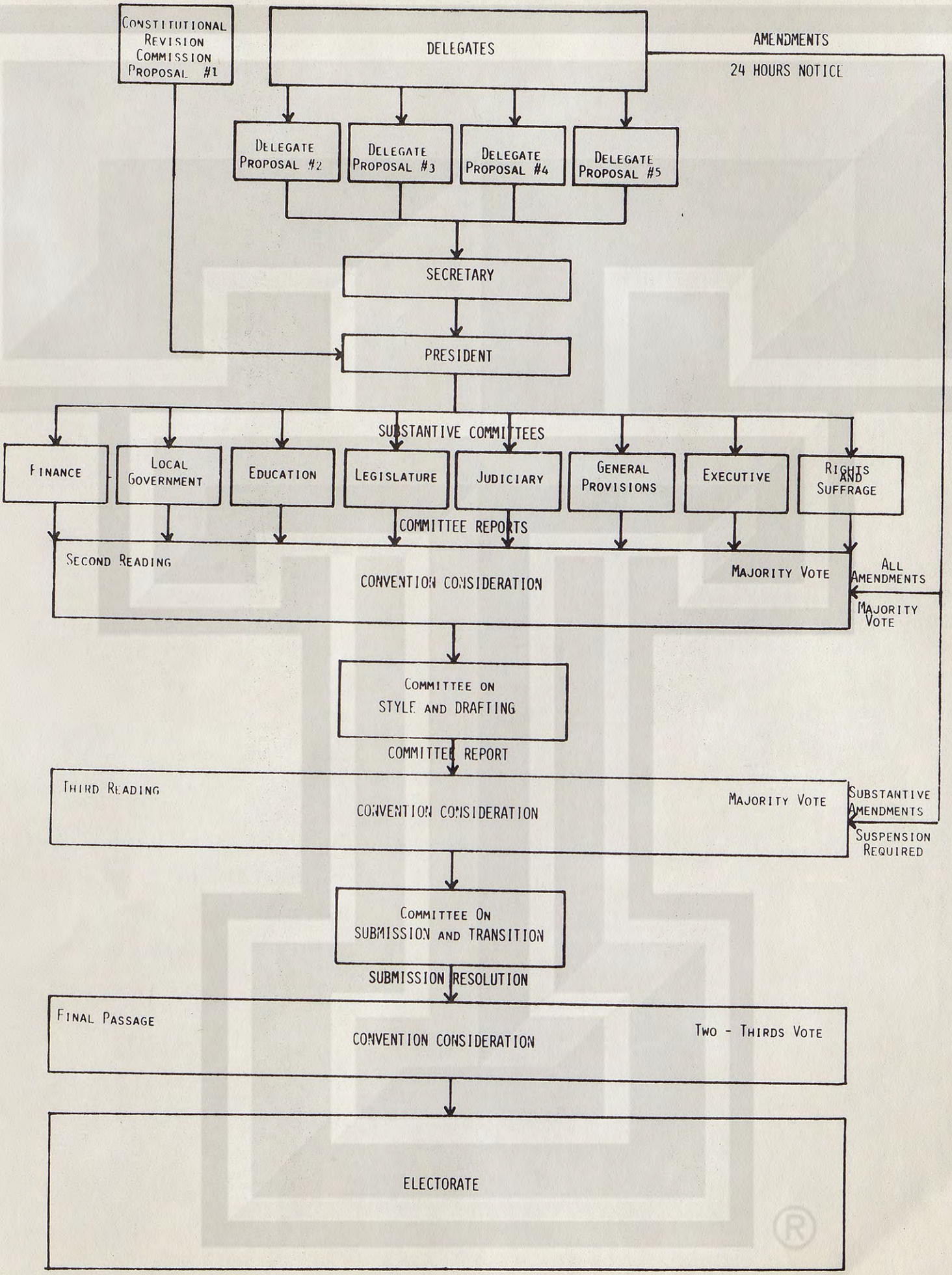
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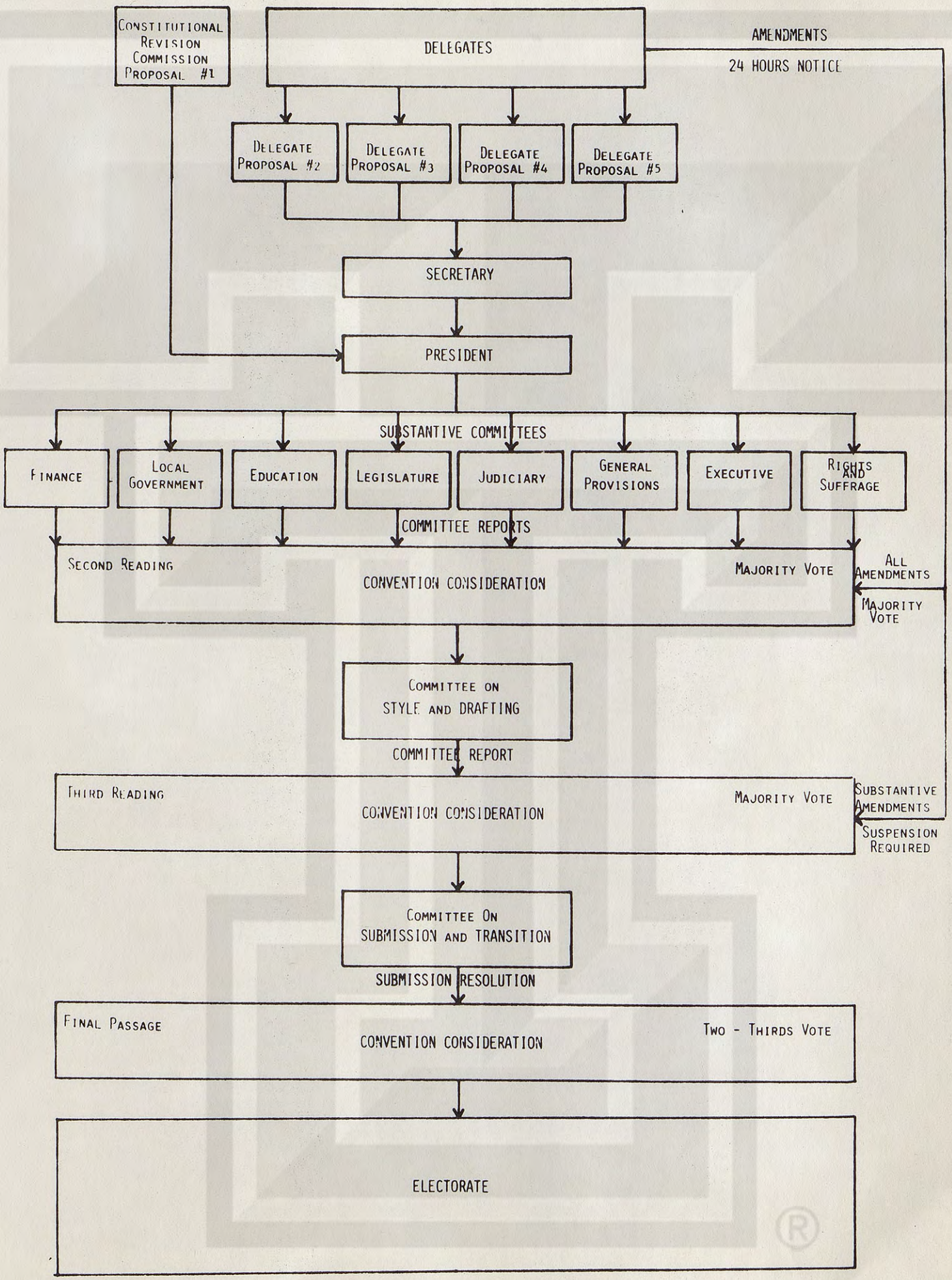
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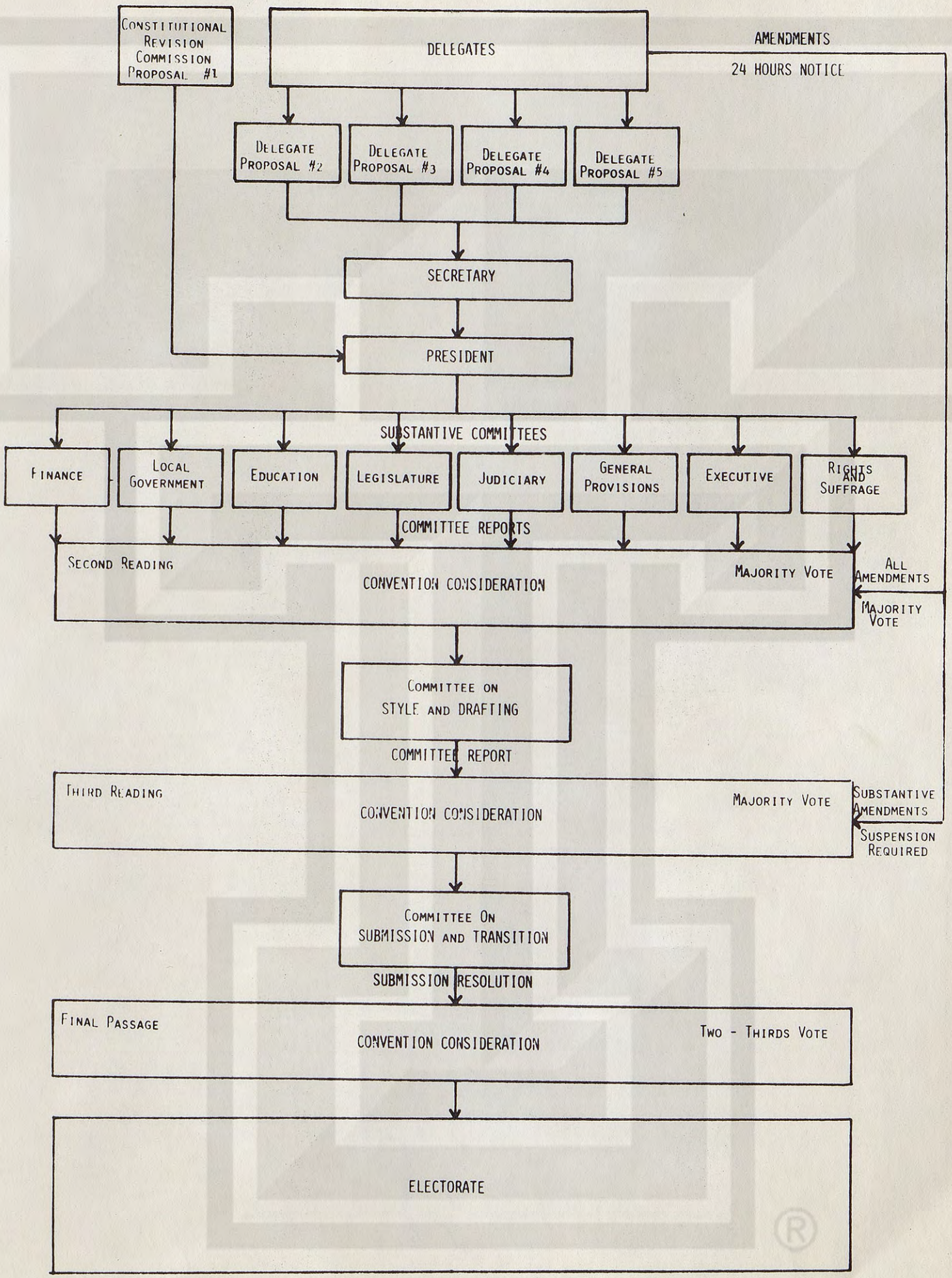
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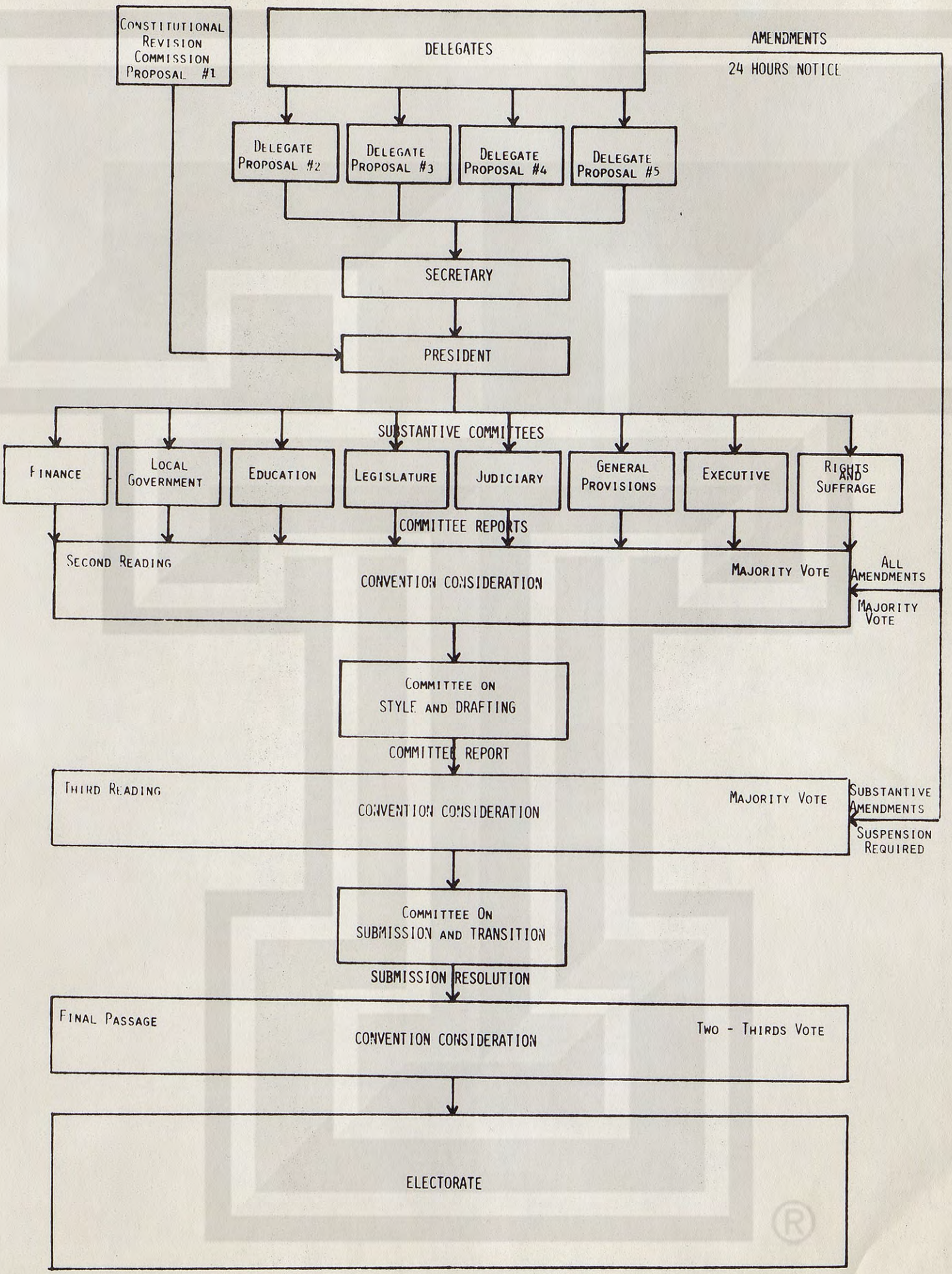
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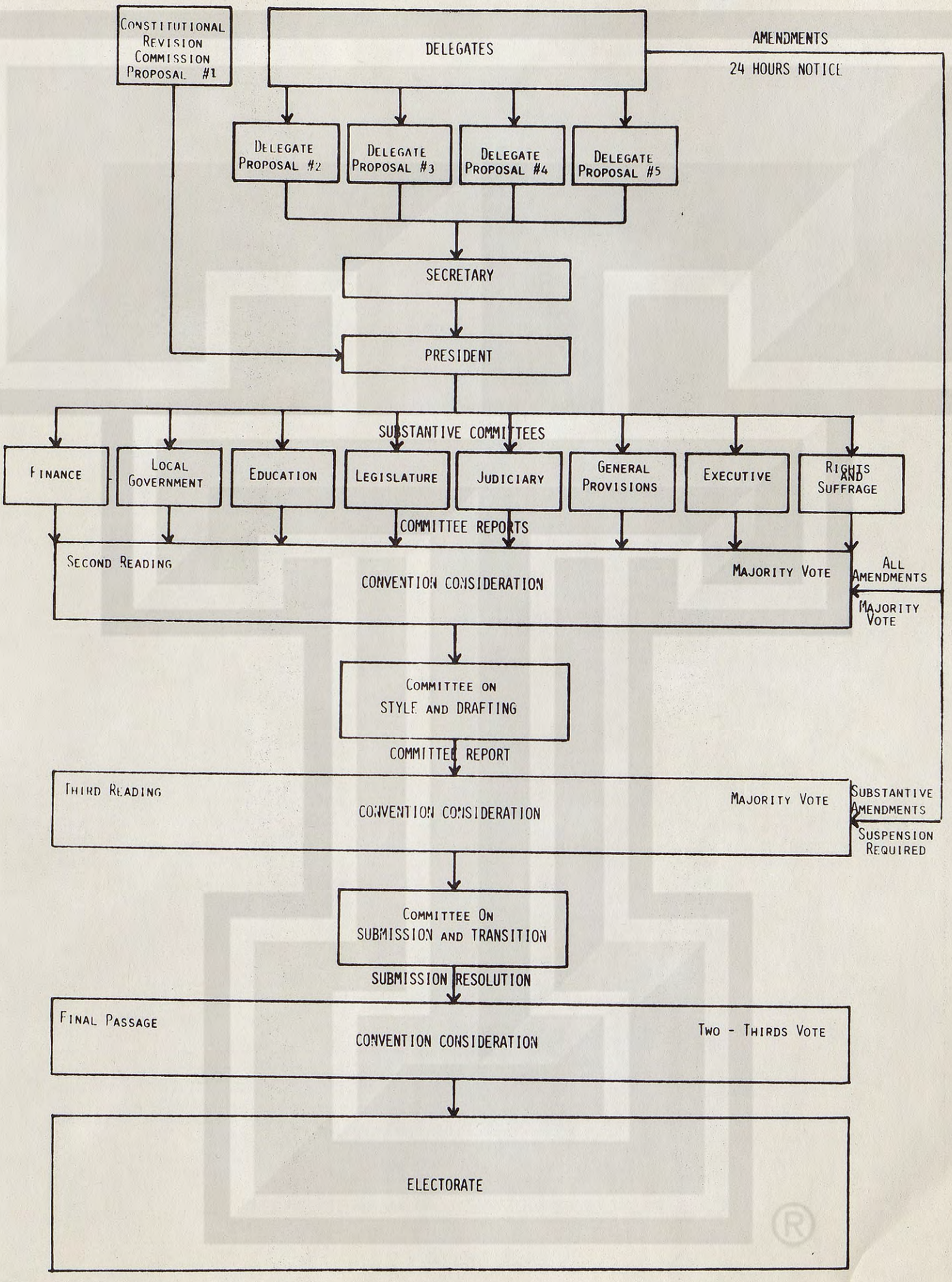
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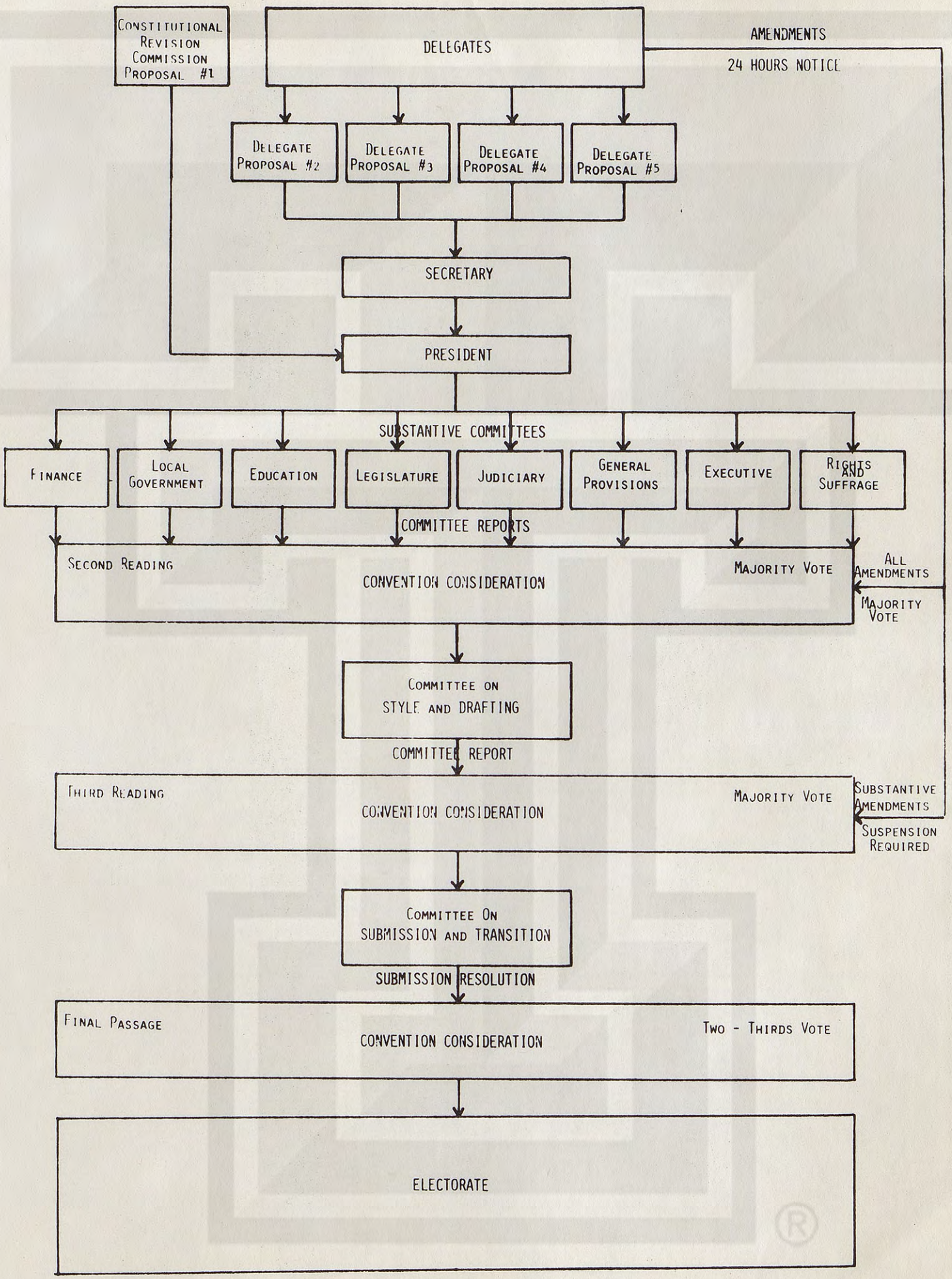
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The League is a nonpartisan organization that encourages the informed and active participation of all citizens in government and politics.

Through its program, the League studies, discusses, and finally takes positions on issues chosen by the members. After the members agree on a position on an issue, the League then acts to implement its stand.

State Program 1973-1975

TEXAS CONSTITUTIONAL REVISION

SUPPORT OF REVISION OF THE TEXAS CONSTITUTION. PRINCIPLES for a good state constitution:

- a bill of rights;
- a framework of basic law;
- a clear separation of powers with responsibility definitely assigned;
- qualifications for voter eligibility and guarantees of fair elections;
- provisions for justice with a minimum of delay;
- a coordinated finance structure capable of flexibility;
- maximum home rule for municipal and county government with coordination of overlapping functions;
- provisions for support of public education;
- provisions for support of public health and welfare services;
- provisions for amendment and revision;
- basic policies regarding state employee selection, retention, and promotion.

The year 1973 marked the 25th anniversary of League interest and endeavor in Texas constitutional revision. In November 1972, the Texas League successfully supported a constitutional amendment calling for members of the 63rd Legislature to sit as a constitutional convention beginning in January 1974, after a constitutional revision commission, appointed by the legislature, had studied the need for constitutional change and made recommendations. Public hearings by the TCR Commission have afforded an opportunity for League input into the revision process. The League will be on the scene in Austin during the constitutional convention. Support of the revised constitution will be dependent on its measuring up to League criteria.

FINANCING STATE GOVERNMENT

SUPPORT OF FISCAL MEASURES TO EQUALIZE EDUCATIONAL OPPORTUNITY IN TEXAS.

- Level of state support to Texas public schools should be raised to insure that all Texas school children receive a high quality education. Local enrichment funding should be limited to 10 percent of the state program.
- Revenue should be raised by a state supervised property tax, a state income tax, a state corporate profits tax, or any combination thereof.

  In levying the property tax: taxable property should be assessed at full market value; state supervision should insure equitable and uniform assessment and taxing procedures; professional training should be required for tax assessor-collectors.
- Funds to local school districts should be allocated on the basis of weighted pupil needs.
- Local district capital outlay should be supplemented by the state to equalize facilities.

STUDY OF STATE FISCAL POLICY, INCLUDING AN EVALUATION OF FORMS OF RAISING AND DISTRIBUTING REVENUE.
At the 1973 state convention, Financing State Government was adopted as a new study item. At the same time, positions relating to fiscal measures to equalize educational opportunity in Texas were transferred from Human Resources to Financing State Government. The first year of study will be devoted to sources of state revenue and constitutional provisions relating to financing state government. The second year of study will feature revenue distribution and governance.

VOTING RIGHTS

ACTION TO PROTECT THE RIGHT TO VOTE OF EVERY CITIZEN.

SUPPORT OF EFFICIENT ADMINISTRATIVE PRACTICES IN REGISTERING VOTERS.

- Adequate safeguards against fraud — personal registration and issuance of registration card, signature identification at the polls, and accurate and current registration lists, periodically revised.
- Uniformity and ease of administration — good administrative methods.
- Voter convenience — reregistration by voting, year-round registration with no fee, liberalized residency requirements.
- No declaration of party affiliation when registering.

SUPPORT OF UNIFORMLY ENFORCED ELECTION PROCEDURES, CLEARLY STATED ELECTION LAWS, AND THE RIGHT TO A SECRET BALLOT.

- Revision of the election laws to ensure enforcement.
- Recodification of the election laws to eliminate obsolete matter and clarify ambiguous provisions.
- Supervision of local elections held by all governmental units by a single county election authority responsible to a central state authority.
- Requirement of uniform training for all election personnel.
- Automatic restoration of voting rights to felons upon completing their sentence and/or probationary period.
- Provision for unitary primaries.

EVALUATION OF ELECTION AUTHORITIES AND ABSENTEE VOTING PROCEDURES.
This new study will focus on the form of an election authority, its position in the administrative structure, its powers, its organization, and the qualification of personnel. The study of absentee voting will evaluate the balance between voter convenience and safeguards necessary to protect the integrity of the ballot.

ENVIRONMENTAL QUALITY

SUPPORT OF THE CONSERVATION AND DEVELOPMENT OF WATER RESOURCES AND OF IMPROVEMENT OF WATER AND AIR QUALITY.

WATER PLANNING. State government should have the responsibility for water planning and development in Texas.

- Development of adequate water supplies should be ecologically sound.
- Additional water resources should come from within the state.
- Maximum use of present water supplies should be made through reuse, conservation, and more efficient water and land use.
- Water should be available for all users whenever feasible; however, municipal needs should come first.

AIR QUALITY. Support of state governmental action for control of air pollution in Texas, which includes:

- Power to set and enforce standards stricter than those required by the federal government.
- Adequate funding to carry out research, planning and enforcement.
- Local and regional governments to be allowed to set and enforce standards stricter than those of the state.
- Encouragement of citizen involvement in the enforcement process.

The League of Women Votors supports the position that an affirmative command to protect the environment should be included in the constitution. This would reflect a commitment to the right of all citizens to live in a healthful environment.

EVALUATION OF MEASURES TO ACHIEVE AND MAINTAIN A PHYSICAL ENVIRONMENT BENEFICIAL TO LIFE.
This study includes a look at existing state land use practices, governmental agencies involved in land use management, critical regional land use problems, and socioeconomic considerations in establishing land use priorities.

HUMAN RESOURCES

SUPPORT OF MEASURES TO COMBAT POVERTY AND DISCRIMINATION IN TEXAS.
Under League national positions, Texas League members act at the state and local levels to support equal opportunity in education, employment and housing. The League also supports public programs for income assistance and supportive services.

In addition, Texas League members specifically support:

- An effective Human Relations Commission for Texas, including such features as: permanent, independent status; investigative and legal enforcement powers; an adequate budget, funded independently of the governor's office; equitable representation of racial and ethnic groups; and a staff adequate to perform its duties and trained in human relations work.
- The removal of the ceiling on welfare spending from the state constitution.
- Provision of supportive services for welfare recipients, including health care, child care, family planning, and legal aid.

Besides legislative activity, League members monitor ongoing programs in such areas as food stamps, school free-lunch programs, school desegregation, housing availability, etc.

SUPPORT OF MEASURES TO EQUALIZE EDUCATIONAL OPPORTUNITY IN TEXAS.
The League believes every citizen should have access to free public education which provides equal opportunity for all. The education article in the constitution should enable state government to work to make free and equal education a reality for the people of Texas.

STATE-LOCAL RELATIONS

SUPPORT OF MORE FLEXIBLE STRUCTURES AND ADEQUATE POWERS AT THE LOCAL LEVEL; COMPREHENSIVE REGIONAL AND STATE PLANNING, INCLUDING REGIONAL PLANNING COUNCILS.

Local level — Support of measures to provide:

- Adequate and realistic powers for cities and/or counties enabling performance of services without overlapping costs and taxation, in preference to single-purpose districts.
- For greater accountability to and regulation by the state of single-purpose special districts.
- A flexible governmental structure for counties and municipalities, together with legislative and financial powers adequate to provide local services.

The cities of Texas have apparently fared well with their home-rule status and annexation powers, but the counties have been stifled and have ambiguous responsibilities. Although there remains the need to be able to form special districts, the formation of new ones should be discouraged as much as possible, and those existing should be made accountable to some level of general-purpose government.

Regional and state levels.

- Support of comprehensive regional and state planning in Texas. The state government should give regional councils financial and technical assistance, and coordination between the state government and the regional councils should be encouraged.

A state constitution should permit local governments to combine their efforts to meet regional problems and give them the power to create regional authorities.

Constitutional provisions on state-local relations that are heavily detailed, overly specific, or unduly restrictive prevent the flexibility needed to meet the demands of urban life.

MODERNIZATION OF STATE GOVERNMENT

SUPPORT OF EXECUTIVE, LEGISLATIVE, AND JUDICIAL REFORM TO BE ACCOMPLISHED THROUGH CONSTITUTIONAL REVISION AND LEGISLATIVE ACTION.

THE TEXAS EXECUTIVE DEPARTMENT: SUPPORT OF MEASURES TO INCREASE THE EFFECTIVENESS OF THE EXECUTIVE DEPARTMENT OF THE STATE GOVERNMENT.

- Four-year terms for the governor, lieutenant governor, and attorney general; the governor limited to two terms, which may or may not be successive.
- Gubernatorial elections held in non-presidential election years.
- A party's candidates for the offices of governor and lieutenant governor required to run as a team.
- Constitutional provision for the succession to the office of governor if the governor becomes unable to perform the duties of his office.
- The governor's budget the only budget submitted to the legislature.
- A cabinet-type executive department, with only the governor, lieutenant governor, and attorney general elected, the governor having the power to appoint and remove the nonelective officials.
- Reorganization of state boards and commissions along functional lines by grouping them in areas of responsibility.
- The governor to have the power, within reasonable safeguards prescribed by law, to remove appointive officers of the executive department and appointees to boards and commissions.

THE TEXAS LEGISLATURE: SUPPORT OF MEASURES TO INCREASE THE EFFICIENCY AND RESPONSIVENESS OF THE LEGISLATURE.

- Annual sessions.
- Limitation of conference committees to adjustments.
- Adequate compensation for legislators.
- Elimination of legislative salary amounts from the constitution.
- Increased authority for legislators.
- Increased effectiveness of legislators.
- Orderly flow of bills and resolutions.
- Lessened conflict of interest.
- More public knowledge of the legislature.

THE TEXAS JUDICIAL SYSTEM: SUPPORT OF AN EFFECTIVE JUDICIAL STRUCTURE FOR TEXAS.

- A single system of centrally administered statewide courts with a uniform fiscal policy.
- A uniform code of civil and criminal procedure formulated by the Supreme Court, with legislative approval.
- Assignment of judges according to special training and docket needs.
- A full-time judiciary whose members qualify to practice law in Texas.
- Integration of Justice of the Peace Court functions into courts of record.
- Modification of the present appellate judge system to provide for: selection by a combination of commission nomination, executive appointment, and noncompetitive and nonpartisan election; compulsory retirement; and new and effective removal procedures.

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